# Town of Oyster Bay New York



# Comprehensive Annual Financial Report

Year Ended December 31, 2018



## **NEW YORK**

Comprehensive Annual Financial Report Year Ended December 31, 2018

> Prepared by: The Office of the Comptroller

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INTRODUCTORY SECTION

# Places to Play and Visit

#### TOWN BEACHES AND PARKS

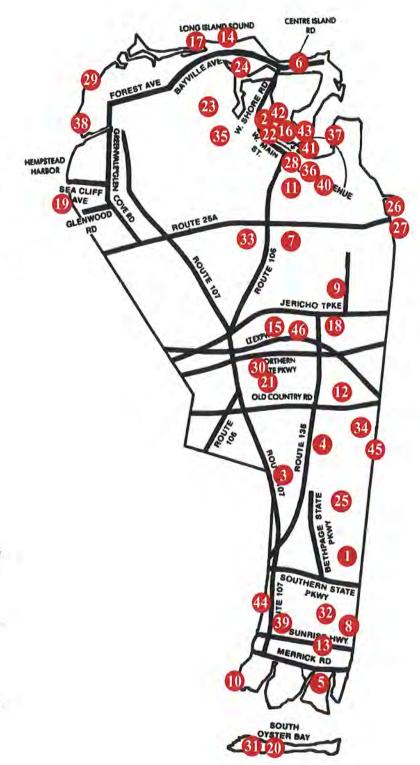
- 1. Ellsworth W. Allen Town Park
- 2. Beekman Beach Park
- 3. Bethpage Community Park
- 4. Borella Field
- 5. John J. Burns Town Park
- 6. Centre Island Beach
- 7. (The) Farm at Oyster Bay
- 8. Field of Dreams
- 9. Golf Course and Clubhouse
- 10. Philip B. Healey Beach at Florence Avenue
- 11. Senator Ralph J. Marino Memorial Field
- 12. Plainview-Old Bethpage Community Park
- 13. Marjorie R. Post Community Park
- 14. Charles E. Ransom Beach
- 15. Robbins Lane Community Park
- 16. Theodore Roosevelt Memorial Park & Beach
- 17. Stehli Beach
- 18. Syosset-Woodbury Community Park
- 19. Harry Tappen Beach
- 20. Tobay Beach
- 21. John Walker Memorial Park
- 22. Western Waterfront

#### PLACES OF INTEREST

- 23. Bailey Arboretum
- 24. Bayville Historical Museum
- 25. Bethpage State Park
- Cold Spring Harbor Fish Hatchery and Aquarium
- 27. Cold Spring Harbor Laboratory
- 28. Earle-Wightman House
- 29. Garvies Point Museum & Preserve
- 30. Hicksville Gregory Museum
- 31. John F. Kennedy Memorial Wildlife Sanctuary
- 32. Massapequa Preserve
- 33. Muttontown Nature Preserve
- 34. Old Bethpage Village Restoration
- 35. Planting Fields Arboretum State Historic Park
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# TOWN OF OYSTER BAY, NEW YORK

#### PRINCIPAL OFFICIALS

December 31, 2018

| TOWN BOARD: | Т | O | W | 'N | BC | AC | RD: |
|-------------|---|---|---|----|----|----|-----|
|-------------|---|---|---|----|----|----|-----|

COMPTROLLER

**SUPERVISOR** JOSEPH S. SALADINO COUNCILMAN JOSEPH D. MUSCARELLA COUNCILWOMAN REBECCA M. ALESIA\* ANTHONY D. MACAGNONE COUNCILMAN COUNCILWOMAN MICHELE M. JOHNSON COUNCILMAN LOUIS B. IMBROTO THOMAS P. HAND COUNCILMAN JAMES ALTADONNA Jr. TOWN CLERK JAMES J. STEFANICH RECEIVER OF TAXES **TOWN ATTORNEY** JOSEPH NOCELLA

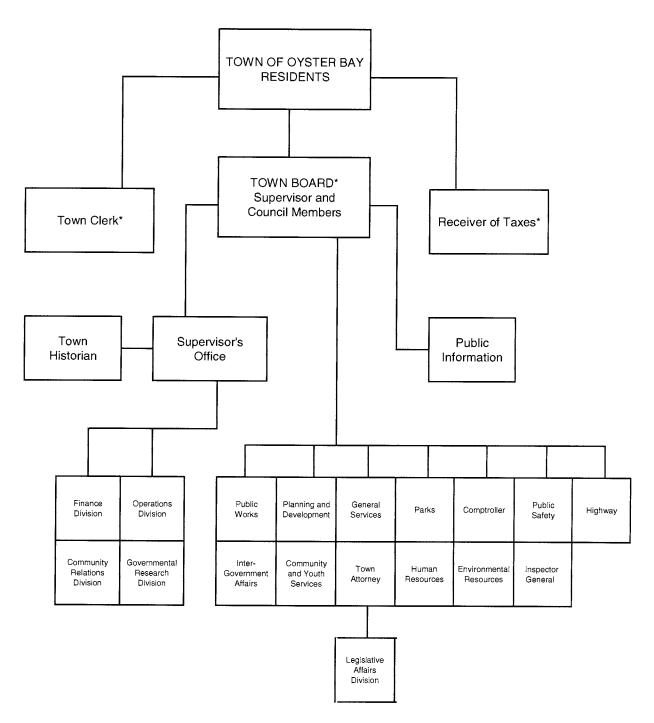
STEVEN C. BALLAS

<sup>\*</sup> Resigned, effective February 12, 2019; Councilman Steve L. Labriola effective, February 26, 2019.

# TOWN OF OYSTER BAY, NEW YORK

#### ORGANIZATIONAL CHART

December 31, 2018



 $<sup>^{\</sup>star}$  Elected by Town of Oyster Bay voters.



Steven C. Ballas
Comptroller

# Office of the Comptroller Town of Oyster Bay

Christine M. Wiss Deputy Comptroller

Town Hall Oyster Bay, New York 11771-1592

June 28, 2019

Honorable Members of the Town Board and Citizens of the Town of Oyster Bay:

The Comprehensive Annual Financial Report of the Town of Oyster Bay, New York ("Town") for the year ended December 31, 2018, prepared by the Office of the Comptroller, is submitted herewith. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation including all disclosures rests with the Town. The data is presented in a manner designed to set forth fairly the financial position and results of operations of the Town as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain a reasonable understanding of the Town's financial affairs have been included.

The Comptroller is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for preparation of financial statements in conformity with U.S. Generally Accepted Accounting Principles ("GAAP"). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgment by Town management.

The accounting firm Albrecht, Viggiano, Zureck & Company, P.C. was selected in a competitive bid process by the Town's Board to assist in the preparation of the Town's 2018 Comprehensive Annual Financial Report. The accounting firm Cullen & Danowski, LLP was also selected by the Town's Board in a competitive bid process to perform an independent audit of the Town's financial statements as of December 31, 2018, and for its year then ended. The auditor's report on the basic financial statements, combining and individual fund statements, and schedules are included in the financial section of this report.

This report includes funds of various departments, agencies and other organizational units, which are considered part of the Town of Oyster Bay's financial reporting entity. Criteria for determining the reporting entity and presentation of the related financial data are established by the Governmental Accounting Standards Board. The criteria include legal standing and financial accountability. Note 1 of the Notes to the Financial Statements provides detail on the financial reporting entity. A brief summary of the nature of nonmajor component units and their relationship to the Town of Oyster Bay are also provided in the Notes to the Financial Statements. The financial reporting entity includes eleven nonmajor component units: eight Commissioner-operated water districts, two Commissioner-operated sanitation districts and one Commissioner-operated sewer district. Although these nonmajor component units are legally separate entities, the Town is required to include their financial reporting. These nonmajor component units are presented discretely in a separate column in the basic financial statements to differentiate them from the Town's financial operations.

The Management Discussion and Analysis ("MD&A"), located in the financial section following the independent auditor's report, provides an introduction, overview, and analysis of the basic financial statements. The MD&A compliments this letter of transmittal and should be read in conjunction with it.

The Town is required to undergo a single audit in conformity with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Information related to this single audit, including the Schedule of Expenditures of Federal Awards, findings and recommendations, and the independent auditor's reports on the internal control structure and compliance with applicable laws and regulations are not presented in this report, but rather are routinely presented as a separate report.

#### **HISTORY**

"On June 4th, I anchored in a commodious haven on the north of Long Island. We found fine oysters there, from which the Dutch call it Oyster Bay." - Diary of David deVries, Voyager, 1639

The Town of Oyster Bay enjoys a rich and well-documented history. The first known European to sail past Long Island's south shore was Giovanni de Verrazano in 1524. David deVries was the first to record the name of Oyster Bay for the beautiful harbor on the Town's north shore in 1639. Long Island was first claimed by the Dutch as part of their province of New Netherland. In 1639, they purchased from the Native Americans a tract, which, on the east, included the present Town land. In 1648, Robert Williams of Hempstead bought from the Native Americans a large parcel of land, which is represented today by Hicksville and adjacent parts of Jericho, Plainview, Syosset and Woodbury.

Five years later, the Native American Chief Mohannes sold the land in the northern portion of Oyster Bay, extending on Long Island south to a point near Hicksville, to New Englanders Samuel Mayo, Peter Wright and William Leverich. Several other colonists joined in this first purchase and settled on the land.

In founding the Town, the New Englanders were seeking new opportunities on Long Island just east of the boundary established between the English and the Dutch. In 1667, three years after the English won New Netherland, the Town of Oyster Bay, inclusive of land to the "South Sea" (Great South Bay), was granted a patent by the English Governor, Sir Edmund Andros.

After the defeat of the American Army at the Battle of Long Island in August 1776, Oyster Bay fell under British occupation. The Revolutionary War found Long Island strongly loyalist. British troops used Raynham Hall as their headquarters, the Hall being the home of patriot Samuel Townsend and currently a museum. Raynham Hall today, reveals life from the American Revolution in the 1770s through Oyster Bay's affluent Victorian period in the 1870s and the beginning of the Gold Coast. Purchased by prominent community member, Samuel Townsend, the house was home to a total of three generations of this family. It is famous for housing the Queens Rangers, a loyalist regiment commanded by Lt. Col. John Graves Simcoe, during the Revolution. Added to the historic period room displays are stories of family haunts and the intrigue of General Washington's Culper Spy Ring. In fact, it was Robert Townsend (Culper Jr.) who gathered information leading to the capture of Major Andre and thwarted Benedict Arnold's plot to surrender West Point to the British. Despite the fact that he was arrested early in the war for his support of the patriots, his son, Robert remained active as an undercover agent for General Washington using the code name, "Culper, Jr.". With the aid of his sister, Sally, he reportedly secured information that led to the exposure of Benedict Arnold's plot to defect to the British and turn over West Point to their control.

After the Revolution, Oyster Bay continued primarily as an agricultural area through the 19th Century. It did not come into national prominence again until the presidency of Theodore Roosevelt, an Oyster Bay resident whose home, Sagamore Hill, served as the "summer White House" from 1902 to 1908. This huge Victorian mansion, with its original furnishings, was dedicated as a national shrine during the administration of President Eisenhower. It has since been completely restored and is open to the public. Built in 1884-85, Sagamore Hill was the last permanent home of Theodore Roosevelt. The estate is named after the old Sagamore Mohannes, who as Chief of his little tribe, "signed away his rights to the land". The house is a 23 room Victorian structure of frame and brick. Among the Large Hall and other rooms on the first floor is the spacious North Room, added in 1905. This spectacular room measures 30 by 40 feet and is built of Philippine and American woods: mahogany, black walnut, swamp cypress, and hazel. Filled with hunting trophies, books, paintings, flags, and furniture, the room vividly reflects the spirit of Theodore Roosevelt. The 37-acre National Environmental Study Area includes a forest, tidal salt marsh, and bay beach. A guided nature walk explores the conservation efforts of Theodore Roosevelt, but is only available on summer weekends, if staffing permits. This area is accessible by tour only. The area includes the Theodore Roosevelt burial site at Young's Cemetery. The Town operates and maintains Theodore Roosevelt Memorial Park and Beach located in the hamlet of Oyster Bay.

With the advent of World Wars I and II, the Town's primarily agricultural economy transitioned to an industrial and business-oriented society, especially in the area of aeronautics. Farmlands gave way to business complexes, factories and new housing. Today, Oyster Bay enjoys a diverse commercial, residential, and recreational development, identified by the Town's slogan that "Oyster Bay is a great place to live, work and play."

#### GOVERNMENT

The Town of Oyster Bay is classified under the New York State Town Law as a suburban town. The Town, located in the easternmost section of Nassau County, has an area of 114 square miles. Located within the Town are 18 incorporated villages, three of which are partially located in neighboring towns. The villages all have their independent forms of government, but real property located therein is subject to taxation by the Town for certain Town purposes.

In addition, there are 14 independently governed school districts and eight fire districts, which rely upon their own taxing powers granted by the State of New York to raise revenue. Half of these school districts are entirely within the Town while portions of the remaining districts are located in neighboring municipalities.

The chief executive officer of the Town is the Supervisor, who is elected for a term of two years. The Supervisor is a member and the presiding officer of the Town Board. In addition to the Supervisor, residents elect six members to the Town Board to serve non-concurrent four-year terms. The Supervisor and Council members are elected at-large. The elected Town Clerk and Receiver of Taxes serve terms of two and four years, respectively.

#### **BUDGET**

Formal budgetary integration is employed during the year as a management control device for the General, certain Special Revenue and Debt Service Funds. The Town Board adopts the budget and establishes the legal level of control of the budget at the object level of expenditures. The object level identifies expenditures by the article purchased or service obtained in order to carry out a function. Appropriations are adopted at the object level. All budgetary amendments and transfers of appropriations require Town Board approval. Appropriations for all governmental funds except the Capital Projects Fund and Special Grant Funds lapse at year end. The Capital Projects and Special Grant Funds are budgeted on a project or grant basis.

#### ECONOMIC CONDITION AND OUTLOOK

The Town of Oyster Bay is an economic engine within Nassau County. The headquarters of major employers, including nationally-known Altice USA, GEICO, Long Island University – Post and National Grid/PSEG are located within the Town of Oyster Bay. The Town has one of the lowest unemployment rates in the metropolitan area and State of New York, as well as one of the "richest-towns-in-America" according to Bloomberg News. The Motion Picture and Television Industry continues to expand, as the Town of Oyster Bay is home to one of the largest production facilities on the East Coast. As the economy and population continue to grow, so does our community. Significant growth is anticipated in the coming years as downtown Hicksville transforms into a vibrant mixed-use community. The Town, through the Town Board and the Department of Planning and Development, has in concert with the citizens of Oyster Bay, developed procedures to ensure new development in the Town, maintaining Oyster Bay's suburban quality of life.

Small businesses continue to be the backbone of the U.S. economy and employ residents. Home prices continue to strengthen in the Town and serve as a nest egg for residents. In the past two years, the Town continues to experience tremendous growth – including records in the issuance of residential building permits and revenue. National and global enterprises continue to expand within the Town. To assist residents and businesses, the Town recently created a Same Day Permit program and established an annex to its planning office for resident convenience.

Occupational outlook anticipates growth in professional, technical, clerical and service industries. Many high-tech manufacturing companies have located in the Town, attracted by a well-educated and highly skilled workforce. The unemployment rate in the Town continues to be below average as compared to the Long Island Region and New York State due to the fact that many companies have remained within the Town.

#### **MAJOR INITIATIVES**

#### Information Technology Standardization and Alignment Project

As information technology continues to advance, the Information Technology Division ("ITD") continues to balance their efforts across a wide spectrum of improvements ranging from infrastructure development and maintenance to enterprise level business process and data quality improvements.

Organizational transformation continues in the actions and strategies of the Town's diverse operational units. The ITD continues to work closely with Town departments to add value by providing modern business process improvement and reengineered strategies. Many of these efforts streamlined internal processes. In addition, the ITD provides technical support to all departments/users and locations throughout the Town. The ITD will continue to stress strong fundamental information technology methods and practices for data stewardship, measurable control, and value. These attributes will help lead the Town's organizational improvement efforts towards excellence in operational control and more importantly, an excellent resident experience.

#### 2018 Information Technology ("IT") Initiatives

The Information Technology group is a 24-hour operation that supports an environment consisting of approximately 50 locations, 800 end users, computers, phones, and other devices for the Town's various departments. Systems are continuously monitored to avoid disruption of service, while also being analyzed for upgrades to better support the mission of the Town of Oyster Bay.

The Town continues an IT maintenance program focused on keeping its overall architecture as well as application and server configurations up to date and secure. This maintenance program also manages the expansion and upgrade of critical systems. In 2018, the maintenance program included significant upgrades to Town servers including migration to Windows 2016 Operating System as well as database migrations to Structured Query Language ("SQL") 2014. The SQL migration also included the virtualization of most of the Town's SQL servers. In 2018, IT began the rollout of new computers running Windows 10 and Office 2016. These efforts will continue into 2019.

The upgrade of the Community Plus application used by the Department of Planning and Development for permits, licensing and code enforcement was completed and implemented in 2018. This highly customized system received an application upgrade across multiple versions as well as retrofitting the custom code to the current version. This upgrade improved processes and support to the Department of Planning and Development. The Town was also awarded grant funds to track "zombie houses". A portion of the grant includes the purchase and implementation of the technical components needed to develop the reporting, mapping and tracking programs for "zombie houses" within the Town.

Servers utilized by the Receiver of Taxes to host various tax collection processes were migrated to updated versions on Windows Server as well as application upgrades on each of the servers. Upgrades to the Point of Sale cashier software now support credit card payments.

#### Energy Efficiency/Green Energy

As the global demand for energy continues to increase, energy conservation has become more important than ever. The Town of Oyster Bay has worked to institute policies and programs to make not only the operations of Town facilities more energy efficient, but also promote energy conservation in the private sector. As part of the plan to improve efficiency in Town facilities, Energy Star rated air conditioning units have been installed along with thermal glass windows. Boilers have been converted from oil to natural gas, which provides an increase in efficiency of 94%. The Town has also made its buildings more energy-friendly by installing an energy-efficient lighting system. This initiative was accomplished through grant funding, at no cost to Town residents. Additionally, the Town is currently using solar ("green") power at one of its facilities and has been exploring the use of "green" power on a larger scale. As a result, taxpayers will save millions of dollars. Additionally, largely in part due to the Same Day Permit Program, the Town has also become a leader in issuing permits for solar panel installation, receiving recognition by the New York State Energy and Research Development Authority ("NYSERDA").

#### MAJOR INITIATIVES (continued)

The Town has also been conserving energy through the installation of energy efficient street lighting. As old street lighting fixtures come to the end of their lifespan, new energy-saving fixtures are installed. To date, the Town has replaced over 70 percent of its lighting fixtures, helping to reduce energy consumption while saving taxpayers millions. The Town also installed solar lighting systems on the top level of the Hicksville Commuter Parking Garage – helping to save taxpayers money and reduce the Town's carbon footprint by 4,000 pounds annually. In just three months the system has generated 908 kilowatt hours while only consuming 647 kilowatt hours. This equates to 984 pounds of carbon offset - the equivalent of 11 trees absorbing carbon dioxide. This Smart Off-Grid lighting system enables remote control, monitoring, and management of the lighting systems, ensuring our residents high reliability and low maintenance costs. Additionally, this Smart Off-Grid lighting allows service personnel to optimize lighting profiles, such as dimming the lights during periods of prolonged bad weather to preserve battery power, and also includes automated monitoring and alerts.

In the private sector, the Town has continued to mandate that home builders comply with the guidelines of the New York Energy Star Labeled Homes Program. By requiring all one and two-family homes, as well as multifamily dwellings, to comply with Energy Star guidelines, homeowners will be purchasing a more affordable residence to live by virtue of lower energy costs.

Throughout 2018, the Town continued to reap benefits of a Single Stream recycling program, an unprecedented and highly-successful initiative. Changes in the international commodities market have forced the Town to make modifications to the program for 2019, and the Town continues to look for efficient and responsible methods in which residents can recycle commodities. In addition to recycling and waste disposal programs, the Town offers collection and drop off availability for hazardous household products, glass, general home waste, construction debris, yard waste, paper shredding, and electronic waste.

At the end of 2018, the Town was making preparations for a major environmental cleanup initiative at a contaminated ballfield at Bethpage Community Park. The ballfield, shuttered to the public since 2002, will be cleaned up to residential standards through a project performed by Northrup Grumman with State Department of Environmental Conservation ("DEC") oversight. Through the Town's efforts, and with cooperation from the DEC, the Grumman Corporation is taking action to remediate two types of contamination under the ballfield, through a project which will be performed in two parts. The Town has also continued the fight for the protection of our drinking water as it relates to the Grumman Navy Plume, an issue for which the Supervisor has been at the forefront throughout his career in various levels of government.

#### Transparency and Ethics Reforms

The Supervisor and Town Board have worked tirelessly to deliver important services and restore the public's trust in government. To accomplish just that, the Supervisor and the Town Board took swift action to install a new, independent Board of Ethics with real and meaningful oversight. Together, the Supervisor and Town Board have instituted disclosure requirements for contractors, vendors and high level employees to prevent conflicts of interest and misdeeds. Additionally, a former Federal prosecutor was appointed to serve as Town Attorney.

To enhance transparency and ultimately save money, the Supervisor and Town Board enhanced live-streaming of Town Board meetings and work sessions so that the public may view the meetings from the comfort of their own home. These reforms were long overdue. The good-government organization, Reclaim New York, recognized the Town of Oyster Bay for their accomplishments. In fact, the Town of Oyster Bay is the first government in the State to partner with Reclaim New York to proactively improve transparency and provide residents unprecedented access to government. Furthermore, the Town was awarded a grade A from the Empire Center for its enhanced website transparency efforts to assist the public.

At the beginning of 2018, the Town Board created a new office of Inspector General to oversee all aspects of the Town's contracting processes, furthering their initiatives to provide residents with confidence that proper rules and regulations are being following when contracting with vendors and procuring goods and services. The Inspector General is charged with standardizing the Town's purchasing and contract administration; monitoring compliance with all applicable procurement guideline policies, and requirements of federal, state and local laws; providing technical expertise to ensure all contracts, requests for proposals and bid solicitations are posted on the Town's website; and expanding the Town's access to municipal and state electronic systems to verify the qualifications and standing of potential contractors. The office was created to bring an even greater level of transparency, integrity and ethics to the Town, which was the first local Town to appoint an inspector general (which was done in January 2019). The current Inspector General has extensive experience working with the FBI, CIA, and DEA.

#### PLANNING FOR THE FUTURE AND PROTECTING QUALITY OF LIFE

Two of the most important functions of local government are planning and land use. These are the tools the Oyster Bay Town Board has used to ensure that our Town remains among the most desirable places to live. In a short time, the Supervisor and the Town Board have made great strides to help protect the quality of life guarded by Town residents, while taking steps to ensure a bright future for the Town where environmental resources are protected and the delicate balance of residential and business development continues to flourish.

Some of the plans, legislation and actions are as follows:

#### Quality of Life Taskforce

To help address various issues facing communities throughout the Town, the Town Board created a Quality of Life Task Force, which has achieved many successes, including the removal of squatters and demolition of dangerous vacant homes. The Quality of Life Task Force is charged with combatting vacant and dilapidated homes, as well as focus on code enforcement concerns such as illegal housing, zombie homes, illegal business signs, noise, and unlicensed and uninsured contractors and landscapers.

To help combat zombie homes in local communities, the Town Board in 2018 approved a comprehensive package of laws that increase the Town's ability to seek restitution from property owners and lending institutions in violation of Town Code. These new legislations further allow the Town to recover costs associated with maintenance of vacant properties, and also require that a \$25,000 trust account must be established when a home enters into foreclosure. Most recently, the Town approved the creation of a mortgage default registry, which adds an additional layer of protection to its existing provisions for properties in foreclosure and holds lending institutions and property owners responsible for any maintenance required on an abandoned or derelict property.

#### Infrastructure Improvements

When people hear the word infrastructure, the first thought that comes to mind is usually roads, buildings and bridges. These are all infrastructure, but infrastructure encompasses so much more. From sports and recreational facilities to computer and energy systems, the Town maintains numerous assets. Each year, the Town works to appropriately budget infrastructure improvements and maintenance initiatives. In addition to the vast infrastructure improvements made at Town parks and other facilities, the Town has consistently upgraded and modernized its computer network to streamline tasks and better serve the public.

The Supervisor and Town Board have increased funding for road repaving. Ellsworth Allen Park in Farmingdale – a former Superfund site – is being transformed into a community recreation and sports complex with ballfields, a softball field, t-ball field and multi-purpose athletic field. New playgrounds and pickleball courts have been installed, tennis courts renovated, and pool and beach facilities upgraded.

Keeping the Town's infrastructure strong is important for many reasons; it allows the Town to better serve its residents and to continue providing the high quality municipal services and facilities that are hallmarks of the Town of Oyster Bay. Investing in our infrastructure has been an investment in a better future for everyone.

#### Waterfront Protection and Vitalization Plans

The Town of Oyster Bay spearheaded the formation of the Oyster Bay/Cold Spring Harbor Protection Committee, which has brought together communities that border the watershed to develop an integrated management plan for this important marine resource.

The protecting of Oyster Bay Harbor, known as one of the crown jewels of the Town, is of utmost importance to Town officials, who have worked diligently to help improve its water quality. In 2018, members of the Town board joined with the local baymen's association to seed Oyster Bay Harbor with one million clam seeds. This initiative improves water quality, bolsters the local economy and improves the resiliency of our coastal communities by restoring shellfish populations to the harbor.

## PLANNING FOR THE FUTURE AND PROTECTING QUALITY OF LIFE (continued)

The Town's various initiatives have kept communities beautiful, infrastructure strong, all while continuing to preserve and protect the quality of life enjoyed by Town residents. These initiatives have resulted in the Town being recognized by a variety of agencies. Recently, the Town was ranked by one of the country's most prestigious financial sources, Money Magazine, as the best place to live on Long Island. The publication, which rated the top 50 places in the nation to live, also recognized Oyster Bay Town as the second in New York State and 34th in the nation because it has what residents most desire.

The Town was praised as a safe, enjoyable community for residents to raise their families, earn a living through economic opportunities and for its strong housing market. The Town also ranked high in terms of job growth and economic opportunity, as well as boasting an extremely low unemployment rate.

#### FINANCIAL INFORMATION

#### Internal Controls

Pursuant to Town Law §34, certain financial functions of the Town are the responsibility of the Comptroller. The Supervisor, however, is the chief fiscal officer of the Town. The Comptroller, who is responsible to the Town Board, also acts as accounting officer of the Town. The duties of the Comptroller include administration, direction and control of the following divisions: Audit and Control, Information Technology, Payroll, Accounting and Accounts Payable.

To assist in meeting internal control objectives, the Town has elected to undertake an annual systemic, formalized review of departmental operations pursuant to the New York State Governmental Accountability, Audit and Internal Control Act of 1987. It has developed and maintained a system of administrative controls in accordance with objectives of the Act, established guidelines for evaluation of systems of internal accounting and undertaken annual reviews and reports. As a recipient of federal assistance, the Town also is responsible for ensuring that an adequate internal control structure is in place to be in compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by Comptroller personnel, as well as by the independent auditors engaged to conduct the annual single audit as required by law.

In addition, the Town maintains controls in order to ensure compliance with the budgetary provisions embodied in the annual appropriated budgets approved by the Town Board. Activities of the General Fund, Town Outside Village Fund, Highway Fund, Debt Service Fund and Special Districts Funds including the Drainage District, Fire Protection Districts, Lighting District, Park Districts, Garbage Collection Districts, Solid Waste Disposal District, Public Parking District and Water Districts, with the exception of the Capital Projects and Special Grant Funds, are provided for in annual appropriated budgets.

Activities of the Special Grant Fund are provided in appropriated budgets, for the federally allowable life of use of funds, as individual grants are made available to the Town. Project-length financial plans are adopted for the Capital Projects Funds. The level of budgetary control at which expenditures cannot exceed the appropriated amount is exercised at the object level. The Town also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Appropriations, which have not been expended or encumbered, lapse at the end of the year. Encumbrances outstanding at year-end are recorded in order to reserve that portion of the applicable appropriation and may be expended in a subsequent budgetary period.

#### Acknowledgments

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Comptroller's Office, Albrecht, Viggiano, Zureck & Company, P.C. and our independent auditors Cullen & Danowski, LLP. I appreciate the efforts of all who assisted and contributed to its preparation.

Steven C. Ballas Comptroller FINANCIAL SECTION



JAMES E. DANOWSKI, CPA
PETER F. RODRIGUEZ, CPA
JILL S. SANDERS, CPA
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CHRISTOPHER V. REINO, CPA
ALAN YU, CPA

#### INDEPENDENT AUDITOR'S REPORT

Honorable Supervisor and Town Board Town of Oyster Bay Oyster Bay, New York

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented nonmajor component units, each major fund, and the aggregate remaining fund information of the Town of Oyster Bay, New York (Town), as of and for the year ended December 31, 2018 and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of nine of the eleven nonmajor component units, Plainview Water District, Hicksville Water District, Locust Valley Water District, Oyster Bay Water District, Jericho Water District, Bethpage Water District, Syosset Sanitation District, Oyster Bay Sewer District and Glenwood-Glenhead Garbage District which represent 80.4%, 83.7%, and 81.4%, respectively, of the assets, net position, and revenues of the aggregate discretely presented nonmajor component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for those nine nonmajor component units, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the nonmajor component units presented discretely in these financial statements, Massapequa Water District, Plainview Water District, Locust Valley Water District, Oyster Bay Water District, Jericho Water District, South Farmingdale Water District, Syosset Sanitation District, Oyster Bay Sewer District and Glenwood-Glenhead Garbage District were not audited in accordance with *Government* 

Auditing Standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Summary of Opinions

| Opinion Unit                                            | Type of Opinion |
|---------------------------------------------------------|-----------------|
| Governmental Activities                                 | Qualified       |
| Aggregate Discretely Presented Nonmajor component Units | Unmodified      |
| General Fund                                            | Qualified       |
| Highway Fund                                            | Unmodified      |
| Garbage Collection Districts Fund                       | Unmodified      |
| Solid Waste Disposal Fund                               | Unmodified      |
| Debt Service Fund                                       | Unmodified      |
| Capital Projects Fund                                   | Unmodified      |
| Other Governmental Funds                                | Unmodified      |
| Fiduciary Funds                                         | Unmodified      |

#### Basis for Qualified Opinions on Governmental Activities and General Fund

Management had chosen to recognize as revenue in 2013, the proceeds collected on a sale of land which has not closed, with additional revenue recognized in 2018 for the balance of proceeds related to this sale. Accounting principles generally accepted in the United States of America require consummation of a sale in order to recognize revenue on the sale of property. If the proceeds had been recorded as a deposit as required by generally accepted accounting principles, the governmental activities and the general fund would have a liability in the amount of \$32,500,000. In the statement of net position, total net position (deficit) would increase from a deficit of \$548,257,225 to a deficit of \$580,757,225 and in the balance sheet the fund balance (deficit) of the general fund would be increased from \$10,400,470 to \$42,900,470.

#### **Qualified Opinions**

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinions on Governmental Activities and General Fund" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the Governmental Activities and the General Fund of the Town of Oyster Bay, New York as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Unmodified Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the aggregate discretely presented nonmajor component units, each major fund other than the General Fund, and the aggregate remaining fund information of the Town of Oyster Bay, New York, as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of funding progress for other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Oyster Bay, New York's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of other auditors, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2019, on our consideration of the Town of Oyster Bay, New York's internal control over financial reporting and on our tests on its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Oyster Bay, New York's internal control over financial reporting and compliance.

June 28, 2019

Cullen & Danowski, LLP

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REQUIRED SUPPLEMENTARY INFORMATION Management's Discussion and Analysis

# MANAGEMENT'S DISCUSSION AND ANALYSIS

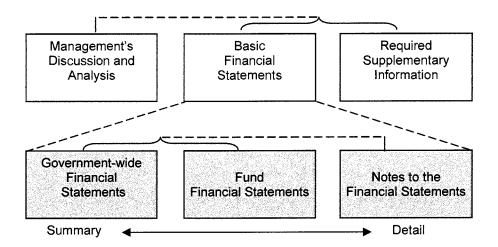
December 31, 2018

As management of the Town of Oyster Bay ("Town"), we offer readers of the financial statements this narrative overview and analysis of the financial activities for the year ended December 31, 2018. We encourage readers to consider the information presented here, in conjunction with additional information that we have furnished in our letter of transmittal of this report.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to basic financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

#### COMPONENTS OF THE ANNUAL FINANICAL REPORT



#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. The intent of the government-wide financial statements is to give the reader a long-term view of the Town's financial condition.

The Statement of Net Position presents financial information on all of the Town's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as net position. This combines and consolidates the Town's current financial resources with capital assets and long-term obligations. The purpose of this statement is to give the reader an understanding of the Town's total net worth. Over time, increases or decreases in the Town's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's buildings, roads, drainage and other assets to assess the overall health of the Town.

The Statement of Activities presents information showing how the Town's net position changed during the most recent year. Revenues and expenses are reported by activity to give the reader an understanding of how each of the Town's activities is being supported. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods. This method is known as the accrual basis of accounting and is different from the modified accrual basis of accounting used in the Town's fund financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (continued)

#### Government-wide Financial Statements (continued)

The Town's government-wide financial statements include both the governmental activities of the Town itself (known as the primary government) and of its legally separate nonmajor component units for which the Town is financially accountable. Financial information for these nonmajor component units is reported separately (discretely presented) from the financial information presented for the primary government.

#### Governmental Activities

The Town's basic services are reported here, including: general government support; public safety; transportation; economic assistance and opportunity; culture and recreation and home and community services. Property taxes, local government assistance, mortgage taxes, franchise fees, fines, and state and federal grants finance these activities. The Town also charges fees to customers to help it cover the cost of certain services it provides.

#### Nonmajor Component Units

Nonmajor component units are legally separate organizations for which the Town is either financially accountable, or the nature and significance of their relationship with the Town is such that exclusion would cause the Town's financial statements to be misleading or incomplete. These entities are reported in a separate column in the government-wide statements. The Town includes eleven separate legal entities in its report (eight water districts, two sanitation districts, and one sewer district).

Information on separately issued financial statements is shown in Note 5 to the financial statements.

#### **Fund Financial Statements**

The fund financial statements focus on current available resources and are organized and operated on the basis of funds, each of which is defined as an accounting entity with a self-balancing set of accounts established for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The Town, like other governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.

#### Governmental Funds

The Town's activities are reported in governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the Town's near-term financial decisions. Both the governmental funds balance sheet and governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS December 31, 2018

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (continued)

#### Fund Financial Statements (continued)

#### Governmental Funds (continued)

The Town maintains fourteen (14) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the six (6) major funds. The General Fund, Highway Fund, Garbage Collection Districts Fund, Solid Waste Disposal District Fund, Debt Service Fund, and Capital Projects Fund are reported as major funds. Data from the eight (8) other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining and individual fund statements in the other supplementary information section in this report.

The Town adopts an annual appropriated budget for its General, Special Revenue Funds, and Debt Service Fund except for the following funds: Capital Projects Fund and Special Grants Fund. A budgetary comparison schedule for the General Fund, Highway Fund, Garbage Collection Districts Fund, and Solid Waste Disposal District Fund can be found in the section labeled "Required Supplementary Information Other Than Management's Discussion and Analysis". The budgetary comparison schedule for the Debt Service Fund and all nonmajor governmental funds with the exception of the Special Grants Fund can be found in the section labeled "Other Supplementary Information".

#### Fiduciary Funds

All of the Town's fiduciary activities are reported in a separate Statement of Fiduciary Assets and Liabilities. We exclude these activities from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statements.

#### Other Information

In addition to the basic financial statements this report contains required supplementary information other than management's discussion and analysis and other supplementary information immediately following the notes to the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$548,257,225 at the close of the most recent year.

Condensed Statement of Net Position Governmental Activities - Primary Government as of December 31, 2018 and 2017

|                                  | 2018             | (As Restated)<br>2017* |
|----------------------------------|------------------|------------------------|
| Assets                           |                  |                        |
| Current and other assets         | \$ 116,535,170   | \$ 108,640,563         |
| Capital assets                   | 637,022,245      | 648,152,216            |
| Total assets                     | 753,557,415      | 756,792,779            |
| Deferred Outflows of Resources   | 26,884,260       | 34,837,480             |
| Liabilities                      |                  |                        |
| Current and other liabilities    | 173,686,200      | 274,032,863            |
| Long-term liabilities            | 1,080,593,171    | 1,077,194,810          |
| Total liabilities                | 1,254,279,371    | 1,351,227,673          |
| Deferred Inflows of Resources    | 74,419,529       | 17,778,464             |
| Net Position                     |                  |                        |
| Net investment in capital assets | 85,406,978       | 76,098,412             |
| Restricted                       | 4,523,843        | 6,651,316              |
| Unrestricted (deficit)           | (638,188,046)    | (660,125,606)          |
| Total net position               | \$ (548,257,225) | \$ (577,375,878)       |

<sup>\*</sup>Certain amounts were restated to reflect the implementation of GASB No. 75 and the related OPEB liability at December 31, 2017.

Total assets and deferred outflows of resources of the Town as of December 31, 2018 were \$780,441,675, a decrease of \$11,188,584 from the prior year. Total liabilities and deferred inflows of resources as of December 31, 2018 were \$1,328,698,900, a decrease of \$40,307,237 from the prior year restated balance. This results in an overall net position deficit of \$548,257,225 as of December 31, 2018. Of the Town's net position balance, \$85,406,978 reflects the Town's investment in capital assets, net of accumulated depreciation (e.g., land, development rights, construction in progress, land rights, buildings, improvements other than buildings, machinery and equipment, software, roads, curbs, sidewalks, drainage systems and lighting systems); less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens and consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves will not be used to liquidate these liabilities. The Town's net position balance also included \$4,523,843 that is restricted by statute or for other specific purposes and \$638,188,046 that is an unrestricted deficit.

The deficit balance of unrestricted net position includes unfunded long-term liabilities. These long-term liabilities will be funded through future budgetary appropriations when they become payable in future periods. Included in these long-term liabilities are due to Employees' Retirement System in the amount of \$19,270,580, compensated absences in the amount of \$22,294,782, claims and judgments payable in the amount of \$21,633,752, other litigation payable of \$196,000, estimated liability for landfill closure and post-closure care costs in the amount of \$2,700,000, capital lease payable of \$100,540, other postemployment benefits payable in the amount of \$475,215,153, length of service award program liability – proportionate share of \$6,181,258 and net pension liability – proportionate share of \$10,340,898.

# MANAGEMENT'S DISCUSSION AND ANALYSIS December 31, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (continued)

Our analysis below focuses on the changes in net position of the Town's governmental activities.

Changes in Net Position Governmental Activities - Primary Government for the years ended December 31, 2018 and 2017

|                                                                    |             | 2018           | 2017             |
|--------------------------------------------------------------------|-------------|----------------|------------------|
| Program Revenues                                                   |             |                |                  |
| Charges for services                                               | \$          | 23,468,438     | \$<br>19,588,423 |
| Operating grants and contributions                                 |             | 3,914,142      | 3,555,183        |
| Capital grants and contributions                                   |             | 6,862,565      | 437,352          |
| Total Program Revenues                                             |             | 34,245,145     | <br>23,580,958   |
| General Revenues                                                   |             |                |                  |
| Real property taxes                                                |             | 234,030,013    | 235,562,854      |
| Other real property tax items                                      |             | 10,490,964     | 10,208,772       |
| Non-property tax items                                             |             | 5,642,122      | 5,705,925        |
| Interest earnings                                                  |             | 1,340,630      | 590,388          |
| Local government assistance - unrestricted                         |             | 15,497,649     | 14,959,916       |
| State aid - unrestricted                                           |             | 13,089,231     | 14,126,639       |
| Other                                                              |             | 357,037        | <br>6,820,884    |
| Total General Revenues                                             |             | 280,447,646    | 287,975,378      |
| Total Revenues                                                     |             | 314,692,791    | <br>311,556,336  |
| Program Expenses                                                   |             |                |                  |
| General government support                                         |             | 31,296,069     | 32,624,198       |
| Public safety                                                      |             | 27,303,498     | 27,134,763       |
| Transportation                                                     |             | 57,624,042     | 56,143,668       |
| Economic assistance and opportunity                                |             | 3,157,405      | 3,123,788        |
| Culture and recreation                                             |             | 69,941,598     | 70,089,044       |
| Home and community services                                        |             | 77,656,093     | 79,258,294       |
| Interest on debt                                                   |             | 21,718,222     | <br>26,173,679   |
| Total Expenses                                                     |             | 288,696,927    | 294,547,434      |
| Excess before Special Item                                         |             | 25,995,864     | <br>17,008,902   |
| Special Item                                                       |             | _              |                  |
| Gain from sale of land                                             |             | 3,122,789      | -0-              |
| Change in Net Position                                             |             | 29,118,653     | \$<br>17,008,902 |
| Net Position at Beginning of Year, as reported                     |             | (313,032,791)  |                  |
| Cumulative Effect of a Change in Accounting Principle (See Note 6) |             | (264,343,087)  |                  |
| Net Position at Beginning of Year, as restated*                    |             | (577,375,878)  |                  |
| Net Position at End of Year                                        | \$          | (548,257,225)  |                  |
| Hot i obligit at Elia of Toal                                      | <del></del> | (0.10,201,220) |                  |

<sup>\*</sup>The cumulative effect of applying Government Accounting Standards Board Statement ("GASB") No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions", in the amount of \$264,343,087, is shown as an adjustment to the beginning net position of 2018. The condensed information for the Statement of Net Position for the year ended December 31, 2017 was not restated as the information was not available.

Net position, from all governmental activities, increased by \$29,118,653 in the current year. Key elements of the governmental activities are:

- The current year surplus was mainly due to the increase in fund balance of \$110,995,883 shown in the governmental funds, adjusted for various items presented in the government-wide financial statements. These items included the issuance of debt totaling \$204,445,344, repayment of bond principal totaling \$143,272,598, \$479,038 in pension item related expenses, \$10,925,606 in expenses related to the unfunded liability for other postemployment benefits and adjustments related to capital asset additions, depreciation and loss on dispositions resulting in a net expense of \$11,129,971.
- The Town is reporting a special item in the amount of \$3,122,789 for the gain on sale of land. This is mainly due to the recognition of the final installment of \$2,475,000 for the sale of land initiated in 2013. See Note 1.E. The remaining gain of \$647,789 relates to the sale of surplus property that was sold during the year in accordance with specifications in a public bid.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (continued)

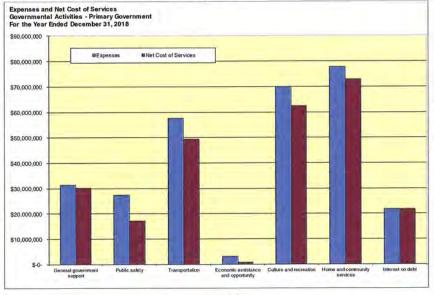
- Total revenues were \$314,692,791 in 2018, an increase of \$3,136,455 over the prior year. General revenues were down overall by \$7,527,732, due primarily to a decrease in other revenues in the current year of \$6,463,847, which was mainly due to the land donation in 2017 of \$3,664,592 that did not recur in 2018 and certain losses on disposals. Program revenues increased from the prior year by \$10,664,187 due to an increase in capital grants and contributions of \$6,425,213, primarily due to an increase in transportation program grant activity. In addition, charges for services increased by \$3,880,015 which was mainly due to increases in parking lot and garage fees, single stream recycling revenue, revenue from the demolition of unsafe buildings, vacant and abandoned building revenue, and program income related to the community development block grant.
- Total program expenses were \$288,696,927 in 2018, a decrease of \$5,850,507 from the prior year. Expenses decreased for general government support, culture and recreation, home and community services and interest on debt, which collectively had a decrease in expenses of \$7,533,233. These decreases were partially offset by an increase in transportation expenses of \$1,480,374, as well as small increases in public safety and economic assistance and opportunity. The decrease in expenses for these functions was mainly due to decreased expenses related to the other postemployment benefits and net pension items. Transportation expenses increased mainly as a result of increases in salaries, central vehicle maintenance charges and snow removal. The decrease in interest on debt was mainly due to the life of the general obligation bonds, decreases in BAN's payable as of year-end, and the fact that there were no TAN's payable as of December 31, 2017, resulting in no interest on TAN's being paid in 2018.

The following chart illustrates the total and net cost of services by function for the Town's governmental funds.

Net Cost of Services Governmental Activities - Primary Government for the years ended December 31, 2018 and 2017

| ces                                                                                           | Net Cost of Services                                                                           |                                                                                                                    |  |  |
|-----------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|--|--|
| 2017                                                                                          | 2018                                                                                           | 2017                                                                                                               |  |  |
| 32,624,198<br>27,134,763<br>56,143,668<br>3,123,788<br>70,089,044<br>79,258,294<br>26,173,679 | \$ 30,140,299<br>17,090,984<br>49,501,400<br>731,991<br>62,322,784<br>72,946,102<br>21,718,222 | \$ 31,550,534<br>17,392,710<br>54,406,814<br>1,119,158<br>63,517,432<br>76,806,149<br>26,173,679<br>\$ 270,966,476 |  |  |
| 6                                                                                             | 70,089,044<br>79,258,294                                                                       | 70,089,044 62,322,784<br>79,258,294 72,946,102<br>26,173,679 21,718,222                                            |  |  |

The total cost of all governmental activities this year was \$288,696,927. The net cost of these services after being subsidized by program revenues was \$254,451,782.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS December 31, 2018

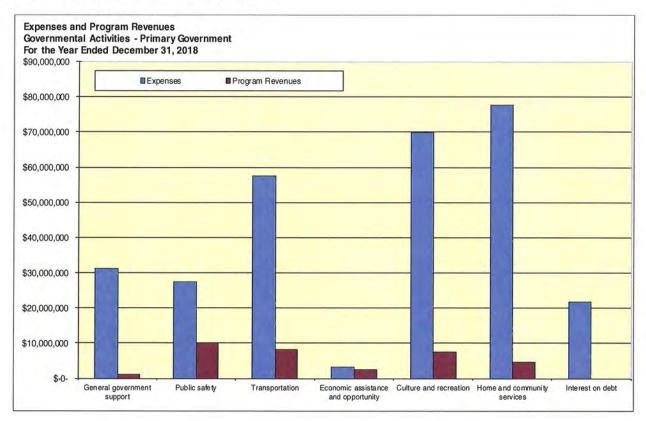
#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (continued)

The following chart illustrates the total costs of services and program revenues by function for the Town's governmental activities.

Total Cost of Services and Program Revenues Governmental Activities - Primary Government for the years ended December 31, 2018 and 2017

|                                                                                                                                                                 | Total Cost of Services |                                                                                               |    | Program<br>Revenues                                                                           |    |                                                                             |    |                                                                            |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|-----------------------------------------------------------------------------------------------|----|-----------------------------------------------------------------------------------------------|----|-----------------------------------------------------------------------------|----|----------------------------------------------------------------------------|
|                                                                                                                                                                 |                        | 2018                                                                                          |    | 2017                                                                                          |    | 2018                                                                        |    | 2017                                                                       |
| General government support Public safety Transportation Economic assistance and opportunity Culture and recreation Home and community services Interest on debt | \$                     | 31,296,069<br>27,303,498<br>57,624,042<br>3,157,405<br>69,941,598<br>77,656,093<br>21,718,222 | \$ | 32,624,198<br>27,134,763<br>56,143,668<br>3,123,788<br>70,089,044<br>79,258,294<br>26,173,679 | \$ | 1,155,770<br>10,212,514<br>8,122,642<br>2,425,414<br>7,618,814<br>4,709,991 | \$ | 1,073,664<br>9,742,053<br>1,736,854<br>2,004,630<br>6,571,612<br>2,452,145 |
|                                                                                                                                                                 | \$                     | 288,696,927                                                                                   | \$ | 294,547,434                                                                                   | \$ | 34,245,145                                                                  | \$ | 23,580,958                                                                 |

The total cost of all governmental activities this year was \$288,696,927. The cost of these services were subsidized by program revenues of \$34,245,145.



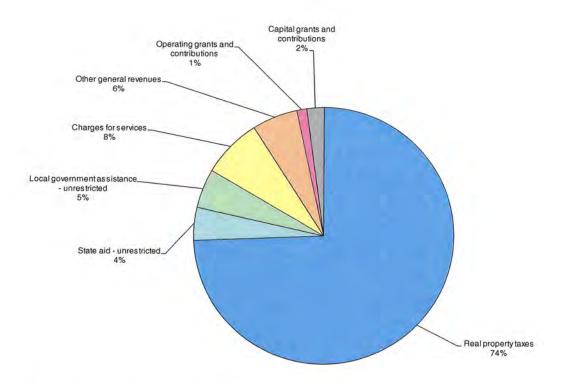
MANAGEMENT'S DISCUSSION AND ANALYSIS December 31, 2018

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS** (continued)

#### Revenue by Source

Governmental Activities - Primary Government Year ended December 31, 2018

| Real property taxes                        | \$<br>234,030,013 |
|--------------------------------------------|-------------------|
| State aid - unrestricted                   | 13,089,231        |
| Local government assistance - unrestricted | 15,497,649        |
| Charges for services                       | 23,468,438        |
| Other general revenues                     | 17,830,753        |
| Operating grants and contributions         | 3,914,142         |
| Capital grants and contributions           | 6,862,565         |
|                                            | \$<br>314,692,791 |
|                                            |                   |



#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

#### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, spendable fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (continued)

#### Governmental Funds (continued)

At December 31, 2018, the Town's governmental funds reported a total ending fund balance of \$19,043,016, an increase of \$110,995,883 from the prior year deficit fund balance of \$91,952,867. The category breakdown of fund balance is as follows:

- Nonspendable fund balance \$3,601,183 (inherently nonspendable) includes the portion of net resources that are not in spendable form or will not convert to cash within the current period.
- Restricted fund balance \$47,848,703 (externally enforceable limitations on use) includes amounts subject to limitations imposed by creditors, grantors, contributors, or laws and regulations of other governments.
- Assigned fund balance \$20,443,449 (limitation resulting from intended use) consists of amounts
  where the intended use is established by the Town Board, but do not meet the criteria to be classified
  as restricted or committed.
- Unassigned fund balance deficit \$52,850,319 (residual net resources) is the remaining total fund balance deficit in the General Fund, Solid Waste Disposal District Fund, Capital Projects Fund, and Public Parking District.

The positive change in total governmental fund balance was due largely to the issuance of serial bonds for \$204,445,344, inclusive of refunding debt, the sale of land for \$5,625,000, as well as an overall increase in revenue of \$11,263,330, offset by an increase in expenditures of \$131,143,442, inclusive of \$81,799,140 to extinguish refunded debt. The Town began the year anticipating that revenues would equal expenditures, utilizing no appropriations of fund balance for the 2018 budget in the governmental funds. During the year, the Town appropriated an additional \$4,873,880 in fund balance to fund operations.

The changes in fund balance in the General Fund, Highway Fund, Garbage Collection Districts Fund, Solid Waste Disposal District Fund, Capital Projects Fund and Nonmajor Governmental Funds are explained in their respective paragraphs below.

| General Fund                        | 2018            | 2017            | 2016            |
|-------------------------------------|-----------------|-----------------|-----------------|
| Revenues                            | \$ 136,613,719  | \$ 145,692,169  | \$ 116,416,593  |
| Expenditures                        | 93,950,754      | 90,297,141      | 95,058,611      |
| Other Financing Sources (Uses), net | (34,152,138)    | (37,474,900)    | (33,468,143)    |
| Excess of Revenues over Expenditure | 8,510,827       | 17,920,128      | (12,110,161)    |
| Special Items                       | 3,122,789       | -0-             | -0-             |
| Net Change in Fund Balance          | 11,633,616      | 17,920,128      | (12,110,161)    |
| Fund Balance (Deficit), beginning   | (22,034,086)    | (39,954,214)    | (27,844,053)    |
| Fund Balance (Deficit), ending      | \$ (10,400,470) | \$ (22,034,086) | \$ (39,954,214) |

The General Fund operated at a surplus of \$11,633,616 which reduced the fund deficit from \$22,034,086 to \$10,400,470. Revenues and special items (proceeds from sale of land) decreased by \$5,955,661 from the prior year to \$139,736,508, while expenditures and other financing uses remained consistent with an increase of \$330,851 to \$128,102,892 compared to the prior year. The decrease in revenue and special items was mainly caused by a decrease of \$12,982,350 in real property taxes, offset by an increase in interfund revenues of \$2,816,105 and proceeds from the sale of land of \$3,122,789. Overall, the Town decreased the fund deficit of \$39,954,214 for the year ended December 31, 2016 by \$29,553,744 as of the year ended December 31, 2018.

| Highway Fund                        | 2018             | 2017              | 2016              |
|-------------------------------------|------------------|-------------------|-------------------|
| Revenues                            | \$<br>55,628,585 | \$<br>55,781,055  | \$<br>51,850,019  |
| Expenditures                        | 27,785,771       | 27,045,308        | 25,294,033        |
| Other Financing Sources (Uses), net | (20,998,808)     | <br>(29,644,136)  | <br>(26,966,478)  |
| Net Change in Fund Balance          | 6,844,006        | (908,389)         | <br>(410,492)     |
| Fund Balance (Deficit), beginning   | (4,169,057)      | (3,260,668)       | (2,850,176)       |
| Fund Balance (Deficit), ending      | \$<br>2,674,949  | \$<br>(4,169,057) | \$<br>(3,260,668) |

In the Highway Fund, the fund deficit was eliminated by a current year surplus of \$6,844,006, from a \$4,169,057 deficit in the prior year to a \$2,674,949 surplus as of year-end.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (continued)

#### Governmental Funds (continued)

Revenues, which remained comparable to the prior year, totaled \$55,628,585, a decrease of \$152,470, while expenditures and other financing uses totaled \$48,784,579, a decrease of \$7,904,865 from the prior year. The decrease in expenditures and other financing uses was mainly due to the decrease in transfers out to the Debt Service Fund of \$10,387,615 due to use of accumulated resources in the debt service fund offset by an increase in transfers out to the Capital Projects Funds of \$1,742,287. Overall, the Town eliminated the fund deficit of \$3,260,668 for the year ended December 31, 2016 to a fund balance of \$2,674,949 as of the year ended December 31, 2018.

| Garbage Collection Districts Fund   | 2018 |             | 2017 |             | 2016 |             |
|-------------------------------------|------|-------------|------|-------------|------|-------------|
| Revenues                            | \$   | 60,846,435  | \$   | 45,211,320  | \$   | 50,363,069  |
| Expenditures                        |      | 54,544,346  |      | 49,171,647  |      | 49,043,823  |
| Other Financing Sources (Uses), net |      | (7,369,532) |      | (3,049,277) |      | 16,963,218  |
| Net Change in Fund Balance          |      | (1,067,443) |      | (7,009,604) |      | 18,282,464  |
| Fund Balance (Deficit), beginning   |      | 4,369,726   |      | 11,379,330  |      | (6,903,134) |
| Fund Balance, ending                | \$   | 3,302,283   | \$   | 4,369,726   | \$   | 11,379,330  |

In the Garbage Collection Districts Fund, the fund balance was reduced by \$1,067,443 to \$3,302,283. Revenues totaled \$60,846,435, an increase of \$15,635,115 from the prior year, while expenditures and other financing uses totaled \$61,913,878, an increase of \$9,692,954 from the prior year. The increase in revenues is primarily due to an increase in real property taxes of \$15,569,270. The overall increase in expenditures and other financing uses was mainly due to increases in salaries, employee benefits, vehicle maintenance charges, and administrative costs totaling \$6,079,168. In addition, transfers out to the Debt Service Fund increased by \$4,193,049 due to increase debt service expenditures related to this fund.

| Solid Waste Disposal District Fund  | 2018 2017 |             | 2016              |    |              |
|-------------------------------------|-----------|-------------|-------------------|----|--------------|
| Revenues                            | \$        | 27,158,603  | \$<br>32,426,976  | \$ | 34,784,867   |
| Expenditures                        |           | 23,222,280  | 26,080,295        |    | 33,808,496   |
| Other Financing Sources (Uses), net |           | (4,361,216) | (2,773,573)       |    | 4,659,990    |
| Net Change in Fund Balance          |           | (424,893)   | 3,573,108         |    | 5,636,361    |
| Fund Balance (Deficit), beginning   |           | (6,016,218) | <br>(9,589,326)   |    | (15,225,687) |
| Fund Balance (Deficit), ending      | \$        | (6,441,111) | \$<br>(6,016,218) | \$ | (9,589,326)  |

In the Solid Waste Disposal District Fund, fund balance deficit was increased by \$424,893 from \$6,016,218 to \$6,441,111. Revenues totaled \$27,158,603, a decrease of \$5,268,373 from the prior year, while expenditures and other financing uses totaled \$27,583,496, a decrease of \$1,270,372 from the prior year. The decrease in revenue was mainly due to a decrease in real property taxes of \$5,171,879. The overall decrease in expenditures and other financing uses was mainly due to decreases in sanitation and recycling expenditures of \$1,500,601 related to the Town's decision to begin moving the recycling operations in 2017 from this fund to the Garbage Collection Districts Fund. This caused decreases in salaries and employee benefit expenditures, as well as a decrease in administrative costs for 2018, which were offset by an increase in debt service expenditures. Overall, the Town decreased the fund deficit of \$9,589,326 for the year ended December 31, 2016 by \$3,148,215 as of the year ended December 31, 2018.

In the Capital Projects Fund, the fund balance deficit was eliminated by a surplus of \$93,294,751 for the current year, bringing the fund balance from a deficit of \$82,461,656 to a surplus of \$10,833,095. The beginning fund balance deficit resulted from differences in timing between project expenditures and the recognition of corresponding permanent financing sources. Since project expenditures are initially financed by the issuance of bond anticipation notes (BANs), and the proceeds of these short-term borrowings are recorded as fund liabilities rather than as other financing sources in accordance with GAAP, fund balance deficits occur. During the year, the \$139,823,688 of BANs that were payable as of December 31, 2017 were partially redeemed with \$14,074,631 from appropriations and replaced with \$125,749,057 of serial bonds that were issued and recognized as an other financing source, eliminating the deficit as of December 31, 2018.

# MANAGEMENT'S DISCUSSION AND ANALYSIS December 31, 2018

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (continued)

#### Governmental Funds (continued)

The total Nonmajor Governmental Funds' fund balance surplus was increased by \$3,206,764. Revenues totaled \$71,703,087, an increase of \$5,624,597 from the prior year, while expenditures and other financing uses totaled \$68,496,323, an increase of \$3,170,879 from the prior year. The increase in revenue was mainly due to increases in real property taxes of \$1,198,447, departmental income of \$2,204,292 and federal aid of \$2,407,223. The increase in expenditures and other financing uses was primarily caused by increases in building department and planning expenditures, as well as special grants and employee benefit expenditures.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The Town appropriated expenditures in the original General Fund budget equal to estimated revenues for a balanced budget. Over the course of the year, the Town Board revises the budget as needed so that expenditures do not exceed appropriations. In the General Fund, various transfers between appropriations were approved for this purpose. The budget was also revised as a result of encumbrances from the prior year. The final budget for expenditures and other financing uses was increased as well by the appropriation of additional unassigned fund balance by \$2,337,756. Please see the General Fund section for more details on the comparison of final budget to actual amounts.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

As of December 31, 2018 the Town had \$637,022,245, in net capital assets including land, development rights, construction in progress, land rights, buildings, improvements other than buildings, machinery and equipment, software, roads, curbs and sidewalks, drainage and street lighting. In addition, the Town has encumbered funds for commitments of capital expenditures in the amount of \$19,211,975. The Town's nonmajor component units had \$228,188,257 in net capital assets including land, construction in progress, buildings, improvements other than buildings, machinery and equipment, software, water and sewer mains.

#### Capital Assets at December 31,

| Primary government                                  | 2018                         | 2017                         |
|-----------------------------------------------------|------------------------------|------------------------------|
| Land                                                | \$ 116,032,327               | \$ 118,534,538               |
| Development rights                                  | 1,306,296                    | 1,306,296                    |
| Construction in progress                            | 2,450,650                    | 875,983                      |
| Land rights                                         | 9,296,520                    | 9,296,520                    |
| Buildings                                           | 168,141,648                  | 152,144,271                  |
| Improvements other than buildings                   | 504,094,231                  | 495,406,601                  |
| Machinery and equipment                             | 95,269,194                   | 93,063,345                   |
| Software                                            | 25,732,989                   | 25,297,398                   |
| Infrastructure                                      |                              |                              |
| Roads, curbs and sidewalks                          | 420,709,069                  | 412,961,552                  |
| Drainage system                                     | 180,256,293                  | 180,032,362                  |
| Lighting system                                     | 22,777,185                   | 22,499,105                   |
| Total capital assets Less: accumulated depreciation | 1,546,066,402<br>909,044,157 | 1,511,417,971<br>863,265,755 |
| Primary government - Total net capital assets       | \$ 637,022,245               | \$ 648,152,216               |

During 2018, the Town's capital assets were decreased by \$11,129,971. The decrease in capital assets included depreciation expense of \$50,412,163 and a loss on dispositions of \$4,648,872, offset by additions net of prior year construction in progress placed into service of \$43,931,064.

Additional information on the Town's capital assets can be found in Note 3.C to the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### **CAPITAL ASSET AND DEBT ADMINISTRATION** (continued)

Capital Assets at December 31,

| Nonmajor component units                                                                                   | 2018                                                                             | 2017                                                                            |
|------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------|---------------------------------------------------------------------------------|
| Land Construction in progress Buildings Improvements other than buildings Machinery and equipment Software | \$ 5,834,112<br>18,093,773<br>69,049,031<br>135,229,900<br>54,599,248<br>202,729 | \$ 5,979,602<br>22,641,566<br>70,350,159<br>117,487,957<br>45,701,471<br>90,688 |
| Infrastructure Water mains                                                                                 | 93,274,491                                                                       | 97,585,992                                                                      |
| Sewer system  Total capital assets Less: accumulated depreciation                                          | 1,517,692<br>377,800,976<br>149,612,719                                          | 1,517,692<br>361,355,127<br>140,952,938                                         |
| Component units - Total net capital assets                                                                 | \$ 228,188,257                                                                   | \$ 220,402,189                                                                  |

The capital program is a long-range financing guide and not a definite plan. Each appropriation must be authorized by Town Board resolution before its commencement. Each may be financed by issuance of general obligation bonds, which, at times, are preceded by issuance of bond anticipation notes for various periods of time depending on the probable usefulness of the purpose of the expenditure. The following sets forth a summary of the Town's capital program, as adopted for 2019 and the next five years (in thousands).

| Equipment           | 2019      | 2020      | 2021      | 2022      | 2023      | 2024      |
|---------------------|-----------|-----------|-----------|-----------|-----------|-----------|
| General Fund        | \$ 1,595  | \$ 5,667  | \$ 5,477  | \$ 5,029  | \$ 4,199  | \$ 4,260  |
| General - Part Town | 155       | 115       | 58        | 58        | 58        | 58        |
| Highway Fund        | 2,581     | 2,561     | 3,191     | 2,746     | 2,686     | 2,523     |
| Special Districts   | 3,682     | 2,939     | 2,807     | 2,823     | 3,573     | 3,102     |
| Total Equipment     | \$ 8,013  | \$ 11,282 | \$ 11,533 | \$ 10,656 | \$ 10,516 | \$ 9,943  |
| Improvements        | 2019      | 2020      | 2021      | 2022      | 2023      | 2024      |
| General Fund        | \$ 5,400  | \$ 6,175  | \$ 3,495  | \$ 2,445  | \$ 2,545  | \$ 2,345  |
| Highway Fund        | 19,175    | 18,175    | 16,425    | 16,075    | 16,275    | 20,275    |
| Special Districts   | 2,050     | 2,075     | 1,725     | 1,700     | 1,550     | 1,550     |
| Total Improvements  | \$ 26,625 | \$ 26,425 | \$ 21,645 | \$ 20,220 | \$ 20,370 | \$ 24,170 |
| Total Program       | \$ 34,638 | \$ 37,707 | \$ 33,178 | \$ 30,876 | \$ 30,886 | \$ 34,113 |

#### **Debt Administration**

At December 31, 2018, the Town had \$672,340,369 in long-term general obligation bonds outstanding, of which \$585,468,018 was for general Town purposes. Also outstanding at year-end were bond anticipation notes in the amount of \$38,540,000 of which \$30,025,000 was for general Town purposes.

#### Debt Limit

The Town has the power to contract indebtedness for any Town purpose so long as the principal amount thereof, subject to certain limited exceptions, shall not exceed seven percent of the average full valuation of taxable real estate of the Town, and subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service.

MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2018

#### CAPITAL ASSET AND DEBT ADMINISTRATION (continued)

#### **Debt Administration** (continued)

Debt Limit (continued)

The constitutional method for determining full valuation is calculated by taking the assessed valuation of taxable real estate as shown upon the latest completed assessment roll and dividing the same by the equalization rate as determined by the State Board of Equalization and Assessment. The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and dividing such sum by five. Percentage of debt contracting power exhausted at December 31, 2018 was 15.14%.

Additional information on the Town's debt activity can be found in Note 3.D to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

#### **Property Tax**

Chapter 97 of the Laws of 2011 ("Tax Cap Law") was enacted on June 24, 2011 and took effect for the 2012 budget year. The Tax Cap Law limits annual increases of the Town's overall real property tax to no more than the lesser of 2.00% or the rate of inflation. Certain increases to the tax levy are excluded from the limitations imposed by the Tax Cap Law including exclusions for certain expenditures for retirement system contributions and tort judgments payable by the Town. In addition, the Town Board may override the limitations if the Town Board enacts, by vote of at least sixty percent of the voting power of the Town Board, a local law to override such limit for the upcoming budget year. The Tax Cap Law does not provide exclusion for debt service on general obligations issued by the Town.

The Town has adopted a budget for 2019, which factors in inflation and other adjustments to revenues and expenditures as well as prior year positive and negative fund balances. The 2019 budget includes an overall decrease in real property tax revenue from the prior year of .004% for the Town's overall governmental activities.

#### State Aid and Local Assistance

The Town receives financial assistance from New York State and Nassau County. During 2018, financial assistance included state aid – mortgage tax \$11,406,809; state aid – per capita \$1,682,422 and County local government assistance of \$15,497,649. If the State should not adopt its budget in a timely manner, municipalities and school districts in the State, including the Town may be affected by a delay in the payment of state aid. The State is not constitutionally obligated to maintain or continue state aid to the Town. The Town's 2019 budget included similar amounts for this financial assistance.

#### **Bond Rating**

In March 2019, Standard & Poor's ("S&P") raised its long-term rating on the Town's outstanding debt to AA, with a stable outlook. Moody's maintained its underlying rating of Baa3 with a stable outlook since April 2018.

#### **Property Condemnation and Environmental Issues**

The Town is currently in litigation on certain matters which involve property condemnation and/or the remediation for the contamination by environmentally hazardous substances. These matters are at various stages of litigation and it is uncertain as to the outcome. Additional information on these matters can be found in Note 4.B to the financial statements.

#### **Town Concessionaire Litigation**

The Town is currently in litigation on certain matters which involve a Town concessionaire. The Town Attorney cannot predict the outcome of the pending litigations and investigation or whether any additional litigation against the Town or its officers or officials will be initiated. Additional information on this matter can be found in Note 4.C to the financial statements.

BASIC FINANCIAL STATEMENTS

# GOVERNMENT-WIDE FINANCIAL STATEMENT STATEMENT OF NET POSITION December 31, 2018

| ASSETS                                                          |    | Primary<br>Governmental<br>Activities |    | Nonmajor<br>Component<br>Units        |
|-----------------------------------------------------------------|----|---------------------------------------|----|---------------------------------------|
| Current Assets:                                                 |    |                                       |    |                                       |
| Cash and investments                                            | \$ | 73,996,384                            | \$ | 80,765,554                            |
| Restricted cash and investments                                 | Ψ  | 3,147,027                             | Ψ  | 00,1 00,00 1                          |
| Accounts receivable, net of allowances \$1,069,319              |    | 7,203,551                             |    | 11,588,733                            |
| State and federal aid receivables                               |    | 11,493,835                            |    | 9,906,936                             |
| Due from other governments, net of allowances \$52,098          |    | 5,272,774                             |    | 572,010                               |
| Due from primary government                                     |    | -,,                                   |    | 11,377,595                            |
| Due from component units                                        |    | 1,418,166                             |    |                                       |
| Other assets                                                    |    | .,,                                   |    | 49,805                                |
| Inventory of material and supplies                              |    | 3,601,183                             |    | 843,424                               |
| Prepaid items                                                   |    | -,,                                   |    | 940,553                               |
| Total Current Assets                                            |    | 106,132,920                           |    | 116,044,610                           |
| Non-Current Assets:                                             |    |                                       |    | , , , , , , , , , , , , , , , , , , , |
| Receivable - service concession arrangement                     |    | 10,402,250                            |    |                                       |
| Non-depreciable capital assets                                  |    | 119,789,273                           |    | 23,927,885                            |
| Depreciable capital assets, net of depreciation                 |    | 517,232,972                           |    | 204,260,372                           |
| Total Non-Current Assets                                        |    | 647,424,495                           |    | 228,188,257                           |
| Total Assets                                                    |    | 753,557,415                           |    | 344,232,867                           |
| DEFERRED OUTFLOWS OF RESOURCES                                  |    |                                       |    |                                       |
| Deferred charges on refundings, net of accumulated amortization |    | 4,662,991                             |    | 69,493                                |
| Length of service award program                                 |    | 858,652                               |    |                                       |
| Pensions                                                        |    | 21,362,617                            |    | 5,479,903                             |
| Total Deferred Outflows of Resources                            |    | 26,884,260                            |    | 5,549,396                             |
|                                                                 |    |                                       |    | (continued)                           |

# GOVERNMENT-WIDE FINANCIAL STATEMENT STATEMENT OF NET POSITION December 31, 2018

|                                                                 | Primary<br>Governmental<br>Activities | Nonmajor<br>Component<br>Units |
|-----------------------------------------------------------------|---------------------------------------|--------------------------------|
| LIABILITIES                                                     | Activities                            | OTING                          |
| Current Liabilities:                                            |                                       |                                |
| Accounts payable                                                | 39,521,610                            | 7,862,790                      |
| Accrued liabilities                                             | 8,940,318                             | 458,611                        |
| Accrued interest payable                                        | 8,776,963                             | 1,805,334                      |
| Bond anticipation notes payable                                 | 30,025,000                            | 8,515,000                      |
| Tax anticipation notes payable                                  | 10,000,000                            |                                |
| Due to other governments                                        | 167,240                               | 527,439                        |
| Due to primary government                                       |                                       | 1,418,166                      |
| Grant advances                                                  | 28,805                                |                                |
| Unearned income                                                 | 18,350                                | 826,862                        |
| Other liabilities                                               |                                       | 465,652                        |
| Non-current liabilities due within one year:                    |                                       |                                |
| General obligation bonds payable                                | 66,811,223                            | 6,046,636                      |
| Due to Employees' Retirement System                             | 2,412,233                             |                                |
| Compensated absences                                            | 1,114,739                             | 279,598                        |
| Claims and judgments payable                                    | 5,351,377                             |                                |
| Other litigation payable                                        | 196,000                               |                                |
| Estimated liability for landfill closure                        |                                       |                                |
| and postclosure care costs                                      | 300,000                               |                                |
| Capital lease payable                                           | 22,342                                |                                |
| Other debt                                                      |                                       | 1,255,662                      |
| Total Current Liabilities                                       | 173,686,200                           | 29,461,750                     |
| Non-Current Liabilities:                                        |                                       |                                |
| General obligation bonds payable                                | 532,056,899                           | 81,397,529                     |
| Due to Employees' Retirement System                             | 16,858,347                            |                                |
| Compensated absences                                            | 21,180,043                            | 3,942,120                      |
| Claims and judgments payable                                    | 16,282,375                            |                                |
| Estimated liability for landfill closure                        |                                       |                                |
| and postclosure care costs                                      | 2,400,000                             |                                |
| Capital lease payable                                           | 78,198                                |                                |
| Other postemployment benefits payable                           | 475,215,153                           | 71,129,979                     |
| Length of service award program liability - proportionate share | 6,181,258                             |                                |
| Net pension liability - proportionate share                     | 10,340,898                            | 1,419,205                      |
| Other debt                                                      |                                       | 22,193,847                     |
| Total Non-Current Liabilities                                   | 1,080,593,171                         | 180,082,680                    |
|                                                                 |                                       |                                |
| Total Liabilities                                               | 1,254,279,371                         | 209,544,430                    |
| DEFERRED INFLOWS OF RESOURCES                                   |                                       |                                |
|                                                                 |                                       | 48,000                         |
| Contractual service fees Service concession arrangement         | 11,585,825                            | 40,000                         |
| •                                                               |                                       | 6.050.000                      |
| Other postemployment benefits                                   | 43,935,756                            | 6,258,368                      |
| Length of service award program                                 | 342,542                               | 4=00.440                       |
| Pensions                                                        | 18,555,406                            | 4,729,410                      |
| Total Deferred Inflows of Resources                             | 74,419,529                            | 11,035,778                     |
| Total Deletted littlews of Tiesouroes                           | 74,410,020                            | 11,000,770                     |
| NET POSITION                                                    |                                       |                                |
| Net investment in capital assets                                | 85,406,978                            | 116,916,320                    |
| Restricted:                                                     | . ,                                   |                                |
| Length of service award program                                 | 3,147,027                             |                                |
| Culture and recreation                                          | 31,287                                |                                |
| Home and community services                                     | 344,378                               | 49,361,332                     |
| Economic assistance and opportunity                             | 360,237                               |                                |
| Debt service                                                    | 640,914                               |                                |
| Unrestricted (deficit)                                          | (638,188,046)                         | (37,075,597)                   |
|                                                                 |                                       |                                |
| Total Net Position                                              | \$ (548,257,225)                      | \$ 129,202,055                 |

# GOVERNMENT-WIDE FINANCIAL STATEMENT STATEMENT OF ACTIVITIES Year ended December 31, 2018

|                                     |      |             | Program Revenues |             |               |                         |                       |           |  |
|-------------------------------------|------|-------------|------------------|-------------|---------------|-------------------------|-----------------------|-----------|--|
|                                     |      |             |                  | Chargos for |               | Operating<br>Grants and | Capital<br>Grants and |           |  |
| E :: (D                             |      |             | ,                | Charges for | _             |                         |                       |           |  |
| Function/Program                    |      | Expenses    | Services         |             | Contributions |                         | Contributions         |           |  |
| PRIMARY GOVERNMENT                  |      |             |                  |             |               |                         |                       |           |  |
| Government Activities:              |      |             |                  |             |               |                         |                       |           |  |
| General government support          | \$   | 31,296,069  | \$               | 1,155,770   |               |                         |                       |           |  |
| Public safety                       |      | 27,303,498  |                  | 10,212,514  |               |                         |                       |           |  |
| Transportation                      |      | 57,624,042  |                  | 2,976,973   |               |                         | \$                    | 5,145,669 |  |
| Economic assistance and opportunity |      | 3,157,405   |                  |             | \$            | 2,425,414               |                       |           |  |
| Culture and recreation              |      | 69,941,598  |                  | 7,398,745   |               | 220,069                 |                       |           |  |
| Home and community services         |      | 77,656,093  |                  | 1,724,436   |               | 1,268,659               |                       | 1,716,896 |  |
| Interest on debt                    |      | 21,718,222  |                  |             |               |                         |                       |           |  |
| Total Primary Government            | _\$_ | 288,696,927 | \$               | 23,468,438  | \$            | 3,914,142               | \$                    | 6,862,565 |  |
| NONMAJOR COMPONENT UNITS            |      |             |                  |             |               |                         |                       |           |  |
| Home and community services         | \$   | 61,049,972  | \$               | 29,994,142  | \$            | -0                      | \$                    | 4,785,975 |  |

# **General Revenues**

Real property taxes
Other real property tax items
Non-property tax items
Interest earnings
Local government assistance - unrestricted
State aid - unrestricted
Other
Special Item

Gain from sale of land

Total General Revenues and Special Item

Change in Net Position

Net Position at Beginning of Year, as Restated (See Note 6)

Net Position at End of Year

See notes to the financial statements.

| Net (Expenses) Revenue and |
|----------------------------|
| Change in Net Position     |

|      |                                                                                                           |      | Nonmajor                                                    |
|------|-----------------------------------------------------------------------------------------------------------|------|-------------------------------------------------------------|
|      | Primary                                                                                                   |      | Component                                                   |
| _    | Government                                                                                                |      | Units                                                       |
| \$   | (30,140,299)<br>(17,090,984)<br>(49,501,400)<br>(731,991)<br>(62,322,784)<br>(72,946,102)<br>(21,718,222) |      |                                                             |
| _\$_ | (254,451,782)                                                                                             |      |                                                             |
|      |                                                                                                           | _\$_ | (26,269,855)                                                |
| \$   | 234,030,013<br>10,490,964<br>5,642,122<br>1,340,630<br>15,497,649<br>13,089,231<br>357,037                | \$   | 27,610,314<br>1,500,349<br>860,358<br>128,988<br>17,788,003 |
|      | 3,122,789                                                                                                 |      |                                                             |
|      | 283,570,435                                                                                               |      | 47,888,012                                                  |
|      | 29,118,653                                                                                                |      | 21,618,157                                                  |
|      | (577,375,878)                                                                                             |      | 107,583,898                                                 |
| \$   | (548,257,225)                                                                                             | \$   | 129,202,055                                                 |

BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2018

|                                                                                 | MAJOR FUNDS |              |    |            |      |                  |
|---------------------------------------------------------------------------------|-------------|--------------|----|------------|------|------------------|
|                                                                                 |             | Canaval      |    | Lliabora   | Call | Garbage          |
|                                                                                 |             | General      |    | Highway    | Con  | ection Districts |
| ASSETS                                                                          |             |              |    |            |      |                  |
| Cash and investments Restricted cash and investments                            | \$          | 1,771,485    | \$ | 677,457    | \$   | 8,519,054        |
| Accounts receivable, net of allowances                                          |             |              |    |            |      |                  |
| for doubtful accounts of \$1,069,319                                            |             | 5,273,582    |    | 169,382    |      |                  |
| Due from other funds                                                            |             | 100,000      |    | 2,500,000  |      |                  |
| State and federal aid receivables                                               |             | 2,271,894    |    | 7,356      |      |                  |
| Due from other governments, net of allowances for doubtful accounts of \$52,098 |             | 4,583,499    |    | 341,361    |      | 147,518          |
| Due from component units                                                        |             | 1,000,100    |    | 011,001    |      | ,                |
| Inventory of material and supplies                                              |             | 2,314,736    |    | 1,020,332  |      | E 112 mmm.       |
| Total Assets                                                                    | \$          | 16,315,196   | \$ | 4,715,888  | \$   | 8,666,572        |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICITS)         |             |              |    |            |      |                  |
|                                                                                 |             |              |    |            |      |                  |
| LIABILITIES Accounts payable                                                    | \$          | 10,666,973   | \$ | 1,325,925  | \$   | 3,351,270        |
| Accrued liabilities                                                             | Ψ           | 4,206,826    | Ψ  | 715,014    | Ψ    | 2,013,019        |
| Bond anticipation notes payable                                                 |             |              |    |            |      |                  |
| Tax anticipation notes payable                                                  |             | 10,000,000   |    |            |      |                  |
| Due to other governments  Due to other funds                                    |             | 146,942      |    |            |      |                  |
| Grant advances                                                                  |             |              |    |            |      |                  |
| Unearned revenue                                                                |             | 18,350       |    |            |      |                  |
| Total Liabilities                                                               |             | 25,039,091   |    | 2,040,939  |      | 5,364,289        |
| DEFERRED INFLOWS OF RESOURCES                                                   |             |              |    |            |      |                  |
| Unavailable revenue from rental of real property                                |             | 493,000      |    |            |      |                  |
| Unearned revenue - service concession arrangement                               |             | 1,183,575    |    |            |      |                  |
| Total Deferred Inflows of Resources                                             |             | 1,676,575    |    |            |      |                  |
| FUND BALANCES (DEFICIT)                                                         |             |              |    |            |      |                  |
| Nonspendable                                                                    |             | 2,314,736    |    | 1,020,332  |      |                  |
| Restricted                                                                      |             | 31,287       |    | 4 05 4 047 |      | 2 222 222        |
| Assigned<br>Unassigned                                                          |             | (12,746,493) |    | 1,654,617  |      | 3,302,283        |
| ·                                                                               | •           |              |    |            |      |                  |
| Total Fund Balances (Deficit)                                                   |             | (10,400,470) |    | 2,674,949  |      | 3,302,283        |
| Total Liabilities and Fund Balances (Deficit)                                   | \$          | 16,315,196   | \$ | 4,715,888  |      | 8,666,572        |

|     |                |      |         |    |              | Other                   |                        |                          |
|-----|----------------|------|---------|----|--------------|-------------------------|------------------------|--------------------------|
|     | Solid Waste    |      | Debt    |    | Capital      | Governmental            |                        |                          |
| Dis | posal District |      | Service |    | Projects     | Funds                   | _                      | Totals                   |
|     |                |      |         |    |              |                         |                        |                          |
| \$  | 357,957        | \$   | 100,628 | \$ | 46,323,010   | \$ 16,246,793           | \$                     | 73,996,384               |
| *   |                | *    | ,       | •  | 70,020,010   | 3,147,027               | •                      | 3,147,027                |
|     |                |      |         |    |              | .,,.                    |                        | 2,,.                     |
|     | 1,739,822      |      |         |    |              | 20,765                  |                        | 7,203,551                |
|     |                |      |         |    |              | 8,100,000               |                        | 10,700,000               |
|     | 750,761        |      |         |    | 6,294,518    | 2,169,306               |                        | 11,493,835               |
|     |                |      |         |    |              |                         |                        |                          |
|     | 62,428         |      |         |    | 28,666       | 109,302                 |                        | 5,272,774                |
|     |                |      |         |    | 1,418,166    |                         |                        | 1,418,166                |
|     |                |      |         |    |              | 266,115                 |                        | 3,601,183                |
| \$  | 2,910,968      | _\$_ | 100,628 | \$ | 54,064,360   | \$ 30,059,308           | _\$                    | 116,832,920              |
|     |                |      |         |    |              |                         |                        |                          |
|     |                |      |         |    |              |                         |                        |                          |
|     |                |      |         |    |              |                         |                        |                          |
|     |                |      |         |    |              |                         |                        |                          |
| \$  | 2,524,974      |      |         | \$ | 13,185,967   | \$ 5,166,501            | \$                     | 36,221,610               |
|     | 327,105        |      |         |    |              | 1,678,354               |                        | 8,940,318                |
|     |                |      |         |    | 30,025,000   |                         |                        | 30,025,000               |
|     |                |      |         |    |              |                         |                        | 10,000,000               |
|     |                |      |         |    | 20,298       |                         |                        | 167,240                  |
|     | 6,500,000      |      |         |    |              | 4,200,000               |                        | 10,700,000               |
|     |                |      |         |    |              | 28,805                  |                        | 28,805                   |
|     |                |      |         | _  |              |                         |                        | 18,350                   |
|     | 9,352,079      |      |         |    | 43,231,265   | 11,073,660              | 660 96,10 <sup>-</sup> |                          |
|     |                |      |         |    |              |                         |                        |                          |
|     |                |      |         |    |              | 40.000                  |                        | 505.000                  |
|     |                |      |         |    |              | 12,006                  |                        | 505,006                  |
|     |                |      |         |    |              |                         |                        | 1,183,575                |
|     |                |      |         | _  |              | 12,006                  |                        | 1,688,581                |
|     |                |      |         |    |              |                         |                        |                          |
|     |                |      |         |    |              | 066 115                 |                        | 2 601 192                |
|     | 96,000         | \$   | 100 628 |    | 13 331 060   | 266,115                 |                        | 3,601,183                |
|     | 90,000         | φ    | 100,628 |    | 43,324,860   | 4,295,928<br>15,486,549 |                        | 47,848,703<br>20,443,449 |
|     | (6,537,111)    |      |         |    | (32,491,765) | (1,074,950)             |                        | (52,850,319)             |
|     | (0,007,117)    |      |         |    | (02,401,700) | (1,077,000)             |                        | (32,000,019)             |
|     | (6,441,111)    |      | 100,628 |    | 10,833,095   | 18,973,642              |                        | 19,043,016               |
| \$  | 2,910,968      | \$   | 100,628 | \$ | 54,064,360   | \$ 30,059,308           | \$                     | 116,832,920              |
|     |                |      |         |    |              |                         |                        |                          |

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# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2018

| Total Fund Balances - Governmental Funds                                                                                                                                                                                                     | \$<br>19,043,016                                                           |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|
| Amounts reported for governmental activities in the Statement of Net Position are different because:                                                                                                                                         |                                                                            |
| Capital assets less accumulated depreciation are included in the Statement of Net Position:                                                                                                                                                  |                                                                            |
| Capital assets - non-depreciable Capital assets - depreciable Accumulated depreciation                                                                                                                                                       | 119,789,273<br>1,426,277,129<br>(909,044,157)                              |
| Receivables in the Statement of Net Position that do not provide current financial resources are not reported as receivables in the funds.                                                                                                   | 10,402,250                                                                 |
| Long-term liabilities applicable to the Town's governmental activities are not due and payable in the current period and accordingly are not reported in the funds. However these liabilities are included in the Statement of Net Position: |                                                                            |
| General obligation bonds payable, inclusive of premiums Due to Employees Retirement System Compensated absences Claims and judgments payable Other litigation payable                                                                        | (598,868,122)<br>(19,270,580)<br>(22,294,782)<br>(21,633,752)<br>(196,000) |
| Estimated liability for landfill closure and postclosure care costs Capital lease payable Other postemployment benefits payable Length of service award program liability - proportionate share Net pension liability - proportionate share  | (2,700,000)<br>(100,540)<br>(475,215,153)<br>(6,181,258)<br>(10,340,898)   |
| Deferred outflows of resources included in the Statement of Net Position Deferred charges Length of service award program Pensions                                                                                                           | 4,662,991<br>858,652<br>21,362,617                                         |
| Additional accounts payable included in the Statement of Net Position                                                                                                                                                                        | (3,300,000)                                                                |
| Deferred inflows of resources included in the Statement of Net Position Service concession arrangements Other postemployment benefits Length of service award program Pensions                                                               | (10,402,250)<br>(43,935,756)<br>(342,542)<br>(18,555,406)                  |
| Other assets not available to pay for current-period expenditures and, therefore, are deferred inflows in the funds.                                                                                                                         | 505,006                                                                    |
| Interest payable applicable to the Town's governmental activities are not due and payable in the current period and accordingly are not reported in the funds. However                                                                       | (0.770.000)                                                                |
| these liabilities are included in the Statement of Net Position.  Net Position of Governmental Activities                                                                                                                                    | <br>\$<br>(8,776,963)<br>(548,257,225)                                     |
|                                                                                                                                                                                                                                              | <br>                                                                       |

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Year ended December 31, 2018

|                                                                                                                                          | MAJOR FUNDS |                                                            |    |                         |       |                          |
|------------------------------------------------------------------------------------------------------------------------------------------|-------------|------------------------------------------------------------|----|-------------------------|-------|--------------------------|
|                                                                                                                                          |             | General                                                    |    | Highway                 | Colle | Garbage ection Districts |
| REVENUES                                                                                                                                 |             | donorar                                                    |    | riigiiway               |       | Solio II Biolinolo       |
| Real property taxes Other real property tax items Non-property tax items                                                                 | \$          | 55,437,214<br>3,441,056<br>5,642,122                       | \$ | 52,763,578<br>2,283,771 | \$    | 59,872,864<br>843,016    |
| Departmental income Intergovernmental charges Use of money and property Licenses and permits Fines and forfeitures                       |             | 7,054,583<br>15,505,185<br>1,057,858<br>345,030<br>490,845 |    | 509,090<br>72,144<br>2  |       | 1,521<br>128,784         |
| Sale of property and compensation for loss Miscellaneous local sources Interfund revenues State aid Federal aid                          |             | 549,550<br>1,004,480<br>32,771,175<br>13,304,300<br>10,321 |    |                         |       | 250                      |
| Total Revenues                                                                                                                           |             | 136,613,719                                                |    | 55,628,585              |       | 60,846,435               |
| EXPENDITURES                                                                                                                             |             |                                                            |    |                         |       |                          |
| Current: General government support Public safety Transportation Economic assistance and opportunity Culture and recreation              |             | 40,589,215<br>4,913,202<br>940,562<br>35,916<br>17,823,349 |    | 18,503,353              |       |                          |
| Home and community services Employee benefits Capital Outlay Debt Service:                                                               |             | 1,728,282<br>25,745,834                                    |    | 6,756,073               |       | 38,486,888<br>15,859,692 |
| Principal Interest Bond issuance costs                                                                                                   |             | 127,965<br>2,046,429                                       |    | 2,526,345               |       | 197,766                  |
| Total Expenditures                                                                                                                       |             | 93,950,754                                                 |    | 27,785,771              |       | 54,544,346               |
| Excess (Deficiency) of Revenues                                                                                                          |             |                                                            |    |                         |       |                          |
| Over Expenditures                                                                                                                        |             | 42,662,965                                                 |    | 27,842,814              |       | 6,302,089                |
| OTHER FINANCING SOURCES (USES)  Transfers in  Transfers out Issuance of debt Capital lease Premiums on obligations Refunding bond issued | -           | (34,152,138)                                               |    | (20,998,808)            |       | (7,369,532)              |
| Total Other Financing Sources (Uses)                                                                                                     |             | (34,152,138)                                               |    | (20,998,808)            |       | (7,369,532)              |
| SPECIAL ITEM Proceeds from sale of land                                                                                                  |             | 3,122,789                                                  |    |                         |       |                          |
| Total Special Item                                                                                                                       |             | 3,122,789                                                  |    |                         |       |                          |
| Net Change in Fund Balances                                                                                                              |             | 11,633,616                                                 |    | 6,844,006               |       | (1,067,443)              |
| Fund Balances (Deficit) at Beginning of Year                                                                                             |             | (22,034,086)                                               |    | (4,169,057)             |       | 4,369,726                |
| Fund Balances (Deficit) at End of Year                                                                                                   | \$          | (10,400,470)                                               | \$ | 2,674,949               | \$    | 3,302,283                |

|                               |                                       |                                                      | Other                                              |                                                                                 |
|-------------------------------|---------------------------------------|------------------------------------------------------|----------------------------------------------------|---------------------------------------------------------------------------------|
| Solid Waste Disposal District | Debt<br>Service                       | Capital<br>Projects                                  | Governmental<br>Funds                              | Totals                                                                          |
| \$ 16,396,798<br>558,615      | Gervice                               | Projects                                             | \$ 49,559,559<br>3,364,506                         | \$ 234,030,013<br>10,490,964                                                    |
| 9,475,500<br>17,524           | \$ 677,205                            |                                                      | 12,902,244<br>388<br>359,977                       | 5,642,122<br>29,941,417<br>15,596,762<br>2,223,826                              |
| 600,638<br>(2,206)            | 172,044                               |                                                      | 252,005                                            | 345,030<br>490,845<br>1,150,188<br>1,426,573<br>32,771,175                      |
| 106,734<br>5,000              |                                       | \$ 5,145,669<br>                                     | 5,264,408                                          | 18,556,703<br>5,279,729                                                         |
| 27,158,603                    | 849,249                               | 5,145,669                                            | 71,703,087                                         | 357,945,347                                                                     |
| 10.697.202                    | 56,079                                |                                                      | 14,594,687<br>4,812,529<br>2,261,218<br>15,890,322 | 40,645,294<br>19,507,889<br>24,256,444<br>2,297,134<br>33,713,671               |
| 19,687,392<br>3,420,172       |                                       | 43,046,354                                           | 6,056,081<br>12,346,956                            | 65,958,643<br>64,128,727<br>43,046,354                                          |
| 114,716                       | 143,272,598<br>18,576,666<br>658,933  | 40,040,004                                           | 322,131                                            | 143,400,563<br>23,784,053<br>658,933                                            |
| 23,222,280                    | 162,564,276                           | 43,046,354                                           | 56,283,924                                         | 461,397,705                                                                     |
| 3,936,323                     | (161,715,027)                         | (37,900,685)                                         | 15,419,163                                         | (103,452,358)                                                                   |
| (4,361,216)                   | 76,261,636<br>4,266,186<br>78,696,287 | 16,573,014<br>(13,740,557)<br>125,749,057<br>111,711 | (12,212,399)                                       | 92,834,650<br>(92,834,650)<br>125,749,057<br>111,711<br>4,266,186<br>78,696,287 |
| (4,361,216)                   | 159,224,109                           | 128,693,225                                          | (12,212,399)                                       | 208,823,241                                                                     |
|                               |                                       | 2,502,211<br>2,502,211                               |                                                    | 5,625,000<br>5,625,000                                                          |
| (424,893)                     | (2,490,918)                           | 93,294,751                                           | 3,206,764                                          | 110,995,883                                                                     |
| (6,016,218)                   | 2,591,546                             | (82,461,656)                                         | 15,766,878                                         | (91,952,867)                                                                    |
| \$ (6,441,111)                | \$ 100,628                            | \$ 10,833,095                                        | \$ 18,973,642                                      | \$ 19,043,016                                                                   |

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES Year ended December 31, 2018

| Net Change in Fund Balance                                                                                                                                                                                                                                                                                 | \$  | 110,995,883                                                                       |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|-----------------------------------------------------------------------------------|
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The amount by which capital outlay exceeds depreciation expense in the current period is: |     |                                                                                   |
| Capital outlay Depreciation expense Loss on dispositions                                                                                                                                                                                                                                                   |     | 43,931,064<br>(50,412,163)<br>(4,648,872)                                         |
| Net change in deferred outflows of resources not reported in the funds:  Deferred charges on refundings  Length of service award program related amounts  Pension related amounts                                                                                                                          |     | (165,764)<br>520,000<br>(8,307,456)                                               |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds:                                                                                                                         |     |                                                                                   |
| Accounts payable Due to Employees Retirement System Compensated absences Claims and judgments payable Estimated liability for landfill closure                                                                                                                                                             |     | 210,784<br>2,333,698<br>(1,048,589)<br>1,390,161                                  |
| and postclosure care costs  Retirement incentive payable Capital lease payable Other postemployment benefits payable Length of service award program liability - proportionate share Net pension liability - proportionate share Accrued interest cost                                                     |     | 300,000<br>33,666<br>16,254<br>33,010,150<br>(755,478)<br>21,096,518<br>1,561,430 |
| Net change in deferred inflows of resources not reported in the funds:  Other postemployment benefits  Length of service award program related amounts  Pension related amounts                                                                                                                            |     | (43,935,756)<br>43,866<br>(13,268,100)                                            |
| Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.                                                                                                                                                                         |     | 12,006                                                                            |
| Other assets not available to pay for current period expenditures and therefore, are deferred and amortized in the Statement of Activities.                                                                                                                                                                |     | (2,621,903)                                                                       |
| The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position.                                      |     |                                                                                   |
| Issuance of debt<br>Repayment of bond principal                                                                                                                                                                                                                                                            |     | (204,445,344)<br>143,272,598                                                      |
| Change in Net Position of Governmental Activities                                                                                                                                                                                                                                                          | _\$ | 29,118,653                                                                        |

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES December 31, 2018

| ASSETS                                                                                                                |               | Agency<br>Funds         |
|-----------------------------------------------------------------------------------------------------------------------|---------------|-------------------------|
| Cash                                                                                                                  | \$            | 116,210,124             |
| Total Asse                                                                                                            | ets <u>\$</u> | 116,210,124             |
| LIABILITIES                                                                                                           |               |                         |
| Due to the Comptroller of the State of  New York  Due to the Department of Equiropmental                              | \$            | 15                      |
| Due to the Department of Environmental  Conservation of the State of New York  Due to the Department of Health of the |               | 621                     |
| State of New York  Due to the Department of Agriculture and Markets                                                   |               | 1,620                   |
| of the State of New York  Due to school districts                                                                     |               | 113<br>100,423,394      |
| Due to component units Other agency liabilities                                                                       |               | 11,377,595<br>4,406,766 |
| Total Liabiliti                                                                                                       | es <u>\$</u>  | 116,210,124             |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town of Oyster Bay ("Town"), which was established in 1653, is governed by Town Law and other general laws of the State of New York and various local laws. The Town Board is the legislative body responsible for overall operations. The Town Board consists of the Supervisor who is elected for a term of two years and six council members who are elected for terms of four years. The Town Board appoints the Town Attorney, Comptroller and Inspector General whose terms are fixed by Town Law. The Town Clerk and Receiver of Taxes are elected and serve for two years and four years, respectively. The Director of Finance is appointed by the Supervisor. The Town Board appoints the following ten Commissioners: Public Works, Community and Youth Services, General Services, Human Resources, Intergovernmental Affairs, Parks, Planning and Development, Environmental Resources, Public Safety, and Highways. The Commissioners serve at the discretion of the Town Board.

The Town provides a full range of municipal services, including public safety, transportation, home and community services, public works and road maintenance, recreation and parks, economic assistance and opportunity, and general and administrative services.

The financial statements of the Town of Oyster Bay have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units, except for the accounting of the sale of land discussed in Note 1.E. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The more significant of the Town's accounting policies are described below.

# A. Reporting Entity

The financial reporting entity consists of: (a) the primary government, which is the Town of Oyster Bay; (b) organizations for which the primary government is financially accountable; and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The decision to include a potential component unit in the Town of Oyster Bay reporting entity is based on several criteria, including legal standing, financial accountability or the determination by management that it would be misleading to exclude the component unit. Based on the application of these criteria, the following is a summary of certain entities considered in determining the Town of Oyster Bay's reporting entity.

Certain special districts of the Town are separate legal entities and have separately elected boards of commissioners. These special districts provide water, sewer and sanitation services to residents and businesses within the districts. The special districts cannot issue bonded debt without the approval and the backing of the full faith and credit of the Town. Budgets and tax rates are approved by the Town. Tax levies of the special districts are collected by the Town Receiver of Taxes. As a result of this fiscal dependency, the Town is financially accountable for these special districts. Accordingly, these special districts have been determined to be nonmajor component units of the Town and are presented discretely in a separate column in the combined government-wide financial statements to emphasize that they are legally separate from the primary government. Condensed financial statements along with the addresses of the administrative office, for these nonmajor component units are presented in Note 5.

The Town of Oyster Bay Housing Authority ("Authority") is an autonomous body, created under Section 480 of New York State Public Housing Law, responsible for maintaining housing for seniors and families of low income. The Authority is overseen by a seven-member commission. Five members are appointed to five-year terms by the Town Board. Two tenant commissioners are elected to two-year terms by all the residents within the housing units and then confirmed by the Town Board. The Authority is considered a related organization because the majority of the commissioners are appointed by the Town. The Town cooperates with the Housing Authority in making social programs available to seniors at each complex they control. The Housing Authority is not considered a part of the Town's reporting entity.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Government-Wide and Fund Financials Statements

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major and non-major funds).

## Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the Town as a whole, except fiduciary activities with separate columns for the primary governmental activities as well as the discretely presented nonmajor component units.

In the government-wide Statement of Net Position, the Town's governmental activities are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets, receivables, and deferred outflows of resources as well as long-term debt and obligations and deferred inflows of resources. The Town's net position is reported in three parts: net investment in capital assets; restricted net position; and unrestricted net position.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functional categories (general government support, public safety, transportation, economic assistance and opportunity, culture and recreation and home and community services), which are otherwise supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues to produce the net cost of each program. Program revenues include (a) charges for services and (b) operating and capital grants and contributions that are directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. The net costs (by function) are normally covered by general revenue (property, taxes, intergovernmental revenues, interest income, etc.).

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Eliminations have been made to prevent distortion of the direct costs and program revenues reported. Sales and purchases of goods and services for a price approximating their external value are not eliminated between the funds in the government-wide financial statements.

This government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

#### Fund Financial Statements

The accounts of the Town are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues, and expenditures, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The various funds are presented by type in the fund financial statements. Certain funds of the Town are utilized to account for resources derived from and/or expenditures applicable to an area less than the entire Town. In the fund financial statements the emphasis is on the major funds and nonmajor funds are summarized into a single column. Accordingly, the Town maintains the following fund types:

**Governmental Funds** - Governmental funds are those through which most governmental functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus of the governmental funds is upon determination of financial position and changes in financial position. Governmental funds are further classified as major and nonmajor funds.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Government-Wide and Fund Financials Statements (continued)

Fund Financial Statements (continued)

#### Governmental Funds (continued)

The Town reports the following major governmental funds:

General Fund - is the principal operating fund of the Town. This fund is used to account for and report all financial resources not accounted for and reported in another fund.

Special Revenue Funds - are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Highway Fund - is a special revenue fund used to account for maintenance and improvement of the Town's roadways and the cost of snow removal. The major source of revenue is real property taxes.

Garbage Collection Districts - is a special revenue fund used to account for sanitation services provided by garbage collection district #1 and #2. The major source of revenue is real property taxes.

Solid Waste Disposal District - is a special revenue fund used to account for the solid waste disposal and recycling service of the Town. The major sources of revenue are real property taxes and departmental income. The Town reports the Solid Waste Disposal District as a major fund rather than a nonmajor fund to enhance consistency and because management believes it is important to the financial statement users.

Debt Service Fund - is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and for financial resources that are being accumulated for principal and interest in future years.

Capital Projects Fund - is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Additionally, the Town accounts for and reports the following nonmajor funds:

Special Revenue Funds include the following:

Town Outside Village - is used to account for revenues and expenditures for certain services provided to the area of the Town located outside of incorporated villages.

Special Grants Fund - is used to account for federal aid for the Community Development Block Grant, Temporary Assistance for Needy Families, Workforce Investment Act Programs and other federal grant programs.

NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# B. Government-Wide and Fund Financials Statements (continued)

Fund Financial Statements (continued)

## Governmental Funds (continued)

Special District Funds - are used to account for taxes or other revenues, which are raised or received to provide special services to areas that encompass less than the whole Town. The Special District Funds consist of a number of separate districts, which are administered by the Town Board as follows:

Drainage District

Park Districts:

Bethpage

Glenwood - Glen Head Hempstead-Oyster Bay

Community Hall

and Swimming Pool

Hicksville

Jericho Locust Valley

Massapequa Nassau Shores **Oyster Bay** 

Plainview-Old Bethpage South Farmingdale

Syosset

Fire Protection Districts:

Bayville

East Norwich

Glenwood - Glen Head

Greenvale

Northeast Farmingdale

Oyster Bay

Plainview

Lighting District

Public Parking District

Water District:

Northeast Farmingdale

Fiduciary Funds - Fiduciary Funds are used to account for assets held by the Town in a trustee or custodial capacity.

Agency Fund - is for money (and/or property) received and held in the capacity of trustee, custodian or agent. The Town's fiduciary funds include agency funds as follows:

Town Agency Funds - accounts for consolidated payroll, amounts due to component units and other agency liabilities.

Town Clerk Agency Funds – accounts for amounts due to other governments for license and permit fees.

Town Receiver of Taxes Agency Funds - accounts for amounts due to other governments for general and school taxes collected.

#### **Discretely Presented Nonmajor Component Units**

Certain special districts that have separately elected boards and provide water, sewer, and sanitation services to residents and businesses within their districts. These districts, which follow government fund accounting principles and are accounted for as discretely presented nonmajor component units, are as follows:

Massapequa Water District Plainview Water District Hicksville Water District Locust Valley Water District Oyster Bay Water District Jericho Water District South Farmingdale Water District Bethpage Water District

Syosset Sanitation District Ovster Bay Sewer District Glenwood - Glenhead Garbage District

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Measurement focus refers to what is being measured whereas the basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

In the government-wide statements, governmental activities are presented using the economic resources measurement focus and are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the funds statements, governmental funds use a current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (measurable and available to finance current operations). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered available if they are collected within 60 days after the year end. The Town generally considers all other revenues available if they are collected within 120 days after the year end. Revenues susceptible to accrual include Nassau County local assistance at year end on behalf of the Town, franchise fees, and charges for services, intergovernmental revenues and operating transfers. In certain unusual circumstances this application of the Town's normal availability period for a given revenue source might distort revenue trends from one year to the next. In such unusual circumstances, revenues maybe considered available if received beyond 120 days, however to the extent the revenue will remain uncollected after one year, the Town classifies the fund balance as nonspendable in the General Fund or as restricted or assigned fund balance in funds other than the General Fund.

Permits, fees, and other similar revenues are not susceptible to accrual because generally they are not measurable until they are received in cash. In those instances where expenditures are the prime factor in determining eligibility for state and federal grants, revenues are recognized when the expenditure is incurred. In the Capital Projects Fund, long-term debt is recognized as revenue upon receipt of the proceeds. Expenditures are recorded on the accrual basis except that (a) principal and interest on indebtedness are recognized as expenditures when due; (b) other long-term liabilities which vest or accumulate, are charged as expenditures when paid.

Because governmental funds statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements' primary governmental activities column, reconciliations are presented that briefly explain the adjustments necessary to reconcile ending net position and the change in net position.

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity

1. Restricted Cash and Investments - Length of Service Award Program (LOSAP) Program Assets

The Town jointly sponsors two length of service award programs ("LOSAP") to provide retirement-like benefits for those volunteering time and services pertaining to firefighting services, in accordance with the Program Plan Documents. The assets are held in trust accounts in the name of the award programs. See Note 3.A for more information on the program's investments and Note 3.F for more information on the programs.

#### 2. Receivables

Receivables include amounts due from Federal, State, and other governments or entities for services provided by the Town. Receivables are recorded and revenues recognized as earned or as specific program expenditures are incurred.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity (continued)

## 3. Prepaid Items

Prepaid items in the government-wide statements represent nonmajor component unit retirement benefits that will benefit a future period.

#### 4. Inventory - Materials and Supplies

Inventory in the General and Special Revenue Funds is valued at cost, using weighted average cost method. Inventory in these funds is accounted for under the consumption method.

#### 5. Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation and amortization on all assets are provided on the straight-line basis over the following estimated useful lives:

| Land rights                       | 10-15 years |
|-----------------------------------|-------------|
| Buildings                         | 40 years    |
| Improvements other than buildings | 20 years    |
| Machinery and equipment           | 8-10 years  |
| Software                          | 5-10 years  |
| Infrastructure:                   |             |
| Roads, curbs and sidewalks        | 20 years    |
| Drainage system                   | 20 years    |
| Street lighting                   | 20 years    |

Infrastructure assets, consisting of certain improvements other than buildings including roads, curbs, sidewalks, drainage system, street lighting, water mains and sewer system are capitalized along with other capital assets.

See nonmajor component units' audited financial statements for specific component unit policy information.

In the fund financial statements, capital assets are recorded as capital outlay expenditures in the governmental fund upon acquisition.

#### 6. Deferred Outflows of Resources

In addition to assets, the balance sheet or statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of fund equity or net position that applies to a future period and so will not be recognized as an outflow of resources (expenditure/expense) until that time. In this category, the Town reports deferred charges on refundings that will be recognized in a future period in the government-wide statement of activities. The Town also reports amounts related to pensions and length of service award programs, which consists of differences between the expected and actual experience, changes in assumptions, net differences between the projected and actual investment earnings, changes in proportion and differences between the Town's contributions and proportionate share of contributions and the Town's contributions made subsequent to the measurement date.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity (continued)

#### 7. Deferred Inflows of Resources

In addition to liabilities, the balance sheet or statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of fund equity or net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The unavailable revenue related to rental of real property is deferred in the governmental funds and will be recognized as an inflow of resources in the period that the amounts become available. The governmental funds also contain a deferred amount for an upfront payment on a service concession arrangement that was not earned in the current year. In the government-wide financial statements, the Town reports deferred inflows of resources associated with other postemployment benefits, pensions and length of service award programs which consists of differences between the pension plan's expected and actual experience, changes in assumptions, net difference between projected and actual investment earnings and the changes in proportion and differences between the Town's contributions and proportionate share of contributions. The Town also reports a deferred inflow of resources for the present value of the future installment payments to be received under the service concession arrangement after the advance fee has been liquidated.

#### 8. Premiums of Debt Issuance

Premiums related to the issuance of long-term debt are amortized on a straight-line basis over the life of the issue and are presented as part of the general obligations in the non-current liabilities.

#### 9. Long-Term Obligations

The liabilities for long-term obligations consisting of general obligation bonds payable, due to Employees' Retirement System, compensated absences, claims and judgments payable, other litigation payable, estimated liability for landfill closure and postclosure care costs, capital lease payable, other postemployment benefits payable, proportionate shares of length of service award and net pension liability and other debt are recognized in the government-wide financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds on a straight-line basis. Bonds payable are reported net of applicable bond premium or discount.

In the fund statements, long-term obligations are not reported as liabilities. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

## 10. Interfund Transactions

Interfund transactions, exclusive of interfund services provided and used, have been eliminated from the government-wide financial statements. In the funds statements interfund transactions include:

#### a) Interfund Revenues

Interfund revenues in the General Fund represent amounts charged for services or facilities provided by the General Fund and charging the cost to the other funds. The amounts paid by the fund receiving the benefits of the service or facilities are reflected as an expenditure of that fund. The interfund revenue recorded in the General Fund is substantially an administrative charge which allocates 60% of the expenditures for the Town Board, Executive, Comptroller, Receiver of Taxes, Town Clerk, Town Attorney, Human Resources, General Services and Public Safety Departments to other funds for services rendered.

# b) Transfers

Transfers represent payments to the Debt Service and Capital Projects Funds from the other funds for their appropriate share of the debt service or capital project costs.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity (continued)

# 11. Real Property Tax Assessment and Collection Procedures

In Nassau County, the assessment and lien of real property for taxation is done by the County Department of Assessment. The County assessment rolls are used for the levy of real property taxes by the Town and the School Districts, as well as by the County and by Special Districts of the County and the Town. The Town of Oyster Bay Receiver of Taxes collects all real property taxes for the Town, Nassau County, Town Special Districts and School Districts. Real property taxes become a lien on January 1<sup>st</sup> for general taxes and October 1<sup>st</sup> for school taxes.

Town and County taxes are levied on January 1<sup>st</sup>, and are due in two installments, 50% on January 1<sup>st</sup> and 50% on July 1<sup>st</sup>, payable without penalty to February 10<sup>th</sup> and August 10<sup>th</sup>, respectively. Penalties are imposed thereafter at the rate of 1% per month from January 1<sup>st</sup> and July 1<sup>st</sup> until August 31<sup>st</sup>, after which taxes are payable to the County Treasurer. The Town retains the total amount of Town, Highway and Town Special Districts levies from the amount collected, and forwards the balance collected to the County which assumes collection responsibility. The Town and Town's Special Districts therefore realize annually the 100% collection of real property taxes.

Accounts receivable includes restored taxes from prior tax rolls received within 60 days of year-end.

School District property taxes are levied on October 1<sup>st</sup>, and are also payable in two installments; however, a separate tax bill is sent out for school tax purposes. School property taxes are due in two installments, 50% on October 1<sup>st</sup> and 50% on April 1<sup>st</sup> payable without penalty to November 10<sup>th</sup> and May 10<sup>th</sup>, respectively. The County is also responsible for uncollected school taxes.

#### 12. Benefits

Eligible Town employees participate in the New York State and Local Employees' Retirement System ("System").

Town employees may choose to participate in the Town's elective deferred compensation plans established under Internal Revenue Code Section 457.

In addition to providing pension benefits, the Town provides health insurance coverage and survivor benefits for retired employees and their survivors. Town's employees may become eligible for these benefits if they reach normal retirement age with at least five or ten consecutive years of service while working for the Town.

Health care benefits in accordance with New York State Health Insurance Rules and Regulations (administered by the New York State Department of Civil Service), are provided through the New York State Empire Plan ("Empire Plan") whose premiums are based on the benefits paid throughout the State during the year.

The Town recognizes the cost of providing benefits by recording its share of insurance premiums as an expenditure in the year paid. The Town's union contracts and ordinances require that it provide its eligible enrollees with the Empire Plan benefit coverage, or if another provider is utilized, the equivalent coverage. Under the provisions of the Empire Plan, premiums are adjusted on a prospective basis for any losses experienced by the Empire Plan. The Town has the option to terminate its participation in the Empire Plan at any time without liability for its respective share of any previously incurred loss. The liability for the other postemployment benefits payable is recorded as a non-current liability in the government-wide statements.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity (continued)

#### 13. Length of Service Award Program ("LOSAP") Liabilities

The Town jointly sponsors LOSAPs, defined benefit service award programs, for its volunteer firefighters of two different fire protection districts. The two programs have multiple sponsors all of whom are legally responsible for annual contributions to the program, as such this is considered a special funding situation. The programs are administered through a trust. Payments under the program are made from the general assets of the sponsors.

The trust does not meet the criteria of GASB Statement No. 73, paragraph 4 because the assets are not protected from the Town's creditors. Accordingly, the Town reports its proportionate share of the total LOSAP service award liabilities which have been measured at the actuarial present value of projected benefit payments without offset from the trust assets.

## 14. Compensated Absences

The liability for vested or accumulated vacation, sick leave or compensatory time (compensated absences) is recorded as current and non-current obligations in the government-wide statements. The current portion of this debt is estimated based on historical trends or expected payouts. Compensated absence liability and expense are reported in the governmental funds only if they have matured, for example, as a result of employee resignation and retirements.

The amount that is expected to be liquidated with expendable available financial resources is reported in the funds statement of the respective fund that will pay it.

# 15. Net Position and Fund Equity Classifications

In the government-wide financial statements, equity is classified as net position and displayed in three components:

- a) Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation/amortization and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Accounts payable in the Capital Projects Fund and retainage payable in the government-wide financial statements are capital related debt and are used in the calculation of net investment in capital assets.
- b) Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c) Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

In the fund financials statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources; they are 1) nonspendable, 2) restricted, 3) committed, 4) assigned, or 5) unassigned.

a) Nonspendable fund balance includes amounts that cannot be spent because they are either (a) not in spendable form (i.e. prepaid items or inventories), (b) will not convert to cash within the current period (i.e. long-term receivables and financial assets held for resale), or (c) legally or contractually required to be maintained intact (i.e. the principal of a permanent fund).

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity (continued)

- 15. Net Position and Fund Equity Classifications (continued)
  - b) Restricted fund balance reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws and regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
  - c) Committed fund balance reflects amounts that can only be used for specific purposes by a government using its highest and most binding level of decision making authority. The Town's highest decision making authority is the Town Board, who by adoption of a Town ordinance prior to year end, can commit fund balance. Those committed amounts cannot be used for any other purpose unless the Town Board removes or changes the specified use by taking the same type of action imposing the commitment.
  - d) Assigned fund balance reflects the amounts constrained by the Town's "intent" to be used for specific purposes, but are neither restricted nor committed. The Town Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.
  - e) Unassigned fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, and then unrestricted resources – committed, assigned and unassigned - in order as needed.

#### 16. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded for budgetary control purpose, is employed in the governmental funds. Encumbrances are reported as restrictions, commitments, or assignments of fund balances since they do not constitute expenditures or liabilities. Expenditures for such commitments are recorded in the period in which the liability is incurred.

#### 17. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources, the disclosure of contingent assets and liabilities, and the reported revenues and expenditures/expenses. Actual results could differ from those estimates.

#### 18. New Pronouncements

The Town has adopted all of the current Statements of the Governmental Accounting Standards Board ("GASB") that are applicable. During the year ended December 31, 2018, the statement that had an impact on the Town's financial statement was:

Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions", effective for the year ended December 31, 2018. This Statement replaces the requirements of Statements No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions", as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. See Note 6 for the financial statement impact of the implementation of the Statement.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Equity (continued)

#### 19. Subsequent Events

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date of the independent auditor's report, which is the date the financial statements were available to be issued.

# E. Accounting for Sale of Land

In August 2013, the Town executed an agreement for the sale of a parcel of Town land with a total purchase price of \$32,500,000. Upon the execution of this agreement, the Town received a \$2,500,000 deposit payment and a \$27,525,000 installment payment, which were recorded as revenue in the General Fund. In 2018, the Town accrued an additional installment payment in the amount of \$2,475,000 after it sent the requisite notices to the buyer.

Although generally accepted accounting principles require that the revenue from the sale of land be recorded at the time that the seller has received the full sale price and that all conditions necessary for closing have been met, the Town has chosen to recognize the deposit and installment payments as revenue.

At December 31, 2018, the Town had not yet closed on the land sale and title for the land has not transferred to the buyer. Accordingly, if the deposit payment and installment payments had been recorded under the deposit method in conformity with generally accepted accounting principles, total fund balance in the General Fund would be decreased by \$32,500,000 and total liabilities would be increased respectively. In addition, the net position on the Statement of Net Position would be decreased by the same amount. In the current year, the General Fund net change in fund balance would be decreased by \$2,475,000. In addition, the change in net position on the Statement of Activities would be decreased by the same amount.

See Note 4.J for related commitment and contingency information.

# 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The Town follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) On or before September 20<sup>th</sup>, each department, officer or district submits to the Budget Officer and to the Comptroller a detailed estimate of the budget known as "departmental estimates" for the amount of revenue to be received and expenditures to be made for the ensuing year.
- b) On or before September 30<sup>th</sup>, the Budget Officer files with the Town Clerk and the Comptroller and presents to the Town Board a tentative budget for the ensuing year.
- c) On or before October 5<sup>th</sup>, the Town Board reviews the tentative budget and files with the Town Clerk a preliminary budget.
- d) The Town Board conducts a public hearing on the preliminary budget and on or before November 20<sup>th</sup> the Town Board meets to adopt the budget now known as the "annual budget".
- e) Formal budgetary integration is employed during the year as a management control device for the General, certain Special Revenue and Debt Service Funds. The Town Board adopts the budget and establishes the legal level of control of the budget at the object level of expenditures. The object level identifies expenditures by the article purchased or service obtained in order to carry out a function. All budgetary amendments and transfers of appropriations require Town Board approval. Appropriations for all governmental funds except the Capital Projects Fund lapse at year end.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

## 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued)

# A. Budgetary Information (continued)

- f) Budgets for the General, Debt Service, and Special Revenue Funds exclusive of the Special Grant Fund, are legally adopted for each year. The budgets are adopted on a basis of accounting consistent with GAAP. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior years. In the event that actual revenues received exceed budgeted amounts, additional budgetary appropriations are made. The Capital Projects and Special Grant Funds are budgeted on a project or grant basis, respectively.
- g) In June 2011, New York State enacted Chapter 97, Laws of 2011 Real Property Tax Levy Cap and Mandate Relief Provisions, which includes a 2.00% property tax cap for municipalities, however there are permitted exceptions and adjustments that can increase the property tax cap percentage. Beginning in 2012, no local government is authorized to increase its property tax levy by more than the calculated property tax cap; however local governments can exceed the property tax cap limit by a 60% vote of the governing body and annually adopting a local law.

The 2018 budget included an overall decrease in real property tax revenue from the prior year of .53% for the Town's overall governmental activities.

# B. Fund Balance (Deficit)

The fund balance section of the balance sheets of the governmental funds focus on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the fund can be spent. The components of fund balance include the following items, as needed: 1) nonspendable, 2) restricted, 3) committed, 4) assigned, or 5) unassigned.

The following table provides the detail regarding fund balance categories and classifications for the governmental funds which show components of nonspendable fund balances, as well as the purposes for restricted, and assigned fund balance. The unassigned fund balance is also shown.

| _                                                                                                                                                                                                                        |          | General<br>Fund |    | Highway<br>Fund                   | Garbage<br>Collection Districts<br>Fund |           | Solid Waste<br>Disposal District<br>Fund |                            | Debt<br>Service<br>Fund |         | Capital<br>Projects<br>Fund |                              | Other<br>Governmental<br>Funds |                                                                                                |    | Total                                                                                                                    |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------|-----------------|----|-----------------------------------|-----------------------------------------|-----------|------------------------------------------|----------------------------|-------------------------|---------|-----------------------------|------------------------------|--------------------------------|------------------------------------------------------------------------------------------------|----|--------------------------------------------------------------------------------------------------------------------------|
| Fund Balances:<br>Nonspendable:<br>Inventory                                                                                                                                                                             | \$       | 2,314,736       | \$ | 1,020,332                         |                                         |           |                                          |                            |                         |         |                             |                              | \$                             | 266,115                                                                                        | \$ | 3,601,183                                                                                                                |
| Total Nonspendable                                                                                                                                                                                                       |          | 2,314,736       |    | 1,020,332                         | \$                                      | -0-       | \$                                       | -0-                        | \$                      | -0-     | \$                          | -0-                          | _                              | 266,115                                                                                        |    | 3,601,183                                                                                                                |
| Restricted for:  Debt service Capital projects LOSAP Grantor restrictions Long-term receivables                                                                                                                          |          | 31,287          |    |                                   |                                         |           |                                          | 96,000                     |                         | 100,628 |                             | 43,324,860                   |                                | 540,286<br>3,147,027<br>608,615                                                                |    | 640,914<br>43,324,860<br>3,147,027<br>639,902<br>96,000                                                                  |
| Total Restricted                                                                                                                                                                                                         |          | 31,287          |    | -0-                               |                                         | -0-       |                                          | 96,000                     |                         | 100,628 |                             | 43,324,860                   | _                              | 4,295,928                                                                                      | _  | 47,848,703                                                                                                               |
| Assigned to: Purchases on order Special revenue funds Highway Garbage collection distr Drainage district Park districts Fire protection districts Lighting district Water districts Long-term receivables Total Assigned | rict     | -0-             |    | 1,554,617<br>100,000<br>1,654,617 |                                         | 3,302,283 |                                          | -0-                        |                         | -0-     |                             | -0-                          | _                              | 9,064<br>2,332,299<br>3,058,510<br>1,376,543<br>2,444,274<br>24,732<br>6,241,127<br>15,486,549 |    | 9,064<br>1,554,617<br>3,302,283<br>2,332,299<br>3,058,510<br>1,376,543<br>2,444,274<br>24,732<br>6,341,127<br>20,443,449 |
| Unassigned, reported in<br>General fund<br>Special revenue funds<br>Capital projects fund                                                                                                                                |          | (12,746,493)    |    | -0-                               |                                         | -0-       |                                          | (6,537,111)<br>(6,537,111) | _                       | -0-     |                             | (32,491,765)<br>(32,491,765) |                                | (1,074,950)                                                                                    | _  | (12,746,493)<br>(7,612,061)<br>(32,491,765)<br>(52,850,319)                                                              |
| Total Unassigned Total Fund Balances (Deficits)                                                                                                                                                                          | \$       | (10,400,470)    | \$ | 2,674,949                         | \$                                      | 3,302,283 | \$                                       | (6,441,111)                | <u> </u>                | 100,628 | \$                          | 10,833,095                   | \$                             | 18,973,642                                                                                     | \$ | 19,043,016                                                                                                               |
| Total Fully Dalatices (Delicits)                                                                                                                                                                                         | <u> </u> | (10,700,470)    | Ψ  | 2,014,040                         | <u> </u>                                | 0,002,200 | <u> </u>                                 | (0,111,111)                | =                       | 100,020 | <b>—</b>                    | .0,000,000                   | ÷                              | .5,5 . 0,0 12                                                                                  | Ť  | ,,                                                                                                                       |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued)

# C. Deficit Fund Equity

Individual funds with total fund deficits as of December 31, 2018 were as follows:

|                               | Total Fund         |
|-------------------------------|--------------------|
|                               | Balance            |
|                               | <br>(Deficit)      |
| General Fund                  | \$<br>(10,400,470) |
| Solid Waste Disposal District | (6,441,111)        |
| Public Parking District       | (534,664)          |

The General Fund carried forward a deficit of \$22,034,086. This deficit was decreased during the year, primarily due to the Town's higher than originally anticipated revenues. Higher than anticipated local government assistance revenue from Nassau County, interfund revenues, mortgage tax revenue and sales of real property revenue assisted in reducing the deficit. The Town anticipates continuing to eliminate this deficit through careful monitoring of expenditures combined with increases to program revenue, allowing for increases in property taxes where necessary.

The Solid Waste Disposal District carried forward a deficit of \$6,016,218 from the prior year. The deficit was increased due to actual expenditures being higher than originally anticipated. The increased expenditures were mostly related to sanitation transportation and workers' compensation costs. This was partially offset by the collection of more refuse and garbage revenues than were anticipated. The Town anticipates eliminating this deficit through careful monitoring of expenditures combined with increases to program revenue, allowing for increases in property taxes where necessary.

The Public Parking District carried forward a deficit of \$1,885,522 from the prior year. The deficit was decreased due to higher than anticipated revenue from parking permits. Overall, expenditures were in line with originally budgeted amounts. The Town anticipates eliminating this deficit through careful monitoring of expenditures combined with increases to program revenue, allowing for increases in property taxes where necessary.

#### 3. DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

Cash consists of funds deposited in demand accounts, time deposit accounts and certificates of deposit with maturities of less than three months.

The Town's investments are governed by a formal investment policy. The Town's monies must be deposited in FDIC-insured commercial banks or trust companies located within the state. The Town is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies and investments made by the Cooperative Liquid Asset Security System (CLASS).

Cash and investments of the primary government consist of the following:

|                                         |    |                          | Fiduciary Funds |                |           |               |                       |  |  |  |  |  |
|-----------------------------------------|----|--------------------------|-----------------|----------------|-----------|---------------|-----------------------|--|--|--|--|--|
|                                         | G  | Governmental<br>Funds    |                 | Town<br>Agency |           | Town<br>Clerk | Receiver of Taxes     |  |  |  |  |  |
| Cash: Demand Deposits Money Market      | \$ | 55,373,135<br>18,614,964 | \$              | 15,293,568     | \$        | 32,133        | \$ 100,883,823        |  |  |  |  |  |
| Total Cash                              |    | 73,988,099               |                 | 15,293,568     |           | 32,133        | 100,883,823           |  |  |  |  |  |
| Cash on Hand:<br>Petty Cash             |    | 8,285                    |                 |                |           |               | 600                   |  |  |  |  |  |
| Investments:<br>Length of Service Award |    | 3,147,027                |                 | 15,000,500     | <u> </u>  | 20.122        | ¢ 100 994 402         |  |  |  |  |  |
|                                         | \$ | 77 <u>,143,411</u>       | <b>\$</b>       | 15,293,568     | <u>\$</u> | <u>32,133</u> | <u>\$ 100,884,423</u> |  |  |  |  |  |

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

# A. Cash and Investments (continued)

It is the Town's policy to require collateral held in the name of the Town for demand deposits, money market deposits and certificates of deposit for all deposits not covered by the Federal Deposit Insurance Corporation. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

Custodial Credit Risk – Deposits / Investments – Custodial credit risk for deposits exists when, in the event of the failure of a depository financial institution, a government may be unable to recover deposits, or recover collateral securities that are in possession of an outside agency. Custodial credit risk for investments exists when, in the event of the failure of the counterparty, a government will not be able to recover the value of its investments or collateral securities that are in possession of an outside party.

Deposits are to be disclosed as exposed to custodial credit risk if they are not covered by depository insurance, and the deposits are either:

- Uncollateralized
- Collateralized with securities held by the pledging financial institution, or
- Collateralized with securities held by the pledging financial institution's trust department or agent but not in the Town's name

At December 31, 2018, the Town's bank deposit balances were \$197,660,530. Of these balances, \$23,781,855 was covered by the Federal Deposit Insurance Corporation, \$3,594,986 was covered by irrevocable stand-by letters of credit issued by the Federal Home Loan Bank, which were held by the pledging financial institutions in the Town's name, \$114,247,764 was covered by collateral held by the Town's agents, third-party financial institutions, in the Town's name, \$56,035,925 was collateralized with securities held by the pledging financial institution, or its trust, in the name of the Town.

As of December 31, 2018, the Town of Oyster Bay did not have any investments subject to credit risk, interest-rate risk or concentration of credit risk.

At December 31, 2018, the Town's nonmajor component units' bank deposit balances were \$81,691,312. Of these balances, \$16,690,743 was covered by Federal Deposit Insurance Corporation, \$33,927,051 was covered by irrevocable stand-by letters of credit issued by the Federal Home Loan Bank, which were held by the pledging financial institutions in the nonmajor component units' name, \$31,073,518 was covered by collateral held by the nonmajor component units' agents, third-party financial institutions, in the nonmajor component units' name.

In addition, the Town's nonmajor component units had investments in CLASS, consisting of U.S. Treasury obligations and repurchase agreements relating to Treasury obligations totaling \$30,066.

# Restricted Length of Service Award Program Investments

The Town contributes monies to two length of service award programs ("LOSAP"), as a non-employer contributing entity through joint sponsorship intermunicipal agreements. The funds are set-a-side for LOSAP retirement-like benefits for those volunteering time and services pertaining to firefighting services, in accordance with the Program Plan Documents. The funds are managed by an administrator, designated by the joint sponsoring boards. The administrator maintains the investments in a group benefit trust that are invested by Mass Mutual in their general investment account. The underlying investments are in group annuity contracts and are reported at contract value.

The Town's proportionate share of the LOSAP investments are reported in the Fire Protection Districts Fund and are included in the schedule of cash and investments on the previous page. See Note 3.F for more information on the programs.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# B. Interfund Receivables, Payables and Transfers

Interfund receivable and payable balances for the Town at December 31, 2018 represent temporary borrowings. These amounts will be reimbursed subsequent to year end and are stated as follows:

|                               | Amount<br>Receivable | Amount<br>Payable |
|-------------------------------|----------------------|-------------------|
| Major Funds:                  |                      |                   |
| General Fund                  | \$<br>100,000        |                   |
| Highway Fund                  | 2,500,000            |                   |
| Solid Waste Disposal District |                      | \$<br>6,500,000   |
| Total Major Funds             | 2,600,000            | 6,500,000         |
| Nonmajor Funds:               | _                    |                   |
| Town Outside Village Fund     | 6,500,000            |                   |
| Drainage District             | 1,600,000            |                   |
| Park Districts                |                      | 3,700,000         |
| Public Parking District       |                      | <br>500,000       |
| Total Nonmajor Funds          | 8,100,000            | 4,200,000         |
| Total                         | \$<br>10,700,000     | \$<br>10,700,000  |

Interfund transfer balances for the Town at December 31, 2018 represent primarily the payment of the general obligation bond and bond anticipation note principal and interest and capital project funding and are stated as follows:

|                               | Transfers In     | T  | Transfers Out |  |  |  |
|-------------------------------|------------------|----|---------------|--|--|--|
| Major Funds:                  |                  |    |               |  |  |  |
| General Fund                  |                  | \$ | 34,152,138    |  |  |  |
| Highway Fund                  |                  |    | 20,998,808    |  |  |  |
| Garbage Collection Districts  |                  |    | 7,369,532     |  |  |  |
| Solid Waste Disposal District |                  |    | 4,361,216     |  |  |  |
| Debt Service Fund             | \$<br>76,261,636 |    |               |  |  |  |
| Capital Projects Fund         | 16,573,014       |    | 13,740,557    |  |  |  |
| Total Major Funds             | 92,834,650       |    | 80,622,251    |  |  |  |
| Nonmajor Funds:               |                  |    |               |  |  |  |
| Town Outside Village Fund     |                  |    | 1,287,589     |  |  |  |
| Drainage District             |                  |    | 502,263       |  |  |  |
| Park Districts                |                  |    | 5,039,171     |  |  |  |
| Lighting District             |                  |    | 330,895       |  |  |  |
| Public Parking District       |                  |    | 5,052,481     |  |  |  |
| Total Nonmajor Funds          | -0-              |    | 12,212,399    |  |  |  |
| Total                         | \$<br>92,834,650 | \$ | 92,834,650    |  |  |  |

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# C. Capital Assets

|                                                | Balance            | Additio     |           | Deletio    |           |    | Balance      |
|------------------------------------------------|--------------------|-------------|-----------|------------|-----------|----|--------------|
| Primary government                             | 1/1/18             | Reclassifi  | cations [ | Reclassifi | cations . |    | 12/31/18     |
| Capital assets not being depreciated           |                    |             |           |            |           |    |              |
| Land                                           | \$ 118,534,538     |             |           | \$ 2,5     | 02,211    | \$ | 116,032,327  |
| Development rights                             | 1,306,296          |             |           |            |           |    | 1,306,296    |
| Construction in progress                       | 875,983            |             | 85,451    |            | 10,784    |    | 2,450,650    |
| Total capital assets not being depreciated     | 120,716,817        | 1,7         | 85,451    | 2,7        | 12,995    |    | 119,789,273  |
| Depreciable capital assets                     |                    |             |           |            |           |    |              |
| Land rights                                    | 9,296,520          |             |           |            |           |    | 9,296,520    |
| Buildings                                      | 152,144,271        | 18,7        | 29,744    | 2,7        | 32,367    |    | 168,141,648  |
| Improvements other than buildings              | 495,406,601        | 8,6         | 87,630    |            |           |    | 504,094,231  |
| Machinery and equipment                        | 93,063,345         | 6,2         | 53,904    | 4,0        | 48,055    |    | 95,269,194   |
| Software                                       | 25,297,398         | 4           | 35,591    |            |           |    | 25,732,989   |
| Infrastructure                                 |                    |             |           |            |           |    |              |
| Roads, curbs and sidewalks                     | 412,961,552        | 7,7         | 47,517    |            |           |    | 420,709,069  |
| Drainage system                                | 180,032,362        | 2           | 23,931    |            |           |    | 180,256,293  |
| Lighting system                                | 22,499,105         | 2           | 78,080    |            |           |    | 22,777,185   |
| Total depreciable capital assets               | 1,390,701,154      | 42,3        | 56,397    | 6,7        | 80,422    | 1  | ,426,277,129 |
| Less accumulated depreciation                  |                    |             |           |            |           |    | ,            |
| Land rights                                    | 5,234,512          | 6           | 72,473    |            |           |    | 5,906,985    |
| Buildings                                      | 48,986,221         | 4,2         | 58,976    | 6          | 63,193    |    | 52,582,004   |
| Improvements other than buildings              | 314,648,702        | 16,6        | 92,082    |            |           |    | 331,340,784  |
| Machinery and equipment                        | 77,782,234         | 6,1         | 76,501    | 3,9        | 70,568    |    | 79,988,167   |
| Software                                       | 13,027,972         | 2,5         | 10,167    |            |           |    | 15,538,139   |
| Infrastructure                                 | . ,                |             |           |            |           |    |              |
| Roads, curbs and sidewalks                     | 213,834,356        | 19,1        | 54,822    |            |           |    | 232,989,178  |
| Drainage system                                | 172,091,279        |             | 91,956    |            |           |    | 172,683,235  |
| Lighting system                                | 17,660,479         |             | 55,186    |            |           |    | 18,015,665   |
| Total accumulated depreciation                 | \$ 863,265,755     |             | 12,163    | \$ 4,6     | 33,761    |    | 909,044,157  |
| Total net depreciable capital assets           |                    | -           |           |            |           |    | 517,232,972  |
| Total net capital assets                       |                    |             |           |            | •         | \$ | 637,022,245  |
|                                                |                    |             |           |            | :         |    |              |
| Depreciation expense was charged to govern     | mental functions a | as follows: |           |            |           |    |              |
| General government support                     |                    |             |           |            |           | \$ | 5,543,344    |
| Public safety                                  |                    |             |           |            |           |    | 221,006      |
| Transportation                                 |                    |             |           |            |           |    | 23,569,869   |
| Economic assistance and opportunity            |                    |             |           |            |           |    | 4,823        |
| Culture and recreation                         |                    |             |           |            |           |    | 16,443,418   |
| Home and community services                    |                    |             |           |            |           |    | 4,629,703    |
| Total governmental activities depreciation exp | ense               |             |           |            | •         | \$ | 50,412,163   |
| Total governmental delivities depresiation exp | 0.100              |             |           |            | :         |    | 23, 2, . 00  |

The Town of Oyster Bay evaluates prominent events or changes in circumstances affecting capital assets to determine whether impairment of a capital asset has occurred. The Town's policy is to record an impairment loss in the period when the Town determines that the carrying amount of the asset will not be recoverable.

NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# C. Capital Assets (continued)

|                                               | •      | estated)<br>Balance | 1    | Additions/      | Г     | Deletions/     | Balance                                       |             |  |
|-----------------------------------------------|--------|---------------------|------|-----------------|-------|----------------|-----------------------------------------------|-------------|--|
| Discretely presented component units          |        | 1/1/18              |      | assifications   | _     | lassifications |                                               | 12/31/18    |  |
| Capital assets not being depreciated          |        | ., .,               | 1100 |                 |       |                |                                               |             |  |
| Land                                          | \$     | 5,834,112           |      |                 |       |                | \$                                            | 5,834,112   |  |
| Construction in progress                      | Ť      | 22,641,566          | \$   | 16,565,736      | \$    | 21,113,529     |                                               | 18,093,773  |  |
| Total capital assets not being depreciated    | ;      | 28,475,678          |      | 16,565,736      |       | 21,113,529     |                                               | 23,927,885  |  |
| Depreciable capital assets                    |        |                     |      |                 |       |                |                                               |             |  |
| Buildings                                     | (      | 68,979,447          |      | 74,378          |       | 4,794          |                                               | 69,049,031  |  |
| Improvements other than buildings             | 1      | 15,135,217          |      | 20,181,074      |       | 86,391         |                                               | 135,229,900 |  |
| Machinery and equipment                       | :      | 53,128,059          |      | 3,266,851       |       | 1,795,662      |                                               | 54,599,248  |  |
| Software                                      |        | 90,688              |      | 143,228         |       | 31,187         |                                               | 202,729     |  |
| Infrastructure                                |        |                     |      |                 |       |                |                                               |             |  |
| Water mains                                   | 9      | 91,640,445          |      | 2,310,599       |       | 676,553        |                                               | 93,274,491  |  |
| Sewer system                                  |        | 1,517,692           |      |                 |       |                |                                               | 1,517,692   |  |
| Total depreciable capital assets              | 3      | 30,491,548          |      | 25,976,130      |       | 2,594,587      |                                               | 353,873,091 |  |
| Less accumulated depreciation                 |        |                     |      |                 |       |                |                                               |             |  |
| Buildings                                     | :      | 21,889,561          |      | 1,830,554       |       | 1,628          |                                               | 23,718,487  |  |
| Improvements other than buildings             |        | 40,349,225          |      | 5,149,380       |       | 86,391         |                                               | 45,412,214  |  |
| Machinery and equipment                       |        | 33,318,693          |      | 2,416,592       |       | 1,794,942      |                                               | 33,940,343  |  |
| Software                                      |        | 68,076              |      | 9,130           |       | 31,187         |                                               | 46,019      |  |
| Infrastructure                                |        |                     |      |                 |       |                |                                               |             |  |
| Water mains                                   |        | 43,836,977          |      | 1,795,201       |       | 91,596         |                                               | 45,540,582  |  |
| Sewer system                                  |        | 930,561             |      | 24,513          |       |                |                                               | 955,074     |  |
| Total accumulated depreciation                | \$ 1   | 40,393,093          | \$   | 11,225,370      |       | 2,005,744      |                                               | 149,612,719 |  |
| Total net depreciable capital assets          |        |                     |      |                 |       |                |                                               | 204,260,372 |  |
| Total net capital assets                      |        |                     |      |                 |       |                | <u>   \$                                 </u> | 228,188,257 |  |
|                                               |        |                     |      |                 |       |                |                                               |             |  |
| Depreciation expense was charged to discrete  | ly pre | esented com         | pone | nt units as fol | lows: |                | _                                             |             |  |
| Home and community services                   |        |                     |      |                 |       |                |                                               | 11,225,370  |  |
| Total discretely presented component unit dep | recia  | tion expense        | €    |                 |       |                |                                               | 11,225,370  |  |

#### D. Indebtedness

# Short-term Debt

**Bond Anticipation Notes (BANs)** – Bond anticipation notes (BANs) are generally used as a temporary means of financing capital expenditures in the Capital Projects Fund. State law requires that BANs issued for capital purposes be converted to long-term obligations within five years after the original issue date. The notes or renewal thereof may not extend more than two years beyond the original date of issue unless a portion is redeemed within two years and within each 12 month period thereafter. BANs are expected to be paid from the proceeds of future bond issues after renewal of these notes. These BANs bear interest rates of 3.00% and were renewed on March 15, 2019.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

#### **D. Indebtedness** (continued)

Short-term Debt (continued)

These notes are summarized by purpose as follows:

|                                | Balance           |    | la a consid |    | Dadaamad    |    | Balance    |
|--------------------------------|-------------------|----|-------------|----|-------------|----|------------|
| <b>D</b> : 0                   | <br>1/1/18 Issued |    |             |    | Redeemed    |    | 12/31/18   |
| Primary Government:            |                   |    |             |    |             |    |            |
| Capital Projects Fund:         | 44.070.004        | •  | 10 570 005  | •  | 44.070.004  | Φ. | 40 570 005 |
| General Fund - Townwide        | \$<br>44,676,281  | \$ | 10,573,825  | \$ | 44,676,281  | \$ | 10,573,825 |
| Highway Fund                   | 77,707,433        |    | 3,153,130   |    | 77,707,433  |    | 3,153,130  |
| Garbage Collection Districts   | 5,234,517         |    | 2,578,729   |    | 5,234,517   |    | 2,578,729  |
| Solid Waste Disposal District  | 3,072,139         |    | 517,505     |    | 3,072,139   |    | 517,505    |
| Town Outside Village Fund      | 2,293,307         |    |             |    | 2,293,307   |    |            |
| Drainage District              | 6,507             |    |             |    | 6,507       |    |            |
| Park Districts                 | 5,887,606         |    | 2,572,177   |    | 5,887,606   |    | 2,572,177  |
| Lighting District              | 699,991           |    | 1,254,634   |    | 699,991     |    | 1,254,634  |
| Public Parking District        | 245,907           |    | 9,375,000   |    | 245,907     |    | 9,375,000  |
| Total Capital Projects Fund    | 139,823,688       |    | 30,025,000  |    | 139,823,688 |    | 30,025,000 |
| Total Primary Government       | 139,823,688       |    | 30,025,000  |    | 139,823,688 |    | 30,025,000 |
| Component Units:               |                   |    |             |    |             |    |            |
| Massapequa Water District      | -0-               |    | 2,000,000   |    |             |    | 2,000,000  |
| Plainview Water District       | 366,750           |    |             |    | 366,750     |    |            |
| Locust Valley Water District   | 7,655,000         |    |             |    | 7,655,000   |    |            |
| Oyster Bay Water District      | 2,100,000         |    |             |    | 2,100,000   |    |            |
| Jericho Water District         | 7,980,000         |    |             |    | 7,980,000   |    |            |
| So. Farmingdale Water District | 6,780,000         |    | 1,515,000   |    | 6,780,000   |    | 1,515,000  |
| Bethpage Water District        | 13,274,562        |    | 5,000,000   |    | 13,274,562  |    | 5,000,000  |
| Total Component Units          | 38,156,312        |    | 8,515,000   |    | 38,156,312  |    | 8,515,000  |
| Total Bond Anticipation Notes  | \$<br>177,980,000 | \$ | 38,540,000  | \$ | 177,980,000 | \$ | 38,540,000 |

**Revenue Anticipation Notes (RANs)** – This note was issued as a temporary means of financing a cash flow shortfall in the General Fund for 2017. This RAN, with an interest rate of 2.50% was redeemed on February 23, 2018 from local government assistance revenue collected.

The note is summarized as follows:

|                     | Balance          |        |     |    |            |          | Balance |  |
|---------------------|------------------|--------|-----|----|------------|----------|---------|--|
|                     | 1/1/18           | Issued |     |    | Redeemed   | 12/31/18 |         |  |
| Primary Government: |                  | •      |     |    |            |          |         |  |
| General Fund        | \$<br>15,000,000 | \$     | -0- | \$ | 15,000,000 | \$       | -0-     |  |

**Tax Anticipation Notes (TANs)** – The notes were issued as a temporary means of financing a cash flow shortfall for 2018 on December 14, 2018 for \$1,000,000 and \$9,000,000 with interest rates of 2.50% and 3.25%, respectively. The TANs were redeemed on February 15, 2019 from ad valorem taxes.

|                     | Bala | ance   |    |            |     |       | Balance          |
|---------------------|------|--------|----|------------|-----|-------|------------------|
|                     | 1/1  | 1/1/18 |    | Issued     | Red | eemed | 12/31/18         |
| Primary Government: |      |        |    |            |     |       |                  |
| General Fund        | \$   | -0-    | \$ | 10,000,000 | \$  | -0-   | \$<br>10,000,000 |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# D. Indebtedness (continued)

# Long-term Debt

Summary of changes in long-term debt transactions for the year ended December 31, 2018 is as follows:

|                                             | (Restated) Balance 1/1/18* | Increases         |    | Reductions  |           | Balance<br>12/31/18 | lia       | Non-current<br>abilities due<br>thin one year | 1   | Non-current<br>liabilities |
|---------------------------------------------|----------------------------|-------------------|----|-------------|-----------|---------------------|-----------|-----------------------------------------------|-----|----------------------------|
| Primary Government:                         |                            |                   |    |             |           |                     |           |                                               |     |                            |
| General obligation bonds payable            | \$ 524,295,272             | \$<br>204,445,344 | \$ | 143,272,598 | \$        | 585,468,018         | \$        | 64,929,930                                    | \$  | 520,538,088                |
| Plus premiums on issuance                   | 10,778,201                 | 4,266,186         |    | 1,644,283   |           | 13,400,104          |           | 1,881,293                                     |     | 11,518,811                 |
| Total general obligation bonds              | 535,073,473                | <br>208,711,530   | _  | 144,916,881 |           | 598,868,122         |           | 66,811,223                                    |     | 532,056,899                |
| Due to Employees' Retirement System         | 21,604,278                 | , ,               |    | 2,333,698   |           | 19,270,580          |           | 2,412,233                                     |     | 16,858,347                 |
| Compensated absences                        | 21,246,193                 | 4,112,736         |    | 3,064,147   |           | 22,294,782          |           | 1,114,739                                     |     | 21,180,043                 |
| Claims and judgments payable                | 23,023,913                 | 4,600,911         |    | 5,991,072   |           | 21,633,752          |           | 5,351,377                                     |     | 16,282,375                 |
| Other litigation payable                    | 196,000                    |                   |    |             |           | 196,000             |           | 196,000                                       |     |                            |
| Estimated liability for landfill closure    | ŕ                          |                   |    |             |           |                     |           |                                               |     |                            |
| and post-closure care costs                 | 3,000,000                  |                   |    | 300,000     |           | 2,700,000           |           | 300,000                                       |     | 2,400,000                  |
| Retirement incentive payable                | 33,666                     |                   |    | 33,666      |           | -0-                 |           |                                               |     |                            |
| Capital lease payable                       | 116,794                    | 111,711           |    | 127,965     |           | 100,540             |           | 22,342                                        |     | 78,198                     |
| Other postemployment                        |                            |                   |    |             |           |                     |           |                                               |     |                            |
| benefits payable                            | 508,225,303                | 33,803,778        |    | 66,813,928  |           | 475,215,153         |           |                                               |     | 475,215,153                |
| LOSAP liability - proportionate share       | 5,425,780                  | 979,348           |    | 223,870     |           | 6,181,258           |           |                                               |     | 6,181,258                  |
| Net pension liability - proportionate share | 31,437,416                 | 12,761,640        |    | 33,858,158  |           | 10,340,898          |           |                                               |     | 10,340,898                 |
| Total non-current liabilities               | \$1,149,382,816            | \$<br>265,081,654 | \$ | 257,663,385 | \$        | 1,156,801,085       | \$        | 76,207,914                                    | \$1 | ,080,593,171               |
| :                                           |                            | ****              |    |             |           |                     |           |                                               |     |                            |
|                                             | (Restated)                 |                   |    |             |           |                     | ľ         | Non-current                                   |     |                            |
|                                             | Balance                    |                   |    |             |           | Balance             |           | abilities due                                 | 1   | Non-current                |
|                                             | 1/1/18*                    | <br>Increases     |    | Reductions  | _         | 12/31/18            | _wi       | thin one year                                 |     | liabilities                |
| Component Units:                            |                            |                   |    |             |           |                     |           |                                               |     |                            |
| General obligation bonds payable            | \$ 54,134,728              | \$<br>41,940,025  | \$ | 9,202,401   | \$        | 86,872,351          | \$        | 6,020,441                                     | \$  | 80,851,910                 |
| Plus premiums on issuance                   | 556,900                    | \$<br>41,111      |    | 26,197      |           | 571,814             |           | 26,195                                        |     | 545,619                    |
| Total general obligation bonds              | 54,691,628                 | 41,981,136        |    | 9,228,598   |           | 87,444,165          |           | 6,046,636                                     |     | 81,397,529                 |
| Compensated absences                        | 4,255,454                  | 812,917           |    | 846,653     |           | 4,221,718           |           | 279,598                                       |     | 3,942,120                  |
| Other postemployment                        |                            |                   |    |             |           |                     |           |                                               |     |                            |
| benefits payable                            | 75,692,706                 | 5,364,088         |    | 9,926,815   |           | 71,129,979          |           |                                               |     | 71,129,979                 |
| Net pension liability - proportionate share | 4,328,495                  | 1,096,046         |    | 4,005,336   |           | 1,419,205           |           |                                               |     | 1,419,205                  |
| Other debt                                  | 9,925,000                  | <br>23,865,171    |    | 10,340,662  |           | 23,449,509          |           | 1,255,662                                     |     | 22,193,847                 |
| Total non-current liabilities               | \$ 148,893,283             | \$<br>73,119,358  | \$ | 34,348,064  | <u>\$</u> | 187,664,576         | <u>\$</u> | 7,581,896                                     | \$  | 180,082,680                |

\*The beginning balance of the other postemployment benefits payable was restated by \$264,343,087 and \$43,085,724 for the Town and component units, respectively, as of January 1, 2018 in accordance with GASB Statement No. 75. See Note 6.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# D. Indebtedness (continued)

Long-term Debt (continued)

**General Obligation Bonds** - The Town borrows money in order to acquire land or equipment or construct buildings and improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities, which are backed by the full faith and credit of the Town, bear interest at various rates from .0263% to 6.0% and have maturity dates in 2019 through 2043. The original amount borrowed for debt currently outstanding was \$939,771,748.

A summary of these bonds by purpose is as follows:

|                                | Balance        |                |                | Balance        |
|--------------------------------|----------------|----------------|----------------|----------------|
|                                | 1/1/18         | Issued         | Redeemed       | 12/31/18       |
| Primary Government:            |                |                |                |                |
| General Fund                   | \$ 227,983,264 | \$ 69,737,288  | \$ 57,109,263  | \$ 240,611,289 |
| Highway Fund                   | 160,212,169    | 96,680,360     | 44,308,895     | 212,583,634    |
| Garbage Collection Districts   | 31,838,771     | 10,032,656     | 11,606,115     | 30,265,312     |
| Solid Waste Disposal District  | 23,177,086     | 6,010,015      | 6,611,416      | 22,575,685     |
| Town Outside Village Fund      | 2,253,569      | 1,469,472      | 513,047        | 3,209,994      |
| Drainage District              | 1,896,669      | 185,325        | 651,580        | 1,430,414      |
| Park Districts                 | 31,003,721     | 10,577,042     | 9,205,567      | 32,375,196     |
| Lighting District              | 2,515,975      | 1,082,369      | 794,148        | 2,804,196      |
| Public Parking District        | 43,414,048     | 8,670,817      | 12,472,567     | 39,612,298     |
| Total Primary Government       | 524,295,272    | 204,445,344    | 143,272,598    | 585,468,018    |
| Component Units:               |                |                |                |                |
| Massapequa Water District      | 3,758,150      |                | 355,243        | 3,402,907      |
| Plainview Water District       | 15,077,212     | 2,955,453      | 4,090,032      | 13,942,633     |
| Locust Valley Water District   | 3,672,000      | 7,600,000      | 260,000        | 11,012,000     |
| Oyster Bay Water District      | 2,550,290      | 2,482,010      | 729,441        | 4,302,859      |
| Jericho Water District         | 5,634,000      | 7,950,000      | 360,000        | 13,224,000     |
| So. Farmingdale Water District | 10,789,930     | 8,298,000      | 2,314,030      | 16,773,900     |
| Bethpage Water District        | 10,629,800     | 12,654,562     | 752,800        | 22,531,562     |
| Oyster Bay Sewer District      | 2,023,346      |                | 340,856        | 1,682,490      |
| Total Component Units          | 54,134,728     | 41,940,025     | 9,202,402      | 86,872,351     |
| Total General Obligation Bonds | \$ 578,430,000 | \$ 246,385,369 | \$ 152,475,000 | \$ 672,340,369 |

Future principal and interest payments to maturity for the primary government is as follows:

|                                    | Principal         | Interest |             | Total Principal<br>and Interest |             |
|------------------------------------|-------------------|----------|-------------|---------------------------------|-------------|
| For years ending December 31, 2019 | \$<br>64,929,930  | \$       | 21,451,002  | \$                              | 86,380,932  |
| 2020                               | 67,373,769        |          | 18,364,191  |                                 | 85,737,960  |
| 2021                               | 55,849,049        |          | 16,093,886  |                                 | 71,942,935  |
| 2022                               | 49,902,439        |          | 14,110,810  |                                 | 64,013,249  |
| 2023                               | 48,820,144        |          | 12,191,514  |                                 | 61,011,658  |
| 2024 - 2028                        | 218,365,687       |          | 34,424,189  |                                 | 252,789,876 |
| 2029 - 2033                        | 78,932,000        |          | 6,992,862   |                                 | 85,924,862  |
| 2034 - 2038                        | 610,000           |          | 117,400     |                                 | 727,400     |
| 2039 - 2043                        | <br>685,000       |          | 41,556      |                                 | 726,556     |
| Totals                             | \$<br>585,468,018 | \$       | 123,787,410 | \$                              | 709,255,428 |

# NOTES TO FINANCIAL STATEMENTS

December 31, 2018

# 3. DETAILED NOTES ON ALL FUNDS (continued)

## D. Indebtedness (continued)

Long-term Debt (continued)

# **General Obligation Bonds** (continued)

Future principal and interest payments to maturity for the component units is as follows:

|                                    | Principal |            |    | Interest   |    | Total Principal and Interest |  |
|------------------------------------|-----------|------------|----|------------|----|------------------------------|--|
| For years ending December 31, 2019 | \$        | 6.020.441  | \$ | 3,206,690  | \$ | 9,227,131                    |  |
| 2020                               | Ψ         | 6,221,229  | Ψ  | 2,756,149  | Ψ  | 8,977,378                    |  |
| 2021                               |           | 6,285,951  |    | 2,542,538  |    | 8,828,489                    |  |
| 2022                               |           | 6,492,561  |    | 2,325,469  |    | 8,818,030                    |  |
| 2023                               |           | 6,534,856  |    | 2,103,793  |    | 8,638,649                    |  |
| 2024 - 2028                        |           | 33,354,313 |    | 7,105,520  |    | 40,459,833                   |  |
| 2029 - 2033                        |           | 21,963,000 |    | 1,915,754  |    | 23,878,754                   |  |
| Totals                             | \$        | 86,872,351 | \$ | 21,955,913 | \$ | 108,828,264                  |  |

## **Current Refunding of Bonds**

On April 11, 2018, the Town issued \$83,195,000 in Public Improvement Refunding Bonds for the Town and its component units with interest rates ranging from 2.0% to 5.0% and annual maturities through February 2027. Of the \$83,195,000 issued, \$78,696,287 was for the refunding of general Town debt and \$4,498,713 was for the refunding of component unit debt.

The net proceeds of \$87,008,567 (the par amount of the bonds plus a premium of \$4,510,187 less underwriter's fees, insurance and other issuance costs of \$696,620) were used to current refund \$14,520,000 of outstanding 2008 Public Improvement Serial Bonds, with interest rates of 4.0% - 4.125% and \$71,955,000 of outstanding 2010 Public Improvement Serial Bonds, with interest rates of 3.0% -4.0%. Of the net proceeds, \$82,303,540 was related to general Town purposes and \$4,705,027 was related to component units.

The net proceeds were used to pay \$86,475,000 of outstanding principal and \$533,567 of accrued interest.

The current refunding was done in order to reduce debt payments in the short-term. The refunding decreased total debt service payments by \$3,014,044, of which \$2,809,109 related to the Town and \$204,935 related to component units. The overall transaction resulted in an economic gain (the difference between the present value of the debt service payments on the old and new debt) of \$1,651,012 of which \$1,561,735 related to the Town and \$89,277 related to component units.

# Capital Lease Obligations

In 2016, the Town entered into a capital lease agreement to finance the acquisition of networking and firewall software and hardware. The amount financed was \$349,680 and was repaid by the General Fund over three years, with annual payments totaling \$120,140, inclusive of interest at a rate of 2.865%. This lease matured in March 2018.

In 2018, the Town entered into a capital lease agreement to finance the acquisition of two digital presses and related equipment. The amount financed was \$111,711 and is to be repaid by the General Fund over 60 months, with monthly payments of \$1,862. The lease has an interest rate of 0%.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

## 3. DETAILED NOTES ON ALL FUNDS (continued)

#### D. Indebtedness (continued)

#### Capital Lease Obligations (continued)

The equipment and related accumulated depreciation under capital lease is as follows:

| Equipment                      |           | \$<br>111,711 |
|--------------------------------|-----------|---------------|
| Less: accumulated depreciation |           | <br>11,171    |
| ·                              | Net Value | \$<br>100,540 |

Future principal payments to maturity are as follows:

|                                    | Principal     |
|------------------------------------|---------------|
| For years ending December 31, 2019 | \$<br>22,342  |
| 2020                               | 22,342        |
| 2021                               | 22,342        |
| 2022                               | 22,342        |
| 2023                               | <br>11,172    |
| Totals                             | \$<br>100,540 |

**Retirement Incentive Payable** – In the prior years, the Town offered employees meeting specific criteria an incentive to retire from active employment. As part of the incentive, employees had the option to receive the retirement incentive payment over a three year period. The Town paid the remaining balance of \$33,666 on the retirement incentive payable in 2018.

Other Long-Term Liabilities - Liabilities for claims and judgments payable and landfill closure and postclosure care costs are liquidated through future budgetary appropriations in the General Fund. The liabilities for due to Employees' Retirement System, compensated absences, other litigation payable, retirement incentive payable, other postemployment benefits payable, length of service award program liability – proportionate share, and net pension liability-proportionate share are liquidated through future budgetary appropriations in the funds that gave rise to the liability.

# Nonmajor Component Unit Debt

One of the Town's nonmajor component units has issued serial bonds not guaranteed by the Town to finance improvements to that district. The outstanding serial bonds of \$23,449,509, inclusive of premiums have been included under the caption "Other debt" because the Town does not bear any responsibility with respect to this debt in its repayment.

## E. Retirement System

#### Plan Description

The Town of Oyster Bay participates in the New York State and Local Employees' Retirement System ("System"). This is a cost-sharing, multiple-employer defined benefit pension plan. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four-year term.

The external advisory committees appointed by the Comptroller meet periodically throughout the year and provide independent, expert assistance in guiding the Fund. These committees include: the Advisory Council for the Retirement System; the Investment Advisory Committee; the Real Estate Advisory Committee; the Actuarial Advisory Committee and the Audit Advisory Committee.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

#### E. Retirement System (continued)

#### Plan Description (continued)

System benefits are established under the provisions of the New York State Retirement and Social Security Law ("RSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Generally, members of the System are employees of the State and its municipalities, other than New York City. The Town also participates in the Public Employees' Group Life Insurance Plan ("GLIP"), which provides death benefits in the form of life insurance. In the Fund statements, GLIP amounts are apportioned to and included in ERS. The System is included in the State's financial report as a pension trust fund. That report may be found at www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244-0001.

Obligation of employers and employees to contribute and benefits to employees are governed by the RSSL. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the System and for the custody and control of their funds.

#### Vesting

Members who joined the System prior to January 1, 2010 need five years of service to be 100 percent vested. Members who joined on or after January 1, 2010 require ten years of service credit to be 100 percent vested.

#### Benefits Provided

The System provides retirement benefits as well as death and disability benefits.

#### Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 and Tier 2, is 55 and 62, respectively.

Benefit calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2% of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years of employment. For Tier 1 members who joined on or after June 17, 1971, each year's compensation used in the final average salary calculation is limited to no more than 20% greater than the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20% greater than the average of the previous two years.

# Tiers 3, 4, and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4 and 5 is 62.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 3. DETAILED NOTES ON ALL FUNDS (continued)

# E. Retirement System (continued)

Tier 3, 4 and 5 (continued)

Benefit calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2% of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5% of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years of employment. For Tier 3, 4, and 5 members, each year's compensation used in the final average salary calculation is limited to no more than 10% greater than the average of the previous two years.

#### Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 members is age 63 for System members.

Benefit calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75% of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2% of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years of employment. For Tier 6 members, each year's compensation used in the final average salary calculation is limited to no more than 10% greater than the average of the previous four years.

### Disability Retirement Benefits

Disability retirement benefits are available to members unable to perform their job duties because of permanent physical or mental incapacity. There are three general types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as any offsets of other benefits depend on a member's tier, years of service, and plan.

#### Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

# Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all retirees who have attained age 62 and have been retired for five years; (ii) all retirees who have attained age 55 and have been retired for ten years; (iii) all disability retirees, regardless of age, who have been retired for five years; (iv) recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years; and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50% of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1% or exceed 3%.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

#### E. Retirement System (continued)

#### Contributions

Generally, Tier 3, 4 and 5 members must contribute 3% of their salary to the System. As a result of Article 19 of the RSSL, eligible Tier 3 and 4 employees, with a membership date on or after July 27, 1976, who have ten or more years of membership or credited service with the System, are not required to contribute. Members cannot be required to begin making contributions or to make increased contributions beyond what was required when membership began. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service. Under the authority of the RSSL, the Comptroller shall certify annually the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's year ended March 31.

The actual contribution was \$12,282,602.

#### Retirement Amortizations and Incentives

Pursuant to Chapter 57 of the Laws of 2010, the New York State Legislature authorized local governments to amortize a portion of their retirement bill for 10 years. This law requires participating governments to make payments on a current basis, while amortizing existing unpaid amounts relating to the New York State and Local Employees' Retirement System's fiscal years when the local employer opts to participate in the program. Chapter 57 further provides that when contribution rates fall below legally specified levels and all outstanding amortizations have been paid, the Town will be required to pay additional moneys into a specific reserve fund which will be used to offset their contributions in the future. These reserve funds will be invested separately from pension assets. The Town's total deferred amount related to the 2011 fiscal year was \$3,703,672 and will be billed and paid over ten years beginning in 2013 and will include interest at 3.75%. During 2018, the Town paid \$375,147 toward this program and has a remaining liability at December 31, 2018 of \$1,646,644.

Pursuant to Chapter 57 of the Laws of 2010, the Town's total deferred amount related to the 2012 fiscal year was \$6,895,103 and will be billed and paid over ten years beginning in 2014 and will include interest at 3.00%. During 2018, the Town paid \$676,953 toward this program and has a remaining liability at December 31, 2018 of \$3,701,853.

Pursuant to Chapter 57 of the Laws of 2013, the New York State Legislature authorized local governments to amortize a portion of their retirement bill for 12 years. This law requires participating governments to make payments on a current basis, while amortizing existing unpaid amounts relating to the New York State and Local Employees' Retirement System's fiscal years when the local employer opts to participate in the program. The Town's total deferred amount related to the 2013 fiscal year was \$6,157,543 and will be billed and paid over twelve years beginning in 2015 and will include interest at 3.76%. During 2018, the Town paid \$464,122 toward this program and has a remaining liability at December 31, 2018 of \$4,399,552.

Pursuant to Chapter 57 of the Laws of 2013, the Town's total deferred amount related to the 2014 fiscal year was \$4,525,561 and will be billed and paid over twelve years beginning in 2016 and will include interest at 3.50%. During 2018, the Town paid \$332,003 toward this program and has a remaining liability at December 31, 2018 of \$3,562,854.

Pursuant to Chapter 57 of the Laws of 2013, the Town's total deferred amount related to the 2015 fiscal year was \$4,773,406 and will be billed and paid over twelve years beginning in 2017 and will include interest at 3.31%. During 2018, the Town paid \$341,402 toward this program and has a remaining liability at December 31, 2018 of \$4,101,540.

Pursuant to Chapter 57 of the Laws of 2013, the Town's total deferred amount related to the 2016 fiscal year was \$2,002,208 and will be billed and paid over twelve years beginning in 2018 and will include interest at 2.63%. During 2018, the Town paid \$144,071 toward this program and has a remaining liability at December 31, 2018 of \$1,858,137.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

### E. Retirement System (continued)

Retirement Amortizations and Incentives (continued)

Future principal and interest payments to maturity for the Chapter 57 amortizations are as follows:

|                                    | Principal Interest |    | Total Principal and Interest |    |            |
|------------------------------------|--------------------|----|------------------------------|----|------------|
|                                    |                    |    |                              |    |            |
| For years ending December 31, 2019 | \$<br>2,412,233    | \$ | 647,558                      | \$ | 3,059,791  |
| 2020                               | 2,493,446          |    | 566,346                      |    | 3,059,792  |
| 2021                               | 2,577,421          |    | 482,371                      |    | 3,059,792  |
| 2022                               | 2,664,258          |    | 395,534                      |    | 3,059,792  |
| 2023                               | 2,303,086          |    | 305,741                      |    | 2,608,827  |
| 2024 - 2028                        | 6,628,448          |    | 611,793                      |    | 7,240,241  |
| 2029                               | <br>191,688        |    | 5,041                        |    | 196,729    |
| Totals                             | \$<br>19,270,580   | \$ | 3,014,384                    | \$ | 22,284,964 |

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension</u>

At December 31, 2018, the Town reported a liability of \$10,340,898 for its proportionate share of the net pension liability of the System. The net pension liability was measured as of March 31, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of April 1, 2017. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected long-term contributions of all participating members.

Below is the Town's proportionate share of the net pension liability of the System and the related employer allocation percentage as of the March 31, 2018 measurement date.

|                             | Allocation of the | Change in the Allocation of the      |
|-----------------------------|-------------------|--------------------------------------|
| Net Pension                 | System's Total    | System's Total Net Pension Liability |
| <br>Liability Net Liability |                   | Since Prior Measurement Date         |
| \$<br>10.340.898            | 0.3204051%        | -0.0141699                           |

There was no significant change in the Town's proportion from March 31, 2017 to March 31, 2018.

For the year ended December 31, 2018, the Town recognized pension expense of \$12,761,640 in the Statement of Activities. At December 31, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                                                 |       | Outflows of<br>Resources | Inflows of Resources |
|-----------------------------------------------------------------------------------------------------------------|-------|--------------------------|----------------------|
| Difference between expected and actual experience                                                               |       | \$ 3,688,263             | \$ 3,047,842         |
| Changes in assumptions                                                                                          |       | 6,856,870                |                      |
| Net difference between projected and actual investment earnings on pension plan investments                     |       |                          | 14,627,326           |
| Changes in proportion and differences between the Town's contributions and proportionate share of contributions |       | 1,941,493                | 880,238              |
| Contributions made subsequent to the measurement date                                                           |       | 8,875,991                | ****                 |
|                                                                                                                 | Total | \$ 21,362,617            | \$ 18,555,406        |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

### E. Retirement System (continued)

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension</u> (continued)

Deferred outflows of resources related to pensions resulting from the Town's contribution subsequent to the measurement date in the amount of \$8,875,991 will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| For years ending December 31, 2019 | \$<br>2,473,696   |
|------------------------------------|-------------------|
| 2020                               | 2,173,750         |
| 2021                               | (7,275,020)       |
| 2022                               | <br>(3,441,206)   |
|                                    |                   |
|                                    | \$<br>(6.068.780) |

# **Actuarial Assumptions**

The total pension liability as of the measurement date was determined by using an actuarial valuation as of April 1, 2017, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

| Investment rate of return (net of investment expenses) | 7.00% |
|--------------------------------------------------------|-------|
| Inflation rate                                         | 2.50% |
| Salary scale                                           | 3.80% |
| Cost of living adjustments                             | 1.30% |

Annuitant mortality rates are based on the April 1, 2010 – March 31, 2015 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2014.

The actuarial assumptions used in the April 1, 2017 valuation are based on the results of an actuarial experience study for the period April 1, 2010 – March 31, 2015.

The long-term rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2018 are summarized below:

| Asset Class:                | Target<br>Allocation | Long-term<br>Expected Real<br>Rate of Return |
|-----------------------------|----------------------|----------------------------------------------|
| Domestic equity             | 36.00%               | 4.55%                                        |
| International equity        | 14.00%               | 6.35%                                        |
| Private equity              | 10.00%               | 7.50%                                        |
| Real estate                 | 10.00%               | 5.55%                                        |
| Absolute return strategies* | 2.00%                | 3.75%                                        |
| Opportunistic portfolio     | 3.00%                | 5.68%                                        |
| Real assets                 | 3.00%                | 5.29%                                        |
| Bonds and mortgages         | 17.00%               | 1.31%                                        |
| Cash                        | 1.00%                | -0.25%                                       |
| Inflation indexed bonds     | 4.00%                | 1.25%                                        |
|                             | 100.00%              |                                              |

The real rate of return is net of the long-term inflation assumption of 2.5%.

<sup>\*</sup> Excludes equity-oriented long-only global funds of \$2.33 billion. For investment management purposes, these funds are included in domestic equity and international equity.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# E. Retirement System (continued)

# Actuarial Assumptions (continued)

The discount rate used to calculate the total pension liability was 7.0% for the System. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.0%) or 1-percentage point higher (8.0%) than the current assumption:

|                                          | One Percent   | Current       | One Percent     |
|------------------------------------------|---------------|---------------|-----------------|
|                                          | Decrease      | Assumption    | Increase        |
|                                          | (6.00%)       | (7.00%)       | (8.00%)         |
| Town's proportionate share of the        |               |               |                 |
| collective net pension liability/(asset) | \$ 78,242,020 | \$ 10,340,898 | \$ (47,100,738) |

#### Pension Plan Fiduciary Net Position

The components of the current year net pension liability of the employers in the System as of March 31, 2018, were as follows:

|                                                                                             | (Dollars in thous |                                           |  |  |
|---------------------------------------------------------------------------------------------|-------------------|-------------------------------------------|--|--|
| Employers' total pension liability<br>Plan net position<br>Employers' net pension liability | \$                | 183,400,590<br>(180,173,145)<br>3,227,445 |  |  |
| Ratio of plan net position to the<br>Employers' total pension liability                     |                   | 98.24%                                    |  |  |

Detailed information about the pension plan's fiduciary net position is available in the System's separately issued financial statements.

# F. Fire Protection Length of Service Award Program ("LOSAP")

The Town jointly sponsors defined benefit length of service award programs ("LOSAP") for the active volunteer firefighters of the Oyster Bay ("Oyster Bay") and Glenwood-Glen Head ("Glenwood") Fire Protection Districts. The programs took effect on July 1, 1991 and April 1, 1990 for Oyster Bay and Glenwood, respectively. The programs were established pursuant to Article 11-A of the New York State General Municipal Law. The programs provide municipally-funded pension-like benefits to facilitate the recruitment and retention of active volunteer firefighters. The Town is approximately a 55% sponsor of the Oyster Bay program and a 46% sponsor of the Glenwood program for the year ended December 31, 2018. The Town contributed \$197,508 and \$137,468 during 2018 to the Oyster Bay and Glenwood programs, respectively. Additional Fire Protection Districts had LOSAP programs for which the Town did not participate in material intermunicipal agreements to directly fund those LOSAP plans, which were administered by others. These plans are not included in this report.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. DETAILED NOTES ON ALL FUNDS (continued)

# F. Fire Protection Length of Service Award Program ("LOSAP") (continued)

#### **Program Description**

### Participation, vesting and service credit

Oyster Bay's active volunteer firefighters who have reached the age of 17 are eligible to participate in the program. Glenwood has no minimum age for eligibility. Participants acquire a nonforfeitable right to a service award after being credited with five years of firefighting service or upon attaining the program's entitlement age. The program's entitlement age is age 62 for Oyster Bay and age 55 for Glenwood, both programs require completion of one year of plan participation. In general, an active volunteer firefighter is credited with a year of firefighting service for each calendar year after the establishment of the program in which he or she accumulates fifty points.

Points are granted for the performance of certain activities in accordance with a system established by the sponsor on the basis of a statutory list of activities and point values. A participant may also receive credit for five years of firefighting service rendered prior to the establishment of the program.

#### **Benefits Provided**

Benefits in the amount of \$20 per month per year of service are paid on behalf of each participant who is credited with a year of firefighting service. The programs guarantee a retirement annuity of 120 monthly payments payable inclusively to the participant and his/her designated beneficiary. The maximum number of years of firefighting service for which a participant may receive a contribution is forty years for Oyster Bay and thirty-seven years for Glenwood. Except in the case of disability or death, benefits are payable when a participant reaches entitlement age. The program provides statutorily mandatory disability and death benefits which are self-insured and paid from the program trust funds.

The Equal Employment Opportunity Commission (EEOC) settled an age discrimination lawsuit with the Glenwood LOSAP sponsors. Individuals who were granted post-entitled benefits and are not already participants in another class are listed below as post-entitled participants. They will receive the same benefits as retired participants.

Prior to the 1/1/2018 Actuarial Valuation, no post-entitlement benefits were provided under the Glenwood plan. As a result of the Consent Decree, post-entitlement benefits are now provided under the Glenwood plan. The plan sponsors elected to pay the monthly post-entitlement benefits that had been earned prior to 1/1/2018 as they came due ("pay-as-you-go"), rather than to set aside a liability for these benefits in the normal funding of the plan. The full actuarial present value of post-entitlement benefits that are earned after 1/1/2018 will be added to the plan and funded in the normal manner, as is done with all of the post-entitlement benefits in the Oyster Bay plan, but those pre-1/1/2018 post-entitlement benefits in the Glenwood plan will continue to simply be paid by the plan sponsors as they come due.

# Participants covered by the benefit terms

|                                                                   | Oyster Bay | Glenwood |
|-------------------------------------------------------------------|------------|----------|
| Retired participants receiving benefits                           | 41         | 14       |
| Post-Entitled participants                                        | 0          | 41       |
| Inactive participants entitled to, but not yet receiving benefits | 70         | 19       |
| Active participants                                               | 100        | 73       |
| Total                                                             | 211        | 147      |

# Fiduciary Investment and Control

Service credit is determined by the sponsoring board, based on certified information from the fire companies having members who participate in the program. Each fire company must maintain all required records on forms prescribed by the sponsoring board. The sponsoring boards have retained and designated Glatfelter VFIS Specialty Benefits to assist in the administration of the Oyster Bay and Glenwood programs. The designated program administrator's functions include calculating the amount to be contributed to the plan at the end of each year based upon the criteria set forth in the Program's Plan Document. Disbursements for the payment of benefits or administrative expenditures must be approved by the sponsoring board and delivered to the custodian through a payment schedule.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# F. Fire Protection Length of Service Award Program ("LOSAP") (continued)

# Fiduciary Investment and Control (continued)

Program assets are required to be held in trust by LOSAP legislation, for the exclusive purpose of providing benefits to participants and their beneficiaries or for the purpose of defraying the reasonable expenditures of the operation and administration of the program. Any payments under the program shall be made from the general assets of the Sponsors which general assets are subject to the claims of creditors of the Sponsor. As such, the trust assets do not meet the criteria as defined by GASB and, therefore, may not be offset against the LOSAP liability.

Authority to invest program assets is vested in the sponsoring board. Subject to restrictions in the Program Plan Document, program assets are invested in accordance with a statutory "prudent person" rule. The sponsoring board is required to retain an actuary to review and certify the administrator's calculations of the amount of the sponsoring board's contributions to the program. The actuary retained by the sponsoring board for this purpose is JF Actuarial Service Inc. Portions of the following information are derived from reports prepared by the actuary dated May 30, 2018 for Oyster Bay and February 2, 2019 for Glenwood, respectively. The actuary provided additional calculations for the length of service award program liability.

#### Program Financial Condition

The following represents the Town's proportionate share of program assets as of December 31, 2018 and the changes for the year then ended.

#### Program Financial Condition

|                                                                                                                                                                                                                                         |         |          | Dyster Bay                                                       |         | <br>Glenwood                                                                      |  |  |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------|----------|------------------------------------------------------------------|---------|-----------------------------------------------------------------------------------|--|--|
| Group annuity contracts                                                                                                                                                                                                                 | 100.00% | \$       | 1,834,578                                                        | 100.00% | \$<br>1,312,449                                                                   |  |  |
| Prior Service Costs                                                                                                                                                                                                                     |         |          |                                                                  |         |                                                                                   |  |  |
| There are no prior service costs being amortized.                                                                                                                                                                                       |         |          |                                                                  |         |                                                                                   |  |  |
| Receipts and Disbursements                                                                                                                                                                                                              |         |          |                                                                  |         |                                                                                   |  |  |
| Program Net Assets, January 1, 2018                                                                                                                                                                                                     |         | \$       | 1,629,329                                                        |         | \$<br>1,273,899                                                                   |  |  |
| Changes during the year: Plan contributions Town's portion of EEOC Settlement Changes in fair market value of investments Plan benefit withdrawals Premiums Administrative and Other Fees/Charges Program Net Assets, December 31, 2018 |         | \$       | 197,508<br>58,202<br>(42,224)<br>(5,109)<br>(3,128)<br>1,834,578 |         | \$<br>137,468<br>13,248<br>26,486<br>(132,542)<br>(3,421)<br>(2,689)<br>1,312,449 |  |  |
| Contributions                                                                                                                                                                                                                           |         |          |                                                                  |         |                                                                                   |  |  |
| Amount of Town's required contribution:                                                                                                                                                                                                 |         | \$       | 176,583                                                          |         | \$<br>178,485                                                                     |  |  |
| Amount of Town's actual contribution:                                                                                                                                                                                                   |         | \$       | 197,508                                                          |         | \$<br>137,468                                                                     |  |  |
| Administration Fees Plan administrator Actuary                                                                                                                                                                                          |         | \$<br>\$ | 2,577<br>551                                                     |         | \$<br>2,229<br>460                                                                |  |  |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# F. Fire Protection Length of Service Award Program ("LOSAP") (continued)

<u>Program Liabilities, Program Expense, Deferred Outflows of Resources and Deferred Inflows of</u> Resources Related to the Program

At December 31, 2018, the Town reported a liability of \$6,181,258 for its proportionate share of the length of service award program liability. The length of service award program liability was measured as of June 30, 2018 and December 31, 2018 for Oyster Bay and Glenwood, respectively, and the total program liability by an actuarial valuation as of July 1, 2017 and January 1, 2018 for Oyster Bay and Glenwood, respectively. The Town's proportion of the length of service award program liability was based on a projection of the Town's share of contributions to the program.

|                                                    | Oyster Bay  | Glenwood    |
|----------------------------------------------------|-------------|-------------|
| Program Liability - Beginning of year              | \$3,436,594 | \$1,989,186 |
| Service cost                                       | 88,026      | 68,124      |
| Interest                                           | 123,434     | 71,340      |
| Differences between expected and actual experience | (23,103)    | 160,576     |
| Changes in assumptions                             | 203,986     | 263,862     |
| Benefit payments                                   | (42,224)    | (132,542)   |
| Expenses                                           | (20,177)    | (5,824)     |
| Program Liability - End of year                    | \$3,766,536 | \$2,414,722 |

Changes in assumptions reflect a change in post-retirement mortality from GAR 94 to RP 2000 projected to 2030 and the discount rates.

For the year ended December 31, 2018, the Town recognized program expense of \$375,616 in the Statement of Activities. At December 31, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to the program from the following sources:

|                                                       | Deferred Outflows of<br>Resources |         |    | Deferred Inflows of<br>Resources |    |            | s of |                 |  |       |
|-------------------------------------------------------|-----------------------------------|---------|----|----------------------------------|----|------------|------|-----------------|--|-------|
|                                                       | Oyster Bay                        |         |    | Glenwood                         |    | Oyster Bay |      | Oyster Bay Gler |  | nwood |
| Difference between expected and actual experience     |                                   |         | \$ | 133,814                          | \$ | 20,537     |      |                 |  |       |
| Changes in assumptions                                | \$                                | 181,320 |    | 346,010                          |    | 322,005    |      |                 |  |       |
| Contributions made subsequent to the measurement date |                                   | 197,508 |    |                                  |    |            |      |                 |  |       |
| Total                                                 | \$                                | 378,828 | \$ | 479,824                          | \$ | 342,542    | \$   | -0-             |  |       |

Deferred outflows of resources related to the program resulting from the Town's contribution subsequent to the measurement date in the amount of \$197,508 will be recognized as a reduction of the program liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the program will be recognized in program expense as follows:

|                                    | Oyster Bay |           | Glenwood |         | Total |         |
|------------------------------------|------------|-----------|----------|---------|-------|---------|
| For years ending December 31, 2019 | \$         | (44,303)  | \$       | 95,965  | \$    | 51,662  |
| 2020                               |            | (44,303)  |          | 95,965  |       | 51,662  |
| 2021                               |            | (44,303)  |          | 95,965  |       | 51,662  |
| 2022                               |            | (44,303)  |          | 95,965  |       | 51,662  |
| 2023                               |            | (44,303)  |          | 95,964  |       | 51,661  |
| Thereafter                         |            | 60,293    |          |         |       | 60,293  |
|                                    | \$         | (161,222) | \$       | 479,824 | \$    | 318,602 |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# F. Fire Protection Length of Service Award Program ("LOSAP") (continued)

# Funding Methodology and Actuarial Assumptions

The actuarial valuation methodology used by the actuary to determine the sponsor's contribution is the entry age normal method. The assumed rate of return on investment was determined by using the Fidelity Municipal General Obligation AA 20-year Bond Index as of the measurement dates of the individual programs. Update procedures were used to roll forward the liability from the actuarial valuation date to the measurement date.

The assumptions used by the actuary to determine the sponsor's contribution and the actuarial present value of benefits are:

|                           | Oyster Bay                                                                  | Glenwood                                                                    |
|---------------------------|-----------------------------------------------------------------------------|-----------------------------------------------------------------------------|
| Actuarial Valuation Date  | July 1, 2017                                                                | January 1, 2018                                                             |
| Measurement Date          | June 30, 2018                                                               | December 31, 2018                                                           |
| Investment rate of return | 3.62%*                                                                      | 3.71%*                                                                      |
| Salary increases          | Not Applicable                                                              | Not Applicable                                                              |
| Inflation rate            | 0.00%                                                                       | 0.00%                                                                       |
| Mortality                 | No pre-retirement mortality;<br>post retirement RP2000<br>projected to 2030 | No pre-retirement mortality;<br>post retirement RP2000<br>projected to 2030 |
| Turnover                  | Т5                                                                          | T5                                                                          |
| Retirement                | First Eligible                                                              | First Eligible                                                              |

<sup>\*</sup> Percentages are net of pension plan investment expense, including inflation.

# Sensitivity of the Proportionate Share of the Program Liability to the Discount Rate Assumption

The following presents the Town's proportionate share of the length of service award program liability calculated using the discount rate of 3.62% and 3.71% for Oyster Bay and Glenwood, respectively, as well as what the Town's proportionate share of the program liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current assumption:

| Oyster Bay Discount rates Net pension liablility |    | ne Percent<br>Decrease |    |                    | One Percent n Increase |                    |
|--------------------------------------------------|----|------------------------|----|--------------------|------------------------|--------------------|
|                                                  |    | 2.62%<br>4,032,666     | \$ | 3.62%<br>3,766,536 | \$                     | 4.62%<br>3,494,506 |
| Glenwood Discount rates Net pension liablility   | \$ | 2.71%<br>2,592,809     | \$ | 3.71%<br>2,414,722 | \$                     | 4.71%<br>2,232,699 |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# G. Other Postemployment Benefits (Obligations for Health Insurance)

In the government-wide financial statements, the cost of other postemployment benefits (OPEB), like the cost of pension benefits, generally should be associated with the period in which the cost occurs, rather than in the future years when it will be paid. The Town recognizes the costs of other postemployment benefits in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the Town's future cash flows. The Town established and administers a single-employer defined benefit OPEB plan for its employees. Amendments to the plan are authorized by the union contract. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

# Plan Description

The Town, as a single-employer defined benefit OPEB plan, per its contract with employees, will pay the full premium costs for medical (currently provided by Empire Core Plan plus Enhancement or H.I.P.) insurance coverage at retirement, provided the employee retired after December 31, 1974 and had been employed with the Town for at least five consecutive years and the retiree is at least 55 years of age and is a member of the retirement system under tiers 1 through 4. Tier 5 and 6 retirement system members must have been employed with the Town for at least ten consecutive years and be at least 55 years of age in order to be entitled to medical insurance coverage at retirement. Tier 5 and 6 employees are also required to contribute 15% of their applicable medical insurance premium. The Town will also pay the full premium costs for dental (currently provided by CIGNA Healthcare) and optical (currently provided by CSEA Employee Benefit Fund) insurance coverage at retirement for employees who retired after January 1, 2002 and January 1, 2006, respectively, and meet the requirements to receive medical insurance coverage. This contract will be renegotiated at various times in the future. The retiree is also eligible for full Medicare reimbursement in the amount of \$1,308 to \$1,608 per year, based on enrollment date. Healthcare benefits for non-union employees are similar to those of union employees. Upon death of a retiree who retired after January 1, 2006 and before January 1, 2010, the Town will continue health insurance for a period of three years and dental insurance for a period of three months after the death of the retiree for the non-remarried spouse and dependents of the employee. Upon death of a retiree who retired after January 1, 2010, the Town will continue health insurance for a period of five years and dental insurance for a period of three months after the death of the retiree for the non-remarried spouse and dependents of the employee. The Town, as administrator of the plan, does not issue a separate report.

# Employees Covered by Benefit Terms

The number of participants as of January 1, 2018, the effective date of the most recent actuarial valuation is as follows.

| Active employees                                                         | 996   |
|--------------------------------------------------------------------------|-------|
| Inactive employees or beneficiaries currently receiving benefit payments | 1,291 |
| Total                                                                    | 2,287 |

There have been no significant changes in the number or the type of coverage since that date.

#### Contributions

The Town pays the cost of medical, dental and optical coverage as those premiums come due each year along with Medicare Part B premiums, on a pay-as-you-go-basis. During the year ended December 31, 2018, the Town paid \$13,856,455 for retiree insurance premiums, inclusive of \$1,447,562 of Medicare Part B premiums.

# **Total OPEB Liability**

The Town's total OPEB liability of \$475,215,153 was measured as of December 31, 2018 and was determined by an actuarial valuation as of January 1, 2017, with updated procedures used to rollforward the OPEB liability to the measurement date.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# G. Other Postemployment Benefits (Obligations for Health Insurance) (continued)

#### Actuarial Assumptions and Other Inputs

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point.

The total OPEB liability in the January 1, 2018 valuation was determined using the following actuarial assumptions and other inputs:

| Inflation                   | 2.50%                                                                                                            |
|-----------------------------|------------------------------------------------------------------------------------------------------------------|
| Discount Rate               | 4.10%                                                                                                            |
| Healthcare cost trend rates | 8.0% for pre-65 for 2018, decreasing 1.0 percent per year to an ultimate rate of 5.0% in 2021 and 5% for post-65 |
| Dowliniant Calamy Inches    | 0.50/                                                                                                            |

Participant Salary Increases 3.5% annually

Payroll Growth Rate 2.5% annually

The discount rate was based on the December 31, 2018 Bond Buyer's 20 Bond Index.

Mortality rates were based on the RPH-2014 Total Dataset mortality table projected fully generationally using projection scale MP-2017.

The demographic assumptions used for this valuation are based on the New York State Employees' Retirement System ("ERS"). The actuarial assumptions used in the January 1, 2018 valuation were based on standard tables modified for certain plan features such as eligibility for full and early retirement where applicable.

#### Changes in Total OPEB Liability

The following table shows the components of the Town's other postemployment benefits liability:

| Balance at December 31, 2017, as restated | \$<br>508,225,303 |
|-------------------------------------------|-------------------|
| Changes for the year:                     |                   |
| Service cost                              | 16,006,520        |
| Interest                                  | 17,797,258        |
| Changes in assumptions and other inputs   | (52,957,473)      |
| Benefit payments                          | <br>(13,856,455)  |
| Balance at December 31, 2018              | \$<br>475,215,153 |
| - 1, - 3 1 2                              | <br>5,=15,105     |

Changes in assumptions and other inputs reflect a change in the discount rate from 3.44% in 2017 to 4.10% in 2018.

# Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.10%) or 1-percentage-point higher (5.10%) than the current rate:

| One Percent    | Discount       | One Percent    |
|----------------|----------------|----------------|
| Decrease       | Rate           | Increase       |
| (3.10%)        | (4.10%)        | (5.10%)        |
| \$ 398,103,296 | \$ 475,215,153 | \$ 575,584,618 |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 3. **DETAILED NOTES ON ALL FUNDS** (continued)

# G. Other Postemployment Benefits (Obligations for Health Insurance) (continued)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

| One               | Percent  | He                | ealthcare Cost | One Percent       |             |  |  |
|-------------------|----------|-------------------|----------------|-------------------|-------------|--|--|
| Decrease          |          | -                 | Trend Rates    | Decrease          |             |  |  |
| (7.00% decreasing |          | (8.00% decreasing |                | (9.00% decreasing |             |  |  |
| to 4.00%)         |          | •                 | to 5.00%)      | to 6.00%)         |             |  |  |
| \$ 398            | ,103,296 | <u> </u>          | 475,215,153    | \$                | 575,584,618 |  |  |

For the year ended December 31, 2018, the Town recognized OPEB expense of \$33,010,150. At December 31, 2018, the Town reported deferred outflows or inflows of resources related to OPEB from the following sources.

|                        | ferred Inflows<br>Resources |
|------------------------|-----------------------------|
| Changes of assumptions | \$<br>43,935,756            |
| Total                  | \$<br>43,935,756            |

The amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| For years ending December 31, 2019 | \$<br>(9,021,717)  |
|------------------------------------|--------------------|
| 2020                               | (9,021,717)        |
| 2021                               | (9,021,717)        |
| 2022                               | (9,021,717)        |
| 2023                               | <br>(7,848,888)    |
|                                    | \$<br>(43,935,756) |

The Town's component units had an ending total OPEB liability of \$71,129,979 as of December 31, 2018.

#### H. Compensated Absences

Town employees are granted vacation, sick and compensatory leave and earn compensatory absences in varying amounts. In the event of termination or upon retirement, an employee is entitled to payment for accumulated vacation, sick and compensatory leave subject to certain limitations. Estimated vacation, sick leave and compensatory absences accumulated by employees have been recorded in the Statement of Net Position. Payment of vacation time, sick and compensatory leave is dependent upon many factors; therefore, timing of future payments is not readily determinable. However, management believes that sufficient resources will be made available for the payments of vacation, sick leave and compensatory absences when such payments become due. As of December 31, 2018, the value of the accumulated vacation time and sick leave was \$22,294,782 for the primary government. The liability for compensated absences for the nonmajor component units amounted to \$4,221,718.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

# I. Tax Abatement Programs

The Town granted real property tax abatements to promote affordable senior citizen housing within the Town of Oyster Bay. Pursuant to Section 125 of the Private Housing Finance Law of the State of New York, a Town qualified project will be included into its privately financed affordable senior citizen housing tax abatement program. This program provides real property tax abatements of 100% of real property taxes for 25 years on qualified new capital improvements. During the term of the agreements, the benefiting entity must operate and maintain the property consistent with the terms of the agreement. As a general condition of providing tax relief assistance, the benefiting company enters into a payment in lieu of taxes ("PILOT") agreement to offset the taxes abated. In 2018, the agreements the Town ratified in the current and previous years, resulted in an abatement of \$2,627,052 of the Town's real property taxes and the PILOTs received totaled \$405,398.

The Town is also subject to real property tax abatements granted by the Nassau County Industrial Development Agency ('NCIDA"), an entity created as a New York State public benefit corporation. The NCIDA was established by Code Section 922, which became Chapter 674 of the Laws of 1975. The NCIDA offers several abatement programs on certain qualified projects to promote, retain, attract and encourage sound commerce and an industry base to prevent unemployment. At December 31, 2016, only the real property tax abatement program offered by NCIDA impacts the Town's revenues. Generally, a qualified project is an applicant submitted project which meets certain economic development criteria (such as job creation/retention) and which either 1) has been or will be financed by the issuance of NCIDA issued bonds, notes or other evidences of indebtedness with respect thereto or 2) is a straight lease transaction which the NCIDA has determined to undertake pursuant to a lease policy. The NCIDA, as a condition of providing assistance, may require that the benefiting company remit a PILOT payment to offset the amount of taxes abated. The NCIDA is authorized to enter into PILOT agreements per Real Property Tax Law, Section 412-a and General Municipal Law, Section 874. In 2018, the agreements the NCIDA ratified in the current and previous years, resulted in an abatement of \$5,434,133 of the Town's real property taxes and the receipt of \$3,368,599 in PILOT payments.

The Town is also subject to real property tax abatements granted by Nassau County ("County"). The County approved specific abatements to provide for electric generation facilities within the Town. The two agreements provide PILOT payments through 2026 and 2028, which are subject to change based on the CPI and assessment adjustments. During the year ended December 31, 2018, the agreements resulted in an abatement of \$1,804,415 of the Town's real property tax and the receipt of \$405,531 in PILOT payments.

#### 4. COMMITMENTS AND CONTINGENCIES

#### A. Risk Management

In common with other municipalities, the Town receives numerous notices of claims. The Town is self-insured for the first \$1,000,000 per occurrence and carries excess liability insurance coverage of \$10,000,000 per occurrence with a \$10,000,000 annual aggregate.

The Town is self-insured for property protection on the first \$50,000, including earthquake and flood, except for wind and hail which are self-insured for 1% of the total insurable value per location of loss arising out of a named storm with a minimum of \$100,000 per loss and \$100,000 for all other wind and hail. The flood deductible is \$50,000, except maximum available National Flood Insurance Program coverage plus \$100,000 for special flood hazard zones B, zones X 500 and zone X unshaded. The Town has insurance protection coverage of up to \$100,000,000 for any one loss and annual aggregate, except for flood and earthquake, which have limits of \$5,000,000 for any one loss and annual aggregate and \$2,500,000 for any one loss and annual aggregate, respectively. Flood coverage for FEMA special flood hazard zones is provided in the aggregate of \$1,000,000.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 4. COMMITMENTS AND CONTINGENCIES (continued)

# A. Risk Management (continued)

The Town is self-insured for workers' compensation insurance and disability insurance. Estimated benefits to be paid are appropriated in the various operating funds of the Town. The actuarially determined workers' compensation liability is reported without a discount when it is probable that a loss has occurred and that the amount of that loss can be reasonably estimated. The result of the process is not an exact amount as it depends on many complex factors such as inflation. The estimate of the claims liability includes amounts for incremental claim adjustments which include attorney, consulting and other fees. The Town is also self-insured for unemployment benefits paid.

The Town's workers compensation liability is based on an actuarial analysis and the Town's general liability reserves are estimated based on consultations with legal counsel and past experience with similar claims. The Town has not purchased any annuity contracts with regard to its workers' compensation or general liability claims.

Although the eventual outcome of these claims for workers' compensation and general liability cannot presently be determined, the Town has estimated unsettled claims and litigation to be \$21,633,752, which is included in the claims and judgments payable liability in the government-wide financial statements. The Town is of the opinion that the ultimate settlement of the outstanding claims will not result in a material adverse effect on the Town's financial position.

There were no settlements in excess of insurance coverage over the last three years.

The schedule below presents the changes in claims liabilities for the past two years for workers' compensation and general liability and includes an estimate of claims that have been incurred but not yet reported.

|                                                                                     | Workers' Co   | mpensation    | General Liability |              |  |
|-------------------------------------------------------------------------------------|---------------|---------------|-------------------|--------------|--|
|                                                                                     | 2018          | 2017          | 2018              | 2017         |  |
| Unpaid claims and claim adjustment expenditures at the beginning of year            | \$ 19,587,730 | \$ 20,353,653 | \$ 3,436,183      | \$ 4,014,865 |  |
| Incurred claims and claim adjustment expenditures:                                  |               |               |                   |              |  |
| Provision for insured events of the current year and increases in the provision for |               |               |                   |              |  |
| insured events of prior years                                                       | 3,128,718     | 3,352,301     | 1,472,193         | 1,261,112    |  |
| Total incurred claims and claim adjustment expenditures                             | 3,128,718     | 3,352,301     | 1,472,193         | 1,261,112    |  |
| Payments:                                                                           |               |               |                   |              |  |
| Claim expenditures attributable to insured events of the current and prior years    | 4,841,095     | 4,118,224     | 1,149,977         | 1,839,794    |  |
| Total payments                                                                      | 4,841,095     | 4,118,224     | 1,149,977         | 1,839,794    |  |
| Total unpaid claims and claim adjustment expenditures at the end of the year        | \$ 17,875,353 | \$ 19,587,730 | \$ 3,758,399      | \$ 3,436,183 |  |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 4. COMMITMENTS AND CONTINGENCIES (continued)

#### B. Property Condemnation and Environmental Issues

### Liberty Industrial Site, Farmingdale, New York

The Town has acquired title to approximately 14 acres in Farmingdale (Liberty Industrial Site) through a condemnation proceeding. The United States Environmental Protection Agency (EPA) has conducted remediation of environmentally hazardous substances at the subject property. The Town plans to eventually convert property into a public park. In May 2007, under the EPA's jurisdiction, a group made up of prior owners of the property commenced the soil remediation process at the site, which was completed in 2009. The Town has paid the EPA for the remediation and paid the former property owners \$3,300,000 as the initial payment on the condemnation. However, additional payments may be required to the former property owners and/or EPA contingent upon the value/purchase price of the property. The Town and the former property owners proceeded to trial on the valuation of the property to determine if additional payments to the former property owners would be required. On June 30, 2016, the New York State Supreme Court, Nassau County determined the value of the property to be approximately \$31,300,000, which is inclusive of interest and other costs. The Town has been ordered to make an additional payment to the former property owners to reflect this value. The Town disagreed with the Court's decision and filed a Notice of Appeal on August 1, 2016.

In December 2017, the Appellate Division, Second Department vacated the trial court's approximate \$31,300,000 determination and remitted the matter back to the trial court in order to determine, based upon the evidence offered by the Town, the fair market value of the property with a highest and best use of light industrial development, considering such adjustments as the evidence will support, and whether the property sustained any consequential damages when its proposed highest and best use was industrial. By Order dated April 18, 2018, the trial court requested that the parties submit "Findings of Fact and Conclusions of Law" in accordance with the Appellate Division decision. By Order dated December 17, 2018, the trial court adopted the Findings of the claimant and awarded \$9,732,498, to which \$11,640,000 must be added to account for 6% interest from September 2003. Although the later decision reduced the original award, the Town believes that the lower court exceeded its discretion in making such an award, including allowing claimant to submit findings and conclusions, in the Town's opinion, outside of the direction of the appellate court. The Town plans to appeal once it is served with the Judgment with notice of entry.

The Town has also acquired title to a second parcel of land of approximately 7.5 acres abutting the 14 acres, discussed above. The Town has made a payment of \$4,500,000 to the former owners. The ultimate value of the parcel will be subject to determination at trial, however, it is uncertain what amounts of additional payments will be required by the Town.

The Town has recorded additional accounts payable in the amount of \$3,300,000 in the government-wide financial statements for the property condemnation and environmental issues discussed above.

# Bethpage Community Park

In another matter, the Town is currently engaged in litigation against Northrup Grumman ("Grumman"), the former owner of certain property donated to the Town for use as park land known as the Bethpage Community Park ("Park"). In 2005, the Town entered into a voluntary agreement ("DEC Agreement") with the New York State Department of Environmental Conservation ("NYSDEC") to allow the Town to proceed with remediation in the northern portion of the Park, for the purpose of allowing the redevelopment of this area with a new ice skating center. Due to the apparent environmental concerns to the residents regarding the park, the Town chose to take a proactive stance, and remediated the environmental concerns to the park in the summer of 2007.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 4. COMMITMENTS AND CONTINGENCIES (continued)

# B. Property Condemnation and Environmental Issues (continued)

Bethpage Community Park (continued)

The Town's position is that Grumman is the cause of the environmental problems at the Park and is pursuing litigation against Grumman for reimbursement of the above mentioned remediation expenses that the Town incurred in the performance of its obligations under the DEC Agreement. The court, however, granted Grumman summary judgement, dismissing the Town's claims. Grumman's counterclaim against the Town is pending. Grumman alleges the Town contributed to the contamination of the site and seeks a contribution by the Town toward the cost of remediation.

Outside counsel to the Town has assessed that the Town can be found up to 30% contributorily liable on the theory that the Town has knowledge of the environmental hazards. The aggregate cost of the remediation for which contribution is being sought is unknown but has been estimated to be as high as \$80,000,000. Since the federal court does not permit an interlocutory appeal in this instance, the Town must wait on its appeal of the summary judgment decision until the matter is final, when the trial on the counterclaims are adjudicated.

At the request of the parties (the Town and Grumman), the court has allowed for a lengthy adjournment of the trial so that settlement may be explored. The Town and Grumman, with input from the NYS Department of Environmental Conservation, have discussed the potential of a discontinuance of all claims, a less costly clean-up and either no contribution by the Town or a reduced fixed payment by the Town in furtherance of the remediation.

# C. Litigation

The Town is subject to a number of lawsuits in the ordinary conduct of its affairs. The Town does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the Town beyond those already recorded.

#### Town Concessionaire Litigation

The Town is a party to litigation and is aware of the potential for additional litigation regarding certain purported amendments to agreements with a former Town concessionaire. On September 8, 2015, the United States Attorney for the Eastern District of New York indicted the former Town concessionaire on criminal charges alleging, according to the indictment, that the former Town concessionaire provided payments and other things of value to a Town employee in exchange for assistance in obtaining bank loans guaranteed by the Town totaling approximately \$20,000,000. The Nassau County District Attorney, on August 25, 2015, requested information from the Town concerning these allegations as well as certain of the Town's public disclosures including official statements from outstanding bond and note issues. The Town provided documents to the Nassau County District Attorney in response to these inquiries. The Town has cooperated and is cooperating with all law enforcement inquiries regarding these allegations.

The Town is a defendant in three lawsuits in New York arising from certain purported amendments to agreements with the former Town concessionaire. The first lawsuit was filed in January 2016 and the other two were filed in July 2016. In each of the lawsuits against the Town, a lender to the former Town concessionaire has brought suit against the Town seeking to enforce one of the purported amendments and contending that it requires the Town to reimburse the lender for unpaid amounts on its loan following default by the concessionaire. The total amount of damages sought by the three lenders across all three lawsuits is approximately \$18,000,000. It is the Town's position that the three amendments that are subject of the lawsuits are each unenforceable.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 4. COMMITMENTS AND CONTINGENCIES (continued)

# C. Litigation (continued)

Town Concessionaire Litigation (continued)

The Town has filed motions to dismiss in each of the lawsuits. Its motions were denied in two of the lawsuits. The Town appealed both of those decisions to the New York State Supreme Court, Appellate Division, Second Department. Both appeals are now fully briefed (and one submitted after argument) and both actions are stayed pending the outcome of former County Executive, Edward Mangano's criminal case in the United States District Court, Eastern District of New York. The Office of the Town Attorney cannot predict the outcome of the appeals nor the pending litigations and investigations, or whether any additional litigation against the Town or its officers or officials will be initiated. However, in the event that there is a judgement entered against the Town for money damages, the Local Finance Law permits the Town to issue bonds or notes to fund such judgement.

As to the third lawsuit, United States District Judge Sandra Feuerstein of the United States District Court for the Eastern District of New York, in a decision dated May 30, 2017, dismissed the suit with prejudice, ruling that the lender had failed to plausibly allege that the Town Board had ever approved, authorized or ratified the purported amendment at issue, which sought to require the Town to reimburse the lender for any unpaid amounts on a loan of approximately \$7,800,000 that the lender extended to the defaulting concessionaire. The plaintiff moved for reconsideration. On January 29, 2018, the Court vacated that part of its original order and found that former Town Attorney, Leonard Genova, lacked authority to execute the alleged amendment but adhered to its original determination and again dismissed the plaintiff's claims. The plaintiff appealed that decision to the United State Court of Appeals for the Second Circuit; that appeal is fully briefed and oral argument was held on October 24, 2018. The Office of the Town Attorney cannot predict the outcome of that appeal.

Unrelated to the unauthorized amendments that are the subject of litigation described above, a prior amendment to the Golf Course/The Woodlands Catering Hall Agreement included certain provisions for payment of a \$2,000,000 termination fee by the Town that the concessionaire may claim was triggered by its termination in September 2016. While the Town would expect to contest any claim by the concessionaire for a termination fee, it cannot predict the outcome of any such dispute.

On October 18, 2016, the Town's former Supervisor, John Venditto, was charged by a grand jury in the United States District Court for the Eastern District of New York with solicitation and receipt of bribes in exchange for official action in connection with the former Town concessionaire referred to above, honest service wire fraud and obstruction of justice. As discussed below, the grand jury indictment was superseded on November 21, 2017 to add allegations of criminal violations of securities laws, rules and regulations. The Supervisor had denied all charges. The former Town Supervisor resigned effective January 4, 2017. Trial commenced on March 14, 2018 and ended on May 24, 2018 with the jury acquitting Mr. Venditto of all charges. During the trial, former Town Attorney, Leonard Genova testified, among other things, that numerous Town officials accepted bribes from the former Town concessionaire, including both he and former Town Supervisor, John Venditto, who accepted free car rides and meals among other things, in exchange for causing the Town to enter into certain agreements, including the purported amendments described above, that provided for so-called "indirect loan guarantees" for the benefit of the concessionaire.

#### Securities and Exchange Commission Civil Complaint

On November 21, 2017, the SEC filed a civil complaint against the Town and the former Town Supervisor, John Venditto, alleging violations of various provisions of the Securities Act of 1933, the Securities Exchange Act of 1934, and the rules promulgated thereunder. In the complaint, the SEC alleged that the Town's disclosures, made in connection with various note and bond sales dating between June 2010 through December 2015, omitted information regarding certain agreements with the former Town concessionaire to operate concessions at certain Town facilities and that such omission was material to investors.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 4. COMMITMENTS AND CONTINGENCIES (continued)

# C. Litigation (continued)

Securities and Exchange Commission Civil Complaint (continued)

In addition, the complaint alleged that between December 2015 and December 2016, the Town misstated and misrepresented the circumstances surrounding the purported amendments by stating that the purported amendments were entered into without the involvement or knowledge of senior Town officials (i.e., the former Town Attorney and former Town Supervisor). In the complaint, the SEC requested various forms of relief, including, without limitation, an unspecified monetary penalty, injunctive relief, the appointment of an independent consultant to recommend improvements to the Town's financial reporting procedures and controls and municipal security disclosure procedures, and a prohibition on the sale of securities by the Town unless the Town implements the recommendations of the independent consultant.

The SEC case has been stayed pending the outcome of the criminal cases against the Town's former Supervisor, John Venditto and former Nassau County Executive Edward Mangano and his wife, Linda Mangano, in the United States District Court, Eastern District of New York. A superseding indictment against Mr. Venditto, filed on November 21, 2017, had included criminal charges based upon the same alleged disclosure violations as set forth in the SEC complaint against the Town. During an eleven week trial which commenced on March 14, 2018, former Town Attorney and Deputy Supervisor, Leonard Genova testified, among other things, that from 2010 to 2015, the Town's disclosures omitted information regarding so-called "indirect loan guarantees" and that, starting in 2015, the Town's disclosures that the purported amendments were entered into without the involvement of the necessary Town Officials were false and misleading because, among other reasons, he and former Town Supervisor John Venditto had accepted bribes in exchange for facilitating the purported amendments. Following trial, Mr. Venditto was acquitted on all charges, but the jury was unable to reach a verdict as to the Manganos. The retrial of Mr. and Mrs. Mangano was concluded on March 8, 2019 with a finding of guilty against each of them on certain counts.

On February 26, 2019, the Town Board approved an agreement with the SEC staff to settle the SEC's case against the Town. Pursuant to that agreement, the SEC agreed to dismiss all allegations of intentional securities law violations and assert only allegations of negligent securities law violations. In addition, without admitting or denying any of the SEC's allegations, the Town will consent to the court entering a final judgment in the case enjoining the Town from violating Sections 17(a)(2) and (3) of the Securities Act of 1933 and ordering the Town to retain an independent consultant with municipal finance experience, appointed by the Court, to review the Town's policies, procedures, and internal controls regarding its disclosures for securities offerings, and to recommend improvements to those policies, procedures, and internal controls with a view to assuring compliance with the Town's disclosure obligations under the federal securities laws for a period of three years. The agreement does not require any monetary penalty on the Town. On June 7, 2019, the SEC filed a motion with the Court seeking entry of a final judgment on the terms of the settlement agreement reached between the SEC and the Town. The parties expect the Court to approve the settlement within the next several weeks.

On August 22, 2018, the Town filed suit against former Town Attorney Genova alleging faithless servant, breach of fiduciary duty, and other claims premised on Mr. Genova's admissions on the stand during the Venditto trial. Mr. Genova filed a motion to dismiss the Town's claims on November 7, 2018. The Town's opposition to that motion has been served, and the motion was fully submitted for decision on April 5, 2019. The Office of the Town Attorney cannot predict the outcome of that motion.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 4. COMMITMENTS AND CONTINGENCIES (continued)

# **C.** Litigation (continued)

#### Class Action Lawsuit

On December 5, 2016, the Town was served with a summons and complaint by a group of residents purporting to act as class representatives in a personal injury action filed in Federal court arising out of activities by Grumman Aerospace Corporation and its successors in interest, Northrop Grumman Corporation (collectively, "Grumman") in the Bethpage area over a nearly 60-year period. These plaintiffs allege, in substance, that Grumman's discharge of chemicals used in its manufacturing of aircraft, weapons, and spacecraft contaminated the ground and groundwater aquifer and, relatedly, the plaintiffs' properties, thereby leading to personal injuries. The plaintiffs allege four causes of action sounding in negligence, strict liability (against Grumman, only), trespass, and nuisance, and, for each cause of action, allege damages in excess of \$100,000,000. The plaintiffs also request punitive damages in an unspecified amount. At this early stage of the litigation, there has been no discovery to assess the validity of the damages allegations.

Inclusion of the Town as a defendant in the subject action is related to the Town's current ownership of 18 acres of land which had previously been part of a more than 600 acre complex used in Grumman's manufacturing operations before this parcel was conveyed to the Town in 1962 and subsequently developed as Bethpage Community Park ("Park"). There is no accusation that the Town engaged in improper handling or disposal of hazardous chemicals which caused the plaintiffs' alleged injuries.

It is alleged by the plaintiffs that a smaller portion of the land was used by Grumman as "settling ponds" to discharge and dispose of manufacturing chemicals. The plaintiffs do not allege that the Town was, in any way, engaged in the discharge or disposal of such chemicals that contributed to the contamination which caused the alleged injuries. The Town has acted to reduce the Grumman contamination by completing major remediation in the Park. Accordingly, even if the plaintiffs in this case are able to establish that they have suffered injuries attributable to contamination from the Grumman site, which of itself is by no means certain, there does not appear to be any reasonable likelihood that the facts of this matter would justify a significant judgment against the Town.

It is the Town's position that Grumman is, in any case, the party which would be ultimately liable for any proven harms to the plaintiffs. In a related matter, the Town is pursuing litigation against Grumman for reimbursement of certain remediation expenses that the Town incurred in the performance of its obligations under the DEC Agreement. Accordingly, no liability has been accrued.

On February 14, 2017, the plaintiff's initiated a proceeding in the New York State Supreme Court, Nassau County, seeking leave of the Court to file late notices of claim against the Town, which filings are a statutory condition precedent to the commencement of tort litigation against the Town. After fully briefing the issues, the Supreme Court denied, without prejudice, the petitioners' application because the Court was unable to determine, based upon the allegations contained in the petition, whether the petitioners' claims were timely. In addition, over the last several months, the Town has received several additional notices of claim from claimants who appear to be making an effort to join the purported class action. Statutory examinations of each claimant are on-going.

#### Housing Discrimination Litigation

In April 2014, the United States Government ("Government") commenced a civil action against the Town and then Supervisor John Venditto, alleging, in sum and substance, that the Town's Next Generation and Golden Age housing programs (collectively, the "Housing Programs") were discriminatory and in violation of, inter alia, the Fair Housing Act inasmuch as the Housing Programs had an alleged disparate impact upon African Americans. The Government's allegations were and remain based upon statistics only, and, significantly, do not contain any indicia that the Housing Programs were intentionally designed and implemented to have a discriminatory intent.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 4. COMMITMENTS AND CONTINGENCIES (continued)

#### C. Litigation (continued)

# Housing Discrimination Litigation (continued)

More specifically, according to the complaint, the Government alleges that the Town's Housing Programs have a discriminatory effect because (1) the Housing Programs gave priority to Town residents and relatives of Town residents and (2) the eligible population in the Town happens to include a smaller percentage of African Americans than the eligible populations of New York City and Nassau and Suffolk Counties. Responding to the Government's complaint, the Town has argued, among other things, that the Fair Housing Act prohibits intentional discrimination, only; that a disparate impact claim based upon statistics alone is legally insufficient; and, that notwithstanding the foregoing points, the Fair Housing Act does not require municipalities to engage in "racial balancing" as the Government seeks.

The Government's complaint seeks a declaration that the Housing Programs violated the Fair Housing Act, an injunction to enjoin the Town and its employees from engaging in discrimination on the basis of race, ordering the Town to take steps to prevent discriminatory conduct, and insignificant civil penalties, and unspecified damages related to the financial position of the Town. The Town has vigorously defended against this action, which is presently stayed pending the resolution of an unrelated court proceeding. During the stay, the Town does not anticipate any legal costs.

In a related matter, on December 17, 2015, New York State, through its Division of Human Rights brought a similar lawsuit under the New York State Human Rights Law in Nassau County Supreme Court. The complaint makes almost identical statistically based allegations of discrimination as those set forth in the United States' action. The Town has made a motion to dismiss which was denied by the Court. The Town's appeal of the decision is pending.

# Attorney's Fee Dispute

This action involved a challenge to a Town ordinance which prohibited individuals who were standing within or adjacent to public rights-of-way from stopping or attempting to stop vehicles for the purpose of soliciting employment from the occupants of that vehicle. Plaintiffs brought their challenge pursuant to 42 USC Section 1983, arguing that the ordinance was constitutionally infirm for a variety of reasons. The United States District Court for the Eastern District of New York granted summary judgment in favor of the plaintiffs and, on August 22, 2017, the United States Court of Appeals for the Second Circuit affirmed.

Plaintiffs have filed a formal application under 42 USC Section 1988 to recover their attorneys' fees and disbursements. That application, which the Town opposed, was referred to the assigned magistrate judge to issue a report and recommendation as to the appropriate amount of fees. The Town's insurance carrier for this matter has offered to contribute a maximum of \$100,000, citing an exclusion in the policy as the basis for the limited coverage.

On June 18, 2019, the Magistrate Judge issued a report and recommendation that the Court award plaintiff \$1,482,248 in attorney fees and \$23,558 in cost and disbursements. The Town has until July 7, 2019 to file objections to the report and recommendation. Final approval and final amounts will be determined by the Honorable Denis Hurley, the District Judge.

# **Tax Assessment Litigation**

This action was served upon the Town on April 27, 2018, and seeks among other forms of relief, that the defendant, which includes the County of Nassau and the Town, make an unspecified refund to the plaintiff, New York American Water Company, Inc., for the plaintiff's alleged overpayment in taxes resulting from the County's erroneous method by which certain property was assessed for taxation purposes.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

# 4. COMMITMENTS AND CONTINGENCIES (continued)

# C. Litigation (continued)

# Tax Assessment Litigation (continued)

Because the County of Nassau is responsible for assessment of properties in Nassau County, the Town believes at this early juncture that the complaint does not state a cause of action against the Town. Several of the defendants have moved to dismiss the plaintiff's complaint. On February 15, 2019, the assigned justice rendered a decision granting, in part, the County of Nassau's motion to dismiss and granting, in full, the North Shore Central School District's motion to dismiss. Based upon the reasoning contained in the justice's decision, the Town made a similar motion to dismiss. The Town cannot, however, predict the outcome of the Town's anticipated motion to dismiss. On May 21, 2019, Justice Jeffrey Brown granted the Town's motion to dismiss in full.

Separately New York American Water served a similar action to challenge Nassau County's 2019 assessments. However, because the Court granted the motions to dismiss in the 2018 action, the parties have agreed to hold the 2019 action in abeyance pending the resolution of any appeals regarding the motions to dismiss.

#### Local Government Assistance Program Litigation

A number of incorporated villages located within Nassau County brought a hybrid Article 78 proceeding/declaratory judgment action (the "Initial LGAP Petition") against the County of Nassau, the Town of North Hempstead, the Town of Hempstead, the Town of Oyster Bay, the State of New York, and various elected officials (in their official capacities) seeking, among other forms of relief, that the respondents/defendants be directed to pay the petitioners/plaintiffs a minimum of \$21,500,000 due to an alleged failure to "distribute to Petitioners their one-sixth share of the revenues respondents received from the imposition of three-quarters percent sales tax authorized under NY Tax Law Section 1262-e." This litigation involves a program known as the Local Government Assistance Program ("LGAP") under which the towns in Nassau County receive payments from the County of Nassau pursuant to a statutory formula. The complaint alleges that the villages did not receive LGAP proceeds, that the towns have received a "windfall" under LGAP by using the villages' population figures to increase their respective LGAP, and that the towns misused the LGAP proceeds. The Town of Oyster Bay moved to dismiss the petition/complaint, but cannot predict the outcome of that motion. On November 29, 2018, the Town received a second Article 78 petition on behalf of a different set of villages asserting claims similar to those described in the Initial LGAP Petition, and has moved to dismiss.

#### Syosset Mobile Home Park Litigation

On January 4, 2019, the Town was served with a complaint involving civil rights and associated state law claims by the tenants of a former mobile home park located in Syosset, New York. In their complaint, the plaintiffs allege that they were improperly and unlawfully evicted from the mobile home park by a corporation, STP Associates, LLC, with the aid and assistance of the Nassau County Sheriff and Police Department. According to the complaint, STP Associates, LLC sought to evict the plaintiffs in order to change the use of the premises so that STP Associates, LLC, and its members, could profit. The complaint alleges that former Town Attorney Leonard Genova was a member of STP Associates, LLC and that he "abused his authority as a public official . . . to wrongfully evict Plaintiffs from their homes so that . . . Genova . . . his father . . . [and others] could profit thereby as a member of STP Associates, LLC."

The complaint does not allege that the Town of Oyster Bay, as a municipal corporation, took part in either the eviction proceedings that led to the Plaintiffs' evictions from the mobile home park or the actual evictions. While the complaint seeks to assert a municipal liability claim against the Town under 42 USC § 1983, the complaint does not articulate any specific Town actions that led to the Plaintiffs' claimed \$26,000,000 in compensatory damages (the complaint also seeks recovery of punitive damages of \$26,000,000). On May 10, 2019, the Town served the Plaintiffs' counsel with a motion to dismiss the complaint. The Town can make no prediction as to the outcome of that motion.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 4. COMMITMENTS AND CONTINGENCIES (continued)

#### C. Litigation (continued)

# Hicksville Garage

The Town is currently bringing suits against the contractor and engineering firm involved in the construction of the Hicksville parking garage. The Town alleges that poor construction has led to the need for major repair work. In order to make the repairs, the Town closed the parking garage in the latter part of 2018 and it reopened by December 31, 2018. The repairs cost approximately \$17,500,000. In order to fund the repairs until such time that the litigation with the contractor and engineering firm is resolved, the Town has issued bond anticipation notes for \$8,300,000. In addition, the Town Board has authorized an additional borrowing of \$10,800,000 which is expected to take place in 2019.

# Other Matters

On June 29th, 2017, the Nassau County District Attorney's Office charged former Town Supervisor John Venditto with conspiracy and corrupt use of position or authority, and the former Town Commissioner of Parks and the former Commissioner of Planning and Development with official misconduct in connection with an alleged illegal hiring and firing of a Town employee. In a separate indictment that was unsealed on the same day, the former Town Supervisor, together with others, were indicted in connection with, among other things, the failure to disclose a financial interest of a Town official in a real estate development deal relating to property located in Hicksville, New York. At this juncture, it is uncertain if there will any financial impact on the Town as a result of this matter. The trial is scheduled to begin in September of 2019.

#### D. Compressed Natural Gas - Grant Funding

In April 2010, the Town entered into an agreement for grant funding that was made available under the American Recovery and Reinvestment Act of 2009. Pursuant to that grant, the Town was awarded approximately \$5,000,000, to be used in the purchase of compressed natural gas ("CNG") vehicles, the conversion of conventional vehicles to compressed natural gas, and/or the construction of compressed natural gas fueling station(s). Subsequent to 2010, the grant agreement was amended and the final grant awarded to the Town was approximately \$5,200,000.

Consistent with the grant award, the Town constructed a CNG fueling station and converted several diesel trucks to CNG. As designed, the cost of the Town's CNG fueling station, located at the Department of Public Works (DPW) Complex at 150 Miller Place, Syosset, New York, was approximately \$2,000,000 and the purchase of CNG trucks and/or the conversion of conventional trucks to CNG was approximately \$3,000,000, which left approximately \$200,000 of grant monies unexpended.

Subsequent to the grant award, the Town entered into a contract to sell the real property upon which the Town's CNG fueling station was located. Under the terms of that contract, the Town must vacate the property by 2021. In view of the relocation from the DPW Complex, the Town inquired as to the procedures that govern the decommissioning of the CNG fueling station. Regardless of the disposition of the CNG fueling station, the Town intends to continue use of the CNG fueled trucks.

With respect to the CNG fueling station, the U.S. Department of Energy ("DOE") has indicated that, upon consent of the DOE, the Town may sell those components for which the Town no longer has a use. For those components that the Town does not sell or otherwise dispose of pursuant to DOE instructions, the Town may be responsible to reimburse the DOE for the value of such equipment, after factoring depreciation. Since the Town plans to continue use of the CNG trucks, there should be no potential reimbursement for this portion of the grant award. At this time, however, it would not be possible to determine the possible exposure to the DOE because the Town is unclear as to when it will fully vacate the DPW Complex, how much of the CNG fueling infrastructure the Town will retain, whether the Town will be permitted to sell or otherwise dispose of and, assuming such permission is granted by the DOE, the value that the Town will raise through such sales or dispositions, and the indeterminate depreciated value of the remaining equipment.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

#### 4. COMMITMENTS AND CONTINGENCIES (continued)

#### E. Landfill Closure and Post-Closure Care Costs

State and federal laws and regulations require the Town to place a final cover on its landfill sites and to perform certain maintenance and monitoring functions at the sites for thirty years after closure. The Syosset Landfill stopped receiving waste in 1975 and the Old Bethpage Landfill stopped receiving waste in 1986. Based on monitoring by the EPA, post-closure care costs for the Syosset Landfill were estimated to continue until 2033. In 1994, the Old Bethpage Landfill was determined to have to continue post-closure care maintenance and monitoring until 2024. If the EPA determines the landfill to be remediated before the thirty years are complete, the liability for post-closure care costs will be reduced. Likewise, if the EPA determines that additional post-closure care costs are needed, the liability may increase. As of December 31, 2018, the annual monitoring and post-closure care costs are expected to be approximately \$300,000 per year and Town has recorded a liability of \$2,700,000, which represents the provision to be made in future budgets for unfunded closure and post-closure landfill costs. Actual costs may vary due to inflation or deflation, changes in technology, or changes in regulations or applicable laws.

# F. Federal and State Grants

The Town has received grants, which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the Town's administration believes disallowances, if any, will be immaterial.

#### G. Construction and Other Capital Acquisition Commitments

Construction in progress commitments for equipment purchases and other capital acquisition commitments amounting to \$19,211,975 have been recorded as encumbrances in the Capital Projects Fund. It is anticipated that these projects will be paid for by the issuance of general obligation bonds.

# H. Lease Commitments and Leased Assets

The Town leases additional storage space under an operating lease which commenced in June 2010 and expires in April 2020. The lease amount for the current year is \$34,132 per month. The monthly payment includes a proportionate share of real estate taxes as well as a proportionate share of all common area maintenance charges. Rental expenditures on this lease for the year ended December 31, 2018 totaled \$658,248, which, due to the circumstances discussed below, included late fees and rent expenditures related to a portion of 2017.

Minimum annual commitments under the operating leases described above are as follows:

| For years ending December 31, 2019 | \$<br>414,050 |
|------------------------------------|---------------|
| 2020                               | <br>138,761   |
|                                    |               |
|                                    | \$<br>552.811 |

Due to certain circumstances, the Town vacated the premises discussed above in 2017. The landlord, however, brought litigation to collect rent due under the lease agreement which ends April 30, 2020. The Landlord obtained a judgment against the Town for approximately \$220,000 in rental arrears and related costs which represented the period of January 1, 2017 through May 2, 2017. Further litigation was settled in January 2019, with the Town paying \$953,517 and the Town retaking possession of the warehouse facility for the balance of the lease term ending April 30, 2020.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 4. COMMITMENTS AND CONTINGENCIES (continued)

# I. Service Concession Arrangement

The Town entered into an agreement with Lessing's, Inc. ("Lessing's") to use and operate the Mansion at Oyster Bay (catering facility), Clubhouse Grille (restaurant), and the halfway and breakfast house stands at the Honorable Joseph Colby Town of Oyster Bay Golf Course. The agreement conveys to Lessing's the right, through license to provide future repairs, improvements and modifications to the facilities, related storage buildings and grounds and to operate and maintain those facilities for a period of twenty years unless extended. The Town has the right to approve the type of services Lessing's may provide and the fees that may be charged to the public. Lessing's was required to make an up-front concession fee of \$2,000,000. The Town will recognize revenue from monthly license fees that start at \$42,500 per month and increase annually by 3%. The guaranteed base rent for twenty years is \$13,703,892 of which \$518,925 was recognized in 2018 and \$1,183,575 of the advance payment is reported as a deferred inflow of resources in the general fund. The present value of the installments to be paid after the upfront payment has been liquidated is \$10,402,250 and have been reported in the Statement of Net Position as a receivable-service concession arrangement and an increase in the deferred inflow of resources-service concession arrangement. The Town is also entitled to a 15% share of operator gross receipts over \$6,000,000 annually, which will be recognized as earned. The Town has made no guarantees or commitments to Lessing's, who assumes all risk in the operation of the facilities.

Lessing's has agreed to provide various capital improvements to the facility. The improvements that increase the capacity or efficiency of the facility will be capitalized by the Town at acquisition value once construction is completed. Title to the facilities and all fixed improvements rests with the Town. Lessing's will return the premises back to the Town in its original condition at the end of the lease, so the Town will not recognize depreciation on the existing assets throughout the term of the agreement.

Should the Town terminate the agreement with Lessing's prior to the end of the original term, Lessing's is entitled to actual certified costs of construction after the contract effective date (June 1, 2017) less 5% for each year or part of a year since completion. Lessing's would also receive the balance of the advanced concession fee and any lost profits on events booked prior to receipt of notice of termination.

# J. Sale of Department of Public Works (DPW) Facility

On August 27, 2013, the Town and Oyster Bay Realty, LLC entered into a Purchase and Sale Agreement ("Agreement") for the sale of the real property located at 150 Miller Place, Syosset, New York, also known as the Town's DPW Facility. The parties agreed to defer the transfer of title and, therefore, the closing date has yet to occur. The closing date may be adjourned or delayed by the Town, at the Town's option, so that the Town may continue to hold title and remain in use of the premises, free of charge/rent, excluding utilities and operational charges, for a period of up to five years from the installment date, concluding on September 4, 2018 (the "closing extension date"). The accounting treatment for this sale is discussed in Note 1.E.

The closing could be further extended by the Town for up to an additional three years provided that the Town notifies the Purchaser in writing no less than 120 days prior to the end of the closing extension date of the Town's intent to extend; and beginning on the first day of the sixth year, the Town shall pay a fee of \$8.00 per square foot triple net per annum of the buildings that remain occupied by the Town, in accordance with the square footage calculations set forth in the Agreement.

The Town has sent the requisite notice of intent to extend on March 27, 2018. Based upon the square footage of the current occupancy, the Town will be obligated to pay approximately \$900,000 per year starting September 5, 2018, payable on a monthly basis.

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 4. COMMITMENTS AND CONTINGENCIES (continued)

# J. Sale of Department of Public Works (DPW) Facility (continued)

The Agreement also addressed an existing cell tower on the property from which the Town derived revenue. The Agreement states that during the Closing Deferral Period, the rents and other fees payable to the Town under the Cell Tower Lease shall be payable to the Purchaser. The Town has booked and accrued \$75,000 per month since September 2018 for the deferral fee as rent payable. As of year end, the Town has accrued \$300,000 for the Deferral Fee as rent payable. The Cell Tower Lease rents and fees in the amount of \$592,483 have been segregated and set aside. The Town, however, has not paid to the Purchaser any of these monies.

While the prior Town administration entered into the transaction in 2013, the present Town administration believes that the transaction is no longer cost effective since it would cost more to relocate Town buildings and personnel. In 2017, the Town advised the Purchaser that it sought to remain on the property. This, in turn, resulted in the parties engaging in negotiations to reconfigure the development proposed on the property to allow the Town to remain in whole or in part on the property. In light of the negotiations, the Town deferred making any payments for Deferral Fees and Cell Tower Lease revenues.

On March 1, 2019, the Town received a notice of claim from the Purchaser seeking the payment of the Cell Tower Lease rents. On March 25, 2019, the Town received a notice of claim seeking termination of the Agreement based on the Town's nonpayment of both the Deferral Fees and Cell Tower Lease rents. On May 10, 2019, the Purchaser commenced a lawsuit against the Town for breach of contract seeking (i) \$30,025,000 the Purchaser paid to the Town for the purchase; (ii) \$680,904 for the Deferral Fees to date; and (iii) \$592,483 for the Cell Tower Lease rents, plus statutory interest of nine percent per annum calculated from the date of breach through December 31, 2018. The Town cannot make a prediction as to the outcome of the litigation, however it is important to note, that the Town could bond any settlement or litigation amount, should it be necessary.

# 5. CONDENSED FINANCIAL STATEMENTS FOR THE DISCRETELY PRESENTED NONMAJOR COMPONENT UNITS

The following represents condensed financial statements for the discretely presented nonmajor component units as of and for the year ended December 31, 2018:

#### Condensed Statement of Net Position:

|                                    | Current<br>Assets | Due from<br>Primary<br>Government | Capital Assets<br>Net of<br>Depreciation | Deferred<br>Outflows of<br>Resources | Current<br>Liabilities | Due to<br>Primary<br>Government | Other<br>Long-Term<br>Liabilities | Deferred<br>Inflows of<br>Resources | Net<br>Investment in<br>Capital Assets | Restricted    | Unrestricted<br>(Deficit) |
|------------------------------------|-------------------|-----------------------------------|------------------------------------------|--------------------------------------|------------------------|---------------------------------|-----------------------------------|-------------------------------------|----------------------------------------|---------------|---------------------------|
|                                    |                   |                                   |                                          |                                      |                        |                                 |                                   |                                     |                                        |               |                           |
| Massapequa Water District          | \$ 7,609,447      | \$ 134,148                        | \$ 17,078,234                            | \$ 637,290                           | \$ 3,452,993           | \$ 718,166                      | \$ 13,929,302                     | \$ 1,678,825                        | \$ 10,429,722                          | \$ 1,701,064  | \$ (6,450,953)            |
| Plainview Water District           | 9,507,864         | 277,235                           | 29,668,301                               | 643,801                              | 1,742,596              |                                 | 22,682,647                        | 1,467,663                           | 15,725,670                             | 6,049,351     | (7,570,726)               |
| Hicksville Water District          | 32,842,377        | 167,599                           | 34,628,173                               | 746,020                              | 2,348,027              |                                 | 34,701,227                        | 1,274,466                           | 11,178,664                             | 25,894,832    | (7,013,047)               |
| Locust Valley Water District       | 1,621,646         | 1,071,903                         | 14,467,008                               | 300,937                              | 937,436                |                                 | 13,832,857                        | 479,036                             | 3,040,370                              | 190,940       | (1,019,145)               |
| Oyster Bay Water District          | 1,710,535         | 354,469                           | 11,311,177                               | 249,166                              | 613,778                |                                 | 7,461,278                         | 489,539                             | 7,224,589                              | 777,387       | (2,941,224)               |
| Jericho Water District             | 12,442,292        | 6,734,864                         | 31,930,935                               | 906,971                              | 6,112,792              | 700,000                         | 25,111,186                        | 1,780,146                           | 25,342,711                             | 4,764,936     | (11,796,709)              |
| South Farmingdale Water District   | 11,670,480        | 962,072                           | 30,158,479                               | 732,932                              | 3,463,253              |                                 | 23,435,354                        | 1,335,929                           | 12,542,323                             | 4,750,987     | (2,003,883)               |
| Bethpage Water District            | 25,745,928        | 1,395,861                         | 46,865,814                               | 536,420                              | 8,604,421              |                                 | 27,821,425                        | 1,082,509                           | 21,217,047                             | 5,231,835     | 10,586,786                |
| Syosset Sanitation District        | 448,441           |                                   |                                          |                                      |                        |                                 |                                   |                                     |                                        |               | 448,441                   |
| Oyster Bay Sewer District          | 992,713           | 279,444                           | 12,080,136                               | 795,859                              | 611,230                |                                 | 11,107,404                        | 1,447,665                           | 10,215,224                             |               | (9,233,371)               |
| Glenwood-Glenhead Garbage District | 75,292            |                                   |                                          |                                      | 157,058                |                                 |                                   |                                     |                                        |               | (81,766)                  |
| _                                  | \$104,667,015     | \$ 11,377,595                     | \$ 228,188,257                           | \$ 5,549,396                         | \$ 28,043,584          | \$ 1,418,166                    | \$ 180,082,680                    | \$11,035,778                        | \$ 116,916,320                         | \$ 49,361,332 | \$ (37,075,597)           |

NOTES TO FINANCIAL STATEMENTS
December 31, 2018

# 5. CONDENSED FINANCIAL STATEMENTS FOR THE DISCRETELY PRESENTED NONMAJOR COMPONENT UNITS (continued)

Condensed Statement of Activities:

| Program       |                                                                                                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Revenue                                                                                                              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|               |                                                                                                                                               | Capital                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                                                                                                                                                                                                                                                                                                                                                               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                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
|               | Charges for                                                                                                                                   | Grants and Net (Expense)                                                                                                                                                                                                                                                                                                                                                                                                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | Property                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | (As restated)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |                                                                      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                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Expenses      | Services                                                                                                                                      | Contributions                                                                                                                                                                                                                                                                                                                                                                                                                                                          | Revenue                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Тах                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Other                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Change                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | 1/1/18                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | 12/31/18                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |  |
| \$ 5,944,941  | \$ 3,351,299                                                                                                                                  | 2,627,062                                                                                                                                                                                                                                                                                                                                                                                                                                                              | \$ 33,420                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | \$ 1,986,894                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | \$ 493,717                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | \$ 2,514,031                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | \$ 3,165,802                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | \$ 5,679,833                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| 7,506,749     | 4,810,684                                                                                                                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (2,696,065)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 4,381,975                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 2,404,751                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 4,090,661                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 10,113,634                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 14,204,295                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |  |
| 8,059,591     | 3,447,577                                                                                                                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (4,612,014)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 5,333,609                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 1,150,352                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 1,871,947                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 28,188,502                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 30,060,449                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |  |
| 2,934,166     | 1,719,550                                                                                                                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (1,214,616)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 770,305                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | 327,431                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | (116,880)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 2,329,045                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | 2,212,165                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |  |
| 2,470,938     | 905,428                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (1,565,510)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 882,117                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | 534,340                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | (149,053)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 5,209,805                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | 5,060,752                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |  |
| 10,497,879    | 8,688,156                                                                                                                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (1,809,723)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 1,441,933                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 788,564                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | 420,774                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | 17,890,164                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 18,310,938                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |  |
| 7,948,723     | 3,844,046                                                                                                                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (4,104,677)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 2,479,898                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 614,123                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | (1,010,656)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 16,300,083                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 15,289,427                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |  |
| 9,064,255     | 2,754,921                                                                                                                                     | 2,158,913                                                                                                                                                                                                                                                                                                                                                                                                                                                              | (4,150,421)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 5,216,896                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 13,641,944                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | 14,708,419                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | 22,327,249                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 37,035,668                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |  |
| 548,883       |                                                                                                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (548,883)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 585,100                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | 36,217                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | 412,224                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | 448,441                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| 4,849,225     | 472,481                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (4,376,744)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 3,399,996                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 322,476                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | (654,272)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | 1,636,125                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | 981,853                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| 1,224,622     |                                                                                                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (1,224,622)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 1,131,591                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | (93,031)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | 11,265                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | (81,766)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |  |
| \$ 61,049,972 | \$ 29,994,142                                                                                                                                 | \$ 4,785,975                                                                                                                                                                                                                                                                                                                                                                                                                                                           | \$ (26,269,855)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | \$ 27,610,314                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | \$ 20,277,698                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | \$ 21,618,157                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | \$ 107,583,898                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | \$ 129,202,055                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |  |
|               | \$ 5,944,941<br>7,506,749<br>8,059,591<br>2,934,166<br>2,470,938<br>10,497,879<br>7,948,723<br>9,064,255<br>548,883<br>4,849,225<br>1,224,622 | Expenses         Charges for Services           \$ 5,944,941         \$ 3,351,299           7,506,749         4,810,684           8,059,591         3,447,577           2,934,166         1,719,550           2,470,938         905,428           10,497,879         8,688,156           7,948,723         3,844,046           9,064,255         2,754,921           548,883         4,849,225           4,849,225         472,481           1,224,622         472,481 | Expenses         Charges for Services         Capital Grants and Contributions           \$ 5,944,941         \$ 3,351,299         2,627,062           7,506,749         4,810,684         8,059,591         3,447,577           2,934,166         1,719,550         2,470,938         905,428           10,497,879         8,688,156         7,948,723         3,844,046           9,064,255         2,754,921         2,158,913           548,883         4,849,225         472,481           1,224,622         472,481 | Expenses         Charges for Charges for Expenses         Capital Grants and Contributions         Net (Expense) Revenue           \$ 5,944,941         \$ 3,351,299         2,627,062         \$ 33,420           7,506,749         4,810,684         (2,696,065)           8,059,591         3,447,577         (4,612,014)           2,934,166         1,719,550         (1,214,616)           2,470,938         905,428         (1,565,510)           10,497,879         8,688,156         (1,809,723)           7,948,723         3,844,046         (4,104,677)           9,064,255         2,754,921         2,158,913         (4,150,421)           548,883         4,849,225         472,481         (4,376,744)           1,224,622         (1,224,622)         (1,224,622) | Expenses         Caprices         Capital Grants and Contributions         Net (Expense)         Property           \$ 5,944,941         \$ 3,351,299         2,627,062         \$ 33,420         \$ 1,986,894           7,506,749         4,810,684         (2,696,065)         4,381,975           8,059,591         3,447,577         (4,612,014)         5,333,609           2,934,166         1,719,550         (1,214,616)         770,305           2,470,938         905,428         (1,565,510)         882,117           10,497,879         8,688,156         (1,809,723)         1,441,933           7,948,723         3,844,046         (4,104,677)         2,479,898           9,064,255         2,754,921         2,158,913         (4,150,421)         5,216,896           548,883         (548,883)         585,100           4,849,225         472,481         (4,376,744)         3,399,996           1,224,622         1,131,591 | Expenses         Capital Grants and Services         Contributions Contributions         Revenue         Property         Other           \$ 5,944,941         \$ 3,351,299         2,627,062         \$ 33,420         \$ 1,986,894         \$ 493,717           7,506,749         4,810,684         (2,696,065)         4,381,975         2,404,751           8,059,591         3,447,577         (4,612,014)         5,333,609         1,150,352           2,934,166         1,719,550         (1,214,616)         770,305         327,431           2,470,938         905,428         (1,565,510)         882,117         534,340           10,497,879         8,688,156         (1,809,723)         1,441,933         788,564           7,948,723         3,844,046         (4,104,677)         2,479,898         614,123           9,064,255         2,754,921         2,158,913         (4,150,421)         5,216,896         13,641,944           548,883         (548,883)         585,100           4,849,225         472,481         (4,376,744)         3,399,996         322,476           1,224,622         1,131,591         (1,224,622)         1,131,591 | Expenses         Services         Capital Grants and Contributions         Net (Expense)         Property         Other         Change           \$ 5,944,941         \$ 3,351,299         2,627,062         \$ 33,420         \$ 1,986,894         \$ 493,717         \$ 2,514,031           7,506,749         4,810,684         (2,696,065)         4,381,975         2,404,751         4,090,661           8,059,591         3,447,577         (4,612,014)         5,333,609         1,150,352         1,871,947           2,934,166         1,719,550         (1,214,616)         770,305         327,431         (116,880)           2,470,938         905,428         (1,565,510)         882,117         534,340         (149,053)           10,497,879         8,688,156         (1,809,723)         1,441,933         788,564         420,774           7,948,723         3,844,046         (4,104,677)         2,479,898         614,123         (1,010,656)           9,064,255         2,754,921         2,158,913         (4,150,421)         5,216,896         13,641,944         14,708,419           548,883         (548,883)         585,100         36,217         4,849,225         472,481         (4,376,744)         3,399,996         322,476         (654,272)           1,224, | Expenses         Services         Capital Grants and Contributions         Net (Expense)         Property         Other         Change Change         1/1/18           \$ 5,944,941         \$ 3,351,299         2,627,062         \$ 33,420         \$ 1,986,894         \$ 493,717         \$ 2,514,031         \$ 3,165,802           7,506,749         4,810,684         (2,696,065)         4,381,975         2,404,751         4,090,661         10,113,634           8,059,591         3,447,577         (4,612,014)         5,333,609         1,150,352         1,871,947         28,188,502           2,934,166         1,719,550         (1,214,616)         770,305         327,431         (116,880)         2,329,045           2,470,938         905,428         (1,565,510)         882,117         534,340         (149,053)         5,209,805           10,497,879         8,688,156         (1,809,723)         1,441,933         788,564         420,774         17,890,164           7,948,723         3,844,046         (4,104,677)         2,479,898         614,123         (1,010,656)         16,300,083           9,064,255         2,754,921         2,158,913         (4,150,421)         5,216,896         13,641,944         14,708,419         22,327,249           548,883         (548,88 |  |

Complete financial statements of the individual nonmajor component units can be obtained from their respective administrative offices:

| Massapequa Water District                                            | Plainview Water District                                                    | Hicksville Water District   |  |  |  |
|----------------------------------------------------------------------|-----------------------------------------------------------------------------|-----------------------------|--|--|--|
| 84 Grand Avenue                                                      | 10 Manetto Hill Road                                                        | 4 Dean Street               |  |  |  |
| Massapequa, N.Y. 11758                                               | Plainview, N.Y. 11803                                                       | Hicksville, N.Y. 11802      |  |  |  |
| Locust Valley Water District                                         | Oyster Bay Water District                                                   | Jericho Water District      |  |  |  |
| Buckram Road                                                         | 45 Audrey Avenue                                                            | 125 Convent Road            |  |  |  |
| Locust Valley, N.Y. 11560                                            | Oyster Bay, N.Y. 11771                                                      | Syosset, N.Y. 11791         |  |  |  |
| South Farmingdale Water District                                     | Bethpage Water District                                                     | Syosset Sanitation District |  |  |  |
| 40 Langdon Road                                                      | 25 Adams Avenue                                                             | P.O. Box 14                 |  |  |  |
| Farmingdale, N.Y. 11735                                              | Bethpage, N.Y. 11714                                                        | Syosset, N.Y. 11791         |  |  |  |
| Oyster Bay Sewer District<br>15 Bay Avenue<br>Oyster Bay, N.Y. 11771 | Glenwood - Glenhead Garbage<br>P.O. Box 181<br>Glenwood Landing, N.Y. 11547 | District                    |  |  |  |

# 6. EFFECT OF CHANGE IN ACCOUNTING PRINCIPLE ON CURRENT-PERIOD FINANCIAL STATEMENTS / RESTATEMENT

For the year ended December 31, 2018, the Town implemented GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions". The implementation of the Statement resulted in the retroactive reporting of the total other postemployment benefits (OPEB) liabilities and the reporting of current year OPEB expenses and deferred inflows of resources in the Town's government-wide statements. As of January 1, 2018, the Town's net deficit of \$313,032,791 was restated to a net deficit of \$577,375,878, a change of \$264,343,087, for the increase in the total OPEB liability.

As of January 1, 2018, the Town's nonmajor component units' net position of \$152,497,678 was restated to \$107,583,898, a change of \$44,913,780. Due to the implementation of GASB Statement No. 75, the beginning OPEB liability was restated for all nonmajor component units, except for Syosset Sanitation District and Glenwood Glenhead Garbage District, resulting in a decrease in net position of \$43,085,724. In addition, due to updating of inventory records and capitalization of past capital project costs not being depreciated, the beginning capital asset balances of Massapequa Water District and Hicksville Water District were also restated, resulting in an additional decrease in net position of \$1,828,056.

# NOTES TO FINANCIAL STATEMENTS December 31, 2018

#### 7. SUBSEQUENT EVENTS

#### Debt Issuance

In March 2019, the Town issued \$101,035,000 of 2019 BANs which will renew in full \$38,540,000 of 2018 BANs and provide \$62,495,000 in new monies for various capital projects, including \$9,485,000 of water district projects. The notes carry an interest rate of 3.00% and mature on March 13, 2020.

#### 8. NEW PRONOUNCEMENTS

The Governmental Accounting Standards Board (GASB) has issued the following Statements:

Statement No. 83, "Certain Asset Retirement Obligations," the objective of which is to establish criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. The requirements of the new Statement become effective for the Town for the year ended December 31, 2019.

Statement No. 84, "Fiduciary Activities," the objective of which is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how these activities should be reported. The requirements of the new Statement become effective for the Town for the year ended December 31, 2019.

Statement No. 87, "Leases," the objective of which is to is to improve accounting and financial reporting for leases by governments. This Statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset, and a lessor to recognize a lease receivable and a deferred inflow of resources. The requirements of this Statement are effective for financial statements for the year ending December 31, 2020.

Statement No. 88, "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements," the objective of which is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The requirements of this Statement are effective for financial statements for the year ending December 31, 2019.

Statement No. 89, "Accounting for Interest Cost Incurred before the End of a Construction Period," the objective of which is to is enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest costs incurred before the end of a construction period. The requirements of this Statement are effective for financial statements for the year ending December 31, 2020.

Statement No. 90, "Majority Equity Interests an amendment of GASB Statements No. 14 and No. 61," the objective of which is to is to improve consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of this Statement are effective for financial statements for the year ending December 31, 2019.

Statement No. 91, "Conduit Debt Obligations," the objective of which is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issues, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for financial statements for the year ending December 31, 2021.

The Town is currently evaluating the impact of the above pronouncements.

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# REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MANAGEMENT'S DISCUSSION AND ANALYSIS

Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Major Governmental Funds and Schedules

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The budgets are adopted on a basis of accounting consistent with GAAP. In the event that actual revenues received exceed budgeted amounts, additional budgetary appropriations are made. The Capital Projects and Special Grant Funds are budgeted on a project or grant basis.

GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL Year ended December 31, 2018

| DEVENUE                                                                                                                                                                                                                                                                 |     | Original<br>Budget                                                                                         |      | Final<br>Budget                                                                                            |      | Actual                                                                                                     |    | Variance<br>Positive<br>(Negative)                                                                     |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|------------------------------------------------------------------------------------------------------------|------|------------------------------------------------------------------------------------------------------------|------|------------------------------------------------------------------------------------------------------------|----|--------------------------------------------------------------------------------------------------------|
| REVENUES REAL PROPERTY TAXES Ad valorem taxes                                                                                                                                                                                                                           | \$_ | 55,095,098                                                                                                 | _\$_ | 55,095,098                                                                                                 | _\$_ | 55,437,214                                                                                                 | \$ | 342,116                                                                                                |
| Total Real Property Taxes                                                                                                                                                                                                                                               |     | 55,095,098                                                                                                 |      | 55,095,098                                                                                                 |      | 55,437,214                                                                                                 |    | 342,116                                                                                                |
| OTHER REAL PROPERTY TAX ITEMS Payment in lieu of taxes Interest and penalty on taxes                                                                                                                                                                                    |     | 1,300,269<br>1,500,000                                                                                     |      | 3,479,963<br>1,500,000                                                                                     |      | 1,774,388<br>1,666,668                                                                                     |    | (1,705,575)<br>166,668                                                                                 |
| Total Other Real Property Tax Items                                                                                                                                                                                                                                     | _   | 2,800,269                                                                                                  |      | 4,979,963                                                                                                  |      | 3,441,056                                                                                                  |    | (1,538,907)                                                                                            |
| NON-PROPERTY TAX ITEMS<br>Franchises - cable TV                                                                                                                                                                                                                         |     | 5,400,000                                                                                                  |      | 5,400,000                                                                                                  |      | 5,642,122                                                                                                  |    | 242,122                                                                                                |
| Total Non-Property Tax Items                                                                                                                                                                                                                                            |     | 5,400,000                                                                                                  |      | 5,400,000                                                                                                  |      | 5,642,122                                                                                                  |    | 242,122                                                                                                |
| DEPARTMENTAL INCOME  Town clerk fees Attorney fees Other general departmental income Public pound charge dog fees Recreation fees Community service fees Recreational concessions Beach, pool, golf fees Boat basin fees Dock storage leases  Total Departmental Income |     | 500,000<br>10,000<br>5,000<br>15,000<br>460,000<br>680,000<br>1,150,000<br>3,000,000<br>190,000<br>600,000 |      | 500,000<br>10,000<br>5,000<br>15,000<br>460,000<br>680,000<br>1,150,000<br>3,000,000<br>190,000<br>600,000 |      | 502,360<br>54,252<br>8,700<br>18,591<br>669,523<br>796,991<br>1,132,538<br>2,964,789<br>176,326<br>730,513 |    | 2,360<br>44,252<br>3,700<br>3,591<br>209,523<br>116,991<br>(17,462)<br>(35,211)<br>(13,674)<br>130,513 |
| INTERGOVERNMENTAL CHARGES Dog pound facilities, other governments Services other governments Nassau County local government assistance Total Intergovernmental Charges                                                                                                  |     | 373<br>5,000<br>13,800,000<br>13,805,373                                                                   |      | 373<br>5,000<br>14,300,000<br>14,305,373                                                                   |      | 481<br>7,055<br>15,497,649<br>15,505,185                                                                   | _  | 108<br>2,055<br>1,197,649<br>1,199,812                                                                 |
| USE OF MONEY AND PROPERTY Interest and earnings Rental of real property Rental of equipment                                                                                                                                                                             |     | 48,538<br>500,000                                                                                          |      | 48,538<br>439,978                                                                                          |      | 198,107<br>812,009<br>47,742                                                                               |    | 149,569<br>372,031<br>47,742                                                                           |
| Total Use of Money and Property                                                                                                                                                                                                                                         |     | 548,538                                                                                                    |      | 488,516                                                                                                    |      | 1,057,858                                                                                                  |    | 569,342                                                                                                |

(continued)

# GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

|                                                  | Original<br>Budget | Final<br>Budget | Actual            | Variance<br>Positive<br>(Negative) |
|--------------------------------------------------|--------------------|-----------------|-------------------|------------------------------------|
|                                                  |                    |                 |                   |                                    |
| LICENSES AND PERMITS                             |                    |                 |                   |                                    |
| Games of chance                                  | 150                | 150             | 510               | 360                                |
| Bingo licenses                                   | 300                | 300             | 40 704            | (300)                              |
| Dog license fund apportionment                   | 12,000             | 12,000          | 13,721<br>330,799 | 1,721<br>105,799                   |
| Road opening permits                             | 225,000            | 225,000         | 330,799           | 103,799                            |
| Total Licenses and Permits                       | 237,450            | 237,450         | 345,030           | 107,580                            |
| FINES AND FORFEITURES                            |                    |                 |                   |                                    |
| Court fines                                      | 550,000            | 550,000         | 490,390           | (59,610)                           |
| Fines and penalties - dog cases                  | 600                | 600             | 455               | (145)                              |
| Total Fines and Forfeitures                      | 550,600            | 550,600         | 490,845           | (59,755)                           |
| SALE OF PROPERTY AND                             |                    |                 |                   |                                    |
| COMPENSATION FOR LOSS                            |                    |                 |                   |                                    |
| Sale of scrap and excess material                | 5,000              | 5,000           | 3,361             | (1,639)                            |
| Sale of surplus equipment                        | 1,000              | 1,000           | 126,445           | 125,445                            |
| Insurance recoveries                             | 8,707              | 438,672         | 419,636           | (19,036)                           |
| Other compensation for loss                      | 5,000              | 5,000           | 108               | (4,892)                            |
| Total Sale of Property and Compensation for Loss | 19,707             | 449,672         | 549,550           | 99,878                             |
| MISCELLANEOUS LOCAL SOURCES                      |                    |                 |                   |                                    |
| Refund of prior year expenditures                | 1,000              | 204,884         | 61,618            | (143,266)                          |
| Premiums on obligations                          |                    |                 | 10,080            | 10,080                             |
| Gifts and donations                              |                    | 700.007         | 6,700             | 6,700                              |
| Miscellaneous revenue                            | 686,800            | 703,087         | 926,082           | 222,995                            |
| Miscellaneous Local Sources                      | 687,800            | 907,971         | 1,004,480         | 96,509                             |
| INTERFUND REVENUES                               | 31,118,740         | 31,178,762      | 32,771,175        | 1,592,413                          |
| STATE AID                                        |                    |                 |                   |                                    |
| Mental health                                    | 100,000            | 100,000         | 150,069           | 50,069                             |
| Per capita                                       | 1,650,000          | 1,650,000       | 1,682,422         | 32,422                             |
| Mortgage tax                                     | 10,000,000         | 12,000,000      | 11,406,809        | (593,191)                          |
| Youth program                                    | 65,000             | 65,000          | 65,000            | (=)                                |
| Other                                            | 5,000              | 5,000           |                   | (5,000)                            |
| Total State Aid                                  | 11,820,000         | 13,820,000      | 13,304,300        | (515,700)                          |
| FEDERAL AID                                      |                    |                 | 10,321            | 10,321                             |
| Other                                            |                    |                 | 10,021            | 10,021                             |
| Total Federal Aid                                | d                  |                 | 10,321            | 10,321                             |
| Total Revenue                                    | 128,693,575        | 134,023,405     | 136,613,719       | 2,590,314                          |
|                                                  |                    |                 |                   | (continued)                        |

GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

Year ended December 31, 2018

|                                                           | Original<br>Budget | Final<br>Budget | Actual     | Encum-<br>brances | Variance<br>Positive<br>(Negative) |
|-----------------------------------------------------------|--------------------|-----------------|------------|-------------------|------------------------------------|
| EXPENDITURES CURRENT:                                     | Duuger             | Dudget          | Actual     | brances           | (Nogalive)                         |
| GENERAL GOVERNMENT SUPPORT                                |                    |                 |            |                   |                                    |
| Town board                                                | 1,875,690          | 1,776,057       | 1,774,843  |                   | 1,214                              |
| Executive                                                 | 1,252,669          | 1,382,317       | 1,381,567  |                   | 750                                |
| Comptroller                                               | 5,007,623          | 6,010,587       | 5,435,305  | 9,184             | 566,098                            |
| Receiver of taxes                                         | 1,278,268          | 1,324,941       | 1,323,466  |                   | 1,475                              |
| Inspector General                                         | 172,000            | 620             |            |                   | 620                                |
| Town clerk                                                | 1,252,872          | 1,261,137       | 1,223,213  |                   | 37,924                             |
| Town attorney                                             | 3,589,905          | 4,155,903       | 4,059,468  | 93,835            | 2,600                              |
| Human resources                                           | 842,646            | 853,973         | 853,587    |                   | 386                                |
| Public works                                              | 1,910,174          | 2,147,561       | 2,107,435  |                   | 40,126                             |
| General services                                          | 6,539,248          | 7,860,130       | 7,518,853  | 332,456           | 8,821                              |
| Central vehicle maintenance                               | 8,419,680          | 10,090,461      | 9,766,753  | 28,744            | 294,964                            |
| Other general government support<br>Unallocated insurance | 4,024,083          | 5,654,230       | 4,656,329  | 5,000             | 992,901                            |
| and payment for losses                                    | 1,372,245          | 1,841,062       | 488,396    |                   | 1,352,666                          |
| Total General Government Support _                        | 37,537,103         | 44,358,979      | 40,589,215 | 469,219           | 3,300,545                          |
| PUBLIC SAFETY                                             |                    |                 |            |                   |                                    |
| Public safety                                             | 3,300,258          | 3,609,840       | 3,587,243  | 1,903             | 20,694                             |
| Animal shelter                                            | 1,231,764          | 1,326,112       | 1,325,959  |                   | 153                                |
| Total Public Safety _                                     | 4,532,022          | 4,935,952       | 4,913,202  | 1,903             | 20,847                             |
| TRANSPORTATION                                            |                    |                 |            |                   |                                    |
| Superintendent of highways                                | 960,596            | 940,562         | 940,562    |                   |                                    |
| Total Transportation _                                    | 960,596            | 940,562         | 940,562    |                   |                                    |
| ECONOMIC ASSISTANCE AND OPPORTUNITY                       |                    |                 |            |                   |                                    |
| Publicity                                                 | 35,000             | 32,266          | 32,266     |                   |                                    |
| Economic development                                      |                    | 3,650           | 3,650      |                   |                                    |
| Total Economic Assistance And Opportunity _               | 35,000             | 35,916          | 35,916     |                   |                                    |
| CULTURE AND RECREATION                                    |                    |                 |            |                   |                                    |
| Community and youth services                              | 4,689,255          | 4,921,129       | 4,867,946  |                   | 53,183                             |
| Parks, recreation, beaches                                | 11,445,803         | 12,972,714      | 12,955,403 | 358               | 16,953                             |
|                                                           |                    |                 |            |                   |                                    |
| Total Culture and Recreation _                            | 16,135,058         | 17,893,843      | 17,823,349 | 358               | 70,136                             |
| HOME AND COMMUNITY SERVICES                               |                    |                 |            |                   |                                    |
| Intergovernmental affairs                                 | 855,987            | 926,301         | 766,104    |                   | 160,197                            |
| Housing authority                                         | 20,000             | 11,500          | 11,500     |                   | ,                                  |
| Environmental control                                     | 848,471            | 953,101         | 950,678    |                   | 2,423                              |
| Total Home and Community Services                         | 1,724,458          | 1,890,902       | 1,728,282  |                   | 162,620                            |
| Total Flome and Community Cervices                        | 1,727,700          | 1,000,002       | 1,7 20,202 |                   | (continued)                        |
|                                                           |                    |                 |            |                   | (continued)                        |

GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

Year ended December 31, 2018

|                                                           | Original<br>Budget | Final<br>Budget | Actual                      | Encum-<br>brances | Variance<br>Positive<br>(Negative) |
|-----------------------------------------------------------|--------------------|-----------------|-----------------------------|-------------------|------------------------------------|
| EMPLOYEE BENEFITS                                         |                    |                 |                             |                   |                                    |
| State Employees' Retirement System                        | 7,548,174          | 8,024,782       | 7,235,498                   |                   | 789,284                            |
| Social security                                           | 3,202,449          | 3,263,752       | 3,245,707                   |                   | 18,045                             |
| Workers' compensation                                     | 520,000            | 874,262         | 151,197                     |                   | 723,065                            |
| Disability benefits                                       | 6,000              | 1,000           |                             |                   | 1,000                              |
| Unemployment benefits                                     | 51,000             | 21,127          | 20,114                      |                   | 1,013                              |
| Hospital, medical and dental                              | 15,450,800         | 17,793,426      | 15,093,318                  |                   | 2,700,108                          |
| Total Employee Benefits                                   | 26,778,423         | 29,978,349      | 25,745,834                  |                   | 4,232,515                          |
| Total Current                                             | 87,702,660         | 100,034,503     | 91,776,360                  | 471,480           | 7,786,663                          |
| DEBT SERVICE                                              |                    |                 |                             |                   |                                    |
| Debt principal: Capital lease Debt interest:              |                    | 128,017         | 127,965                     | 52                |                                    |
| Bond anticipation notes                                   |                    | 1,797,250       | 1,797,250                   |                   |                                    |
| Revenue anticipation notes                                |                    | 245,833         | 245,833                     |                   |                                    |
| Capital lease                                             |                    | 3,346           | 3,346                       |                   |                                    |
| Total Debt Service                                        |                    | 2,174,446       | 2,174,394                   | 52                |                                    |
| Total Expenditures                                        | 87,702,660         | 102,208,949     | 93,950,754                  | 471,532           | 7,786,663                          |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 40,990,915         | 31,814,456      | 42,662,965                  | (471,532)         | 10,376,977                         |
| OTHER FINANCING SOURCES (USES)                            |                    |                 |                             |                   |                                    |
| Transfers out:                                            | / · - ·            | (0= 040 000)    | (05.040.040)                |                   | 7.4                                |
| Debt service fund                                         | (40,990,915)       | (25,910,920)    | (25,910,846)<br>(8,241,292) |                   | 74                                 |
| Capital projects fund                                     |                    | (8,241,292)     | (0,241,292)                 |                   |                                    |
| Total Other Financing Sources (Uses)                      | (40,990,915)       | (34,152,212)    | (34,152,138)                |                   | 74                                 |
| SPECIAL ITEM                                              |                    |                 | 0.400.700                   |                   | 0.400.700                          |
| Proceeds from sale of land                                |                    |                 | 3,122,789                   |                   | 3,122,789                          |
| Total Special Item                                        |                    |                 | 3,122,789                   |                   | 3,122,789                          |
| Net Change in Fund Balance                                | \$ -0-             | \$ (2,337,756)  | 11,633,616                  | \$ (471,532)      | \$ 13,499,840                      |
| Fund Balance (Deficit) at Beginning of Year               |                    |                 | (22,034,086)                |                   |                                    |
| Fund Balance (Deficit) at End of Year                     |                    |                 | \$ (10,400,470)             |                   |                                    |
|                                                           |                    |                 |                             |                   |                                    |

# HIGHWAY FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

Year ended December 31, 2018

|                                                                                                                                                        |                                     | Original<br>Budget | Final<br>Budget              | Actual                                          | Variance<br>Positive<br>(Negative)               |
|--------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------|--------------------|------------------------------|-------------------------------------------------|--------------------------------------------------|
| REVENUES REAL PROPERTY TAXES Ad valorem taxes                                                                                                          |                                     | \$ 52,762,979      | \$ 52,762,979                | \$ 52,763,578                                   | \$ 599                                           |
|                                                                                                                                                        | Total Real Property Taxes           | 52,762,979         | 52,762,979                   | 52,763,578                                      | 599                                              |
| OTHER REAL PROPERTY TA<br>Payment in lieu of taxes                                                                                                     | X ITEMS                             | 2,200,186          | 2,680,277                    | 2,283,771                                       | (396,506)                                        |
|                                                                                                                                                        | Total Other Real Property Tax Items | 2,200,186          | 2,680,277                    | 2,283,771                                       | (396,506)                                        |
| DEPARTMENTAL INCOME Road restoration fee Public safety cleanup Public safety sidewalk repair Public safety vacant and aba Charges demolition of unsafe | andoned buildings                   | 30,000<br>150,000  | 30,000<br>250,000<br>100,000 | 85,175<br>207,620<br>115,250<br>8,795<br>92,250 | 55,175<br>(42,380)<br>15,250<br>8,795<br>(7,750) |
|                                                                                                                                                        | Total Departmental Income           | 180,000            | 480,000                      | 509,090                                         | 29,090                                           |
| INTERGOVERNMENTAL CHA<br>Services other governments                                                                                                    | ARGES                               |                    |                              | 72,144                                          | 72,144                                           |
|                                                                                                                                                        | Total Intergovernmental Charges     |                    |                              | 72,144                                          | 72,144                                           |
| USE OF MONEY AND PROPE<br>Rental of real property                                                                                                      | ERTY                                |                    |                              | 2                                               | 2                                                |
|                                                                                                                                                        | Total Use of Money and Property     |                    |                              | 2                                               | 2                                                |
|                                                                                                                                                        | Total Revenues                      | 55,143,165         | 55,923,256                   | 55,628,585                                      | (294,671)                                        |

(continued)

#### HIGHWAY FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

Year ended December 31, 2018

|                                                           | Original     | Final                       |                             | Variance<br>Positive |
|-----------------------------------------------------------|--------------|-----------------------------|-----------------------------|----------------------|
|                                                           | Budget       | Budget                      | Actual                      | (Negative)           |
| EXPENDITURES CURRENT:                                     |              |                             |                             |                      |
| TRANSPORTATION                                            |              |                             |                             |                      |
| Maintenance of streets                                    | 12,061,776   | 13,381,116                  | 13,201,776                  | 179,340              |
| Machinery                                                 | 2,443,381    | 2,804,067                   | 2,804,067                   |                      |
| Snow removal                                              | 1,956,124    | 2,521,059                   | 2,497,510                   | 23,549               |
| Total Transportation                                      | 16,461,281   | 18,706,242                  | 18,503,353                  | 202,889              |
| EMPLOYEE BENEFITS                                         |              |                             |                             |                      |
| State Employee Retirement System                          | 1,161,342    | 1,723,555                   | 1,533,761                   | 189,794              |
| Social security                                           | 493,570      | 570,760                     | 570,760                     |                      |
| Workers' compensation                                     | 500,000      | 346,720                     | 346,720                     |                      |
| Disability benefits                                       | 1,000        | 1,000                       |                             | 1,000                |
| Unemployment benefits                                     | 1,000        | 1,000                       |                             | 1,000                |
| Hospital, medical and dental                              | 4,035,000    | 4,304,832                   | 4,304,832                   |                      |
| Total Employee Benefits                                   | 6,191,912    | 6,947,867                   | 6,756,073                   | 191,794              |
| Total Current                                             | 22,653,193   | 25,654,109                  | 25,259,426                  | 394,683              |
| DEBT SERVICE:                                             |              |                             |                             |                      |
| Debt interest:                                            |              |                             |                             |                      |
| Bond anticipation notes                                   |              | 2,526,345                   | 2,526,345                   |                      |
| Total Debt Service                                        |              | 2,526,345                   | 2,526,345                   |                      |
| Total Expenditures                                        | 22,653,193   | 28,180,454                  | 27,785,771                  | 394,683              |
| ·                                                         |              |                             | -                           |                      |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 32,489,972   | 27,742,802                  | 27,842,814                  | 100,012              |
| OTHER FINANCING SOURCES (USES)                            |              |                             |                             |                      |
| Transfers out:  Debt service fund  Capital projects fund  | (32,489,972) | (22,031,797)<br>(5,711,105) | (15,287,703)<br>(5,711,105) | 6,744,094            |
|                                                           |              |                             |                             |                      |
| Total Other Financing Sources (Uses)                      | (32,489,972) | (27,742,902)                | (20,998,808)                | 6,744,094            |
| Net Change in Fund Balance                                | \$ -0-       | \$ (100)                    | 6,844,006                   | \$ 6,844,106         |
| Fund Balance (Deficit) at Beginning of Year               |              |                             | (4,169,057)                 |                      |
| Fund Balance at End of Year                               |              |                             | \$ 2,674,949                |                      |
| runu dalance at Enu or tear                               |              |                             | Ψ 2,0/4,348                 |                      |

# GARBAGE COLLECTION DISTRICTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

Year ended December 31, 2018

| REVENUES                                     |                                      |     | Original<br>Budget |      | Final<br>Budget |      | Actual     | Р       | ariance<br>ositive<br>egative) |
|----------------------------------------------|--------------------------------------|-----|--------------------|------|-----------------|------|------------|---------|--------------------------------|
| REAL PROPERTY TAXES Ad valorem taxes         | 5                                    | \$_ | 59,872,862         | _\$_ | 59,872,862      | _\$_ | 59,872,864 | \$      | 2                              |
|                                              | Total Real Property Taxes            |     | 59,872,862         |      | 59,872,862      |      | 59,872,864 |         | 2                              |
| OTHER REAL PROPERT Payment in lieu of taxes  |                                      |     | 770,046            |      | 770,046         |      | 843,016    |         | 72,970                         |
| Т                                            | otal Other Real Property Tax Items   |     | 770,046            |      | 770,046         |      | 843,016    |         | 72,970                         |
| INTERGOVERNMENTAL (<br>Refuse and garbage ch | CHARGES<br>arges - other governments |     |                    |      | <u></u>         |      | 1,521      | <u></u> | 1,521                          |
|                                              | Total Intergovernmental Charges      |     |                    |      |                 |      | 1,521      |         | 1,521                          |
| USE OF MONEY AND PR                          | ROPERTY                              |     |                    |      |                 |      | 128,784    |         | 128,784                        |
|                                              | Total Use of Money and Property      |     |                    |      |                 |      | 128,784    |         | 128,784                        |
| MISCELLANEOUS LOCA<br>Miscellaneous revenue  | L SOURCES                            | -   |                    |      |                 |      | 250        |         | 250                            |
|                                              | Total Miscellaneous Local Sources    |     |                    |      |                 |      | 250        |         | 250                            |
|                                              | Total Revenues                       |     | 60,642,908         |      | 60,642,908      |      | 60,846,435 |         | 203,527                        |
|                                              |                                      |     |                    |      |                 |      |            |         |                                |

(continued)

## GARBAGE COLLECTION DISTRICTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                           | Original            | Final          |              | Variance<br>Positive |
|-----------------------------------------------------------|---------------------|----------------|--------------|----------------------|
| EXPENDITURES CURRENT:                                     | Budget              | Budget         | Actual       | (Negative)           |
| HOME AND COMMUNITY SERVICES                               |                     |                |              |                      |
| Sanitation                                                | 38,124,803          | 38,909,132     | 38,486,888   | 422,244              |
| Total Home and Community Services                         | 38,124,803          | 38,909,132     | 38,486,888   | 422,244              |
| EMPLOYEE BENEFITS                                         |                     |                |              |                      |
| State Employee Retirement System                          | 3,419,702           | 3,419,702      | 3,178,611    | 241,091              |
| Social security                                           | 1,453,373           | 1,453,373      | 1,396,378    | 56,995               |
| Workers' compensation                                     | 2,250,000           | 3,408,184      | 3,408,184    |                      |
| Unemployment benefits                                     | 1,000               | 1,000          |              | 1,000                |
| Disability benefits                                       | 1,000               | 1,000          |              | 1,000                |
| Hospital, medical and dental                              | 7,493,000           | 7,876,519      | 7,876,519    |                      |
| Total Employee Benefits                                   | 14,618,075          | 16,159,778     | 15,859,692   | 300,086              |
| Total Curren                                              | t <u>52,742,878</u> | 55,068,910     | 54,346,580   | 722,330              |
| DEBT SERVICE:                                             |                     |                |              |                      |
| Debt interest:                                            |                     |                |              |                      |
| Bond anticipation notes                                   |                     | 197,766        | 197,766_     |                      |
| Total Debt Servic                                         | e                   | 197,766        | 197,766      |                      |
| Total Expenditure                                         | s <u>52,742,878</u> | 55,266,676     | 54,544,346   | 722,330              |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 7,000,000           |                |              |                      |
| • •                                                       | 7,900,030           | 5,376,232      | 6,302,089    | 925,857              |
| OTHER FINANCING SOURCES (USES) Transfers out:             |                     |                |              |                      |
| Debt service fund                                         | (7,900,030)         | (6,841,057)    | (6,791,555)  | 49,502               |
| Capital projects fund                                     |                     | (577,977)      | (577,977)    | +3,302               |
| Total Other Financing Sources (Uses)                      | (7,900,030)         | (7,419,034)    | (7,369,532)  | 49,502               |
| Net Change in Fund Balance                                | \$ -0-              | \$ (2,042,802) | (1,067,443)  | \$ 975,359           |
| Fund Balance at Beginning of Year                         |                     |                | 4,369,726    |                      |
| Fund Balance at End of Year                               |                     |                | ¢ 2200.000   |                      |
| Tand Dalands at End of Tear                               |                     |                | \$ 3,302,283 |                      |

# SOLID WASTE DISPOSAL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL WASTE DISPOSAL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

| REVENUES                                                                 | Original<br>Budget | Final<br>Budget | Actual        | Variance<br>Positive<br>(Negative) |
|--------------------------------------------------------------------------|--------------------|-----------------|---------------|------------------------------------|
| REAL PROPERTY TAXES  Ad valorem taxes                                    | \$ 16,396,797      | \$ 16,396,797   | \$ 16,396,798 | \$ 1                               |
|                                                                          |                    |                 |               |                                    |
| Total Real Property Taxes                                                | 16,396,797         | 16,396,797      | 16,396,798    | 1                                  |
| OTHER REAL PROPERTY TAX ITEMS Payment in lieu of taxes                   | 500,492            | 2,039,397       | 558,615       | (1,480,782)                        |
| Total Other Real Property Tax Items                                      | 500,492            | 2,039,397       | 558,615       | (1,480,782)                        |
| DEPARTMENTAL INCOME Refuse and garbage charges                           | 8,600,000          | 9,475,000       | 9,475,500     | 500                                |
| Total Departmental Income                                                | 8,600,000          | 9,475,000       | 9,475,500     | 500                                |
| INTERGOVERNMENTAL CHARGES Refuse and garbage charges - other governments |                    |                 | 17,524        | 17,524                             |
| Total Intergovernmental Charges                                          |                    |                 | 17,524        | 17,524                             |
| SALE OF PROPERTY AND COMPENSATION FOR LOSS Sale of recyclable material   | 350,000            | 350,000         | 600,638       | 250,638                            |
| Total Sale of Property and Compensation for Loss                         | 350,000            | 350,000         | 600,638       | 250,638                            |
| MISCELLANEOUS LOCAL SOURCES Refund of prior year expenditures            |                    |                 | (2,206)       | (2,206)                            |
| Total Miscellaneous Local Sources                                        |                    |                 | (2,206)       | (2,206)                            |
| STATE AID Other                                                          | 500,000            | 500,000         | 106,734       | (393,266)                          |
| Total State Aid                                                          | 500,000            | 500,000         | 106,734       | (393,266)                          |
| FEDERAL AID Other                                                        |                    |                 | 5,000         | 5,000                              |
| Total Federal Aid                                                        | j                  |                 | 5,000         | 5,000                              |
| Total Revenues                                                           | 26,347,289         | 28,761,194      | 27,158,603    | (1,602,591)                        |

#### SOLID WASTE DISPOSAL DISTRICT

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                                                                                                 | Original<br>Budget                                           | Final<br>Budget                       | Actual                                       | Encum-<br>brances   | Variance<br>Positive<br>(Negative) |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------|---------------------------------------|----------------------------------------------|---------------------|------------------------------------|
| EXPENDITURES CURRENT:                                                                                                                                           |                                                              |                                       |                                              |                     |                                    |
| HOME AND COMMUNITY SERVICES Sanitation Recycling                                                                                                                | 15,573,497<br>3,390,782                                      | 16,646,965<br>3,240,033               | 16,502,403<br>3,184,989                      | \$ 46,368<br>55,041 | 98,194                             |
| Total Home and Community Services                                                                                                                               | 18,964,279                                                   | 19,886,998                            | 19,687,392                                   | 101,409             | 98,197                             |
| EMPLOYEE BENEFITS State Employee Retirement System Social security Workers' compensation Unemployment benefits Disability benefits Hospital, medical and dental | 562,467<br>239,049<br>275,000<br>2,000<br>2,000<br>1,819,000 | 1,417,577<br>228,626<br>1,204,913<br> | 427,779<br>228,626<br>1,204,913<br>1,558,854 |                     | 989,798                            |
| Total Employee Benefits                                                                                                                                         | 2,899,516                                                    | 4,409,970                             | 3,420,172                                    |                     | 989,798                            |
| Total Current                                                                                                                                                   | 21,863,795                                                   | 24,296,968                            | 23,107,564                                   | 101,409             | 1,087,995                          |
| DEBT SERVICE: Debt interest: Bond anticipation notes                                                                                                            |                                                              | 114,716                               | 114,716                                      |                     |                                    |
| Total Debt Service                                                                                                                                              |                                                              | 114,716                               | 114,716                                      |                     |                                    |
| Total Expenditures                                                                                                                                              | 21,863,795                                                   | 24,411,684                            | 23,222,280                                   | 101,409             | 1,087,995                          |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                                                                                       | 4,483,494                                                    | 4,349,510                             | 3,936,323                                    | (101,409)           | (514,596)                          |
| OTHER FINANCING SOURCES (USES) Transfers out: Debt service fund Capital projects fund                                                                           | (4,483,494)                                                  | (3,914,733)<br>(446,483)              | (3,914,733)<br>(446,483)                     |                     |                                    |
| Total Other Financing Sources (Uses)                                                                                                                            | (4,483,494)                                                  | (4,361,216)                           | (4,361,216)                                  |                     |                                    |
| Net Change in Fund Balance                                                                                                                                      | \$ -0-                                                       | \$ (11,706)                           | (424,893)                                    | \$ (101,409)        | \$ (514,596)                       |
| Fund Balance (Deficit) at Beginning of Year                                                                                                                     |                                                              |                                       | (6,016,218)                                  |                     |                                    |
| Fund Balance (Deficit) at End of Year                                                                                                                           |                                                              |                                       | \$ (6,441,111)                               |                     |                                    |

#### SCHEDULE OF CHANGES IN THE TOWN'S TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY AND RELATED RATIOS December 31, 2018

| Total ODED Linkillar                                                                                |                                    | 2018                                                        |
|-----------------------------------------------------------------------------------------------------|------------------------------------|-------------------------------------------------------------|
| Total OPEB Liability Service cost Interest Changes of assumptions and other inputs Benefit payments |                                    | \$ 16,006,520<br>17,797,258<br>(52,957,473)<br>(13,856,455) |
|                                                                                                     | Net Change in Total OPEB Liability | (33,010,150)                                                |
|                                                                                                     | Total OPEB Liability - Beginning   | 508,225,303                                                 |
|                                                                                                     | Total OPEB Liability - Ending      | \$ 475,215,153                                              |
| Coursed ampleuse neurall                                                                            |                                    | ¢ 75 750 150                                                |
| Covered-employee payroll                                                                            |                                    | \$ 75,752,158                                               |
| Total OPEB liability as a percentage of covered-employee payroll                                    |                                    | 627.33%                                                     |

Notes to Schedule: This schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no other data, prior to 2018 is available. However, additional years will be included as they become available.

> No assets are accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4, to pay other postemployment benefits (OPEB).

The Town currently contributed enough money to the plan to satisfy current obligations on a pay-asyou-go basis.

Plan Changes

None

Assumption Changes

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Discount rate: 2018 4.10%

2017 3.44%

#### SCHEDULE OF PENSION CONTRIBUTIONS December 31, 2018

| Years Ending<br>December 31, | Contractually<br>Required<br>Contributions | Recogr<br>in R<br>Contra | ontributions<br>nized by the Plan<br>elation to the<br>ctually Required<br>ontributions | De | ntribution<br>ficiency<br>xcess) | <br>Covered<br>Payroll | Actual Contributions as a Percentage of Covered Payroll |
|------------------------------|--------------------------------------------|--------------------------|-----------------------------------------------------------------------------------------|----|----------------------------------|------------------------|---------------------------------------------------------|
| 2018                         | \$ 12,282,602                              | \$                       | 12,282,602                                                                              | \$ | -0-                              | \$<br>77,611,752       | 15.83%                                                  |
| 2017                         | 13,671,247                                 |                          | 13,177,601                                                                              |    | 493,646                          | 78,717,049             | 16.74%                                                  |
| 2016                         | 14,097,142                                 |                          | 11,502,635                                                                              | :  | 2,594,507                        | 86,642,362             | 13.28%                                                  |
| 2015                         | 15,112,830                                 |                          | 10,327,189                                                                              |    | 4,785,641                        | 87,297,307             | 11.83%                                                  |
| 2014                         | 16,227,162                                 |                          | 9,980,533                                                                               |    | 6,246,629                        | 81,871,351             | 12.19%                                                  |
| 2013                         | 17,448,825                                 |                          | 10,683,465                                                                              | (  | 6,765,360                        | 79,520,605             | 13.43%                                                  |
| 2012                         | 15,808,562                                 |                          | 10,354,332                                                                              | ţ  | 5,454,230                        | 90,863,367             | 11.40%                                                  |
| 2011                         | 12,471,195                                 |                          | 8,978,629                                                                               | ;  | 3,492,566                        | 89,891,250             | 9.99%                                                   |
| 2010                         | 9,171,197                                  |                          | 8,126,858                                                                               |    | 1,044,339                        | 88,764,270             | 9.16%                                                   |
| 2009                         | 6,559,441                                  |                          | 6,559,441                                                                               |    | -0-                              | 90,032,402             | 7.29%                                                   |

Note:

Contribution amounts presented for each year were determined as of December 31<sup>st</sup> with the contractually required contributions based on the amounts invoiced by the New York State Local Retirement System.

### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY December 31, 2018

|                                                                                                         | 2018          | 2017          | 2016          | 2015          | 2014          |
|---------------------------------------------------------------------------------------------------------|---------------|---------------|---------------|---------------|---------------|
| Town's proportion of the net pension liability                                                          | 0.3204051%    | 0.3345750%    | 0.3241518%    | 0.3185572%    | 0.3185572%    |
| Town's proportionate share of the net collective pension liability                                      | \$ 10,340,898 | \$ 31,437,416 | \$ 52,027,268 | \$ 10,761,642 | \$ 14,395,154 |
| Town's covered-employee payroll                                                                         | \$ 76,989,796 | \$ 87,196,731 | \$ 87,987,807 | \$ 82,956,655 | \$ 79,614,352 |
| Town's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 13.43%        | 36.05%        | 59.13%        | 12.97%        | 18.08%        |
| Plan fiduciary net position as a percentage of the total pension liability coming from Plan             | 98.24%        | 94.70%        | 90.70%        | 97.90%        | 97.20%        |

### SCHEDULE OF PROPORTIONATE SHARE OF THE LENGTH OF SERVICE AWARD PROGRAM LIABILITY December 31, 2018

|                                                                 | Oyster Bay Fire<br>Protection District |              |                          |           |                   | Glenwood Fire<br>Protection District |                   |           |  |
|-----------------------------------------------------------------|----------------------------------------|--------------|--------------------------|-----------|-------------------|--------------------------------------|-------------------|-----------|--|
| Measurement date                                                | Jı                                     | une 30, 2018 | e 30, 2018 June 30, 2017 |           | December 31, 2018 |                                      | December 31, 2017 |           |  |
| Total program liability - end of year                           | \$                                     | 6,841,343    | \$                       | 6,242,053 | \$                | 5,249,395                            | \$                | 4,324,315 |  |
| Town's percentage share of the LOSAP liability                  |                                        | 55.05551%    |                          | 55.05551% |                   | 46.0%                                |                   | 46.0%     |  |
| Town's proportionate share of the LOSAP liabilit                | \$                                     | 3,766,536    | \$                       | 3,436,594 | \$                | 2,414,723                            | \$                | 1,989,186 |  |
| Expected average remaining years of service of all participants |                                        | 9            |                          | 7         |                   | 6                                    |                   | 7         |  |

#### Notes:

There is no covered payroll due to the fact that these are volunteer fire departments. Benefits are determined based off service credits earned.

#### Trust Assets

There are no assets accounted in a trust that meets the criteria in paragraph 4 of GASB Statement No. 73 to pay related benefits.

Change of assumptions: Discount rate, and mortality/post-retirement mortality changed from GAR94 to RP2000 projected to 2030.

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#### OTHER SUPPLEMENTARY INFORMATION

Combining and Individual Fund Statements of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Nonmajor Governmental Special Revenue Funds and Schedules

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2018

|                                                                                                                                   |                  | Special Revenue Funds   |                     |                   |                               |                      |                  |    |                                   |
|-----------------------------------------------------------------------------------------------------------------------------------|------------------|-------------------------|---------------------|-------------------|-------------------------------|----------------------|------------------|----|-----------------------------------|
|                                                                                                                                   |                  | Town<br>Outside Village |                     | Special<br>Grants |                               | Drainage<br>District |                  |    | Park<br>Districts                 |
| ASSETS Cash and investments Restricted cash and investments                                                                       |                  | \$                      | 658,141             | \$                | 443,103                       | \$                   | 1,381,165        | \$ | 9,115,653                         |
| Accounts receivable, net of allowances for doubtful accounts of \$13,134  Due from other funds  State and federal aid receivables |                  |                         | 13,544<br>6,500,000 |                   | 2,169,306                     |                      | 1,600,000        |    | 5,127                             |
| Due from other governments<br>Inventory of material and supplies                                                                  |                  |                         | 4,201               |                   | _,,,,                         |                      | 9,716            |    | 65,375                            |
|                                                                                                                                   | Total Assets     | \$                      | 7,175,886           | \$_               | 2,612,409                     | _\$_                 | 2,990,881        | \$ | 9,186,155                         |
| LIABILITIES, DEFERRED INFLOWS OF RES                                                                                              | SOURCES          |                         |                     |                   |                               |                      |                  |    |                                   |
| LIABILITIES Accounts payable Accrued liabilities Due to other funds Grant advances                                                |                  | \$                      | 711,916<br>714,330  | \$                | 1,918,372<br>56,617<br>28,805 | \$                   | 85,210<br>73,372 | \$ | 1,725,535<br>689,553<br>3,700,000 |
| To                                                                                                                                | otal Liabilities |                         | 1,426,246           |                   | 2,003,794                     |                      | 158,582          |    | 6,115,088                         |
| DEFERRED INFLOWS OF RESOURCES Unearned rental income                                                                              |                  |                         |                     |                   | <del></del>                   |                      |                  |    | 12,006                            |
| Total Deferred Inflows                                                                                                            | of Resources     |                         |                     |                   |                               |                      |                  |    | 12,006                            |
| FUND BALANCES (DEFICITS) Nonspendable                                                                                             |                  |                         |                     |                   |                               |                      |                  |    |                                   |
| Restricted<br>Assigned<br>Unassigned                                                                                              |                  |                         | 5,749,640           |                   | 608,615                       |                      | 2,832,299        |    | 3,059,061                         |
| Total Fund Balan                                                                                                                  | ces (Deficits)   |                         | 5,749,640           |                   | 608,615                       |                      | 2,832,299        |    | 3,059,061                         |
| Total Liabilities and Fund Balar                                                                                                  | nces (Deficit)   | \$                      | 7,175,886           | \$                | 2,612,409                     | \$                   | 2,990,881        | \$ | 9,186,155                         |

|    | Fire<br>Protection |    | Lighting          | Public<br>Parking |                   | Water    |        | Total<br>Nonmajor |                                  |
|----|--------------------|----|-------------------|-------------------|-------------------|----------|--------|-------------------|----------------------------------|
|    | Districts          |    | District          |                   | District          | District |        |                   | Funds                            |
| \$ | 1,578,912          | \$ | 2,922,172         | \$                | 122,915           | \$       | 24,732 | \$                | 16,246,793                       |
| Ψ  | 3,147,027          | Ψ  | 2,022,112         | Ψ                 | 122,010           | Ψ        | 21,732 | Ψ                 | 3,147,027                        |
|    |                    |    | 633               |                   | 1,461             |          |        |                   | 20,765<br>8,100,000<br>2,169,306 |
|    |                    |    | 10,251<br>266,115 |                   | 19,759            |          |        |                   | 109,302<br>266,115               |
| \$ | 4,725,939          | \$ | 3,199,171         | \$_               | 144,135           | \$       | 24,732 | \$                | 30,059,308                       |
|    |                    |    |                   |                   |                   |          |        |                   |                                  |
| \$ | 202,369            | \$ | 416,614<br>72,168 | \$                | 106,485<br>72,314 |          |        | \$                | 5,166,501<br>1,678,354           |
|    |                    |    |                   |                   | 500,000           |          |        |                   | 4,200,000<br>28,805              |
|    | 202,369            |    | 488,782           |                   | 678,799           |          |        |                   | 11,073,660                       |
|    |                    |    | <del> </del>      |                   |                   |          |        |                   | 12,006                           |
|    |                    |    |                   |                   |                   |          |        |                   | 12,006                           |
|    | 3,147,027          |    | 266,115           |                   | 540,286           |          |        |                   | 266,115<br>4,295,928             |
|    | 1,376,543          |    | 2,444,274         |                   | (1,074,950)       | \$       | 24,732 |                   | 15,486,549<br>(1,074,950)        |
|    | 4,523,570          |    | 2,710,389         |                   | (534,664)         |          | 24,732 |                   | 18,973,642                       |
| \$ | 4,725,939          | \$ | 3,199,171         | \$                | 144,135           | \$       | 24,732 | \$                | 30,059,308                       |

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS Year ended December 31, 2018

|                                                                                                                                                                 | Special Revenue Funds                                  |                                   |                                          |                                                        |  |  |  |  |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------|-----------------------------------|------------------------------------------|--------------------------------------------------------|--|--|--|--|
|                                                                                                                                                                 | Town<br>Outside Village                                | Special<br>Grants                 | Drainage<br>District                     | Park<br>Districts                                      |  |  |  |  |
| REVENUES  Real property taxes Other real property tax items Departmental income Intergovernmental charges Use of money and property Miscellaneous local sources | \$ 4,242,953<br>121,145<br>10,362,447<br>84,100<br>427 | \$ 242,750                        | \$ 2,717,183<br>258,236<br>388<br>32,744 | \$ 24,506,874<br>1,667,729<br>615,756<br>114,074<br>12 |  |  |  |  |
| Federal aid                                                                                                                                                     |                                                        | 5,264,408                         | 2 009 551                                | 26,904,445                                             |  |  |  |  |
| Total Revenues  EXPENDITURES  Current: Public safety                                                                                                            | 6,439,857                                              | 5,507,158                         | 3,008,551                                | 20,904,445                                             |  |  |  |  |
| Transportation Economic assistance and opportunity Culture and recreation Home and community services Employee benefits                                         | 1,663,788<br>3,886,270                                 | 2,261,218<br>2,889,813<br>331,531 | 1,493,687<br>784,397                     | 15,890,322<br>5,688,496                                |  |  |  |  |
| Debt Service:<br>Interest                                                                                                                                       | 72,317                                                 |                                   | 259                                      | 208,541                                                |  |  |  |  |
| Total Expenditures                                                                                                                                              | 12,062,232                                             | 5,482,562                         | 2,278,343                                | 21,787,359                                             |  |  |  |  |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                                                                                       | 2,748,840                                              | 24,596                            | 730,208                                  | 5,117,086                                              |  |  |  |  |
| OTHER FINANCING SOURCES (USES) Transfers out                                                                                                                    | (1,287,589)                                            |                                   | (502,263)                                | (5,039,171)                                            |  |  |  |  |
| Total Other Financing Sources (Uses)                                                                                                                            | (1,287,589)                                            |                                   | (502,263)                                | (5,039,171)                                            |  |  |  |  |
| Net Change in Fund Balances                                                                                                                                     | 1,461,251                                              | 24,596                            | 227,945                                  | 77,915                                                 |  |  |  |  |
| Fund Balances (Deficits) at Beginning of Year                                                                                                                   | 4,288,389                                              | 584,019                           | 2,604,354                                | 2,981,146                                              |  |  |  |  |
| Fund Balances (Deficits) at End of Year                                                                                                                         | \$ 5,749,640                                           | \$ 608,615                        | \$ 2,832,299                             | \$ 3,059,061                                           |  |  |  |  |

|      | Fire<br>Protection<br>Districts | Lighting<br>District       | •  |                                   |    |        | Total<br>Nonmajor<br>Funds                         |  |
|------|---------------------------------|----------------------------|----|-----------------------------------|----|--------|----------------------------------------------------|--|
| \$   | 7,937,781<br>566,385            | \$<br>3,149,257<br>250,021 | \$ | 7,005,511<br>500,990<br>1,915,248 | \$ | 8,793  | \$ 49,559,559<br>3,364,506<br>12,902,244<br>388    |  |
|      | 97,691<br>6,235                 | <br>31,368                 |    | 2,581                             |    |        | 359,977<br>252,005<br>5,264,408                    |  |
|      | 8,608,092                       | 3,430,646                  |    | 9,424,330                         |    | 8,793  | 71,703,087                                         |  |
|      | 8,154,830                       | 2,662,105                  |    | 2,150,424                         |    |        | 14,594,687<br>4,812,529<br>2,261,218<br>15,890,322 |  |
|      |                                 | 794,507                    |    | 861,755                           |    | 8,793  | 6,056,081<br>12,346,956                            |  |
|      |                                 | <br>32,202                 |    | 8,812                             |    |        | 322,131                                            |  |
|      | 8,154,830                       | <br>3,488,814              |    | 3,020,991                         |    | 8,793  | 56,283,924                                         |  |
|      | 453,262                         | <br>(58,168)               |    | 6,403,339                         |    |        | 15,419,163                                         |  |
|      |                                 | <br>(330,895)              |    | (5,052,481)                       |    |        | (12,212,399)                                       |  |
|      |                                 | <br>(330,895)              |    | (5,052,481)                       |    |        | (12,212,399)                                       |  |
|      | 453,262                         | (389,063)                  |    | 1,350,858                         |    |        | 3,206,764                                          |  |
|      | 4,070,308                       | 3,099,452                  |    | (1,885,522)                       |    | 24,732 | 15,766,878                                         |  |
| _\$_ | 4,523,570                       | \$<br>2,710,389            | \$ | (534,664)                         | \$ | 24,732 | \$ 18,973,642                                      |  |

#### TOWN OUTSIDE VILLAGE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### BUDGET AND ACTUAL Year ended December 31, 2018

|                                                                                    | Original<br>Budget             | Final<br>Budget                | Actual                         | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------|--------------------------------|--------------------------------|--------------------------------|------------------------------------|
| REVENUES REAL PROPERTY TAXES Ad valorem taxes                                      | \$ 4,242,906                   | \$ 4,242,906                   | \$ 4,242,953                   | \$ 47                              |
| Total Real Property Taxes                                                          | 4,242,906                      | 4,242,906                      | 4,242,953                      | 47                                 |
| OTHER REAL PROPERTY TAX ITEMS Payment in lieu of taxes                             | 250,881                        | 250,881                        | 121,145                        | (129,736)                          |
| Total Other Real Property Tax Items                                                | 250,881                        | 250,881                        | 121,145                        | (129,736)                          |
| DEPARTMENTAL INCOME Building fees Zoning board fees Planning fees                  | 8,000,000<br>300,000<br>10,000 | 8,595,869<br>300,000<br>10,000 | 9,971,647<br>366,050<br>24,750 | 1,375,778<br>66,050<br>14,750      |
| Total Departmental Income                                                          | 8,310,000                      | 8,905,869                      | 10,362,447                     | 1,456,578                          |
| USE OF MONEY AND PROPERTY Interest and earnings                                    |                                |                                | 84,100                         | 84,100                             |
| Total Use of Money and Property                                                    |                                |                                | 84,100                         | 84,100                             |
| MISCELLANEOUS LOCAL SOURCES Refund of prior year expenditures Photo processing fee |                                |                                | 327<br>100                     | 327<br>100                         |
| Total Miscellaneous Local Sources                                                  |                                |                                | 427                            | 427                                |
| Total Revenues                                                                     | 12,803,787                     | 13,399,656                     | 14,811,072                     | 1,411,416                          |
|                                                                                    |                                |                                |                                | (continued)                        |

#### TOWN OUTSIDE VILLAGE

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                                                                    | Original<br>Budget                               | Final<br>Budget                | Actual                         | Encum-<br>brances                       | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------|--------------------------------|--------------------------------|-----------------------------------------|------------------------------------|
| EXPENDITURES                                                                                                                       | Duager                                           | Duaget                         | Actual                         | brances                                 | (Ivegative)                        |
| CURRENT:                                                                                                                           |                                                  |                                |                                |                                         |                                    |
| PUBLIC SAFETY Building                                                                                                             | 6,114,697                                        | 6,282,490                      | 6,107,724                      |                                         | 174,766                            |
| Animal warden services                                                                                                             | 332,133                                          | 332,133                        | 332,133                        |                                         |                                    |
| Total Public Safety                                                                                                                | 6,446,830                                        | 6,614,623                      | 6,439,857                      |                                         | 174,766                            |
| CULTURE AND RECREATION  Memorial day assistance                                                                                    | 5,000                                            |                                |                                |                                         |                                    |
| Total Culture and Recreation                                                                                                       | 5,000                                            |                                |                                |                                         |                                    |
| HOME AND COMMUNITY SERVICES Board of appeals Planning and development - staff                                                      | 420,913<br>922,827                               | 441,550<br>1,271,980           | 411,721<br>1,252,067           | \$ 8,513                                | 29,829<br>11,400                   |
| Total Home and Community Services                                                                                                  | 1,343,740                                        | 1,713,530                      | 1,663,788                      | 8,513                                   | 41,229                             |
| EMPLOYEE BENEFITS State Employee Retirement System Social security Workers' compensation Disability benefits Unemployment benefits | 1,040,354<br>442,150<br>50,000<br>1,600<br>3,000 | 1,270,076<br>481,300<br>15,369 | 1,124,564<br>474,335<br>15,369 |                                         | 145,512<br>6,965                   |
| Hospital, medical and dental                                                                                                       | 1,989,200                                        | 2,272,004                      | 2,272,002                      |                                         | 2                                  |
| Total Employee Benefits                                                                                                            | 3,526,304                                        | 4,038,749                      | 3,886,270                      |                                         | 152,479                            |
| Total Current                                                                                                                      | 11,321,874                                       | 12,366,902                     | 11,989,915                     | 8,513                                   | 368,474                            |
| DEBT SERVICE: Debt interest:                                                                                                       |                                                  | 72,317                         | 72,317                         |                                         |                                    |
| Bond anticipation notes                                                                                                            |                                                  |                                |                                |                                         |                                    |
| Total Debt Service                                                                                                                 |                                                  | 72,317                         | 72,317                         | 0.510                                   | 000.474                            |
| Total Expenditures                                                                                                                 | 11,321,874                                       | 12,439,219                     | 12,062,232                     | 8,513                                   | 368,474                            |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                                                          | 1,481,913                                        | 960,437                        | 2,748,840                      | (8,513)                                 | 1,779,890                          |
| OTHER FINANCING SOURCES (USES)  Transfers out:  Debt service fund  Capital projects fund                                           | (1,481,913)                                      | (263,724)<br>(1,023,865)       | (263,724)<br>(1,023,865)       |                                         |                                    |
| Total Other Financing Sources (Uses)                                                                                               | (1,481,913)                                      | (1,287,589)                    | (1,287,589)                    |                                         |                                    |
| Net Change in Fund Balance                                                                                                         | \$ -0-                                           | \$ (327,152)                   | 1,461,251                      | \$ (8,513)                              | \$ 1,779,890                       |
| Fund Balance at Beginning of Year                                                                                                  |                                                  | . (,)                          | 4,288,389                      | (-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |                                    |
| • •                                                                                                                                |                                                  |                                |                                |                                         |                                    |
| Fund Balance at End of Year                                                                                                        |                                                  |                                | \$ 5,749,640                   |                                         |                                    |

#### DRAINAGE DISTRICT

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                        |                                    | Original<br>Budget | Final<br>Budget | Actual       | F    | ariance<br>Positive<br>Jegative) |
|--------------------------------------------------------|------------------------------------|--------------------|-----------------|--------------|------|----------------------------------|
| REVENUES REAL PROPERTY TAXES Ad valorem taxes          | 3                                  | \$ 2,717,183       | \$ 2,717,183    | \$ 2,717,183 |      |                                  |
|                                                        | Total Real Property Taxes          | 2,717,183          | 2,717,183       | 2,717,183    |      |                                  |
| OTHER REAL PROPERTY TAX ITEMS Payment in lieu of taxes |                                    | 330,593            | 330,593         | 258,236      | _\$_ | (72,357)                         |
| To                                                     | otal Other Real Property Tax Items | 330,593            | 330,593         | 258,236      |      | (72,357)                         |
| INTERGOVERNMENTAL CHARGES Services other governments   |                                    |                    |                 | 388          |      | 388                              |
|                                                        | Total Intergovernmental Charges    |                    |                 | 388          |      | 388                              |
| USE OF MONEY AND PR<br>Interest and earnings           | OPERTY                             |                    |                 | 32,744       |      | 32,744                           |
|                                                        | Total Use of Money and Property    |                    |                 | 32,744       |      | 32,744                           |
|                                                        | Total Revenues                     | 3,047,776          | 3,047,776       | 3,008,551    |      | (39,225)                         |
|                                                        |                                    |                    |                 |              | (c   | continued)                       |

#### DRAINAGE DISTRICT

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                                                                           | Original<br>Budget                           | Final<br>Budget                               | Actual                                 | Variance<br>Positive<br>(Negative) |
|-------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|-----------------------------------------------|----------------------------------------|------------------------------------|
| EXPENDITURES CURRENT:                                                                                                                     | Dauget                                       |                                               | , total                                | (mogamve)                          |
| HOME AND COMMUNITY SERVICES Drainage                                                                                                      | 1,573,163                                    | 1,676,571                                     | 1,493,687                              | 182,884                            |
| Total Home and Community Services                                                                                                         | 1,573,163                                    | 1,676,571                                     | 1,493,687                              | 182,884                            |
| EMPLOYEE BENEFITS State Employee Retirement System Social security Disability benefits Workers' compensation Hospital, medical and dental | 164,710<br>70,002<br>200<br>5,000<br>697,000 | 191,246<br>70,002<br>200<br>24,590<br>543,409 | 149,353<br>67,046<br>24,590<br>543,408 | 41,893<br>2,956<br>200             |
| Unemployment insurance                                                                                                                    | 1,000                                        | 1,000                                         |                                        | 1,000                              |
| Total Employee Benefits                                                                                                                   | 937,912                                      | 830,447                                       | 784,397                                | 46,050                             |
| Total Current                                                                                                                             | 2,511,075                                    | 2,507,018                                     | 2,278,084                              | 228,934                            |
| DEBT SERVICE: Debt interest: Bond anticipation notes                                                                                      |                                              | 259                                           | 259                                    |                                    |
| Total Debt Service                                                                                                                        |                                              | 259                                           | 259                                    |                                    |
| Total Expenditures                                                                                                                        | 2,511,075                                    | 2,507,277                                     | 2,278,343                              | 228,934                            |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                                                                 | 536,701                                      | 540,499                                       | 730,208                                | 189,709                            |
| OTHER FINANCING SOURCES (USES)  Transfers out:  Debt service fund  Capital projects fund                                                  | (536,701)                                    | (536,701)<br>(3,798)                          | (498,465)<br>(3,798)                   | 38,236                             |
| Total Other Financing Sources (Uses)                                                                                                      | (536,701)                                    | (540,499)                                     | (502,263)                              | 38,236                             |
| Net Change in Fund Balance                                                                                                                | \$ -0-                                       | \$ -0-                                        | 227,945                                | \$ 227,945                         |
| Fund Balance at Beginning of Year                                                                                                         |                                              |                                               | 2,604,354                              |                                    |
| Fund Balance at End of Year                                                                                                               |                                              |                                               | \$ 2,832,299                           |                                    |

#### PARK DISTRICTS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                                   |                            | Original<br>Budget | Final<br>Budget   | Actual                    | Variance<br>Positive<br>(Negative) |
|---------------------------------------------------------------------------------------------------|----------------------------|--------------------|-------------------|---------------------------|------------------------------------|
| REVENUES REAL PROPERTY TAXES Ad valorem taxes                                                     |                            | \$ 24,506,868      | \$ 24,506,868     | \$ 24,506,874             | \$ 6                               |
|                                                                                                   | Total Real Property Taxes  | 24,506,868_        | 24,506,868        | 24,506,874                | 6                                  |
| OTHER REAL PROPERTY TAX<br>Payment in lieu of taxes                                               | X ITEMS                    | 1,637,746          | 1,802,344         | 1,667,729                 | (134,615)                          |
| Total Oth                                                                                         | er Real Property Tax Items | 1,637,746          | 1,802,344         | 1,667,729                 | (134,615)                          |
| DEPARTMENTAL INCOME<br>Recreational concessions<br>Special recreational facility ch               | narge                      | 17,500<br>595,000  | 17,500<br>595,000 | 31,500<br>584,256         | 14,000<br>(10,744)                 |
| -                                                                                                 | Total Departmental Income  | 612,500            | 612,500           | 615,756                   | 3,256                              |
| USE OF MONEY AND PROPE<br>Interest and earnings<br>Rental of real property<br>Rental of equipment | RTY                        | 3                  | 35,459            | 90,631<br>21,393<br>2,050 | 55,172<br>21,393<br>2,050          |
| Total l                                                                                           | Use of Money and Property  | 3                  | 35,459            | 114,074                   | 78,615                             |
| MISCELLANEOUS LOCAL SO<br>Miscellaneous revenue                                                   | URCES                      | 204,201            | 204,201           | 12                        | (204,189)                          |
| Total Mi                                                                                          | scellaneous Local Sources  | 204,201            | 204,201           | 12_                       | (204,189)                          |
|                                                                                                   | Total Revenues             | 26,961,318         | 27,161,372        | 26,904,445                | (256,927)                          |
|                                                                                                   |                            |                    |                   |                           | (continued)                        |

#### PARK DISTRICTS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                                                                                                   | Original<br>Budget                                             | Final<br>Budget                                                | Actual                                       | Encum-<br>brances | Variance<br>Positive<br>(Negative) |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|----------------------------------------------------------------|----------------------------------------------|-------------------|------------------------------------|
| EXPENDITURES CURRENT:                                                                                                                                             |                                                                |                                                                |                                              |                   | -                                  |
| CULTURE AND RECREATION Parks, pools and rinks                                                                                                                     | 15,744,652                                                     | 15,986,721                                                     | 15,890,322                                   | 551               | 95,848                             |
| Total Culture and Recreation                                                                                                                                      | 15,744,652                                                     | 15,986,721                                                     | 15,890,322                                   | 551               | 95,848                             |
| EMPLOYEE BENEFITS State Employee Retirement System Social security Workers' compensation Disability insurance Unemployment insurance Hospital, medical and dental | 1,338,837<br>638,241<br>153,000<br>1,000<br>1,000<br>3,455,000 | 1,593,387<br>639,096<br>208,401<br>1,000<br>1,000<br>3,447,054 | 1,396,231<br>636,810<br>208,401<br>3,447,054 |                   | 197,156<br>2,286<br>1,000<br>1,000 |
| Total Employee Benefits                                                                                                                                           | 5,587,078                                                      | 5,889,938                                                      | 5,688,496                                    |                   | 201,442                            |
| Total Current                                                                                                                                                     | 21,331,730                                                     | 21,876,659                                                     | 21,578,818                                   | 551               | 297,290                            |
| DEBT SERVICE: Debt interest: Bond anticipation notes                                                                                                              |                                                                | 208,541                                                        | 208,541                                      |                   |                                    |
| Total Debt Service                                                                                                                                                |                                                                | 208,541                                                        | 208,541                                      | FF1               | 007.000                            |
| Total Expenditures                                                                                                                                                | 21,331,730                                                     | 22,085,200                                                     | 21,787,359                                   | 551               | 297,290                            |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                                                                                         | 5,629,588                                                      | 5,076,172                                                      | 5,117,086                                    | (551)             | 40,363                             |
| OTHER FINANCING SOURCES (USES)  Transfers out:  Debt service fund  Capital projects fund                                                                          | (5,629,588)                                                    | (4,679,453)<br>(465,142)                                       | (4,574,029)<br>(465,142)                     |                   | 105,424                            |
| Total Other Financing Sources (Uses)                                                                                                                              | (5,629,588)                                                    | (5,144,595)                                                    | (5,039,171)                                  |                   | 105,424                            |
| Net Change in Fund Balance                                                                                                                                        | \$ -0-                                                         | \$ (68,423)                                                    | 77,915                                       | \$ (551)          | \$ 145,787                         |
| Fund Balance at Beginning of Year                                                                                                                                 |                                                                |                                                                | 2,981,146                                    |                   |                                    |
| Fund Balance at End of Year                                                                                                                                       |                                                                |                                                                | \$ 3,059,061                                 |                   |                                    |

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# FIRE PROTECTION DISTRICTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL Year ended December 31, 2018

|                                                               |                                    | Original<br>Budget | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) |
|---------------------------------------------------------------|------------------------------------|--------------------|-----------------|--------------|------------------------------------|
| REVENUES REAL PROPERTY TAXE                                   | -s                                 |                    |                 |              |                                    |
| Ad valorem taxes                                              | -0                                 | \$ 7,937,779       | \$ 7,937,779    | \$ 7,937,781 | \$ 2                               |
|                                                               | Total Real Property Taxes          | 7,937,779          | 7,937,779       | 7,937,781    | 2                                  |
| OTHER REAL PROPER<br>Payment in lieu of taxe                  |                                    | 507,512            | 693,806         | 566,385      | (127,421)                          |
| To                                                            | otal Other Real Property Tax Items | 507,512            | 693,806         | 566,385      | (127,421)                          |
| USE OF MONEY AND P<br>Interest and earnings                   | ROPERTY                            |                    |                 | 97,691       | 97,691                             |
|                                                               | Total Use of Money and Property    |                    |                 | 97,691       | 97,691                             |
| MISCELLANEOUS LOCAL SOURCES Refund of prior year expenditures |                                    |                    |                 | 6,235        | 6,235                              |
| Т                                                             | otal Miscellaneous Local Sources   |                    |                 | 6,235        | 6,235                              |
|                                                               | Total Revenues                     | 8,445,291          | 8,631,585       | 8,608,092    | (23,493)                           |
| EXPENDITURES CURRENT:                                         |                                    |                    |                 |              |                                    |
| PUBLIC SAFETY Fire protection                                 |                                    | 8,445,291          | 8,673,508       | 8,154,830    | 518,678                            |
|                                                               | Total Public Safety                | 8,445,291          | 8,673,508       | 8,154,830    | 518,678                            |
|                                                               | Total Current                      | 8,445,291          | 8,673,508       | 8,154,830    | 518,678                            |
|                                                               | Total Expenditures                 | 8,445,291          | 8,673,508       | 8,154,830    | 518,678                            |
| Net Change in Fund                                            | Balance                            | \$ -0-             | \$ (41,923)     | 453,262      | \$ 495,185                         |
| Fund Balance at Beginr                                        | ning of Year                       |                    |                 | 4,070,308    |                                    |
|                                                               | Fund Balance at End of Year        |                    |                 | \$ 4,523,570 |                                    |

# LIGHTING DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL Year ended December 31, 2018

|                                                        | Original<br>Budget | Final<br>Budget | Actual       | Variance<br>Positive<br>(Negative) |
|--------------------------------------------------------|--------------------|-----------------|--------------|------------------------------------|
| REVENUES                                               |                    |                 |              |                                    |
| REAL PROPERTY TAXES  Ad valorem taxes                  | \$ 3,147,498       | \$ 3,147,498    | \$ 3,149,257 | \$ 1,759                           |
| Total Real Property Taxes                              | 3,147,498          | 3,147,498       | 3,149,257    | 1,759                              |
| OTHER REAL PROPERTY TAX ITEMS Payment in lieu of taxes | 330,328            | 789,390         | 250,021      | (539,369)                          |
| Total Other Real Property Tax Items                    | 330,328            | 789,390         | 250,021      | (539,369)                          |
| USE OF MONEY AND PROPERTY                              |                    |                 |              |                                    |
| Interest and earnings                                  |                    |                 | 31,368       | 31,368                             |
| Total Use of Money and Property                        |                    |                 | 31,368       | 31,368                             |
| Total Revenues                                         | 3,477,826          | 3,936,888       | 3,430,646    | (506,242)                          |
|                                                        |                    |                 |              | (continued)                        |

#### LIGHTING DISTRICT

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                          | Original<br>Budget         | Final<br>Budget       | Actual                | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------------|----------------------------|-----------------------|-----------------------|------------------------------------|
| EXPENDITURES CURRENT:                                                                    |                            |                       |                       |                                    |
| TRANSPORTATION Lighting                                                                  | 2,206,491                  | 2,703,861             | 2,662,105             | 41,756                             |
| Total Transportation                                                                     | 2,206,491                  | 2,703,861             | 2,662,105             | 41,756                             |
| EMPLOYEE BENEFITS State Employee Retirement System Social security Disability benefits   | 104,747<br>44,517<br>200   | 251,698<br>58,002     | 132,259<br>58,002     | 119,439                            |
| Workers' compensation Hospital, medical and dental Unemployment benefits                 | 15,000<br>582,000<br>1,000 | 59,016<br>545,232     | 59,016<br>545,230     | 2                                  |
| Total Employee Benefits                                                                  | 747,464                    | 913,948               | 794,507               | 119,441                            |
| Total Current                                                                            | 2,953,955                  | 3,617,809             | 3,456,612             | 161,197                            |
| DEBT SERVICE: Debt interest: Bond anticipation notes  Total Debt Service                 |                            | 32,202<br>32,202      | 32,202<br>32,202      |                                    |
| Total Expenditures                                                                       | 2,953,955                  | 3,650,011             | 3,488,814             | 161,197                            |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                | 523,871                    | 286,877               | (58,168)              | (345,045)                          |
| OTHER FINANCING SOURCES (USES)  Transfers out:  Debt service fund  Capital projects fund | (523,871)                  | (292,054)<br>(38,841) | (292,054)<br>(38,841) |                                    |
| Total Other Financing Sources (Uses)                                                     | (523,871)                  | (330,895)             | (330,895)             |                                    |
| Net Change in Fund Balance                                                               | \$ -0-                     | \$ (44,018)           | (389,063)             | \$ (345,045)                       |
| Fund Balance at Beginning of Year                                                        |                            |                       | 3,099,452             |                                    |
| Fund Balance at End of Year                                                              |                            |                       | \$ 2,710,389          |                                    |

# PUBLIC PARKING DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL Year ended December 31, 2018

|                                                                              |                                 | Original<br>Budget | Final<br>Budget   | Actual              | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------|---------------------------------|--------------------|-------------------|---------------------|------------------------------------|
| REVENUES REAL PROPERTY TAXES Ad valorem taxes                                |                                 | \$ 7,005,511       | \$ 7,005,511      | \$ 7,005,511        |                                    |
|                                                                              | Total Real Property Taxes       | 7,005,511          | 7,005,511         | 7,005,511           |                                    |
| OTHER REAL PROPERTY 1 Payment in lieu of taxes                               | TAX ITEMS                       | 500,002            | 507,077           | 500,990             | \$ (6,087)                         |
| Tota                                                                         | i Other Real Property Tax Items | 500,002            | 507,077           | 500,990             | (6,087)                            |
| DEPARTMENTAL INCOME Parking permits Parking meter fees                       |                                 | 700,000<br>30,000  | 700,000<br>30,000 | 1,896,104<br>19,144 | 1,196,104<br>(10,856)              |
|                                                                              | Total Departmental Income       | 730,000            | 730,000           | 1,915,248           | 1,185,248                          |
| MISCELLANEOUS LOCAL S<br>Refund of prior year exper<br>Miscellaneous revenue |                                 |                    |                   | 2,500<br>81         | 2,500<br><u>81</u>                 |
| Tot                                                                          | al Miscellaneous Local Sources  |                    |                   | 2,581               | 2,581                              |
|                                                                              | Total Revenues                  | 8,235,513          | 8,242,588         | 9,424,330           | 1,181,742                          |
|                                                                              |                                 |                    |                   |                     | (continued)                        |

#### PUBLIC PARKING DISTRICT

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                          | Original<br>Budget           | Final<br>Budget             | Actual                      | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------------|------------------------------|-----------------------------|-----------------------------|------------------------------------|
| EXPENDITURES CURRENT:                                                                    |                              |                             |                             |                                    |
| TRANSPORTATION Parking                                                                   | 2,098,120                    | 2,160,276                   | 2,150,424                   | 9,852                              |
| Total Transportation                                                                     | 2,098,120                    | 2,160,276                   | 2,150,424                   | 9,852                              |
| EMPLOYEE BENEFITS State Employee Retirement System Social security Workers compensation  | 114,909<br>48,836<br>140,000 | 142,535<br>52,522<br>91,598 | 122,739<br>52,522<br>91,598 | 19,796                             |
| Disability benefits Unemployment benefits Hospital, medical and dental                   | 1,000<br>1,000<br>585,000    | 1,000<br>1,000<br>594,897   | 594,896                     | 1,000<br>1,000<br><u>1</u>         |
| Total Employee Benefits                                                                  | 890,745                      | 883,552                     | 861,755                     | 21,797                             |
| Total Current                                                                            | 2,988,865                    | 3,043,828                   | 3,012,179                   | 31,649                             |
| DEBT SERVICE: Debt interest: Bond anticipation notes                                     |                              | 8,812                       | 8,812                       |                                    |
| Total Debt Service                                                                       |                              | 8,812                       | 8,812                       |                                    |
| Total Expenditures                                                                       | 2,988,865                    | 3,052,640                   | 3,020,991                   | 31,649                             |
| Excess (Deficiency) of Revenues Over (Under) Expenditures                                | 5,246,648                    | 5,189,948                   | 6,403,339                   | 1,213,391                          |
| OTHER FINANCING SOURCES (USES)  Transfers out:  Debt service fund  Capital projects fund | (5,246,648)                  | (5,125,438)<br>(64,510)     | (4,987,971)<br>(64,510)     | 137,467                            |
| Total Other Financing Sources (Uses)                                                     | (5,246,648)                  | (5,189,948)                 | (5,052,481)                 | 137,467                            |
| Net Change in Fund Balance                                                               | \$ -0-                       | \$ -0-                      | 1,350,858                   | \$ 1,350,858                       |
| Fund Balance (Deficit) at Beginning of Year                                              |                              |                             | (1,885,522)                 |                                    |
| Fund Balance (Deficit) at End of Year                                                    |                              |                             | \$ (534,664)                |                                    |

#### WATER DISTRICTS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                   |                                  | Original<br>Budget | Final<br>udget | <br>Actual   | Varia<br>Positi<br>(Nega | ve  |
|---------------------------------------------------|----------------------------------|--------------------|----------------|--------------|--------------------------|-----|
| REVENUES  DEPARTMENTAL INCO  Water rental arrears | DME                              |                    | \$<br>8,793_   | \$<br>8,793  | A                        |     |
|                                                   | Total Departmental Income        |                    | <br>8,793      | <br>8,793    |                          |     |
|                                                   | Total Revenues                   |                    | <br>8,793      | <br>8,793    |                          |     |
| EXPENDITURES CURRENT:                             |                                  |                    |                |              |                          |     |
| HOME AND COMMUNI Water                            | TY SERVICES                      |                    | <br>8,793      | <br>8,793    |                          |     |
| Т                                                 | otal Home and Community Services |                    | <br>8,793      | <br>8,793    |                          |     |
|                                                   | Total Expenditures               |                    | <br>8,793      | <br>8,793    |                          |     |
| Net Change in Fund                                | Balance                          | \$ -0-             | \$<br>-0-      | -0-          | \$                       | -0- |
| Fund Balance at Begin                             | ning of Year                     |                    |                | <br>24,732   |                          |     |
|                                                   | Fund Balance at End of Year      |                    |                | \$<br>24,732 |                          |     |

#### DEBT SERVICE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

|                                                                                                      |                                     | Original<br>Budget       | Final<br>Budget                       | Actual                                | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------------------------|-------------------------------------|--------------------------|---------------------------------------|---------------------------------------|------------------------------------|
| REVENUES                                                                                             |                                     |                          |                                       |                                       |                                    |
| USE OF MONEY AND P<br>Interest and earnings                                                          |                                     |                          |                                       | \$ 677,205                            | \$ 677,205                         |
|                                                                                                      | Total Use of Money and Property     |                          |                                       | 677,205                               | 677,205                            |
| MISCELLANEOUS LOC<br>Premiums on bond ar                                                             |                                     |                          |                                       | 172,044                               | 172,044                            |
|                                                                                                      | Total Miscellaneous Local Sources   |                          |                                       | 172,044                               | 172,044                            |
|                                                                                                      | Total Revenues                      |                          |                                       | 849,249                               | 849,249                            |
| EXPENDITURES CURRENT:                                                                                |                                     |                          |                                       |                                       |                                    |
| GENERAL GOVERNME<br>Fiscal agent fees                                                                | NT SUPPORT                          | \$ 99,997                | \$ 152,189                            | 56,079                                | 96,110                             |
|                                                                                                      | Total General Government Support    | 99,997                   | 152,189                               | 56,079                                | 96,110                             |
|                                                                                                      | Total Current                       | 99,997                   | 152,189                               | 56,079                                | 96,110                             |
| DEBT SERVICE: Debt principal: Serial bonds Debt interest: Serial bonds Bond issuance costs           |                                     | 75,548,091<br>23,635,044 | 157,295,039<br>24,139,444<br>658,933  | 143,272,598<br>18,576,666<br>658,933  | 14,022,441<br>5,562,778            |
|                                                                                                      | Total Debt Service                  | 99,183,135               | 182,093,416                           | 162,508,197                           | 19,585,219                         |
|                                                                                                      | Total Expenditures                  | 99,283,132               | 182,245,605                           | 162,564,276                           | 19,681,329                         |
| Excess (Deficiency) of<br>Over (Under) Expen                                                         |                                     | (99,283,132)             | (182,245,605)                         | (161,715,027)                         | 20,530,578                         |
| OTHER FINANCING Se<br>Transfers in:<br>Other funds<br>Premiums on obligation<br>Refunding bond issue | ons                                 | 99,283,132               | 99,283,132<br>4,266,186<br>78,696,287 | 76,261,636<br>4,266,186<br>78,696,287 | (23,021,496)                       |
| Т                                                                                                    | otal Other Financing Sources (Uses) | 99,283,132               | 182,245,605                           | 159,224,109                           | (23,021,496)                       |
| Net Change in Fund                                                                                   | l Balance                           | \$ -0-                   | \$ -0-                                | (2,490,918)                           | \$ (2,490,918)                     |
| Fund Balance at Begi                                                                                 | nning of Year                       |                          |                                       | 2,591,546                             |                                    |
|                                                                                                      | Fund Balance at End of Year         |                          |                                       | \$ 100,628                            |                                    |

## FIDUCIARY FUNDS COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES December 31, 2018

|                                                                              |                  | Town<br>Agency Fund |     | wn Clerk<br>ency Fund | Town Receiver of Taxes Agency Fund |      | Total<br>Agency<br>Funds |
|------------------------------------------------------------------------------|------------------|---------------------|-----|-----------------------|------------------------------------|------|--------------------------|
| ASSETS                                                                       |                  |                     |     |                       |                                    |      |                          |
| Cash                                                                         |                  | \$ 15,293,568       | _\$ | 32,133                | \$100,884,423                      | _\$_ | 116,210,124              |
|                                                                              | Total Assets     | \$ 15,293,568       | \$  | 32,133                | \$100,884,423                      | \$   | 116,210,124              |
| LIABILITIES                                                                  |                  |                     |     |                       |                                    |      |                          |
| Due to the Comptroller of the State of                                       |                  |                     |     |                       |                                    |      |                          |
| New York                                                                     |                  |                     | \$  | 15                    |                                    | \$   | 15                       |
| Due to the Department of Environmental                                       |                  |                     |     |                       |                                    |      |                          |
| Conservation of the State of New York                                        | (                |                     |     | 621                   |                                    |      | 621                      |
| Due to the Department of Health of the                                       |                  |                     |     | 4 000                 |                                    |      | 1 000                    |
| State of New York                                                            | J                |                     |     | 1,620                 |                                    |      | 1,620                    |
| Due to the Department of Agriculture and<br>Markets of the State of New York | 1                |                     |     | 113                   |                                    |      | 113                      |
| Due to school districts                                                      |                  |                     |     | 113                   | \$100,423,394                      |      | 100,423,394              |
| Due to component units                                                       |                  | \$ 11,377,595       |     |                       | Ψ100,425,594                       |      | 11,377,595               |
| Other agency liabilities                                                     |                  | 3,915,973           |     | 29,764                | 461,029                            |      | 4,406,766                |
| ourse agoing manimos                                                         |                  |                     |     |                       |                                    |      |                          |
| To                                                                           | otal Liabilities | \$ 15,293,568       | \$  | 32,133                | \$100,884,423                      | \$   | 116,210,124              |

#### FIDUCIARY FUNDS

### COMBINING STATEMENT OF CHANGES IN AGENCY ASSETS AND LIABILITIES Year ended December 31, 2018

|                                                             | Balance<br>January 1,<br>2018 |              |               | Additions     |               | Deductions    | 0           | Balance<br>December 31,<br>2018 |  |
|-------------------------------------------------------------|-------------------------------|--------------|---------------|---------------|---------------|---------------|-------------|---------------------------------|--|
| ASSETS                                                      |                               |              |               |               |               |               |             |                                 |  |
| Town Agency Funds                                           | _                             |              |               |               | _             |               | _           |                                 |  |
| Cash                                                        | _\$_                          | 14,824,927   | \$            | 203,334,218   | _\$           | 202,865,577   | \$          | 15,293,568                      |  |
| Total Assets - Town Agency Funds                            |                               | 14,824,927   |               | 203,334,218   |               | 202,865,577   | -           | 15,293,568                      |  |
| Town Clerk Agency Funds                                     |                               |              |               |               |               |               |             |                                 |  |
| Cash                                                        |                               | 26,589       |               | 620,810       |               | 615,266       |             | 32,133                          |  |
| Due from other governments                                  |                               | 788          |               | (788)         |               | 015 000       |             | 20.100                          |  |
| Total Assets - Town Clerk Agency Funds                      |                               | 27,377       |               | 620,022       | _             | 615,266       |             | 32,133                          |  |
| Town Receiver of Taxes Agency Funds                         |                               |              |               |               |               |               |             |                                 |  |
| Cash                                                        |                               | 113,012,413  | 1,597,357,671 |               | 1,609,485,661 |               |             | 100,884,423                     |  |
| Taxes Agency Funds                                          |                               | 112 012 412  |               | 1 507 257 671 |               | 1 600 495 661 | 100 994 400 |                                 |  |
| raxes Agency Funds                                          |                               | 113,012,413  |               | 1,597,357,671 | _             | 1,609,485,661 |             | 100,884,423                     |  |
| Total Assets                                                | \$                            | 127,864,717  | \$            | 1,801,311,911 | \$            | 1,812,966,504 | \$          | 116,210,124                     |  |
| LIABILITIES                                                 |                               |              |               |               |               |               |             | <del></del>                     |  |
| Town Agency Funds                                           |                               |              |               |               |               |               |             |                                 |  |
| Consolidated payroll                                        |                               |              | \$            | 92,326,682    | \$            | 92,326,682    |             |                                 |  |
| Due to component units                                      | \$                            | 12,396,938   |               | 72,029,256    |               | 73,048,599    | \$          | 11,377,595                      |  |
| Other agency liabilities                                    |                               | 2,427,989    |               | 38,978,280    |               | 37,490,296    |             | 3,915,973                       |  |
| Total Liabilities - Town Agency Funds                       |                               | 14,824,927   |               | 203,334,218   |               | 202,865,577   |             | 15,293,568                      |  |
| Town Clerk Agency Funds                                     |                               |              |               |               |               |               |             |                                 |  |
| Due to the Comptroller of the State of                      |                               |              |               |               |               |               |             |                                 |  |
| New York                                                    |                               | 45           |               | 765           |               | 795           |             | 15                              |  |
| Due to the Department of Environmental                      |                               |              |               |               |               |               |             |                                 |  |
| Conservation of the State of New York                       |                               | 372          |               | 33,475        |               | 33,226        |             | 621                             |  |
| Due to the Department of Health of the                      |                               | 4 005        |               | 00.507        |               | 00.000        |             | 1.000                           |  |
| State of New York  Due to the Department of Agriculture and |                               | 1,395        |               | 28,507        |               | 28,282        |             | 1,620                           |  |
| Markets of the State of New York                            |                               | 171          |               | 2,221         |               | 2,279         |             | 113                             |  |
| Other agency liabilities                                    |                               | 25,394       |               | 555,054       |               | 550,684       |             | 29,764                          |  |
|                                                             |                               |              |               |               |               |               |             |                                 |  |
| Total Liabilities - Town Clerk Agency Funds                 |                               | 27,377       |               | 620,022       |               | 615,266       |             | 32,133                          |  |
| Town Receiver of Taxes Agency Funds                         |                               |              |               |               |               |               |             |                                 |  |
| Due to school districts                                     |                               | 108,287,063  |               | 1,021,567,770 |               | 1,029,431,439 |             | 100,423,394                     |  |
| Due to the Treasurer of Nassau County                       |                               | 176,191      |               | 221,791,283   |               | 221,967,474   |             |                                 |  |
| Other agency liabilities                                    |                               | 4,549,159    |               | 353,998,618   |               | 358,086,748   |             | 461,029                         |  |
| Total Liabilities - Town Receiver of                        |                               |              |               |               |               |               |             |                                 |  |
| Taxes Agency Funds                                          |                               | 113,012,413  |               | 1,597,357,671 |               | 1,609,485,661 |             | 100,884,423                     |  |
| • ,                                                         |                               | . 10,012,710 |               | .,557,557,571 |               | 1,000,400,001 |             | . 50,004,420                    |  |
| Total Liabilities                                           |                               | 127,864,717  |               | 1,801,311,911 | \$            | 1,812,966,504 | \$          | 116,210,124                     |  |

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### DISCRETELY PRESENTED NONMAJOR COMPONENT UNITS

The nonmajor component units of the Town provide water, sewer and sanitation services to residents and businesses within the districts. These districts are organized under New York State Town Law and have separately elected boards. Long-term debt, backed by the full faith and credit of the Town, and other matters result in an interdependency with the Town.

#### DISCRETELY PRESENTED COMPONENT UNITS COMBINING STATEMENT OF NET POSITION December 31, 2018

|                                                                          | Massapequa<br>Water<br>District | Plainview<br>Water<br>District | Hicksville<br>Water<br>District | Locust Valley<br>Water<br>District |
|--------------------------------------------------------------------------|---------------------------------|--------------------------------|---------------------------------|------------------------------------|
| ASSETS                                                                   |                                 |                                |                                 |                                    |
| Current Assets:                                                          |                                 |                                |                                 |                                    |
| Cash and investments                                                     | \$ 2,744,195                    | \$ 7,965,060                   | \$31,764,791                    | \$ 805,663                         |
| Accounts receivable                                                      | 4,627,007                       | 979,324                        | 816,484                         | 559,979                            |
| State and federal aid receivables                                        |                                 |                                |                                 |                                    |
| Due from other governments                                               | 144,681                         | 130,087                        | 185,272                         |                                    |
| Due from primary government                                              | 134,148                         | 277,235                        | 167,599                         | 1,071,903                          |
| Other assets                                                             |                                 |                                | 48,105                          |                                    |
| Inventory of materials and supplies                                      | 39,278                          | 242,025                        | 27,725                          | 115,609                            |
| Prepaid items                                                            | 54,286                          | 191,368                        |                                 | 140,395                            |
| Total Current Assets                                                     | 7,743,595                       | 9,785,099                      | 33,009,976                      | 2,693,549                          |
| Non-Current Assets:                                                      | 0.750.070                       | 404.004                        | 0.046.060                       | 1.050.014                          |
| Non-depreciable capital assets                                           | 3,756,976                       | 421,024                        | 2,946,260                       | 1,953,014                          |
| Depreciable capital assets, net of depreciation Total Non-Current Assets | 13,321,258                      | 29,247,277                     | 31,681,913                      | 12,513,994                         |
| Total Non-Current Assets                                                 | 17,078,234                      | 29,668,301                     | 34,628,173                      | 14,467,008                         |
| Total Assets                                                             | 24,821,829                      | 39,453,400                     | 67,638,149                      | 17,160,557                         |
| DEFERRED OUTFLOWS OF RESOURCES  Deferred charges on refundings           |                                 | 0.40.004                       | 740,000                         |                                    |
| Pensions Tatal Patermed Cuttlews of Pagermed                             | 637,290                         | 643,801                        | 746,020                         | 300,937                            |
| Total Deferred Outflows of Resources                                     | 637,290                         | 643,801                        | 746,020                         | 300,937                            |
| LIABILITIES                                                              |                                 |                                |                                 |                                    |
| Current Liabilities:                                                     |                                 |                                |                                 |                                    |
| Accounts payable                                                         | 315,139                         | 296,421                        | 699,863                         | 173,598                            |
| Accrued liabilities                                                      | 68,810                          | 49,709                         | 65,956                          | 40,864                             |
| Accrued interest payable                                                 | 94,154                          | 190,535                        | 316,411                         | 84,974                             |
| Bond anticipation notes payable                                          | 2,000,000                       |                                |                                 |                                    |
| Due to other governments                                                 | 527,439                         |                                |                                 |                                    |
| Due to primary government                                                | 718,166                         |                                |                                 |                                    |
| Unearned income                                                          | 29,265                          |                                |                                 |                                    |
| Other liabilities                                                        | 3,100                           |                                |                                 |                                    |
| Non-current liabilities due within one year                              | 0.40.000                        |                                |                                 | 000 000                            |
| General obligation bonds payable                                         | 318,066                         | 1,164,443                      | 10 105                          | 638,000                            |
| Compensated absences                                                     | 97,020                          | 41,488                         | 10,135                          |                                    |
| Other debt Total Current Liabilities                                     | 4 171 150                       | 1,742,596                      | 1,255,662<br>2,348,027          | 937,436                            |
| Non-Current Liabilities:                                                 | 4,171,159                       | 1,742,390                      | 2,346,027                       | 937,430                            |
| General obligation bonds payable                                         | 3,084,841                       | 12,778,190                     |                                 | 10,788,638                         |
| Compensated absences                                                     | 266,854                         | 207,043                        | 290,889                         | 357,535                            |
| Other postemployment benefits payable                                    | 10,384,247                      | 9,523,853                      | 12,088,465                      | 2,623,452                          |
| Net pension liability - proportionate share                              | 193,360                         | 173,561                        | 128,026                         | 63,232                             |
| Other debt                                                               | ,                               | ,                              | 22,193,847                      | ,                                  |
| Total Non-Current Liabilities                                            | 13,929,302                      | 22,682,647                     | 34,701,227                      | 13,832,857                         |
| Total Liabilities                                                        | 18,100,461                      | 24,425,243                     | 37,049,254                      | 14,770,293                         |
|                                                                          | 10,100,401                      | 24,423,243                     | 37,043,234                      | 14,770,230                         |
| DEFERRED INFLOWS OF RESOURCES  Contractual service fees                  |                                 |                                |                                 | 48,000                             |
| Pensions                                                                 | 692,864                         | 609,599                        | 423,798                         | 210,263                            |
| Other postemployment benefits                                            | 985,961                         | 858,064                        | 850,668                         | 220,773                            |
| Total Deferred Inflows of Resources                                      | 1,678,825                       | 1,467,663                      | 1,274,466                       | 479,036                            |
| NET POSITION                                                             |                                 |                                |                                 |                                    |
| Net investment in capital assets                                         | 10,429,722                      | 15,725,670                     | 11,178,664                      | 3,040,370                          |
| Restricted                                                               | 1,701,064                       | 6,049,351                      | 25,894,832                      | 190,940                            |
| Unrestricted (deficit)                                                   | (6,450,953)                     | (7,570,726)                    | (7,013,047)                     | (1,019,145)                        |
| Total Net Position                                                       | \$ 5,679,833                    | \$ 14,204,295                  | \$ 30,060,449                   | \$ 2,212,165                       |
|                                                                          |                                 |                                |                                 |                                    |

| Oyster<br>Wate<br>Distri | er             | Jericho<br>Water<br>District         | South<br>Farmingdale<br>Water<br>District | Bethpage<br>Water<br>District                    | S  | Syosset<br>anitation<br>District |    | yster Bay<br>Sewer<br>District | G<br>G | enwood-<br>enhead<br>arbage<br>District |    | Totals                                           |
|--------------------------|----------------|--------------------------------------|-------------------------------------------|--------------------------------------------------|----|----------------------------------|----|--------------------------------|--------|-----------------------------------------|----|--------------------------------------------------|
| \$ 1,396<br>236          | 5,048<br>5,247 | \$ 9,539,962<br>2,271,407<br>117,639 | \$ 10,357,287<br>1,275,938                | \$ 14,779,272<br>822,347<br>9,789,297<br>105,965 | \$ | 448,389<br>52                    | \$ | 891,295                        | \$     | 73,592                                  | \$ | 80,765,554<br>11,588,733<br>9,906,936<br>572,010 |
|                          | 4,469          | 5,953<br>6,734,864                   | 962,072                                   | 1,395,861                                        |    | 32                               |    | 279,444                        |        | 1,700                                   |    | 11,377,595<br>49,805                             |
|                          | 4,326<br>3,914 | 196,294<br>311,037                   | 12,394<br>24,861                          | 155,773<br>93,274                                |    |                                  |    | 101,418                        |        |                                         |    | 843,424<br>940,553                               |
| 2,065                    |                | 19,177,156                           | 12,632,552                                | 27,141,789                                       |    | 448,441                          |    | 1,272,157                      |        | 75,292                                  | _  | 116,044,610                                      |
|                          |                |                                      |                                           |                                                  |    |                                  |    | 7-000                          |        |                                         |    | 00 007 005                                       |
|                          | 5,555          | 7,578,256                            | 328,796                                   | 6,782,136                                        |    |                                  | 4  | 75,868                         |        |                                         |    | 23,927,885<br>204,260,372                        |
| 11,225<br>11,31          |                | 24,352,679<br>31,930,935             | 29,829,683<br>30,158,479                  | 40,083,678<br>46,865,814                         |    |                                  |    | 2,004,268<br>2,080,136         |        |                                         |    | 228,188,257                                      |
|                          |                |                                      |                                           | 74,007,603                                       |    | 448,441                          |    | 3,352,293                      |        | 75,292                                  |    | 344,232,867                                      |
| 13,376                   | 5, 181         | 51,108,091                           | 42,791,031                                | 74,007,603                                       |    | 440,441                          |    | 3,002,290                      |        | 10,202                                  |    | 044,202,007                                      |
|                          |                |                                      |                                           |                                                  |    |                                  |    | 69,493                         |        |                                         |    | 69,493                                           |
| 240                      | 9,166          | 906,971                              | 732,932                                   | 536,420                                          |    |                                  |    | 726,366                        |        |                                         |    | 5,479,903                                        |
|                          | 9,166          | 906,971                              | 732,932                                   | 536,420                                          |    |                                  |    | 795,859                        |        |                                         |    | 5,549,396                                        |
| 50                       | 0,831          | 4,667,475                            | 471,896                                   | 925,314                                          |    |                                  |    | 105,195                        |        | 157,058                                 |    | 7,862,790                                        |
|                          | 4,774          | 55,547                               | 68,479                                    | 35,918                                           |    |                                  |    | 58,554                         |        |                                         |    | 458,611                                          |
| 66                       | 6,388          | 214,482                              | 295,473                                   | 512,831                                          |    |                                  |    | 30,086                         |        |                                         |    | 1,805,334<br>8,515,000                           |
|                          |                |                                      | 1,515,000                                 | 5,000,000                                        |    |                                  |    |                                |        |                                         |    | 527,439                                          |
|                          |                | 700,000                              |                                           |                                                  |    |                                  |    |                                |        |                                         |    | 1,418,166                                        |
|                          |                | 80,893                               |                                           | 716,704                                          |    |                                  |    |                                |        |                                         |    | 826,862                                          |
| 3                        | 5,645          | 284,116                              | 350                                       | 126,092                                          |    |                                  |    | 16,349                         |        |                                         |    | 465,652                                          |
| 12                       | 2,387          | 756,000                              | 1,074,024                                 | 1,287,562                                        |    |                                  |    | 376,154                        |        |                                         |    | 6,046,636                                        |
|                          | 2,367<br>3,753 | 54,279                               | 38,031                                    | 1,207,002                                        |    |                                  |    | 24,892                         |        |                                         |    | 279,598                                          |
|                          |                |                                      |                                           |                                                  |    |                                  |    |                                |        |                                         |    | 1,255,662                                        |
| 61                       | 3,778_         | 6,812,792                            | 3,463,253                                 | 8,604,421                                        |    |                                  |    | 611,230                        |        | 157,058                                 |    | 29,461,750                                       |
| 3.87                     | 0,472          | 12,468,000                           | 15,699,876                                | 21,244,000                                       |    |                                  |    | 1,463,512                      |        |                                         |    | 81,397,529                                       |
|                          | 1,315          | 1,031,311                            | 722,580                                   | 331,638                                          |    |                                  |    | 472,955                        |        |                                         |    | 3,942,120                                        |
|                          | 4,189          | 11,367,866                           | 6,809,912                                 | 6,090,434                                        |    |                                  |    | 8,977,561                      |        |                                         |    | 71,129,979                                       |
| 6                        | 5,302          | 244,009                              | 202,986                                   | 155,353                                          |    |                                  |    | 193,376                        |        |                                         |    | 1,419,205                                        |
| 7.46                     | 1 279          | OF 111 196                           | 23,435,354                                | 27,821,425                                       |    |                                  |    | 1,107,404                      |        |                                         |    | 22,193,847<br>180,082,680                        |
|                          | 1,278          | 25,111,186                           |                                           |                                                  |    |                                  |    |                                |        | 157.050                                 |    | <del></del>                                      |
| 8,07                     | 5,056          | 31,923,978                           | 26,898,607                                | 36,425,846                                       |    | <del></del>                      |    | 1,718,634                      |        | 157,058                                 |    | 209,544,430                                      |
|                          |                |                                      |                                           |                                                  |    |                                  |    |                                |        |                                         |    | 48.000                                           |
| 00                       | 0.000          | 700 000                              | GEG 191                                   | E11 014                                          |    |                                  |    | 616,003                        |        |                                         |    | 48,000<br>4,729,410                              |
|                          | 0,063<br>9,476 | 789,322<br>990,824                   | 656,484<br>679,445                        | 511,014<br>571,495                               |    |                                  |    | 831,662                        |        |                                         |    | 6,258,368                                        |
|                          | 9,539          | 1,780,146                            | 1,335,929                                 | 1,082,509                                        | _  |                                  |    | 1,447,665                      |        |                                         | _  | 11,035,778                                       |
|                          | _              |                                      |                                           |                                                  |    |                                  |    |                                |        |                                         |    | _                                                |
| 7,22                     | 4,589          | 25,342,711                           | 12,542,323                                | 21,217,047                                       |    |                                  |    | 10,215,224                     |        |                                         |    | 116,916,320                                      |
|                          | 7,387          | 4,764,936                            | 4,750,987                                 | 5,231,835                                        |    |                                  |    |                                |        |                                         |    | 49,361,332                                       |
| (2,94                    | 1,224)         | (11,796,709)                         | (2,003,883)                               | 10,586,786                                       |    | 448,441                          |    | (9,233,371)                    |        | (81,766)                                |    | (37,075,597)                                     |
| \$ 5,06                  | 0,752          | \$ 18,310,938                        | \$15,289,427                              | \$ 37,035,668                                    | \$ | 448,441                          | \$ | 981,853                        | \$     | (81,766)                                | \$ | 129,202,055                                      |

## DISCRETELY PRESENTED NONMAJOR COMPONENT UNITS COMBINING STATEMENT OF ACTIVITIES Year ended December 31, 2018

| Massapegua | Plainview | Hicksville | Locust Valley |
|------------|-----------|------------|---------------|

|                                                                         |                | Massapequa<br>Water<br>District | Plainview<br>Water<br>District | Hicksville<br>Water<br>District | Locust Valley<br>Water<br>District |
|-------------------------------------------------------------------------|----------------|---------------------------------|--------------------------------|---------------------------------|------------------------------------|
| EXPENSES Current:                                                       |                |                                 |                                |                                 |                                    |
| Home and community services                                             |                | \$ 5,944,941                    | \$ 7,506,749                   | \$ 8,059,591                    | \$ 2,934,166                       |
| Т                                                                       | otal Expenses  | 5,944,941                       | 7,506,749                      | 8,059,591                       | 2,934,166                          |
| PROGRAM REVENUES                                                        |                |                                 |                                |                                 |                                    |
| Charges for services Capital grants and contributions                   |                | 3,351,299<br>2,627,062          | 4,810,684                      | 3,447,577                       | 1,719,550                          |
| Total Progr                                                             | am Revenues    | 5,978,361_                      | 4,810,684                      | 3,447,577                       | 1,719,550                          |
|                                                                         | Net Expenses   | 33,420                          | (2,696,065)                    | (4,612,014)                     | (1,214,616)                        |
| GENERAL REVENUES                                                        |                |                                 |                                |                                 |                                    |
| Real property taxes                                                     |                | 1,986,894                       | 4,381,975                      | 5,333,609                       | 770,305                            |
| Other real property tax items                                           |                | 116,953                         | 198,155                        | 342,214                         |                                    |
| Use of money and property - interest and earnings Sales of property and |                | 18,357                          | 93,913                         | 341,231                         | 16,139                             |
| compensation for loss State aid                                         |                | 135,510                         | 76,296                         | 60,792<br>11,349                |                                    |
| Miscellaneous local sources                                             |                | 222,897                         | 2,036,387                      | 394,766                         | 311,292                            |
| Total Gene                                                              | eral Revenues  | 2,480,611                       | 6,786,726                      | 6,483,961                       | 1,097,736                          |
| Changes in Net Position                                                 |                | 2,514,031                       | 4,090,661                      | 1,871,947                       | (116,880)                          |
| Net Position at Beginning of Year                                       |                | 10,440,797                      | 16,262,116                     | 37,246,940                      | 3,835,949                          |
| Cumulative Effect of Change in Accounting Principle and Restatement     |                | (7,274,995)                     | (6,148,482)                    | (9,058,438)                     | (1,506,904)                        |
| Net Position at Beginning of Year, as restated                          |                | 3,165,802                       | 10,113,634                     | 28,188,502                      | 2,329,045                          |
| Net Position a                                                          | at End of Year | \$ 5,679,833                    | \$ 14,204,295                  | \$ 30,060,449                   | \$ 2,212,165                       |
|                                                                         |                |                                 |                                |                                 |                                    |

| Oyster Bay<br>Water<br>District | Jericho<br>Water<br>District | South<br>Farmingdale<br>Water<br>District | Bethpage<br>Water<br>District | S  | Syosset<br>anitation<br>District | Oyster Bay<br>Sewer<br>District | Glenwood-<br>Glenhead<br>Garbage<br>District |              | Totals       |
|---------------------------------|------------------------------|-------------------------------------------|-------------------------------|----|----------------------------------|---------------------------------|----------------------------------------------|--------------|--------------|
|                                 |                              |                                           |                               |    |                                  |                                 |                                              |              |              |
|                                 |                              |                                           |                               |    |                                  |                                 |                                              |              |              |
| \$ 2,470,938                    | \$ 10,497,879                | \$ 7,948,723                              | \$ 9,064,255                  | \$ | 548,883                          | \$ 4,849,225                    | \$ 1,224,622                                 | \$           | 61,049,972   |
| 2,470,938                       | 10,497,879                   | 7,948,723                                 | 9,064,255                     |    | 548,883                          | 4,849,225                       | 1,224,622                                    |              | 61,049,972   |
|                                 |                              |                                           |                               |    |                                  |                                 |                                              |              |              |
| 905,428                         | 8,688,156                    | 3,844,046                                 | 2,754,921                     |    |                                  | 472,481                         |                                              |              | 29,994,142   |
|                                 |                              |                                           | 2,158,913                     |    |                                  |                                 |                                              |              | 4,785,975    |
| 905,428                         | 8,688,156                    | 3,844,046                                 | 4,913,834                     |    |                                  | 472,481                         |                                              |              | 34,780,117   |
| (1,565,510)                     | (1,809,723)                  | (4,104,677)                               | (4,150,421)                   |    | (548,883)                        | (4,376,744)                     | (1,224,622                                   | )            | (26,269,855) |
|                                 |                              |                                           |                               |    |                                  |                                 |                                              |              |              |
| 882,117                         | 1,441,933                    | 2,479,898                                 | 5,216,896                     |    | 585,100                          | 3,399,996                       | 1,131,591                                    |              | 27,610,314   |
| 40,278                          | 70,979                       | 58,374                                    | 397,158                       |    | ,                                | 276,238                         | , ,                                          |              | 1,500,349    |
|                                 |                              |                                           |                               |    |                                  | .=                              |                                              |              | 222.252      |
| 19,928                          | 109,750                      | 118,630                                   | 124,924                       |    |                                  | 17,486                          |                                              |              | 860,358      |
|                                 | 457,823                      | 34,442                                    | 12,495,898                    |    |                                  |                                 |                                              |              | 13,260,761   |
|                                 | 117,639                      | ,                                         | ,,                            |    |                                  |                                 |                                              |              | 128,988      |
| 474,134                         | 32,373                       | 402,677                                   | 623,964                       |    |                                  | 28,752                          | •                                            |              | 4,527,242    |
| 1,416,457                       | 2,230,497                    | 3,094,021                                 | 18,858,840                    |    | 585,100                          | 3,722,472                       | 1,131,591                                    |              | 47,888,012   |
|                                 | <del></del>                  |                                           |                               |    | ·                                |                                 |                                              |              |              |
| (149,053)                       | 420,774                      | (1,010,656)                               | 14,708,419                    |    | 36,217                           | (654,272)                       | (93,031                                      | <u>)</u>     | 21,618,157   |
| 7,183,164                       | 24,562,437                   | 20,097,567                                | 25,897,080                    |    | 412,224                          | 6,548,139                       | 11,265                                       |              | 152,497,678  |
|                                 |                              |                                           |                               |    |                                  |                                 |                                              |              |              |
| (1,973,359)                     | (6,672,273)                  | (3,797,484)                               | (3,569,831)                   |    |                                  | (4,912,014)                     |                                              |              | (44,913,780) |
|                                 |                              | 40.000.000                                | 22.227.012                    |    | 110.001                          | 4 000 405                       | 44.005                                       |              | 107 500 000  |
| 5,209,805                       | 17,890,164                   | 16,300,083                                | 22,327,249                    |    | 412,224                          | 1,636,125                       | 11,265                                       |              | 107,583,898  |
| \$ 5,060,752                    | \$ 18,310,938                | \$ 15,289,427                             | \$ 37,035,668                 | \$ | 448,441                          | \$ 981,853                      | \$ (81,766                                   | <u>   \$</u> | 129,202,055  |

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#### STATISTICAL SECTION

This comprehensive statistical data for the Town includes, in some cases, statistical information for the villages, school districts, and special districts, which are not part of the Town reporting entity. It is intended to provide readers of this report with a broader and more complete understanding of the Town and its financial affairs than is possible from the financial statements and schedules included in the Financial Section. Many tables in this section cover several years for comparison purposes, and may present data from outside of the Town's accounting records. This part of the Town of Oyster Bay's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

| Tiodali II                                                                                                                                                                                                                     | Page         |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|
| Financial Trends                                                                                                                                                                                                               | <u>1 age</u> |
| These schedules contain information to help the reader understand how the Town's financial performance and well-being have changed over time.                                                                                  | 141-148      |
| Revenue Capacity                                                                                                                                                                                                               |              |
| These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.                                                                                              | 149-154      |
| Debt Capacity                                                                                                                                                                                                                  |              |
| These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.                                | 155-158      |
| Demographic and Economic Information                                                                                                                                                                                           |              |
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| Operating Information                                                                                                                                                                                                          |              |
| These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs. | 162-166      |

# NET POSITION BY COMPONENT LAST TEN YEARS

(accrual basis of accounting)

| Year Ended December 31,                                                                                                    | <br>2018                                       | <br>2017 <sup>1</sup>                          | <br>2016                                       | <br>2015                                       | <br>2014                                       |
|----------------------------------------------------------------------------------------------------------------------------|------------------------------------------------|------------------------------------------------|------------------------------------------------|------------------------------------------------|------------------------------------------------|
| Primary government Governmental activities Net position Net investment in capital assets Restricted Unrestricted (deficit) | \$<br>85,406,978<br>4,523,843<br>(638,188,046) | \$<br>76,098,412<br>6,651,316<br>(660,125,606) | \$<br>56,626,377<br>5,814,874<br>(389,373,300) | \$<br>41,720,284<br>2,849,979<br>(351,779,423) | \$<br>39,210,064<br>1,808,763<br>(313,071,481) |
| Total primary government net position                                                                                      | \$<br>(548,257,225)                            | \$<br>(577,375,878)                            | \$<br>(326,932,049)                            | \$<br>(307,209,160)                            | \$<br>(272,052,654)                            |

Source: Office of the Comptroller and the audited financial statements of the Town of Oyster Bay.

Note <sup>1</sup> The net position at December 31, 2017 was restated to reflect the implementation of GASB No. 75.

|       | 2013         |          | 2012            |    | 2011          |          | 2010          |          | 2009         |
|-------|--------------|----------|-----------------|----|---------------|----------|---------------|----------|--------------|
|       |              |          |                 |    |               |          |               |          |              |
|       |              |          |                 |    |               |          |               |          |              |
|       |              |          |                 |    |               |          |               |          |              |
|       |              |          |                 |    |               |          |               |          |              |
| \$    | 32,343,595   | \$       | 26,762,896      | \$ | 24,260,496    | \$       | 24,709,247    | \$       | 29,999,229   |
|       | 1,201,964    |          | 1,276,840       |    | 2,026,619     |          | 659,882       |          | 4,077,987    |
| (2    | 263,390,501) |          | (231,457,703)   |    | (176,918,159) |          | (142,604,599) | (        | 101,048,213) |
| -     |              |          | _               |    |               |          |               |          |              |
| \$ (2 | 229,844,942) | \$ 1     | (203,417,967)   | \$ | (150,631,044) | \$       | (117,235,470) | \$       | (66,970,997) |
| Ψ (   | 220,077,072) | <u>Ψ</u> | (200, 717, 307) | ₩  | (100,001,044) | <u>Ψ</u> | (117,200,470) | <u>Ψ</u> | (00,010,001) |

#### CHANGES IN NET POSITION LAST TEN YEARS (accrual basis of accounting)

| Total primary government net expense \$ (254,451,782) \$ (270,966,476) \$ (285,654,003) \$ (291,751,746) \$ (278,984,019) \$ (General Revenues and Other Changes in Net Position  Governmental activities:  Real property taxes \$ 234,030,013 \$ 235,562,854 \$ 210,988,363 \$ 215,667,149 \$ 198,080,058 Other real property tax items 10,490,964 10,208,772 10,129,678 4,993,937 3,678,417 Non-property tax items 5,642,122 5,705,925 5,680,869 5,308,648 5,112,339 Interest earnings 1,340,630 590,388 236,536 218,014 181,680 Local government assistance - unrestricted 15,497,649 14,959,916 14,556,122 14,258,755 13,942,484 State aid - unrestricted 13,089,231 14,126,639 13,679,895 12,311,610 10,327,711 Other 357,037 6,820,884 10,659,651 3,837,127 8,005,579 Special item 3,122,789  Total primary government general revenues and other 283,570,435 287,975,378 265,931,114 256,595,240 239,328,268 Change in Net Position                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | Year Ended December 31,                         | 2018             | 2017             | 2016             | 2015             | 2014             |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------|------------------|------------------|------------------|------------------|------------------|
| Cameral government support   \$31,296,098   \$3,2624,198   \$3,577,625   \$7,483,953   \$3,8162,097   Public safetey   \$27,303,498   \$27,194,763   \$2,898,107   \$2,946,238   \$2,226,861   \$2,226,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,2 | Expenses                                        |                  |                  |                  |                  |                  |
| Cameral government support   \$31,296,098   \$3,2624,198   \$3,577,625   \$7,483,953   \$3,8162,097   Public safetey   \$27,303,498   \$27,194,763   \$2,898,107   \$2,946,238   \$2,226,861   \$2,226,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,225,240   \$2,2 | Governmental activities:                        |                  |                  |                  |                  |                  |
| Transportation                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |                                                 | \$ 31,296,069    | \$ 32,624,198    | \$ 35,572,625    | \$ 37,483,953    | \$ 38,162,097    |
| Courtow and recreation                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Public safety                                   | 27,303,498       | 27,134,763       | 28,898,107       | 29,462,383       | 28,286,861       |
| Courtow and recreation                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Transportation                                  | 57,624,042       | 56,143,668       | 60,479,881       | 59,896,037       | 62,982,460       |
| Home and community service   17,656,032   225,824   84,826,153   25,301,881   24,225,844   10   20   20   20   20   20   20   20                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                                 |                  | 3,123,788        | 3,391,651        | 4,041,854        | 4,192,597        |
| Interest on debt                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Culture and recreation                          | 69,941,598       | 70,089,044       | 71,781,695       | 70,411,344       | 66,674,609       |
| Total governmental activities expenses                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Home and community service                      | 77,656,093       | 79,258,294       | 84,826,153       | 89,199,268       | 86,904,193       |
| Program Revenues                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Interest on debt                                | 21,718,222       | 26,173,679       | 25,706,555       | 25,301,881       | 24,225,844       |
| Program Revenues   Governmental activities:   Charges for services:   Servic                                                                                                                                                           | Total governmental activities expenses          | 288,696,927      | 294,547,434      | 310,656,667      | 315,796,720      | 311,428,661      |
| Charges for services:   Char                                                                                                                                                           | Total primary government expenses               | \$ 288,696,927   | \$ 294,547,434   | \$ 310,656,667   | \$ 315,796,720   | \$ 311,428,661   |
| Charges for services:   General government support                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Program Revenues                                |                  |                  |                  |                  |                  |
| General government support         \$1,155,770         \$1,073,664         \$1,866,841         \$1,286,612         \$1,136,556           Public safety         10,212,514         9,742,053         7,799,239         6,697,956         6,024,901           Transportation         2,976,973         1,413,871         1,921,218         1,899,617         2,922,521           Culture and recreation         7,398,745         6,328,599         5,844,405         6,175,419         6,230,650           Operating grants and contributions         3,914,142         3,555,183         3,988,225         4,535,703         10,777,160           Capital grants and contributions         6,862,565         447,352         2,815,071         2,465,139         4,522,687           Total governmental activities program revenues         34,245,145         23,580,958         25,002,664         24,044,974         32,444,642           Total primary government program revenues         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Governmental activities:                        |                  |                  |                  |                  |                  |
| Public safety         10,212,514         9,742,053         7,799,239         6,697,956         6,024,901           Transportation         2,976,973         1,413,871         1,921,218         1,899,617         2,922,521           Culture and recreation         7,398,745         6,328,599         5,844,405         6,175,419         6,230,650           Home and community service         1,724,436         1,030,236         768,665         984,528         830,167           Operating grants and contributions         6,862,565         437,352         2,815,071         2,465,139         4,522,687           Total growernmental activities program revenues         34,245,145         23,580,958         25,002,664         24,044,974         32,444,642           Total primary government program revenues         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Ceneral Revenues and Other Changes in Net Position           Ceneral Revenues and Other Changes in Net Position           Change program revenues         \$ (234,030,013)         \$ (235,662,504)         \$ (291,751,746)         \$ (278                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | Charges for services:                           |                  |                  |                  |                  |                  |
| Transportation         2,976,973         1,413,871         1,921,218         1,899,617         2,922,521           Culture and recreation         7,398,745         6,328,599         5,844,405         6,175,419         6,230,650           Home and community service         1,724,436         1,030,236         768,665         943,528         830,167           Operating grants and contributions         3,914,142         3,555,183         3,988,225         4,535,703         10,777,160           Capital grants and contributions         6,862,565         437,352         2,815,071         2,465,139         4,522,687           Total governmental activities program revenues         34,245,145         \$23,580,958         25,002,664         24,044,974         32,444,642           Ret (Expense)/Revenue         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Total primary government net expense         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Ceneral Revenues and Other Changes in Net Position         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Covernmental activities         \$(234,030,013)         \$(235,662,854)         \$(210,966,476)<                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | General government support                      | \$ 1,155,770     | \$ 1,073,664     | \$ 1,865,841     | \$ 1,286,612     | \$ 1,136,556     |
| Culture and recreation         7,398,745         6,328,599         5,844,405         6,175,419         6,230,650           Home and community service         1,724,436         1,030,236         768,665         984,528         830,167           Operating grants and contributions         3,914,142         3,555,183         3,988,225         4,535,703         10,777,160           Capital grants and contributions         6,862,565         437,352         2,815,071         2,465,139         4,522,687           Total governmental activities program revenues         34,245,145         23,580,958         25,002,664         24,044,974         32,444,642           Net (Expense)/Revenue         Governmental activities         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Total primary government net expense         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Total primary government net expense         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Governmental activities         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019) <td< td=""><td>Public safety</td><td>10,212,514</td><td>9,742,053</td><td>7,799,239</td><td>6,697,956</td><td>6,024,901</td></td<>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Public safety                                   | 10,212,514       | 9,742,053        | 7,799,239        | 6,697,956        | 6,024,901        |
| Home and community service                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | Transportation                                  | 2,976,973        | 1,413,871        | 1,921,218        | 1,899,617        | 2,922,521        |
| Operating grants and contributions Capital grants and contributions Capital grants and contributions 6,862,565 437,352 2,815,071 2,465,139 4,522,687         4,535,703 2,465,139 4,522,687         10,777,160 2,465,139 4,522,687         4,535,703 2,465,139 4,522,687         10,777,160 2,465,139 4,522,687         4,522,687 2,815,071 2,465,139 4,522,687         2,5002,664 2,4044,974 3,2444,642         2,526,874 3,580,958 2,5002,664 2,4044,974 3,2444,642         2,4044,974 3,2444,642         3,2444,642           Net (Expense)/Revenue Governmental activities         \$ (254,451,782) \$ (270,966,476) \$ (285,654,003) \$ (291,751,746) \$ (278,984,019)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782) \$ (270,966,476) \$ (285,654,003) \$ (291,751,746) \$ (278,984,019)         \$ (278,984,019)           General Revenues and Other Changes in Net Position           Governmental activities:           Governmental activities:           Beaign property taxis         \$ 234,030,013 \$ 235,562,854 \$ 210,988,363 \$ 215,667,149 \$ 198,080,058         \$ 198,080,058         \$ 201,988,363 \$ 215,667,149 \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058         \$ 198,080,058                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | Culture and recreation                          | 7,398,745        | 6,328,599        | 5,844,405        | 6,175,419        | 6,230,650        |
| Capital grants and contributions         6,862,565         437,352         2,815,071         2,465,139         4,522,687           Total governmental activities program revenues         34,245,145         23,580,958         25,002,664         24,044,974         32,444,642           Total primary government program revenues         34,245,145         23,580,958         25,002,664         24,044,974         32,444,642           Net (Expense)/Revenue           Governmental activities         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Total primary government net expense         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           General Revenues and Other Changes in Net Position           Capture of Position         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           General Revenues and Other Changes in Net Position         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           General Revenues and Other Changes in Net Position         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(196,080,686)         \$(215,4                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Home and community service                      | 1,724,436        | 1,030,236        | 768,665          | 984,528          |                  |
| Total governmental activities program revenues         34,245,145         23,580,958         25,002,664         24,044,974         32,444,642           Total primary government program revenues         \$4,245,145         \$23,580,958         \$25,002,664         \$24,044,974         \$32,444,642           Net (Expense)/Revenue           Governmental activities         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           Total primary government net expense         \$(254,451,782)         \$(270,966,476)         \$(285,654,003)         \$(291,751,746)         \$(278,984,019)           General Revenues and Other Changes in Net Positions           Governmental activities:           Real property taxes         \$234,030,013         \$235,562,854         \$210,988,363         \$215,667,149         \$198,080,058           Other real property tax items         10,490,964         10,208,772         10,129,678         4,993,937         3,678,417           Non-property tax items         5,642,122         5,705,925         5,680,869         5,308,648         5,112,339           Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | Operating grants and contributions              | 3,914,142        | 3,555,183        | 3,988,225        | 4,535,703        | 10,777,160       |
| Net (Expense)/Revenue         \$ 34,245,145         \$ 23,580,958         \$ 25,002,664         \$ 24,044,974         \$ 32,444,642           Net (Expense)/Revenue         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           General Revenues and Other Changes in Net Position           Governmental activities:           Real property taxes         \$ 234,030,013         \$ 235,562,854         \$ 210,988,363         \$ 215,667,149         \$ 198,080,058           Other real property tax items         10,490,964         10,208,772         10,129,678         4,993,937         3,678,417           Non-property tax items         5,642,122         5,705,925         5,680,869         5,308,648         5,112,339           Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted         15,497,649         14,959,916         14,556,122         14,258,755         13,679,895         12,311,610         10,327,711           Other         357,037         6,820,884         10,659,651         3,837,127                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | Capital grants and contributions                | 6,862,565        | 437,352          | 2,815,071        | 2,465,139        | 4,522,687        |
| Net (Expense)/Revenue           Governmental activities         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           General Revenues and Other Changes in Net Position           Governmental activities:           Real property taxes         \$ 234,030,013         \$ 235,562,854         \$ 210,988,363         \$ 215,667,149         \$ 198,080,058           Other real property tax items         10,490,964         10,208,772         10,129,678         4,993,937         3,678,417           Non-property tax items         5,642,122         5,705,925         5,680,869         5,308,648         5,112,339           Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted         15,497,649         14,959,916         14,556,122         14,258,755         13,942,484           State aid - unrestricted         3,089,231         14,126,639         13,679,895         12,311,610         10,327,711           Other         3,122,789         283,570,435                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | Total governmental activities program revenues  | 34,245,145       | 23,580,958       | 25,002,664       | 24,044,974       | 32,444,642       |
| Governmental activities         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Total primary government net expense         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           General Revenues and Other Changes in Net Position           Governmental activities:           Heal property taxes         \$ 234,030,013         \$ 235,562,854         \$ 210,988,363         \$ 215,667,149         \$ 198,080,058           Other real property tax items         10,490,964         10,208,772         10,129,678         4,993,937         3,678,417           Non-property tax items         5,642,122         5,705,925         5,680,869         5,308,648         5,112,339           Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted         15,497,649         14,959,916         14,556,122         14,258,755         13,942,484           State aid - unrestricted         357,037         6,820,884         10,659,651         3,837,127         8,005,579           Special item         3,122,789         287,975,378         265,931,114         256,595,240         239,328,268                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Total primary government program revenues       | \$ 34,245,145    | \$ 23,580,958    | \$ 25,002,664    | \$ 24,044,974    | \$ 32,444,642    |
| General Revenues and Other Changes in Net Position         \$ (254,451,782)         \$ (270,966,476)         \$ (285,654,003)         \$ (291,751,746)         \$ (278,984,019)           Governmental activities:         Real property taxes         \$ 234,030,013         \$ 235,562,854         \$ 210,988,363         \$ 215,667,149         \$ 198,080,058           Other real property tax items         10,490,964         10,208,772         10,129,678         4,993,937         3,678,417           Non-property tax items         5,642,122         5,705,925         5,680,869         5,308,648         5,112,339           Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted         15,497,649         14,959,916         14,556,122         14,258,755         13,942,484           State aid - unrestricted         13,089,231         14,126,639         13,679,895         12,311,610         10,327,711           Other         357,037         6,820,884         10,659,651         3,837,127         8,005,579           Special item         3,122,789         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government         \$ 283,570,435         \$ 287,975,378         \$ 265,931,114         \$ 256,595,240 <td>Net (Expense)/Revenue</td> <td></td> <td></td> <td></td> <td></td> <td></td>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | Net (Expense)/Revenue                           |                  |                  |                  |                  |                  |
| General Revenues and Other Changes in Net Position         Governmental activities:       \$ 234,030,013       \$ 235,562,854       \$ 210,988,363       \$ 215,667,149       \$ 198,080,058         Other real property tax items       10,490,964       10,208,772       10,129,678       4,993,937       3,678,417         Non-property tax items       5,642,122       5,705,925       5,680,869       5,308,648       5,112,339         Interest earnings       1,340,630       590,388       236,536       218,014       181,680         Local government assistance - unrestricted       15,497,649       14,959,916       14,556,122       14,258,755       13,942,484         State aid - unrestricted       13,089,231       14,126,639       13,679,895       12,311,610       10,327,711         Other       357,037       6,820,884       10,659,651       3,837,127       8,005,579         Special item       3,122,789       287,975,378       265,931,114       256,595,240       239,328,268         Total primary government       \$ 283,570,435       \$ 287,975,378       \$ 265,931,114       \$ 256,595,240       \$ 239,328,268         Change in Net Position       \$ 29,118,653       \$ 17,008,902       \$ (19,722,889)       \$ (35,156,506)       \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | Governmental activities                         | \$ (254,451,782) | \$ (270,966,476) | \$ (285,654,003) | \$ (291,751,746) | \$ (278,984,019) |
| Real property taxes   \$234,030,013   \$235,562,854   \$210,988,363   \$215,667,149   \$198,080,058     Other real property tax items   10,490,964   10,208,772   10,129,678   4,993,937   3,678,417     Non-property tax items   5,642,122   5,705,925   5,680,869   5,308,648   5,112,339     Interest earnings   1,340,630   590,388   236,536   218,014   181,680     Local government assistance - unrestricted   15,497,649   14,959,916   14,556,122   14,258,755   13,942,484     State aid - unrestricted   13,089,231   14,126,639   13,679,895   12,311,610   10,327,711     Other   357,037   6,820,884   10,659,651   3,837,127   8,005,579     Special item   3,122,789                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | Total primary government net expense            | \$ (254,451,782) | \$ (270,966,476) | \$ (285,654,003) | \$ (291,751,746) | \$ (278,984,019) |
| Real property taxes   \$234,030,013   \$235,562,854   \$210,988,363   \$215,667,149   \$198,080,058                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | General Revenues and Other Changes in Net Posit | tion             |                  |                  |                  |                  |
| Other real property tax items         10,490,964         10,208,772         10,129,678         4,993,937         3,678,417           Non-property tax items         5,642,122         5,705,925         5,680,869         5,308,648         5,112,339           Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted         15,497,649         14,959,916         14,556,122         14,258,755         13,942,484           State aid - unrestricted         13,089,231         14,126,639         13,679,895         12,311,610         10,327,711           Other         357,037         6,820,884         10,659,651         3,837,127         8,005,579           Special item         3,122,789         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government general revenues and other         283,570,435         287,975,378         265,931,114         256,595,240         239,328,268           Change in Net Position         30,000,000         17,008,902         17,008,902         19,722,889         3,51,56,506         3,635,551                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Governmental activities:                        |                  |                  |                  |                  |                  |
| Non-property tax items                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Real property taxes                             | \$ 234,030,013   | \$ 235,562,854   | \$ 210,988,363   | \$ 215,667,149   | \$ 198,080,058   |
| Interest earnings         1,340,630         590,388         236,536         218,014         181,680           Local government assistance - unrestricted         15,497,649         14,959,916         14,556,122         14,258,755         13,942,484           State aid - unrestricted         13,089,231         14,126,639         13,679,895         12,311,610         10,327,711           Other         357,037         6,820,884         10,659,651         3,837,127         8,005,579           Special item         3,122,789         7041 primary government general revenues and other         283,570,435         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government         \$283,570,435         \$287,975,378         \$265,931,114         \$256,595,240         \$239,328,268           Change in Net Position         \$29,118,653         \$17,008,902         \$(19,722,889)         \$(35,156,506)         \$(39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | Other real property tax items                   | 10,490,964       | 10,208,772       |                  | 4,993,937        | 3,678,417        |
| Local government assistance - unrestricted  15,497,649 14,959,916 14,556,122 14,258,755 13,942,484 State aid - unrestricted 13,089,231 14,126,639 13,679,895 12,311,610 10,327,711 Other 357,037 6,820,884 10,659,651 3,837,127 8,005,579 Special item 7otal primary government government general revenues and other 283,570,435 287,975,378 265,931,114 256,595,240 239,328,268  Change in Net Position Governmental activities \$29,118,653 \$17,008,902 \$(19,722,889) \$(35,156,506) \$(39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Non-property tax items                          | 5,642,122        | 5,705,925        | 5,680,869        | , ,              |                  |
| State aid - unrestricted Other         13,089,231         14,126,639         13,679,895         12,311,610         10,327,711           Other         357,037         6,820,884         10,659,651         3,837,127         8,005,579           Special item         3,122,789                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Interest earnings                               | 1,340,630        | 590,388          | 236,536          | 218,014          | 181,680          |
| Other         357,037         6,820,884         10,659,651         3,837,127         8,005,579           Special item         3,122,789         Total primary government government general revenues and other         283,570,435         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government         \$283,570,435         \$287,975,378         \$265,931,114         \$256,595,240         \$239,328,268           Change in Net Position           Governmental activities         \$29,118,653         \$17,008,902         \$(19,722,889)         \$(35,156,506)         \$(39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | Local government assistance - unrestricted      | 15,497,649       | 14,959,916       | 14,556,122       | 14,258,755       |                  |
| Special item         3,122,789           Total primary government government government general revenues and other         283,570,435         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government         \$ 283,570,435         \$ 287,975,378         \$ 265,931,114         \$ 256,595,240         \$ 239,328,268           Change in Net Position         S 29,118,653         \$ 17,008,902         \$ (19,722,889)         \$ (35,156,506)         \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | State aid - unrestricted                        | 13,089,231       | 14,126,639       | 13,679,895       | 12,311,610       |                  |
| Total primary government government government general revenues and other         283,570,435         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government         \$ 283,570,435         \$ 287,975,378         \$ 265,931,114         \$ 256,595,240         \$ 239,328,268           Change in Net Position         S 29,118,653         \$ 17,008,902         \$ (19,722,889)         \$ (35,156,506)         \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | Other                                           | 357,037          | 6,820,884        | 10,659,651       | 3,837,127        | 8,005,579        |
| government general revenues and other         283,570,435         287,975,378         265,931,114         256,595,240         239,328,268           Total primary government         \$ 283,570,435         \$ 287,975,378         \$ 265,931,114         \$ 256,595,240         \$ 239,328,268           Change in Net Position           Governmental activities         \$ 29,118,653         \$ 17,008,902         \$ (19,722,889)         \$ (35,156,506)         \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Special item                                    | 3,122,789        |                  |                  |                  |                  |
| Total primary government \$\frac{\$283,570,435}{\$287,975,378} \frac{\$265,931,114}{\$256,595,240} \frac{\$239,328,268}{\$239,328,268}\$   Change in Net Position  Governmental activities \$\frac{29,118,653}{\$29,118,653} \frac{\$17,008,902}{\$17,008,902} \frac{\$(19,722,889)}{\$(35,156,506)} \frac{\$(39,655,751)}{\$(39,655,751)}\$                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | Total primary government                        |                  |                  |                  |                  |                  |
| Change in Net Position Governmental activities \$ 29,118,653 \$ 17,008,902 \$ (19,722,889) \$ (35,156,506) \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | government general revenues and other           | 283,570,435      | 287,975,378      | 265,931,114      | 256,595,240      | 239,328,268      |
| Governmental activities \$ 29,118,653 \$ 17,008,902 \$ (19,722,889) \$ (35,156,506) \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | Total primary government                        | \$ 283,570,435   | \$ 287,975,378   | \$ 265,931,114   | \$ 256,595,240   | \$ 239,328,268   |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Change in Net Position                          |                  |                  |                  |                  |                  |
| Total primary government \$ 29,118,653 \$ 17,008,902 \$ (19,722,889) \$ (35,156,506) \$ (39,655,751)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Governmental activities                         | \$ 29,118,653    | \$ 17,008,902    | \$ (19,722,889)  | \$ (35,156,506)  | \$ (39,655,751)  |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Total primary government                        | \$ 29,118,653    | \$ 17,008,902    | \$ (19,722,889)  | \$ (35,156,506)  | \$ (39,655,751)  |

Source: Office of the Comptroller and the audited financial statements of the Town of Oyster Bay.

|      | 2013          |          | 2012          |          | 2011          |          | 2010          |          | 2009          |
|------|---------------|----------|---------------|----------|---------------|----------|---------------|----------|---------------|
|      |               |          |               |          |               |          |               |          |               |
|      |               |          |               |          |               |          |               |          |               |
| \$   | 36,575,649    | \$       | 32,796,871    | \$       | 23,979,446    | \$       | 32,283,214    | \$       | 30,938,595    |
|      | 29,134,180    |          | 27,821,478    |          | 26,314,669    |          | 24,145,307    |          | 22,853,502    |
|      | 68,083,600    |          | 71,035,386    |          | 56,829,279    |          | 51,102,059    |          | 48,780,746    |
|      | 4,035,988     |          | 4,039,287     |          | 3,952,952     |          | 5,214,244     |          | 4,671,721     |
|      | 71,386,725    |          | 70,617,267    |          | 67,279,441    |          | 66,858,706    |          | 56,125,780    |
|      | 93,926,958    |          | 85,793,941    |          | 85,314,148    |          | 85,680,187    |          | 81,279,479    |
|      | 22,180,971    |          | 21,318,102    |          | 18,275,637    |          | 14,948,060    |          | 13,940,075    |
|      | 325,324,071   |          | 313,422,332   |          | 281,945,572   |          | 280,231,777   |          | 258,589,898   |
| \$   | 325,324,071   | \$       | 313,422,332   | \$       | 281,945,572   | \$       | 280,231,777   | \$       | 258,589,898   |
|      | 020,024,071   | Ψ        | 010,422,002   | <u> </u> | 201,010,012   | <u> </u> | 200,201,111   | <u> </u> |               |
|      |               |          |               |          |               |          |               |          |               |
|      |               |          |               |          |               |          |               |          |               |
| \$   | 1,229,235     | \$       | 1,003,364     | \$       | 984,923       | \$       | 1,038,276     | \$       | 877,821       |
| Ψ    | 6,354,468     | Ψ        | 4,564,537     | Ψ        | 4,067,938     | Ψ        | 4,271,347     | •        | 4,439,212     |
|      | 2,029,540     |          | 2,285,793     |          | 1,768,986     |          | 2,017,458     |          | 1,878,588     |
|      | 6,307,093     |          | 6,586,215     |          | 6,002,337     |          | 6,122,679     |          | 5,586,432     |
|      | 794,692       |          | 899,181       |          | 581,858       |          | 692,256       |          | 819,174       |
|      | 15,217,357    |          | 18,126,195    |          | 8,156,683     |          | 7,838,502     |          | 8,155,922     |
|      | 10,328,219    |          | 5,666,110     |          | 10,661,138    |          | 3,815,966     |          | 1,465,316     |
|      | 42,260,604    | _        | 39,131,395    |          | 32,223,863    |          | 25,796,484    |          | 23,222,465    |
| _    | 42,200,004    |          | 03,101,033    |          | 02,220,000    |          | 20,700,101    |          | 20,222, .00   |
| _\$_ | 42,260,604    | \$       | 39,131,395    | \$_      | 32,223,863    | \$       | 25,796,484    | \$       | 23,222,465    |
|      |               |          |               |          |               |          |               |          |               |
| • (  | (000 000 407) | •        | (074 000 007) | æ        | (040 701 700) | dr.      | (DE4 40E 000) | Ф        | (225 267 422) |
| \$ ( | 283,063,467)  | <u> </u> | (274,290,937) | Ф_       | (249,721,709) | Φ_       | (254,435,293) | _Φ       | (235,367,433) |
| \$ ( | 283,063,467)  | \$       | (274,290,937) | \$       | (249,721,709) | \$       | (254,435,293) | \$       | (235,367,433) |
|      |               |          |               |          |               |          |               |          |               |
|      |               |          |               |          |               |          |               |          |               |
| \$   | 182,180,760   | \$       | 175,579,664   | \$       | 175,265,000   | \$       | 166,258,122   | \$       | 166,273,638   |
|      | 3,390,556     | •        | 3,197,633     |          | 3,128,447     |          | 2,821,830     |          | 2,244,124     |
|      | 4,863,692     |          | 4,696,524     |          | 4,617,396     |          | 4,437,509     |          | 4,038,122     |
|      | 246,628       |          | 147,906       |          | 283,646       |          | 389,697       |          | 831,303       |
|      | 14,680,867    |          | 13,733,876    |          | 13,144,675    |          | 13,331,035    |          | 12,465,539    |
|      | 11,883,093    |          | 11,184,538    |          | 10,201,720    |          | 10,762,780    |          | 11,800,490    |
|      | 10,062,430    |          | 12,963,873    |          | 9,685,251     |          | 6,169,847     |          | 3,396,170     |
|      | 30,025,000    |          | ,000,0.0      |          | -,,           |          | -,,           |          |               |
|      |               |          |               |          |               | _        |               |          |               |
|      | 257,333,026   |          | 221,504,014   |          | 216,326,135   |          | 204,170,820   | _        | 201,049,386   |
| \$   | 257,333,026   | \$       | 221,504,014   | \$       | 216,326,135   | \$       | 204,170,820   | \$       | 201,049,386   |
| -    |               | _        |               | _        |               |          |               |          |               |
| ¢    | (25 720 441)  | ¢        | (52,786,923)  | \$       | (33,395,574)  | \$       | (50,264,473)  | \$       | (34,318,047)  |
| _\$_ | (25,730,441)  | _\$      | (32,700,323)  | Ψ        | (30,030,074)  | Ψ        | (30,237,773)  | Ψ.       |               |
| \$   | (25,730,441)  | \$       | (52,786,923)  | \$       | (33,395,574)  |          | (50,264,473)  | \$       | (34,318,047)  |

# FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

| Year Ended December 31,                                                                                                                   |    | 2018                       |    | 2017                        |    | 2016                        |    | 2015                       | <br>2014                      |
|-------------------------------------------------------------------------------------------------------------------------------------------|----|----------------------------|----|-----------------------------|----|-----------------------------|----|----------------------------|-------------------------------|
| General Fund<br>Reserved<br>Unreserved                                                                                                    |    |                            |    |                             |    |                             |    |                            |                               |
| Nonspendable                                                                                                                              | \$ | 2,314,736                  | \$ | 2,077,679                   | \$ | 5,629,349                   | \$ | 9,209,971                  | \$<br>11,909,423              |
| Restricted<br>Unassigned                                                                                                                  |    | 31,287<br>(12,746,493)     |    | 32,237<br>(24,144,002)      |    | (45,583,563)                |    | (37,054,024)               | <br>(29,416,588)              |
| Total General Fund                                                                                                                        | \$ | (10,400,470)               | \$ | (22,034,086)                | \$ | (39,954,214)                | \$ | (27,844,053)               | \$<br>(17,507,165)            |
| All other governmental funds Reserved Unreserved, reported in: Special Revenue Funds Capital Projects Fund Debt Service Fund Nonspendable | \$ | 1,286,447                  | \$ | 1,428,965                   | \$ | 1,300,742                   | \$ | 1,259,729                  | \$<br>1,530,435               |
| Restricted                                                                                                                                | Ψ  | 47,817,416                 | Ψ  | 31,425,489                  | *  | 29,698,404                  | •  | 2,849,979                  | 1,808,763                     |
| Assigned<br>Unassigned                                                                                                                    |    | 20,443,449<br>(40,103,826) |    | 18,064,833<br>(120,838,068) |    | 23,998,100<br>(125,878,180) |    | 7,023,559<br>(109,470,762) | <br>3,729,857<br>(80,437,628) |
| Total all other governmental funds                                                                                                        | \$ | 29,443,486                 | \$ | (69,918,781)                | \$ | (70,880,934)                | \$ | (98,337,495)               | <br>(73,368,573)              |

Source: Office of the Comptroller and the audited financial statements of the Town of Oyster Bay.

Note: <sup>1</sup> Components of fund balance reclassified in accordance with Governmental Accounting
Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

|      | 2013          |             | 2012          |             | 2011 <sup>1</sup> |             | 2010         |             | 2009         |
|------|---------------|-------------|---------------|-------------|-------------------|-------------|--------------|-------------|--------------|
|      |               |             |               |             |                   | \$          | 1,708,530    | \$          | 1,919,359    |
|      |               |             |               |             |                   | •           | 374,746      | *           | 6,279,485    |
| \$   | 4,678,333     | \$          | 3,387,516     | \$          | 4,292,202         |             | •            |             | , ,          |
|      | (3,168,285)   |             | (10,299,540)  |             | (5,422,383)       |             |              |             |              |
| \$   | 1,510,048     | \$          | (6,912,024)   | \$          | (1,130,181)       | \$          | 2,083,276    | \$          | 8,198,844    |
|      |               |             |               |             |                   |             |              |             |              |
|      |               |             |               |             |                   |             |              |             |              |
|      |               |             |               |             |                   | \$          | 33,306,988   | \$          | 75,490,973   |
|      |               |             |               |             |                   |             | 6,665,244    |             | 7,444,464    |
|      |               |             |               |             |                   | (           | 281,933,862) | (           | 336,440,020) |
| \$   | 1,734,984     | \$          | 1,721,425     | \$          | 1,635,674         |             |              |             |              |
|      | 1,201,964     |             | 1,276,840     |             | 2,026,619         |             |              |             |              |
|      | 5,633,333     |             | 6,680,117     |             | 14,100,368        |             |              |             |              |
| (    | 310,460,120)  | (           | (366,641,459) | (           | (298,511,328)     |             |              |             |              |
| •    | 00 ( 000 05=) |             | /a=a aaa a==: | _           | ,                 | _           |              |             |              |
| \$ ( | 301,889,839)  | <u>\$ (</u> | (356,963,077) | <u>\$ (</u> | (280,748,667)     | <u>\$ (</u> | 241,961,630) | <u>\$ (</u> | 253,504,583) |

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

| Year Ended December 31,                                 | 2018                   | 2017              | 2016                     | 2015                     | 2014                  |
|---------------------------------------------------------|------------------------|-------------------|--------------------------|--------------------------|-----------------------|
| Revenues                                                |                        |                   |                          |                          |                       |
| Real property taxes                                     | \$ 234,030,013         | \$ 235,562,854    | \$ 210,988,363           | \$ 215,667,149           | \$ 198,080,058        |
| Other real property tax items                           | 10,490,964             | 10,208,772        | 10,129,678               | 4,993,937                | 3,678,417             |
| Non-property tax items                                  | 5,642,122              | 5,705,925         | 5,680,869                | 5,308,648                | 5,112,339             |
| Departmental income                                     | 29,941,417             | 27,166,574        | 24,191,587               | 22,938,738               | 22,978,529            |
| Intergovernmental charges                               | 15,596,762             | 15,008,883        | 14,579,184               | 14,402,785               | 13,973,877            |
| Use of money and property                               | 2,223,826              | 1,282,267         | 1,063,225                | 852,443                  | 777,031               |
| License and permits                                     | 345,030                | 292,778           | 317,165                  | 233,344                  | 296,652               |
| Fines and forfeitures                                   | 490,845                | 443,751           | 583,553                  | 640,896                  | 1,027,489             |
| Sale of property and                                    |                        |                   |                          |                          |                       |
| compensation for loss                                   | 1,150,188              | 517,549           | 736,829                  | 933,986                  | 468,532               |
| Miscellaneous                                           |                        | 0.4=0.000         | 10.050.100               | 0.000.000                | 7774400               |
| and local sources                                       | 1,426,573              | 2,476,099         | 10,059,186               | 3,092,399                | 7,774,106             |
| Interfund revenues                                      | 32,771,175             | 29,955,070        | 30,090,695               | 29,596,471               | 29,949,479            |
| State aid<br>Federal aid                                | 18,556,703             | 15,112,964        | 16,077,219               | 14,775,547               | 17,497,657            |
|                                                         | 5,279,729              | 2,948,531         | 4,418,132<br>328,915,685 | 4,179,376<br>317,615,719 | 7,744,354 309,358,520 |
| Total revenues                                          | 357,945,347            | 346,682,017       | 320,913,003              | 317,013,719              | 309,336,320           |
| Expenditures Current:                                   |                        |                   |                          |                          |                       |
| General government support                              | 40,645,294             | 38,604,808        | 40,670,837               | 38,037,078               | 39,420,479            |
| Public safety                                           | 19,507,889             | 18,589,267        | 20,707,244               | 21,009,794               | 20,595,032            |
| Transportation                                          | 24,256,444             | 22,919,060        | 24,515,940               | 24,686,666               | 26,210,566            |
| Economic assistance and                                 |                        |                   |                          |                          |                       |
| opportunity                                             | 2,297,134              | 2,166,355         | 2,531,011                | 2,916,303                | 3,366,498             |
| Culture and recreation                                  | 33,713,671             | 32,521,859        | 34,741,523               | 33,427,561               | 32,963,253            |
| Home and community service                              | 65,958,643             | 61,645,325        | 73,109,702               | 65,812,654               | 69,396,713            |
| Employee benefits                                       | 64,128,727             | 61,121,561        | 59,065,008               | 55,838,958               | 54,412,698            |
| Capital outlay                                          | 43,046,354             | 9,954,834         | 15,949,008               | 35,133,901               | 57,144,686            |
| Debt Service:                                           | 140 400 500            | EE EE4 707        | F0 000 0 <b>F</b> 0      | E0 E00 004               | 00 004 054            |
| Principal                                               | 143,400,563            | 55,551,737        | 53,633,058               | 50,506,321               | 38,231,954            |
| Interest<br>Bond issuance costs                         | 23,784,053<br>658,933  | 27,179,457        | 23,345,634               | 25,552,293               | 23,805,275<br>355,604 |
| Advanced refunding escrow                               | 000,933                |                   |                          |                          | 3,622,850             |
| Total expenditures                                      | 461,397,705            | 330,254,263       | 348,268,965              | 352,921,529              | 369,525,608           |
|                                                         | 401,007,700            | 000,201,200       | 040,200,000              | 002,021,020              |                       |
| Excess (deficiency) of revenues                         | (400,450,050)          | 10 107 751        | (40.050.000)             | (05.005.040)             | (00.407.000)          |
| over (under) expenditures                               | (103,452,358)          | 16,427,754        | (19,353,280)             | (35,305,810)             | (60,167,088)          |
| Other financing sources (uses)                          |                        |                   |                          |                          |                       |
| Transfers in                                            | 92,834,650             | 86,640,884        | 84,814,895               | 77,120,806               | 75,101,560            |
| Transfers out                                           | (92,834,650)           | (86,640,884)      | (84,814,895)             | (77,120,806)             | (75,101,560)          |
| Issuance of debt                                        | 125,749,057            |                   | 34,350,000               |                          | 264,175,000           |
| Premiums on obligations                                 | 4,266,186              |                   |                          |                          | 8,649,587             |
| Refunding bond issued                                   | 78,696,287             |                   |                          |                          | 66,224,563            |
| Payment to refunded                                     |                        |                   |                          |                          | (70.450.405)          |
| bond escrow agent                                       | 444.744                |                   | 040.000                  |                          | (70,152,185)          |
| Capital lease<br>Total other                            | 111,711                |                   | 349,680                  |                          |                       |
| financing sources (uses)                                | 208,823,241            | -0-               | 34,699,680               | -0-                      | 268,896,965           |
| Special item                                            | 5,625,000              |                   |                          |                          |                       |
| Net change in fund balances                             | \$ 110,995,883         | \$ 16,427,754     | \$ 15,346,400            | \$ (35,305,810)          | \$ 208,729,877        |
| Debt service as a percentage of noncapital expenditures | 40.21%                 | 26.11%            | 23.14%                   | 24.23%                   | 20.84%                |
| Source: Office of the Comptroller and the aud           | lited financial states | nante of the Town | of Oveter Ray            |                          |                       |

Source: Office of the Comptroller and the audited financial statements of the Town of Oyster Bay.

| 2013           | 2012            | 2011            | 2010           | 2009            |
|----------------|-----------------|-----------------|----------------|-----------------|
|                |                 |                 |                |                 |
| \$ 182,180,760 | \$ 175,579,664  | \$ 175,265,001  | \$ 166,258,122 | \$ 166,273,638  |
| 3,390,556      | 3,197,633       | 3,128,447       | 2,821,830      | 2,244,124       |
| 4,863,692      | 4,696,524       | 4,617,396       | 4,437,509      | 4,038,122       |
| 23,120,124     | 22,079,123      | 20,406,328      | 20,966,195     | 21,915,754      |
| 14,718,216     | 13,942,518      | 13,176,813      | 13,365,710     | 12,884,581      |
| 824,353        | 603,056         | 735,241         | 894,246        | 1,208,674       |
| 205,178        | 174,475         | 149,865         | 119,629        | 119,429         |
| 666,753        | 746,224         | 454,077         | 513,879        | 527,531         |
| 905,960        | 1,606,331       | 333,447         | 396,953        | 419,791         |
| 9,770,228      | 1,803,732       | 5,105,926       | 3,530,852      | 3,253,042       |
| 28,423,597     | 29,876,012      | 29,160,183      | 26,942,095     | 24,410,321      |
| 14,987,030     | 13,608,089      | 13,732,037      | 14,549,881     | 16,686,465      |
| 22,354,741     | 21,139,005      | 12,200,790      | 7,362,931      | 4,735,263       |
| 306,411,188    | 289,052,386     | 278,465,551     | 262,159,832    | 258,716,735     |
|                |                 |                 |                |                 |
| 37,984,142     | 39,712,264      | 34,125,789      | 36,650,794     | 35,459,470      |
|                | 20,167,997      | 19,295,277      | 18,433,319     | 17,459,466      |
| 19,778,269     |                 |                 | 24,496,655     | 24,814,537      |
| 31,523,700     | 36,926,372      | 25,912,405      | 24,490,000     | 24,014,007      |
| 2,812,692      | 3,184,421       | 3,200,016       | 4,121,859      | 3,828,861       |
| 32,362,259     | 35,638,463      | 35,039,970      | 33,278,647     | 31,438,530      |
| 66,628,449     | 68,441,125      | 67,054,880      | 69,766,398     | 67,781,406      |
| 53,452,014     | 51,210,979      | 46,923,714      | 42,116,903     | 41,419,904      |
| 84,324,592     | 78,651,835      | 114,031,571     | 123,578,275    | 101,778,497     |
| 30,680,747     | 31,355,462      | 25,975,875      | 20,526,759     | 22,756,967      |
| 21,958,366     | 20,754,691      | 16,402,710      | 13,086,920     | 14,445,618      |
| , .            |                 | 233,966         |                | 273,907         |
|                |                 | 2,731,641       |                | 1,790,652       |
| 381,505,230    | 386,043,609     | 390,927,814     | 386,056,529    | 363,247,815     |
| (== 00 4 0 40) | (00.004.000)    | (110,100,000)   | (400,000,007)  | (104 501 000)   |
| (75,094,042)   | (96,991,223)    | (112,462,263)   | (123,896,697)  | (104,531,080)   |
| 55,504,247     | 52,917,281      | 42,553,991      | 42,092,659     | 40,597,795      |
| (55,504,247)   | (52,917,281)    | (42,553,991)    | (42,092,659)   | (40,597,795)    |
| 107,056,379    | 7,500,000       | 61,575,000      | 125,449,000    | ( -, , , ,      |
| 1,507,973      | 7,494,970       | 8,915,009       | 3,875,082      | 5,591,215       |
| 1,307,973      | 7,434,370       | 32,514,467      | 0,070,002      | 39,074,300      |
|                |                 | (32,542,707)    |                | (40,331,000)    |
|                | 44.004.0==      | 70 101 700      | 100 004 000    | 4 004 545       |
| 108,564,352    | 14,994,970      | 70,461,769      | 129,324,082    | 4,334,515       |
| 30,025,000     |                 |                 |                |                 |
| \$ 63,495,310  | \$ (81,996,253) | \$ (42,000,494) | \$ 5,427,385   | \$(100,196,565) |
| 17.57%         | 16.94%          | 16.37%          | 12.83%         | 14.78%          |

# ASSESSED VALUE, STATE EQUALIZATION RATE, AND ESTIMATED FULL VALUE OF REAL PROPERTY LAST TEN YEARS

| Year               | <br>Class One           | <br>Class Two<br>Condo | (  | Class Three<br>Utility and | <br>Class Four             | Total<br>Net          |
|--------------------|-------------------------|------------------------|----|----------------------------|----------------------------|-----------------------|
| Ended December 31, | Residential<br>Property | <br>and Co-Op Property |    | Special<br>Franchise       | <br>Commercial<br>Property | <br>Assessed<br>Value |
| 2018               | \$<br>94,095,129        | \$<br>3,104,209        | \$ | 3,562,100                  | \$<br>35,199,552           | \$<br>135,960,990     |
| 2017               | 97,247,808              | 3,191,037              |    | 3,697,345                  | 36,691,677                 | 140,827,867           |
| 2016               | 100,696,094             | 3,265,115              |    | 4,009,445                  | 41,924,815                 | 149,895,469           |
| 2015               | 103,499,098             | 3,314,650              |    | 8,110,700                  | 43,333,487                 | 158,257,935           |
| 2014               | 106,471,145             | 3,315,141              |    | 8,008,677                  | 45,555,762                 | 163,350,725           |
| 2013               | 109,989,707             | 3,330,881              |    | 7,965,140                  | 46,547,801                 | 167,833,529           |
| 2012               | 119,349,935             | 3,404,383              |    | 8,335,694                  | 50,709,884                 | 181,799,896           |
| 2011               | 124,558,277             | 3,587,770              |    | 8,063,217                  | 58,814,856                 | 195,024,120           |
| 2010               | 144,899,065             | 3,605,084              |    | 7,655,995                  | 58,128,433                 | 214,288,577           |
| 2009               | 145,410,757             | 3,134,057              |    | 6,973,758                  | 55,900,961                 | 211,419,533           |

Source: Town of Oyster Bay Annual Budget Report.

| Total<br>Direct<br>Tax<br>Rate | State<br>Equalization<br>Rate | Full<br>Valuation | Assessed Value<br>as a<br>Percentage of<br>Full Value |
|--------------------------------|-------------------------------|-------------------|-------------------------------------------------------|
| 4.83                           | 0.22%                         | \$ 61,800,450,000 | 0.22%                                                 |
| 5.08                           | 0.24%                         | 58,678,277,917    | 0.24%                                                 |
| 4.67                           | 0.26%                         | 57,652,103,462    | 0.26%                                                 |
| 4.67                           | 0.27%                         | 58,614,050,000    | 0.27%                                                 |
| 4.69                           | 0.30%                         | 54,450,241,667    | 0.30%                                                 |
| 4.41                           | 0.31%                         | 54,139,848,065    | 0.31%                                                 |
| 3.93                           | 0.31%                         | 58,645,127,742    | 0.31%                                                 |
| 3.77                           | 0.32%                         | 60,945,037,500    | 0.32%                                                 |
| 3.48                           | 0.34%                         | 63,026,052,059    | 0.34%                                                 |
| 3.42                           | 0.33%                         | 64,066,525,152    | 0.33%                                                 |

# PROPERTY TAX RATES, DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN YEARS

#### Town Direct Rates

| Years<br>Ended | Full              | State<br>Equalization | Total<br>Net<br>Assessed | Tax Levy              | Total<br>Town<br>Direct |
|----------------|-------------------|-----------------------|--------------------------|-----------------------|-------------------------|
| December 31,   | Valuation         | Rate                  | Value                    | For Town <sup>1</sup> | Tax Rate <sup>1,2</sup> |
| 2018           | \$ 61,800,450,000 | 0.22%                 | \$ 135,960,990           | \$ 298,600,390        | 4.83                    |
| 2017           | 58,678,277,917    | 0.24%                 | 140,827,867              | 298,248,457           | 5.08                    |
| 2016           | 57,652,103,462    | 0.26%                 | 149,895,469              | 269,088,858           | 4.67                    |
| 2015           | 58,614,050,000    | 0.27%                 | 158,257,935              | 273,742,969           | 4.67                    |
| 2014           | 54,450,241,667    | 0.30%                 | 163,350,725              | 255,141,730           | 4.69                    |
| 2013           | 54,139,848,065    | 0.31%                 | 167,833,529              | 238,793,854           | 4.41                    |
| 2012           | 58,645,127,742    | 0.31%                 | 181,799,896              | 230,699,358           | 3.93                    |
| 2011           | 60,945,037,500    | 0.32%                 | 195,024,120              | 229,899,564           | 3.77                    |
| 2010           | 63,026,052,059    | 0.34%                 | 214,288,577              | 219,045,576           | 3.48                    |
| 2009           | 64,066,525,152    | 0.33%                 | 211,419,533              | 219,357,222           | 3.42                    |

Source: Receiver of Taxes - General and School Tax Warrants.

<sup>&</sup>lt;sup>1</sup> Total tax levy, as well as the total direct rate for Town includes all Town controlled funds, Discretely Presented Component Units, Fire Hydrant Rental District, Fire Districts, Incorporated Villages and Library Districts.

<sup>&</sup>lt;sup>2</sup> Per \$1,000 of full valuation.

Overlapping Rates

| County<br>Tax Levy<br>For Town | Total<br>County<br>Direct<br>Rate <sup>2</sup> | School<br>Levy   | Total<br>School<br>Direct<br>Rate <sup>2</sup> | Total<br>Direct &<br>Overlapping<br>Rates |
|--------------------------------|------------------------------------------------|------------------|------------------------------------------------|-------------------------------------------|
| \$ 288,565,537                 | 4.67                                           | \$ 1,066,840,424 | 17.26                                          | 26.76                                     |
| 287,751,116                    | 4.90                                           | 1,048,569,504    | 17.87                                          | 27.85                                     |
| 261,689,441                    | 4.54                                           | 1,038,819,411    | 18.02                                          | 27.23                                     |
| 272,517,577                    | 4.65                                           | 1,055,707,878    | 18.01                                          | 27.33                                     |
| 264,940,834                    | 4.87                                           | 1,032,048,220    | 18.95                                          | 28.51                                     |
| 265,051,828                    | 4.90                                           | 1,001,983,368    | 18.51                                          | 27.82                                     |
| 263,271,178                    | 4.49                                           | 974,916,136      | 16.62                                          | 25.04                                     |
| 262,419,092                    | 4.31                                           | 945,235,477      | 15.51                                          | 23.59                                     |
| 260,456,163                    | 4.13                                           | 933,444,160      | 14.81                                          | 22.42                                     |
| 261,479,836                    | 4.08                                           | 906,670,726      | 14.15                                          | 21.65                                     |

# PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

2018

| Rank | Taxpayer                                   | Nature of Business                | Assessed<br>Valuation | Percent of<br>Total<br>Assessed<br>Valuation |
|------|--------------------------------------------|-----------------------------------|-----------------------|----------------------------------------------|
| 1    | Keyspan Gas East                           | Public Utility - Public Franchise | \$ 1,907,502          | 1.40%                                        |
| 2    | Sunrise Mall Associates & Hudson Resources | Shopping Mall                     | 1,020,223             | 0.75%                                        |
| 3    | Long Island Power Authority                | Public Utility - Public Franchise | 712,713               | 0.52%                                        |
| 4    | Jericho Quads Associates                   | Office Buildings                  | 658,836               | 0.48%                                        |
| 5    | Broadway Mall (KRE Broadway Owner LLC)     | Shopping Mall                     | 656,779               | 0.48%                                        |
| 6    | One-Two Jericho Plaza Owner LLC            | Office Buildings                  | 622,208               | 0.46%                                        |
| 7    | Verizon NY                                 | Public Utility - Public Franchise | 482,673               | 0.36%                                        |
| 8    | Northorp Grumman Corp. & Related Companies | Office Buildings                  | 406,788               | 0.30%                                        |
| 9    | 92 FHB LLC                                 | Apartments                        | 339,277               | 0.25%                                        |
| 10   | Sunrise Mass LLC                           | Shopping Center                   | 337,604               | 0.25%                                        |
|      |                                            | Total                             | \$ 7,144,603 (        | a) 5.25%                                     |

(a) Represents 5.25% of the total taxable assessed valuation of the Town for 2018.

2009

| Rank | Taxpayer                                   | Nature of Business | Assessed<br>Valuation | Percent of<br>Total<br>Assessed<br>Valuation |
|------|--------------------------------------------|--------------------|-----------------------|----------------------------------------------|
| 1    | Long Island Power Authority                | Public Utility     | \$<br>3,511,179       | 1.66%                                        |
| 2    | CLK-HP Various Properties                  | Office Buildings   | 2,842,045             | 1.34%                                        |
| 3    | Keyspan Gas East                           | Public Utility     | 2,446,932             | 1.16%                                        |
| 4    | Verizon                                    | Public Utility     | 1,764,078             | 0.83%                                        |
| 5    | Sunrise Mall Assoc. & Hudson Resources     | Shopping Mall      | 1,745,328             | 0.83%                                        |
| 6    | Broadway Mall (CGA Broadway Partners LLC)  | Shopping Mall      | 1,377,254             | 0.65%                                        |
| 7    | Northrop Grumman Corp. & Related Companies | Aerospace Industry | 947,377               | 0.45%                                        |
| 8    | Jericho Quads                              | Office Buildings   | 887,305               | 0.42%                                        |
| 9    | Calpine                                    | Public Utility     | 770,600               | 0.36%                                        |
| 10   | Mass One LLC                               | Shopping Center    | <br>600,104           | 0.28%                                        |
|      |                                            | Total              | \$<br>16,892,202 (b)  | 7.98%                                        |

<sup>(</sup>b) Represents 7.98% of the total taxable assessed valuation of the Town for 2009.

Source: Town of Oyster Bay Official Statements.

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

| Year Ended December 31, | <br>Tax Levy<br>For Town <sup>1</sup> | <br>Amount<br>Collected <sup>2</sup> | Percent<br>Collected |
|-------------------------|---------------------------------------|--------------------------------------|----------------------|
| 2018                    | \$<br>298,600,390                     | \$<br>298,600,390                    | 100.00%              |
| 2017                    | 298,248,457                           | 298,248,457                          | 100.00%              |
| 2016                    | 269,088,858                           | 269,088,858                          | 100.00%              |
| 2015                    | 273,742,969                           | 273,742,969                          | 100.00%              |
| 2014                    | 255,141,730                           | 255,141,730                          | 100.00%              |
| 2013                    | 238,793,854                           | 238,793,854                          | 100.00%              |
| 2012                    | 230,699,358                           | 230,699,358                          | 100.00%              |
| 2011                    | 229,899,564                           | 229,899,564                          | 100.00%              |
| 2010                    | 219,045,576                           | 219,045,576                          | 100.00%              |
| 2009                    | 219,357,222                           | 219,357,222                          | 100.00%              |

Source: Receiver of Taxes - General Tax Levy.

<sup>&</sup>lt;sup>1</sup> Total tax levy for Town includes all Town controlled funds, Discretely Presented Component Units, Fire Hydrant Rental District, Fire Districts, Incorporated Villages and Library Districts.

<sup>&</sup>lt;sup>2</sup> During year of levy.

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

| Year<br>Ended | <br>rnmental Activities<br>neral Obligation<br>Bonds | <br>Total Primary<br>Government | Percentage of Personal Income <sup>1</sup> | Per Capita <sup>1</sup> |
|---------------|------------------------------------------------------|---------------------------------|--------------------------------------------|-------------------------|
| 2018          | \$<br>598,868,122                                    | \$<br>598,868,122               | 0.52%                                      | 2,005                   |
| 2017          | 535,073,473                                          | 535,073,473                     | 0.50%                                      | 1,798                   |
| 2016          | 562,468,941                                          | 562,468,941                     | 0.53%                                      | 1,895                   |
| 2015          | 612,489,926                                          | 612,489,926                     | 0.61%                                      | 2,050                   |
| 2014          | 664,403,519                                          | 664,403,519                     | 0.68%                                      | 2,258                   |
| 2013          | 434,723,923                                          | 434,723,923                     | 0.46%                                      | 1,468                   |
| 2012          | 357,319,045                                          | 357,319,045                     | 0.39%                                      | 1,215                   |
| 2011          | 374,867,908                                          | 374,867,908                     | 0.43%                                      | 1,284                   |
| 2010          | 339,297,023                                          | 339,297,023                     | 0.40%                                      | 1,157                   |
| 2009          | 234,374,782                                          | 234,374,782                     | 0.23%                                      | 773                     |

Source: Details regarding the outstanding debt can be found in the notes to the financial statements.

Notes: As of December 31, 2018, the Town had \$30,025,000 in short-term bond anticipation notes, which are not presented in this schedule.

As of December 31, 2018, the Town had \$10,000,000 in short-term tax anticipation notes, which are not presented in this schedule.

Beginning with the year ended 2012, the amount reported for general obligation bonds is inclusive of premiums on general obligation bonds. Prior to 2012, the amount reported relates solely to general obligation bonds.

<sup>&</sup>lt;sup>1</sup> See the schedule of Demographic and Economic Statistics for personal income and population.

#### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

|       | General           | Les | ss: Amounts    |                   | Percentage of<br>Estimated<br>Full Taxable |                     |
|-------|-------------------|-----|----------------|-------------------|--------------------------------------------|---------------------|
| Year  | Obligation        | Ava | ilable in Debt |                   | Value of _                                 | Per                 |
| Ended | <br>Bonds         | Se  | rvice Fund     | <br>Total         | Property <sup>1</sup>                      | Capita <sup>2</sup> |
| 2018  | \$<br>598,868,122 | \$  | 100,628        | \$<br>598,767,494 | 0.97%                                      | 2,005               |
| 2017  | 535,073,473       |     | 2,591,546      | 532,481,927       | 0.91%                                      | 1,790               |
| 2016  | 562,468,941       |     | 2,128,871      | 560,340,070       | 0.97%                                      | 1,887               |
| 2015  | 612,489,926       |     | 1,764,668      | 610,725,258       | 1.04%                                      | 2,044               |
| 2014  | 664,403,519       |     | 612,934        | 663,790,585       | 1.22%                                      | 2,255               |
| 2013  | 434,723,923       |     | 139,480        | 434,584,443       | 0.80%                                      | 1,468               |
| 2012  | 357,319,045       |     | 222,550        | 357,096,495       | 0.61%                                      | 1,215               |
| 2011  | 374,867,908       |     | 864,721        | 374,003,187       | 0.61%                                      | 1,281               |
| 2010  | 339,297,023       |     | 100,628        | 339,196,395       | 0.54%                                      | 1,157               |
| 2009  | 234,374,782       |     | 3,530,798      | 230,843,984       | 0.36%                                      | 761                 |

Source: Details regarding outstanding debt can be found in the notes to the financial statements.

Note: Beginning with the year ended 2012, the amount reported for general obligation bonds is inclusive of premiums on general obligation bonds. Prior to 2012, the amount reported relates solely to general obligation bonds.

<sup>&</sup>lt;sup>1</sup> See the Schedule of Assessed Value, Equalization Rate and Estimated Full Value of Real Property for property value data.

<sup>&</sup>lt;sup>2</sup> Population data can be found in the Schedule of Demographic and Economic Statistics.

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT December 31, 2018

| Jurisdiction                                                                                       | Net<br>Long-Term<br>Debt                                                          | Percentage<br>Applicable to<br>the Town of<br>Oyster Bay |     | Town of<br>Oyster Bay<br>Share of Debt <sup>1</sup>                               |
|----------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|----------------------------------------------------------|-----|-----------------------------------------------------------------------------------|
| Direct:                                                                                            |                                                                                   |                                                          |     |                                                                                   |
| Town of Oyster Bay                                                                                 | \$<br>598,868,122                                                                 | 100.00%                                                  | _\$ | 598,868,122                                                                       |
| Total Direct Debt                                                                                  | <br>598,868,122                                                                   |                                                          |     | 598,868,122                                                                       |
| Overlapping:                                                                                       |                                                                                   |                                                          |     |                                                                                   |
| Nassau County School Districts Fire Districts Water Districts Sewer District Incorporated Villages | 3,996,123,567<br>24,626,076<br>2,835,599<br>85,189,861<br>1,682,490<br>33,267,800 | 25.71%<br>100.00%<br>100.00%<br>100.00%<br>100.00%       |     | 1,027,403,369<br>24,626,076<br>2,835,599<br>85,189,861<br>1,682,490<br>33,267,800 |
| Total Overlapping Debt                                                                             | <br>4,143,725,393                                                                 |                                                          |     | 1,175,005,195                                                                     |
| Total Direct and Overlapping Debt                                                                  | \$<br>4,742,593,515                                                               |                                                          | \$  | 1,773,873,317                                                                     |

Source: Town of Oyster Bay Official Statement.

Note: The taxpayers share of overlapping debt is based upon the amount of the Town's equalized property values taken as a percentage of each separate units' total values.

<sup>&</sup>lt;sup>1</sup> Only the Town portion of school districts and villages that lie partially in other towns has been considered.

# DEBT LIMIT MARGIN INFORMATION December 31, 2018

|                                                     | Years<br>Ended<br>December 31,             | Assessed<br>Valuation                                                      | State<br>Equalization<br>Rate             | Full<br>Valuation                                                                         | _                               |
|-----------------------------------------------------|--------------------------------------------|----------------------------------------------------------------------------|-------------------------------------------|-------------------------------------------------------------------------------------------|---------------------------------|
|                                                     | 2018<br>2017<br>2016<br>2015<br>2014       | \$ 135,960,990<br>140,827,867<br>149,895,469<br>158,257,935<br>163,350,725 | 0.22%<br>0.24%<br>0.26%<br>0.27%<br>0.30% | \$ 61,800,450,000<br>58,678,277,917<br>57,652,103,462<br>58,614,050,000<br>54,450,241,667 | _                               |
| Total Five Year Ful                                 | ll Valuation                               |                                                                            |                                           | \$291,195,123,046                                                                         | =                               |
| Five Year Average                                   | Full Valuation of Tax                      | able Real Property                                                         |                                           | 58,239,024,609                                                                            | _                               |
| Debt Limit - 7% of I                                | Five Year Average Fu                       | ıll Valuation                                                              |                                           | 4,076,731,723                                                                             | _                               |
| Inclusions:<br>Outstanding Bon<br>Bond Anticipation | ds<br>n Notes (including Lo                | ng-term B <b>AN</b> s)                                                     |                                           | 672,340,369<br>38,540,000                                                                 | -                               |
|                                                     | Total Inclusions                           |                                                                            |                                           | 710,880,369                                                                               | -                               |
| Exclusions:<br>Water Bonds<br>Water Bond Antio      | cipation Notes                             |                                                                            |                                           | 85,189,861<br>8,515,000                                                                   | -                               |
|                                                     | Total Exclusions                           |                                                                            |                                           | 93,704,861                                                                                | _                               |
| Total Net Indebted                                  | ness Subject to the D                      | ebt Limit                                                                  |                                           | 617,175,508                                                                               | _                               |
| Net Debt Contractin                                 | ng Margin                                  |                                                                            |                                           | 3,459,556,215                                                                             | _                               |
| Percent of Debt Lin                                 | nit Exhausted                              |                                                                            |                                           | 15.14%                                                                                    |                                 |
|                                                     |                                            | Last Ten Years                                                             | 8                                         |                                                                                           |                                 |
| Constitutional<br>Debt Limit                        | Outstanding<br>Indebtedness<br>December 31 | Less:<br>Exclusions                                                        | Indebtedness<br>Subject to<br>Debt Limit  | Net Debt<br>Contracting<br>Margin                                                         | Perce<br>Net  <br>Contra<br>Mai |

| Year | Constitutional   | Outstanding<br>Indebtedness<br>December 31 | Less:<br>Exclusions | <br>ndebtedness<br>Subject to<br>Debt Limit | <br>Net Debt<br>Contracting<br>Margin | Percent of<br>Net Debt<br>Contracting<br>Margin<br>Available |
|------|------------------|--------------------------------------------|---------------------|---------------------------------------------|---------------------------------------|--------------------------------------------------------------|
| 2018 | \$ 4,076,731,723 | \$ 710,880,369                             | \$<br>93,704,861    | \$<br>617,175,508                           | \$<br>3,459,556,215                   | 84.86%                                                       |
| 2017 | 3,969,483,296    | 756,410,000                                | 90,267,694          | 666,142,306                                 | 3,303,340,990                         | 83.22%                                                       |
| 2016 | 3,969,019,193    | 808,670,000                                | 74,708,959          | 733,961,041                                 | 3,235,058,152                         | 81.51%                                                       |
| 2015 | 4,015,120,270    | 823,430,000                                | 79,293,928          | 744,136,072                                 | 3,270,984,198                         | 81.47%                                                       |
| 2014 | 4,076,888,298    | 814,341,379                                | 73,834,924          | 740,506,455                                 | 3,336,381,843                         | 81.84%                                                       |
| 2013 | 4,211,516,267    | 794,571,379                                | 68,145,232          | 726,426,147                                 | 3,485,090,120                         | 82.75%                                                       |
| 2012 | 4,359,242,727    | 802,628,958                                | 62,588,477          | 740,040,481                                 | 3,619,202,246                         | 83.02%                                                       |
| 2011 | 4,448,031,980    | 724,175,945                                | 48,693,585          | 675,482,360                                 | 3,772,549,620                         | 84.81%                                                       |
| 2010 | 4,526,990,068    | 659,294,000                                | 31,357,617          | 627,936,383                                 | 3,899,053,685                         | 86.13%                                                       |
| 2009 | 4,341,939,581    | 521,340,800                                | 25,166,102          | 496,174,698                                 | 3,845,764,883                         | 88.57%                                                       |

Source: Office of the Comptroller and the Official Statements of the Town of Oyster Bay.

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

| Years Ended<br>December 31, | Population <sup>1</sup> | Personal<br>Income <sup>2</sup><br>(in millions) | Per<br>Capita<br>Income <sup>2,7</sup> | Median<br>Age <sup>3,7</sup> | Unem-<br>ployment<br>Rate <sup>2,4,6</sup> | Year-Round<br>Households<br>Estimate <sup>4,7</sup> | Average<br>Household<br>Size<br>Estimate <sup>4,7</sup> | Population<br>Density<br>Per Square<br>Mile <sup>4,7,8</sup> | Public<br>School<br>Enrollment <sup>5</sup> |
|-----------------------------|-------------------------|--------------------------------------------------|----------------------------------------|------------------------------|--------------------------------------------|-----------------------------------------------------|---------------------------------------------------------|--------------------------------------------------------------|---------------------------------------------|
| 2018                        | 298,655                 | \$116,084                                        | \$ 54,532                              | 44.2                         | 3.30%                                      | 99.679                                              | 2.95                                                    | 2,606                                                        | 52,045                                      |
| 2017                        | 297,537                 | 107,959                                          | 51,093                                 | 43.8                         | 3.90%                                      | 99,217                                              | 2.96                                                    | 2,596                                                        | 52,030                                      |
| 2016                        | 296,876                 | 105,861                                          | 49,697                                 | 43.7                         | 3.70%                                      | 98,509                                              | 2.97                                                    | 2,591                                                        | 52,413                                      |
| 2015                        | 298,766                 | 100,019                                          | 50,950                                 | 44.1                         | 3.90%                                      | 98,872                                              | 2.97                                                    | 2,862                                                        | 52,791                                      |
| 2014                        | 294,307                 | 98,096                                           | 50,770                                 | 44.4                         | 4.40%                                      | 99,159                                              | 2.95                                                    | 2,853                                                        | 53.384                                      |
| 2013                        | 296,108                 | 95,475                                           | 44,704                                 | 42.9                         | 5.50%                                      | 98,210                                              | 2.96                                                    | 2,836                                                        | 54,120                                      |
| 2012                        | 293,990                 | 91,120                                           | 47,757                                 | 44.9                         | 6.60%                                      | 100,094                                             | 2.89                                                    | 2,816                                                        | 54,563                                      |
| 2011                        | 292,033                 | 87,992                                           | 45,529                                 | 42.6                         | 6.50%                                      | 93,579                                              | 2.93                                                    | 2,826                                                        | 55,098                                      |
| 2010                        | 293,214                 | 83,985                                           | 45,607                                 | 42.8                         | 6.80%                                      | 99,419                                              | 2.89                                                    | 2,808                                                        | 55,797                                      |
| 2009                        | 303,285                 | 101,648                                          | 44,606                                 | 39.8                         | 6.40%                                      | 101,018                                             | 2.95                                                    | 2,916                                                        | 55,984                                      |

#### Sources:

- Bureau of the Census / American Community Survey
  Bureau of Economic Analysis. Figures are for Nassau County. TOB figures not available.
  State Department of Commerce
- <sup>4</sup> Long Island Business News Doing Business on Long Island / LILCO Survey / Long Island Population Survey.
- 5 NYSED.gov
- <sup>6</sup> State Department of Labor
- <sup>7</sup> U.S. Census Bureau
- 8 Town of Oyster Bay Official Statement

# PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

# 2018

| Rank | Name                                             | Type of<br>Business                       | Number of<br>Employees |
|------|--------------------------------------------------|-------------------------------------------|------------------------|
|      |                                                  |                                           | •                      |
| 1    | Association for Help of Retarded Children (AHRC) | Job Training & Vocational Rehab. Services | Α                      |
| 2    | Altice USA (formerly Cablevision)                | Televison-Cable                           | Α                      |
| 3    | Brunswick Psych Center                           | Hospitals                                 | Α                      |
| 4    | GEICO                                            | Insurance Agents/Brokers                  | Α                      |
| 5    | Long Island University-Post                      | Schools-Universities & Colleges Academic  | Α                      |
| 6    | National Grid/PSEG Long Island                   | Public Utility                            | Α                      |
| 7    | Rainbow Media (AMC Networks Inc.)                | Multimedia (Mfrs)                         | Α                      |
| 8    | St. Francis Hospital                             | General Medical & Surgical Hospital       | Α                      |
| 9    | Best Yet Market Inc.                             | Grocers-Retail                            | В                      |
| 10   | Commercial Building Maintenance Corp             | Cleaners                                  | В                      |

# 2009

|      |                                           | Type of                                  | Number of |
|------|-------------------------------------------|------------------------------------------|-----------|
| Rank | Name                                      | Business                                 | Employees |
| 1    | Cablevision Systems                       | Entertainment/Telecommunications         | Α         |
| 2    | Gov't. Employees Insurance Co.            | Insurance Agents/Brokers                 | A         |
| 3    | Keyspan                                   | Public Utility                           | Α         |
| 4    | King Kullen Grocery                       | Supermarket Chain                        | Α         |
| 5    | Long Island University                    | College University                       | Α         |
| 6    | Northrop Grumman Systems Corp.            | Electronic & Aircraft Software Systems   | Α         |
| 7    | North Shore University Hospital           | General Medical & Surgical Hospital      | Α         |
| 8    | N.C. Assoc. for Help of Retarded Children | Job Training & Vocational Rehab Services | Α         |
| 9    | Pall Corporation                          | Surgical Appliances & Supplies           | Α         |
| 10   | St. Francis Hospital                      | General Medical & Surgical Hospital      | Α         |

Source: Town of Oyster Bay Official Statements.

Note: Percentage of total Town employment is not available.

# Code

- A More than 1,500 employees
- B 1,000 to 1,499 employees

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# FULL-TIME EQUIVALENT TOWN GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN YEARS

Full-time Equivalent Employees as of December 31

|                        |      |      |       | THE EGGIT | AICHT EILIPI | e y c c c a c c | Decembe | <del>51                                    </del> |       |       |
|------------------------|------|------|-------|-----------|--------------|-----------------|---------|---------------------------------------------------|-------|-------|
| Function               | 2018 | 2017 | 2016  | 2015      | 2014         | 2013            | 2012    | 2011                                              | 2010  | 2009  |
| General government     |      |      |       |           |              |                 |         |                                                   |       |       |
| support                | 237  | 228  | 224   | 248       | 258          | 256             | 253     | 274                                               | 257   | 298   |
| Public safety          | 112  | 114  | 109   | 123       | 126          | 118             | 116     | 125                                               | 119   | 124   |
| Transportation         | 119  | 113  | 120   | 142       | 151          | 152             | 160     | 176                                               | 164   | 174   |
| Economic assistance    |      |      |       |           |              |                 |         |                                                   |       |       |
| and opportunity        | 8    | 10   | 11    | 13        | 14           | 11              | 11      | 11                                                | 12    | 12    |
| Culture and recreation | 247  | 254  | 268   | 289       | 293          | 280             | 287     | 303                                               | 277   | 269   |
| Home and community     |      |      |       |           |              |                 |         |                                                   |       |       |
| services               | 270  | 279  | 301   | 333       | 343          | 350             | 344     | 361                                               | 356   | 376   |
| Total                  | 993  | 998  | 1,033 | 1,148     | 1,185        | 1,167           | 1,171   | 1,250                                             | 1,185 | 1,253 |

Source: Office of the Comptroller of the Town of Oyster Bay.

### **OPERATING INDICATORS BY FUNCTION** LAST TEN YEARS

| Year Ended December 31,                       | 2018   | 2017   | 2016   | 2015   | 2014   |
|-----------------------------------------------|--------|--------|--------|--------|--------|
| Function                                      |        |        |        |        |        |
| General Government Support                    |        |        |        |        |        |
| Public Safety                                 |        |        |        |        |        |
| Building                                      |        |        |        |        |        |
| Residential building permits issued           | 5,265  | 5,057  | 5,140  | 4,745  | 4,739  |
| Commercial building permits issued            | 997    | 1,013  | 1,161  | 715    | 866    |
| Public Safety                                 |        |        |        |        |        |
| Animals received                              | 695    | 708    | 803    | 788    | 805    |
| Animals adopted                               | 384    | 364    | 382    | 363    | 258    |
| Animals redeemed                              | 118    | 105    | 149    | 127    | 130    |
| Town Clerk                                    |        |        |        |        |        |
| Permits issued <sup>1</sup>                   | 26,970 | 6,975  | 31,891 | 9,275  | 27,446 |
| Fire                                          |        |        |        |        |        |
| Number of fire protection districts           | 7      | 7      | 7      | 7      | 7      |
| Number of calls answered                      | 8,913  | 8,473  | 8,565  | 8,321  | 7,503  |
| Transportation                                |        |        |        |        |        |
| Parking Meters                                |        |        |        |        |        |
| Number of parking meters                      | 219    | 275    | 275    | 275    | 275    |
| Collections per month                         | 2      | 2      | 2      | 2      | 2      |
| Highways and Streets                          |        |        |        |        |        |
| Street resurfacing (miles)                    | 3      | 3      | 2      | 3      | 7      |
| Number of trees planted                       | 31     |        |        | 781    | 794    |
| Number of trees removed                       | 1,347  | 697    | 720    | 616    | 801    |
| <b>Economic Assistance and Opportunity</b>    |        |        |        |        |        |
| Culture and Recreation                        |        |        |        |        |        |
| Beach permits issued                          | 44,010 | 47,553 | 45,439 | 48,247 | 47,512 |
| Registration for adult programs               | 611    | 979    | 880    | 714    | 766    |
| Registration for summer programs              | 1,817  | 1,721  | 1,631  | 1,627  | 1,685  |
| Home and Community Services Sanitation        |        |        |        |        |        |
| Refuse collected (tons/day)                   | 544    | 560    | 580    | 567    | 588    |
| Recyclables collected (tons/day) <sup>2</sup> | 220    | 176    | 196    | 180    | 208    |

Source: Various departments of the Town of Oyster Bay.

Resident parking permits contained in this total are issued every two years.
 Single stream collections began October 23, 2017 and ended as of January 1, 2019.

| 2013       | 2012         | 2011        | 2010         | 2009        |
|------------|--------------|-------------|--------------|-------------|
|            |              |             |              |             |
|            |              |             |              |             |
|            |              |             |              |             |
| 4,838      | 3,935        | 4,018       | 0.700        | 4.750       |
| 1,062      | 3,935<br>795 | 921         | 3,783<br>293 | 1,756<br>52 |
| 783        | 826          | 804         | 747          | 847         |
| 354<br>127 | 233<br>172   | 327<br>127  | 200<br>116   | 276<br>143  |
|            |              |             |              |             |
| 6,050      | 29,592       | 8,272       | 29,384       | 6,882       |
| 7<br>8,926 | 7<br>7,822   | 7<br>18,240 | 7<br>17,498  | 7<br>19,232 |
| 0,920      | 7,022        | 10,240      | 17,490       | 19,232      |
|            |              |             |              |             |
| 275<br>2   | 275<br>2     | 305<br>2    | 305<br>2     | 305<br>2    |
| 11         | 14           | 18          | 4            | 10          |
| 1,566      | 1,080        | 419         | 1,996        | 293         |
| 2,808      | 2,695        | 3,396       | 1,558        | 3,135       |
|            |              |             |              |             |
| 45,262     | 48,316       | 50,974      | 55,987       | 49,947      |
| 709        | 238          | 400         | 339          | 142         |
| 1,975      | 2,150        | 2,300       | 2,650        | 2,500       |
|            |              |             |              |             |
| 1,259      | 1,293        | 633         | 565          | 650         |
| 195        | 178          | 190         | 208          | 208         |

# CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN YEARS

| Year Ended December 31,     | 2018   | 2017   | 2016   | 2015   | 2014   |
|-----------------------------|--------|--------|--------|--------|--------|
| Function                    |        |        |        |        |        |
| General Government Support  |        |        |        |        |        |
| Municipal buildings         | 3      | 3      | 3      | 3      | 3      |
| Central vehicle maintenance |        |        |        |        |        |
| Vehicles maintained         | 700    | 700    | 700    | 700    | 700    |
| Transportation              |        |        |        |        |        |
| Highways and streets        |        |        |        |        |        |
| Streets (miles) (1)         | 733    | 781    | 781    | 781    | 781    |
| Streetlights                | 21,051 | 20,989 | 20,990 | 20,927 | 20,927 |
| Parking fields              | 45     | 56     | 54     | 54     | 54     |
| Culture and Recreation      |        |        |        |        |        |
| Parks acreage               | 600    | 600    | 600    | 600    | 600    |
| Beaches                     | 9      | 9      | 9      | 9      | 9      |
| Marinas                     | 3      | 3      | 3      | 3      | 3      |
| Boat basin slips            | 554    | 554    | 554    | 554    | 554    |
| Swimming pools              | 5      | 5      | 5      | 5      | 5      |
| Golf courses                | 1      | 1      | 1      | 1      | 1      |
| Tennis courts               | 28     | 28     | 28     | 28     | 28     |
| Community centers           | 11     | 11     | 11     | 11     | 11     |
| Home and Community Service  |        |        |        |        |        |
| Sanitation                  |        |        |        |        |        |
| Collection trucks           | 91     | 81     | 64     | 64     | 64     |

Source: Various departments of the Town of Oyster Bay.

<sup>(1)</sup> As per consultation evaluation in 2018.

| 2013   | 2012   | 2011   | 2010   | 2009   |
|--------|--------|--------|--------|--------|
|        |        |        |        |        |
|        |        |        |        |        |
| 0      | •      | •      |        | 2      |
| 3      | 3      | 3      | 3      | 3      |
| 700    | 700    | 700    | 687    | 729    |
|        |        |        |        |        |
|        |        |        |        |        |
| 781    | 781    | 781    | 781    | 780    |
| 23,000 | 25,000 | 25,000 | 25,000 | 20,703 |
| 54     | 54     | 54     | 54     | 54     |
|        |        |        |        |        |
| 600    | 600    | 600    | 600    | 600    |
| 9      | 9      | 9      | 9      | 9      |
| 3      | 3      | 3      | 3      | 3      |
| 554    | 554    | 554    | 554    | 554    |
| 5      | 5      | 5      | 5      | 5      |
| 1      | 1      | 1      | 1      | 1      |
| 28     | 28     | 28     | 28     | 28     |
| 11     | 11     | 11     | 11     | 10     |
|        |        |        |        |        |
|        |        |        |        |        |
| 64     | 50     | 50     | 50     | 50     |